LAW OFFICES

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May 5, 2016

## Via: Email and Hand Delivery

Ms. Chevelle D. Nubin, MMC
City Clerk
City of Delray Beach
100 NW 1<sup>st</sup> Avenue
Delray Beach, Florida 33444
Email: cityclerk@mydelraybeach.com

Re: Tattoo Studio File: TRAD002

Dear Chevelle:

Enclosed is a copy of the transcript from the March 21, 2016 Planning and Zoning Board approval of the Similarity of Use Determination for our client, Tradition Tattoo LLC, to relocate a tattoo establishment from Boca Raton to Delray Beach. On behalf of our client, we are writing to include this transcript in the record, along with the items we submitted in a letter to Tim Stillings, Director, Planning and Zoning, dated April 27, 2016.

We look forward to making our presentation for our client at the City Commission's meeting on May 17, 2016.

Very truly yours,

Michael S. Weiner

MSW:rz

Enclosure

CC: Tim Stillings, Director, Planning and Zoning

Noel M. Pfeffer, City Attorney

## PLANNING and ZONING MEETING

RE: TRADITION TATTOO

March 21, 2016 6:04 p.m. to 6:12 p.m.

100 N.W. 1st Avenue Delray Beach, Florida 33444

Reported By:
Maria C. Powers, Florida Stenographic Reporter
Signature Court Reporting, Inc.
105 Narcissus Avenue, Suite 400
West Palm Beach, Florida
(561) 659-2120
Job #17170

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     APPEARANCES:
 1
     On behalf of the Tradition Tattoo:
 2
               MICHAEL S. WEINER, ESQ.
 3
               WEINER & THOMPSON, P.A.
               10 S.E. 1st Avenue, Suite C
 4
               Delray Beach, Florida 33444
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1 2 PROCEEDINGS 3 4 Janice Rustin, Esq., Steve Mackey, Jay 5 Jacobson, Joyce Patrick, Louis Smith, Robin Bird. State your name, address, and we like MR. BIRD: to remind also that you have been sworn in. MR. WEINER: Michael S. Weiner. This is an agenda item, but we are classified with respect to 10 the determination of similarity of use as a 11 legislative item. 12 I just wanted to hear the procedures that you 13 will follow. I assume that you will allow the 14 applicants to make a presentation on the issue. 15 just need to know whether or not the public could 16 come to the microphone or not. Thank you. 17 MR. BIRD: Let's get through all the public 18 first and then we'll get to that in a second. 19 Anybody else wish to speak on anything else not on 20 the agenda? 21 MS. RUSTIN: The legislative items are not quasi 22 judicial. The applicant doesn't have the same amount 23

to the same as a rest of the public, three minutes

24

25

of time to speak on it. Michael, you will be limited

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1
         a --
              MR. WEINER: Will I make that presentation at
 2
         time the application is called?
 3
              MR. BIRD: Come up to the microphone, Mike.
                           Will I make that presentation at
              MR. WEINER:
 5
         the time the item is called?
 6
              MS. Rustin: I've got Tim standing behind you.
         Tim, if you --
 8
                             I would just say that proposed
              MR. STILLINGS:
 9
         Items A and B as these are privately-initiated
10
         applications, that we do give the applicant the same
11
         amount of time as staff then up to the board whether
12
         they want to open it up to the -- I assume they want
13
         all items up to public comment.
14
              MS. RUSTIN: Yes, we open it up to the public
15
         comment, so it would be the additional
16
         cross-examination.
17
              MR. BIRD: My opinion would be -- I mean, I
18
         don't know how strict our rules have been in the
19
         past, but if these are applications by an applicant,
20
         I would give them equal time to staff and the public
21
         will have normal three minutes, so it would be
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         similar but, just not -- any objections from the
23
         board?
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ALL:

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No.

1 MR. WEINER: Thank you so much.

MR. BIRD: Okay. Now Item 7-B, Consideration of determination similarity of use pursuant to Section LDR 4.3.2(C)(2) to determine that a tattoo studio has similar characteristics to personal service providers.

MR. STILLINGS: Good evening, again.

Tim Stillings, Planning Director.

Tonight before you is a request for a similar use for a tattoo establishment similar to personal service providers. On the screen you see the definition for personal service providers within our land development regulations. It also is referenced as a services and facilities in certain zoning districts, and I'll go through some more details with respect to the request.

The process is that the -- if a use is not specifically listed within the LDR, an applicant can request a similarity of use by the director. For the director to make that determination, it needs to be identical to another use listed.

