

Planning & Zoning Department

BOARD ACTION REPORT - APPEALABLE ITEM

Project Name: Dunkin Donuts at Linton Square
Project Location: 1585 South Congress Avenue

Request: Class III Site Plan Modification, Landscape Plan and Architectural Elevations

Board: Site Plan Review and Appearance Board

Meeting Date: April 13, 2016

Board Action:

Approved the Class III Site Plan Modification (5-1, James Chard, dissenting; Andrew Youngross, Absent); Approved the Landscape Plan (6-0); Approved the Architectural Elevations (6-0).

Project Description:

The subject property is 8.36 acres and contains 105,775 sq. ft. in 4 buildings consisting of various retail, restaurant, office and medical uses in an existing shopping center known as Linton Square. The site was constructed in 1985.

Per LDR Section 2.4.4(D)(1), a project is considered established when improvements representing at least 25% of the total cost of all improvements associated with the project approval are constructed. Thus, the existing site layout associated with the originally approved site plan and SAD Ord. No. 52-84 is fully vested. Therefore, construction of the proposed Dunkin Donuts is pursuant to the site layout of the approved site plan of record, which depicts a 2,210 sq. ft. building footprint and dual drive-thru lanes with 5 parking spaces to the north and a one-way drive aisle to the south. Since the site plan is vested, the provision of drive-thru lanes, consistent with the layout graphically depicted on the approved site plan of record is allowed and considered to be "grandfathered", thus not requiring any additional conditional use approval that would otherwise be necessary in the MROC zoning district. Any subsequent site plan must be consistent with the building footprint of the approved 2,210 sq. ft. building or smaller (1,500 sq. ft. proposed) and must reflect the originally approved configuration of dual drive-thru lanes, parking lot and drive aisle configuration. As such, the proposed Linton Square Class III Site Plan modification development proposal for Dunkin Donuts is consistent with the prior approved site plan of record associated with "Building J" in Linton Square.

Staff raised concerns regarding a positive finding of traffic concurrency must be received from the Palm Beach County Traffic Division prior to site plan certification. Staff also indicated that a building section must be provided to demonstrate compliance with the interior finished floor to finished ceiling height requirement at no less than the 12' minimum.

Board comments:

The Board supported staff and required a positive finding of traffic concurrency from Palm Beach County as a condition of approval. However, the condition requiring the building section was changed to demonstrate a minimum 12' finished floor to floor height for consistency with the LDR requirement.

The Board raised concerns regarding the adequacy of the internal parking lot circulation. The applicant indicated that more than the LDR minimum requirement of 100' stacking distance is

Appealable Item Report

provided. Similarly, two additional entry points to the parking lot area exist which will alleviate traffic congestion concerns.

The Board raised concerns regarding the northbound right turn lane requirement. The applicant indicated that discussions are continuing with Palm Beach County staff and the turn lane may not be required, because existing site conditions are restrictive. Staff clarified that a positive traffic concurrency letter from the Palm Beach County Traffic Division is required prior to certification, which must resolve this issue.

The Board requested clarification regarding the grandfathering of nonconformities associated with the 30 year old vested site plan for the Linton Square shopping center. Staff clarified that because the originally approved site plan is vested (25% or more constructed), the associated nonconformities are allowed to continue so long as the site is not made more nonconforming with the proposed changes.

The Board requested clarification regarding the minimum 12' floor to ceiling height requirement. Staff clarified that the floor to floor height is measured from the finished floor to the mean height between the roof and floor for one-story structures.

The Board requested clarification regarding the absence of a proposed bus shelter location and no reference to the required in-lieu fee payment, for consistency with other site plan approvals. If the bus shelters do not exist and are not physically required, staff clarified that the fee is necessary.

The Board offered modifications to the site plan conditions of approval and retained staff's recommended 6 conditions, with 2 modifications by the Board as follows: 1) Condition #3 will require the in-lieu bus shelter fee to be paid, should Palm Tran not require installation of a bus shelter and 2) Condition #6 change the wording to reflect "finished floor to floor height" instead of "finished floor to finished ceiling" height, for consistency with the LDR requirement. There were no conditions by staff or Board for the Landscape Plan.