The determination I made was that it was not identical to another use listed and, therefore, required board consideration for similarity of use;

in which case, the board may determine that it's not identical but has similar characteristics in their determination.

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Now, the reason we're here, we can thank -- they were -- they had a court case where a tattoo artist was trying to open a facility in their historic business district where they allowed them within their general commercial district but not within their historic business district and filed suit.

And, at the end of this past year, the city lost that suit, where the Court, the 11th Circuit, determined that it was artistic expression, similar to other expression protected under the First Amendment of the U.S. Constitution.

This was also a similar ruling that had previously been made by the Ninth Circuit in 2010 and 2012. So you could see this happening across the country. And, in fact, generally you've seen the attitudes and opinions about tattoos been changing as a society.

This was in the Palm Beach Post just the other day regarding an exhibition at the Morikami; not that that's necessarily an indication of a use consideration.

As I mentioned, it's currently not specifically

listed, the determination, while not identical, it is 1 similar. And we found in our research, particularly with those communities that we're dealing with, the 3 ruling coming out of Ninth Circuit, was that they found that they were all -- that they were similar to 5 personal service providers in that they occupied a similar amount of commercial space; they had a similar set up, in terms of appointments and walk-ins; traffic and parking were comparable. 9 was, albeit a little different, similar to a haircut 10 or a manicure and another service you would receive 11 at a salon. And, in fact, in some cases, at a few 12 medical offices and salons you can get permanent 13 makeup, which is effectively the same thing, just on 14 a certain part of your body or your face. 15

Therefore, staff is recommending a similarity of use determination but felt it would be reasonable for the board to make that determination.

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Just for your information, we are in the process of developing text amendments to the LDR to bring forth for your consideration that would formally address these establishments and potentially provide some distance and separation requirements to sensitive land uses, as well as hours of operation and other operational consideration.

- I think that is the end of my presentation.
- MR. BIRD: Okay. Thank you. Mr. Weiner.
- MR. WEINER: Michael Weiner, 10 S.E. 1st Avenue,
- 4 here on the behalf of Rebecca Loveless and Tradition
- 5 Tattoo. I know you've got things to cover on the
- 6 agenda.
- 7 Some interesting things about tattooing.
- 8 Actually, the first tattoos were discovered on
- 9 mummies almost 3000 years ago. It fell out of favor
- 10 and into favor; gosh, in Chile, Siberia, Japan,
- 11 almost every culture has tattooing involved in it.
- 12 Finally came back into favor with sailors. We all
- know about the sailors. And what that meant was it
- 14 was really a niche, and it was a niche that was
- provided in military base communities.
- 16 Unfortunately, the locations got bad reputations, but
- 17 that's certainly over.
- 18 By the 1990s -- he mentioned before the Morikami
- exhibit -- by the 1990s, tattoo was a serious
- artistic expression; galleries in Soho were featuring
- them; the American Museum of Natural History
- presented Body Art: Marks of Identity, and that was
- in 1999. And, now, over this last 20 years, of
- course, it's been accepted.
- 25 An interesting statistic is that Life Magazine

found that 6 percent of the population had one tattoo in 1936, and now in 2016, it's over 21 percent, one out of five people in the United States. I don't know if Americans agree on anything else, one out of five time, but they agree to get tattoos.

A couple of things: Tattoo studios and tattoo artists are regulated pursuant to Chapter 381 of the Florida Statutes on public health; they are licensed and they are regularly inspected.

While this is the first exclusive tattoo parlor within the city limits, as Tim mentioned, if you review the city approved and state licensed tattoo establishments, they include: Changing Faces Makeup, Dr. Melissa's Medical Boutique, New Permanent Makeup; all of these are within the city limits, have their tattoo license, but because they're only permanent makeup, they've never been subject to this similarity of use, but they're open and they use the same tools and the same procedures; it's just that they don't exclusively do tattooing.

As Tim said, since the procedures are exactly the same, since those procedures are actually going on in things that are called salons, we originally thought that it was identical, but it's got ordinances that are crafted and they're crafted with

some important words, and Tim could not reach the conclusion that it is identical.

We only need to demonstrate similarity, and Tim's report is in favor of that. And when you see that in fact they are doing the same things, just not exclusively and that they have, as Tim suggested, the same kind of activity, size, traffic, clientele, then certainly, if we're not identical we fall under the standard of similar and that particular standard is met.

My client found property at 165 Avenue L in Delray Beach, Florida, which is zoned GC. GC allows for services, including, but not limited to, barber and beauty shops and salons; hence, personal services are a permitted use.