The Board added two conditions of approval to the Architectural Elevations as follows: 1) The banding on the decorative parapet cap for the Dunkin Donuts building be painted Sherwin Williams "Shamrock Green" to match the proposed banding for the balance of the shopping center, and 2) Any rooftop mechanical equipment for the Dunkin Donuts building must be screened by a parapet no higher than 6', consistent with LDR requirements.

Public Comments:

No members of the public spoke in opposition to or in support of the development proposal.

Associated Actions: None.

Next Action: None.

SITE PLAN REVIEW AND APPEARANCE BOARD CITY OF DELRAY BEACH ---STAFF REPORT---

MEETING DATE:

April 13, 2016

ITEM:

<u>Dunkin Donuts</u> - Class III Site Plan Modification associated with the construction of a new 1,500 sq. ft. one-story drive-thru restaurant outbuilding consistent with the originally approved site plan for Linton Square (1585 South Congress Avenue).

RECOMMENDATION:

Approve the Class III Site Plan Modification, Landscape Plan and Architectural Elevations subject to the conditions identified in the attached staff

report.

GENERAL DATA:

Owner...... Gator Linton Partners LTD

Applicant..... William "Bill" Goldsmith

Agent..... Kimley-Horn & Associates Inc.

Location...... Northeast corner of Linton Boulevard and

South Congress Avenue

Property Size...... 8.36 acres

Future Land Use Map...... CMU (Congress Avenue Mixed Use)

Current Zoning...... MROC (Mixed Residential Office &

Commercial)

Adjacent Zoning......North: MROC (Mixed Residential Office &

Commercial)

East: CD (Conservation District)

South: MROC (Mixed Residential Office &

Commercial)

West: R-1-A (Single Family Residential), RM

(Multiple Family Residential – Medium

Density) & POD (Professional Office District)

Existing Land Use...... Undeveloped/Vacant Outparcel

Proposed Land Use...... Restaurant

Water Service...... Available via an existing 8" main which

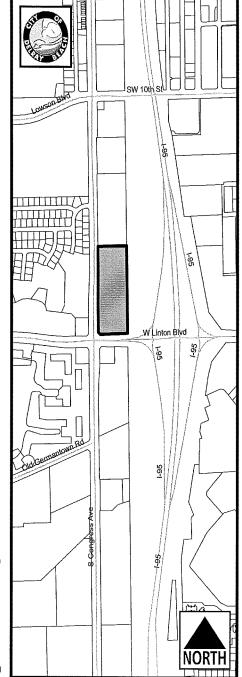
transverses throughout the property and connects to the west side of Congress

Avenue

Sewer Service...... Available via an existing 8" main which runs

parallel to the west parcel line interior to the

parcel



ITEM BEFORE THE BOARD

The action before the Board is that of approval of the following aspects of a Class III Site Plan Modification for **Dunkin Donuts Linton Square**, pursuant to Land Development Regulations (LDR) Section 2.4.5(G)(1)(c):

Site Plan;
Landscape Plan; and
Architectural Flevations

The subject property is located at the northeast corner of Congress Avenue and Linton Boulevard.

BACKGROUND

The subject property is 8.36 acres and contains 105,775 sq. ft. in 4 buildings consisting of various retail, restaurant, office and medical uses in an existing shopping center known as Linton Square. The site was constructed in 1985.

At its meeting of August 14, 1984, the City Commission approved Ordinance No. 52-84, along with an associated site plan, which established the existing site layout supporting the originally established SAD Zoning for Linton Square. As indicated "Section 4" of Ord. No. 52-84, the approval was deemed valid for eighteen (18) months from the date it was approved by the Commission. Thus, the approval was valid until April 14, 1986.

Per LDR Section 2.4.4(D)(1), a project is considered established when improvements representing at least 25% of the total cost of all improvements associated with the project approval are constructed. Thus, the existing site layout associated with the originally approved site plan and SAD Ord. No. 52-84 is fully vested. Therefore, construction of the proposed Dunkin Donuts is pursuant to the site layout of the approved site plan of record, which depicts a 2,210 sq. ft. building footprint and dual drive-thru lanes with 5 parking spaces to the north and a one-way drive aisle to the south.

It is noted that the originally approved SAD Ord. No. 52-84 (See Section 2.a.) allowed restaurants and snack shops "excluding drive-in, drive-thru and fast food" as conditional uses. Whereas, the proposed Dunkin Donuts use could not have initially been established, current MROC (Mixed Residential Office and Commercial) Zoning allows for restaurants with drive-thru lanes as a conditional use, pursuant to LDR Section 4.4.29(E)(3). Since, the site plan is vested, the provision of drive-thru lanes, consistent with the layout graphically depicted on the approved site plan of record is allowed and considered to be "grandfathered", thus not requiring any additional conditional use approval. As such, the proposed Linton Square Class III Site Plan modification development proposal for Dunkin Donuts is consistent with the prior approved site plan of record associated with "Building J" in Linton Square for a currently allowed use. It must be consistent with the building footprint of the approved 2,210 sq. ft. building or smaller (1,500 sq. ft. proposed) and must reflect the originally approved configuration of dual drive-thru lanes, parking lot and drive aisle configuration.

Now before the Board for consideration is a Class III Site Plan Modification to allow construction of a new 1,500 sq. ft. one-story drive-thru restaurant outbuilding consistent with the originally approved site plan for Linton Square.

	PROJECT DESCRIPTION
Th	e development proposal consists of the following:
	Construct a 1,500 sq. ft. restaurant with dual drive-thru lanes
	Installation of a bicycle rack
	Restriping existing standard spaces to compact spaces for two parking rows
	Construction of a new dumpster enclosure area
	Construction of a pedestrian sidewalk connector
	Demolition and relocation of an existing monument sign
	Associated landscaping upgrades

COMPLIANCE WITH LAND DEVELOPMENT REGULATIONS

Items identified in the Land Development Regulations shall specifically be addressed by the body taking final action on the site and development application/request.

SITE PLAN ANALYSIS

LDR Sections 4.3.4.K. Non-residential Zoning Districts & 4.4.29.G. MROC Standards:

Please note the Land Development Regulations (LDR) Section 4.3.4(K) - Development Standards Matrix for Non-Residential Zoning Districts which apply to **MROC zoning** districts:

MROC	Max.	Minimum	Min. Open	Max. Lot	Min.	Max. Bldg.
	Retail	Development	Space (%)	Coverage	Floor	Height (ft.)
	Use (%)	Area (acres)		(%)	Area	
Required	20	3	25	75	4,000	48*
Proposed	100	8.36	8.8	29.7	1,500	17'2"**

^{*}It is noted that an 85' maximum height is allowed for properties meeting the minimum 3.0 acre development area requirement.

**NOTE:

The height has not been calculated pursuant to LDR Section 4.3.4(J). While the building does not exceed the maximum height, the elevation drawings shall be correctly measured, dimensioned, labeled and depicted per code requirements.

The items in **BOLD** above are noncompliant and/or preexisting nonconformities with respect to either <u>existing conditions or the approved site plan of record</u>. Nonconformities are acceptable, where preexisting conditions remain unchanged or are reduced.

LDR Section 4.6 - Supplemental District Regulations:

Drive Aisle Width:

Pursuant to LDR 4.6.9 (D)(3)(b), the minimum one-way drive aisle width ranges between 12'-18'. The minimum two-way drive aisle width is 24'. Plans indicate that the one-way drive aisle width for the drive-thru lanes is 12'. Likewise the two-way drive aisle serving the parking lot is 24', thus this requirement is met.

Drive-thru Stacking Distance:

Pursuant to LDR Section 4.6.9(D)(3)(c)(2), provisions must be made for transition of incoming traffic from a public street, such that traffic may not backup into the public street system. Dunkin Donuts Linton Square is required to provide for 100' of clear stacking from the first point of transaction for the drive-thru lane. The development proposal provides 111' of stacking for the drive thru window. Thus, this standard has been met.

<u>LDR Section 4.4.29.G. – MROC Development Regulations:</u>

Required Parking:

Pursuant to LDR Section 4.6.9(C)(3)(3), parking shall be provided at a rate of 4 spaces per 1,000 sq. ft. for shopping centers. For the existing 105,775 sq. ft. shopping center, 423 spaces are required. The proposed 1,500 sq. ft. restaurant building shall share parking with the balance of the site. The required parking for the shopping center inclusive of the new Dunkin Donuts is 429 spaces, for the total 107,275 sq. ft. Currently, 415 spaces exist on site. The site has an existing nonconformity with respect to parking. The original approved site plan accounted for a 2,200 sq. ft. building for Building J (432 total required spaces). Since the building square footage is reduced by 700 sq. ft., there is no increase in the parking requirement. However, the proposed site plan modifications must not result in removal of existing spaces, which would increase the nonconformity. As such, 415 spaces are existing and 415 spaces are proposed with the new construction of the Dunkin Donuts building. Thus, this standard is met.