Section 2.4.5(N) of the LDR allow for a determination of similarity of use by the Planning and Zoning Board, and that's you; you're the decision-making body.

Our LDRs were originally written in 1986, long before the reemergence of this as an art form. The identification of a tattoo studio in a seedy neighborhood is long gone.

The federal courts, as had been discussed, just recently is said that this an expression covered and

protected by the First Amendment. A serious person, like a federal judge, Judge Pryor, on behalf of a three-judge panel wrote: "Tattooing, as practiced by tattoo artists, emphasizes creativity and expression." Then she went on to say that: no meaningful basis on which to distinguish their work from that of any other artist practicing in a visual medium." As has also been mentioned, this case followed and is following other cases similarly decided.

So under the circumstances, where the practices and procedures are already allowed within the similar zoning districts and where the tattoo studio is subject to the same regulation as those procedures related to permanent makeup and where the tattoo has become a part of the American mainstream and where the courts have found it to be a form of expression that deserves protection under the First Amendment, we ask for your vote tonight as to a similarity of use, so that my client may become part of the Delray Beach business community and open her doors to her clientele and the public.

Rebecca Loveless is here tonight if you should have any questions. That's her artwork that's being displayed. We're here to answer any additional

- 1 questions you may have. Thank you for your time.
- MR. BIRD: Thank you. Any questions before we
- 3 move to the public?
- 4 Okay. Very good.
- 5 Anyone in the public wish to speak on this
- 6 subject, either for or against?
- 7 State your name.
- MR. WHITEMAN: Ari Whiteman, Washington Road.
- 9 In reference to this proposal and Mr. Weiner's
- 10 comments, I'm actually here to support it. This is a
- business no different than anybody else's, and, as
- long as they adhere with our LDRs, I have no issue
- 13 with it. Thank you.
- MR. BIRD: Thank you. Anybody else wish to
- 15 speak on this item?
- 16 MS. CREDLE-ROSENTHAL: I did not come prepared
- 17 to speak on this because I did not know this was a
- 18 topic.
- I do want to say that I'd like to know if these
- 20 tattoo parlors or stores have specifications in terms
- of the people who are running them. Do they have
- some sort of medical background? Because my
- 23 understanding is that tattoos have increased and hep
- 24 C is aligned with this particular procedure. Thank
- 25 you.

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MR. BIRD: I could defer to either City Counsel
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         or Mr. Weiner, but I believe state statute still
         requires that they be attached to some kind of doctor
         that oversees them that they could call in a medical
 5
         emergency. I don't think they have to have a medical
         doctor on staff, but they do have to have somebody
 6
 7
         registered, that they have a direct line to, should
         they get into an allergic reaction or something to
         that effect; that's something that a lot of people
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10
         don't take into consideration. I would bring up a
11
         barbershop does not have the contact tattoo people
12
         do, but that's an excellent question, by the way,
13
         ma'am.
14
              MS. MILLER: Would you give us your name and
         address?
15
16
              MR. BIRD: Sorry about that. Would you give us
17
         your name and address, please.
18
              MS. CREDLE-ROSENTHAL: My name is McCall
         Credle-Rosenthal. I live at 817 Lake Avenue North,
19
20
         I'm president of La Hacienda.
21
              MR. BIRD: Thank you. Tim want to come back?
22
              Anybody else from the public wish to speak?
         Close the public portion. Any questions of Tim?
23
24
              MS. PATRICK: Tim, could you tell me where
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Avenue L is, please.

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- MR. STILLINGS: Sure. It's in the southeast

  portion of the city, just off of Federal Highway next

  to -- or north of one of the access points to Tropic

  Isle neighborhood.
- 5 MS. PATRICK: Thank you.
- 6 MR. BIRD: Right where the Wal-Mart shopping 7 center is, right? I could walk there.
- 8 MR. STILLINGS: Just west of it.
- 9 MR. BIRD: Got it. I'll probably ride bike or 10 drive. They don't have a sidewalk on the boulevard.
- 11 MR. KRALL: Part of that is 7-C.
- MR. BIRD: Okay.
- 13 I don't have any issues with the MR. MACKEY: 14 tattoo parlor itself. I do remember some city having 15 some issues with their tattoo parlors as far as -- I don't think was a zoning issue. I think it's more, 16 you know, as they start becoming more prevalent --17 18 whichever city I was in -- I remember somebody was 19 talking about they had a problem with regulating the 20 tattoo parlors themselves, whether that's the issue. I think it was like a health code issue. 21
- I remember -- I forget which city it was, out

  west somewhere -- that all the tattoo parlors had

  decided to kind of banded together and self-regulate

  for, I think, that cleanliness, health, whatever. I

- don't know if any of the existing salons have to

  adhere to a certain standard of cleanliness with the

  needles and all that kind of stuff. That would be
- something that I would just voice right now while I have the opportunity.