Maximum Lot Coverage:

Pursuant to LDR Section 4.4.29(G)(2)(c), lot coverage by buildings and structures shall not exceed 75% of the area of development of any individual lot. The site plan indicates a lot coverage of 29.7%. Thus, this standard is met.

Minimum Open Space:

Pursuant to LDR Section 4.4.29(G)(2)(e), 25% open space is required. However, the plans reference a 20% open space requirement. This notation must be corrected prior to site plan certification. However, the site has an existing nonconformity with respect to the originally approved open space (8.8%). The new Dunkin Donuts building decreases the ground floor area from 2,200 sq. ft. to 1,500 sq. ft. With the proposed modifications, the existing 8.8% open space is maintained. Thus, the existing nonconformity is not increased. Therefore, this standard is met.

Minimum Structure Size:

Pursuant to LDR Section 4.4.29(G)(2)(e), any free-standing non-residential principal structure shall have a minimum floor area of 4,000 sq. ft. The originally approved structure was 2,200 sq. ft. which did not meet this standard. Construction of a 1,500 sq. ft. does not increase the nonconforming status.

Floor Height:

Pursuant to LDR Section 4.4.29(G)(2)(f)(2), commercial floor heights shall be a minimum of 12' floor to floor on the first floor and 10' floor to floor on all floors above. The Dunkin Donuts Linton Square is a single-story structure. The interior ceiling height is noted as 10'0". Since this does not appear to meet the minimum floor height requirement, a building section must be provided which clearly demonstrates that the interior floor height from finished floor to finished ceiling is no less than the minimum 12' height required. This is a condition of site plan approval.

Building Height:

Pursuant to LDR Section 4.4.29(G)(2)(f), structures on site shall have a maximum height of 48' or less for parcels less than 3 acres. However, a maximum height of up to 85' is allowed for properties meeting the 3 acre development requirement. The maximum height of the proposed Dunkin Donuts Linton Square is in compliance for the 8.36 acre development. Thus, this standard is met. However, as mentioned earlier in the "Site Plan Analysis", the height must be determined, depicted and measured pursuant to LDR Section 4.3.4(J), and this is a condition of approval.

Parking Design:

Pursuant to LDR Section 4.4.29(H)(11), parking adjacent to Congress Avenue shall be situated to the rear of the buildings to allow a landscaped boulevard effect along the street frontage. To that end, no surface parking shall be located between buildings and Congress Avenue. The proposed site plan for Dunkin Donuts Linton Square with the drive-thru lanes meets this standard. Other portions of the site are already developed and are existing nonconformities.

Perimeter Landscape Buffer:

Pursuant to LDR Section 4.4.29(G)(2), a landscape buffer shall be provided around the perimeter of each parcel within the development. Parking, structures, perimeter roadways, and other paving is not permitted within this buffer except for bicycle paths, sidewalks, jogging trails, and driveways or access streets which provide ingress and egress for traffic and which are generally perpendicular to the buffer. The width of the buffer shall be the smaller distance of either the "required" values indicated in the table below or 10% of the average depth of the property. However, in no case shall the landscape area be a width of less than 10'. The following tables identify the required and proposed perimeter landscape buffer for the proposed development:

MROC	Front (west)	Interior Side (north)	Street Side (south)	Rear (east)
Required (ft.)	25'	25'	30'	25'
Existing (ft.)	0'	5'	10'	0'

The items in **BOLD** above are deemed noncompliant. It is noted that the site has preexisting nonconformities, with respect to the required perimeter landscape buffers. *Nonconformities are acceptable, where preexisting conditions remain unchanged.*

Building Setbacks:

Per LDR Section 4.4.29(G)(2)(g), the building setbacks are equivalent to the perimeter landscape buffers identified in LDR Section 4.4.29(G)(2), as discussed earlier in this report.