I don't see this so much a zoning issue but more regulating the health and the practice.

MR. STILLINGS: The facility is licensed by the state and regularly inspected and also regulated by the health department.

MR. KRALL: Two things. One concerned about the text amendment language that you guys are coming up with.

Number one, does this cover just tattoo establishments, or does it morph into body piercing and all the rest of the stuff that we usually see advertised in --

MR. STILLINGS: We are narrowing our focus on tattooing, not addressing piercing and other forms of --

MR. KRALL: Okay. Second question.

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What's the thought process behind regulating
distance and location, etc.? Why is it thought of
any differently than a hair salon, a full-service
salon that you could open up one every 20 feet if we

1 wanted to?

MR. STILLINGS: It might be better for us to

present when we actually get into the evidence to

support whatever the language is that we are

presenting.

Basically what we're finding there are some studies that address issues with concentration of the use, as well as -- because it's effectively an adult -- you have to be 16 with an adult present or 18 by yourself. It's adult activity versus you know -- if you're an industrious 12 year old, they could go --

MR. KRALL: Okay.

MR. BIRD: I think part of the industry brought it on itself, the perception of a deleterious effect. I don't know that when you get to it, you're going to find those numbers, but you're going to need to -- you're going to have to -- or have any regulations at all. I know people have thought about that, and it's a simple prohibition.

I guess the -- we've gotten by on a big bluff by having it as a prohibited use. Now it's been determined it's a First Amendment situation, you can't outright prohibit any First Amendment use throughout the city; you have to allow it somewhere.

- 1 So --
- MR. STILLINGS: You could regulate by time,
- 3 manner, and place.
- 4 MR. BIRD: Right, but you can't have an outright
- 5 prohibition.
- 6 MR. STILLINGS: You cannot, which is why we're
- 7 here this evening.
- MR. SMITH: No questions.
- 9 MR. BIRD: That's the reason why we have
- 10 psychics, but we don't have tattoo parlors, that's
- 11 really amazing to me. I don't know how we road this
- 12 train this long.
- 13 Anything else? Call for a motion, I guess.
- I find it hard pressed to say it's not a
- personal service of some kind and they -- you have to
- have them somewhere. All the cities I know are now
- 17 kind of rocking in their boots after the Kew West
- decision where the artists themselves are considered
- the expression, not just the tattoo, which I thought
- was kind of unique about the case. So, anyway...
- MR. MACKEY: I'd like to make a motion to
- approve the similarity of use request that a tattoo
- 23 studio is similar to services in facilities,
- 24 professional service providers, as listed in LDR
- Section 4.9 of the GC Zoning District A, definition

as presented --1 MR. KRALL: Second. MR. BIRD: Second. One last issue before you vote. It is a zoning 5 regulation and the signage that typically make it different and bring attention to the tattoo parlors 6 7 and what they've done goes beyond stuff that we've seen, so I'm assuming the rest of our regulations 8 will be treated the same and have no exceptions. Please call roll. 10 11 MS. MILLER: Steve Mackey? 12 MR. MACKEY: Yes. 13 MS. MILLER: Jay Jacobson? 14 MR. JACOBSON: Yes. 15 MS. MILLER: Joyce Patrick? 16 MS. PATRICK: Yes. 17 MS. MILLER: Louis Smith? 18 MR. SMITH: Yes. 19 MS. MILLER: Robin Bird? 20 MR. BIRD: Yes. 21 (Time noted: 6:12 p.m.)

## CERTIFICATE OF REPORTER

THE STATE OF FLORIDA
COUNTY OF PALM BEACH

I, MARIA C. POWERS, Florida Stenographic Reporter, certify that I was authorized to and did stenographically transcribe the foregoing proceedings pages 3 through 18; that the transcript is a true and complete record of my stenographic notes.

I further certify that I am not a relative, employee, attorney, or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorneys or counsel connected with the action, nor am I financially interested in the action.

DATED this 3rd day of May 2016.

RealLegal Zota

MARIA C. POWERS

FLORIDA STENOGRAPHIC REPORTER

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