MROC	Front (west)	Interior Side (north)	Street Side (south)	Rear (east)
Required (ft.)	25'	25'	30'	25'
Proposed (ft.)	24'3"	47'0"	52'0"	28'4"

The items in **BOLD** above are noncompliant and/or preexisting nonconformities with respect to either existing conditions or the approved site plan of record. *Nonconformities are acceptable, where preexisting conditions remain unchanged or are reduced.*

Allocation of Uses:

Pursuant to LDR Section 4.4.29(G)(1)(c), retail uses shall not encompass more than 20% of the total building area square footage. The proposed Dunkin Donuts Linton Square is a restaurant use, which is also considered retail. However, the overall site encompasses more than 20% retail uses and this is an existing nonconformity which may remain. Thus, this standard is met.

Minimum Site Area:

Pursuant to LDR Section 4.4.29(G)(2)(a), the minimum site area for the development is to be no less than 3 acres. The proposed Dunkin Donuts Linton Square contains 8.36 acres in the overall shopping center. Thus, this standard is met.

LANDSCAPE PLAN ANALYSIS

Pursuant to LDR section 4.6.16 (C)(1)(a), prior to the issuance of a building permit for a structure or a paving permit, compliance with the requirements of Section 4.6.16 shall be assured through the review and approval of a landscape plan submitted pursuant to Section 2.4.3(C). The provided Landscape Plan proposes Orange Ginger Trees, Pink Trumpet Trees, Palmetto, Green Island Ficus, Gumbo Limbo, Royal Palms, Cabbage Palm amongst the variety of proposed new groundcover and vegetation. The landscape plan was evaluated by the City Senior Landscape Planner and was found to be in compliance with applicable requirements of LDR section 4.6.16.

ARCHITECTURAL ELEVATIONS ANALYSIS

Pursuant to LDR Section 4.6.18(E), the following criteria shall be considered by the Site Plan Review and Appearance Board in the review of plans for building permits. If the following criteria are not met, the application shall be disapproved.

- 1. The plan or the proposed structure is in conformity with good taste, good design, and in general contributes to the image of the City as a place of beauty, spaciousness, harmony, taste, fitness, broad vistas, and high quality.
- 2. The proposed structure, or project, is in its exterior design and appearance of quality such as not to cause the nature of the local environment or evolving environment to materially depreciate in appearance and value.
- 3. The proposed structure, or project, is in harmony with the proposed developments in the general area, with the Comprehensive Plan, and with the supplemental criteria which may be set forth for the Board from time to time.

Pursuant to LDR Section 4.6.18(B)(13)(b), the Site Plan Review and Appearance Board (SPRAB) shall make a finding of such compatibility prior to approval of outbuilding elevations. If the Board determines that there is not compatibility with respect to any of the items, then it shall deny the elevations. However, if the Board feels, despite the incompatibility, the elevations should be approved, they shall forward the elevations to the City Commission with a recommendation of approval and the City Commission shall take final action. In such case, the Board shall make this determination based on the findings in the staff report and consistency with LDR Section 4.6.18(E). This finding shall be established through board discussion and support of this finding shall be made apparent in the motion for approval of the architectural elevations. Per staff's assessment of the proposed architectural elements and color scheme, the proposed changes are found to be compatible and harmonious with the surrounding properties and positive findings can then be made with regard to the aforementioned criteria.

The architecture of the building will be a color and design consistent with the existing fabric of the shopping center. For continuity, there is orange banding being incorporated in the balance of the shopping center for consistency of color with the Dunkin Donuts. The proposed architectural design features and color scheme will be complimentary to adjacent properties. Based upon the above, the proposal is consistent with the criteria established in LDR Section 4.6.18(E).

Pursuant to LDR Section 4.6.18(B)(13)(a), outbuildings within a shopping center shall be compatible in terms of color, materials and architectural style. Based on the analysis presented within the staff report, it can be established that the Dunkin Donuts proposed for Building J is designed such that it is consistent with the other architectural design components and color schemes proposed within the development.

REQUIRED FINDINGS

REQUIRED FINDINGS: (Chapter 3):

Pursuant to Section 3.1.1 (Required Findings), prior to the approval of development applications, certain findings must be made in a form which is part of the official record. This may be achieved through information on the application, the staff report, or minutes. Findings shall be made by the body which has the authority to approve or deny the development application. These findings relate to the following four areas.

<u>Section 3.1.1 (A) - Future Land Use Map:</u> The use or structures must be allowed in the zone district and the zoning district must be consistent with the land use designation.

The subject property has a CMU (Congress Avenue Mixed Use) Future Land Use Map (FLUM) designation and is zoned MROC (Mixed Residential, Office and Commercial). The MROC zoning district is consistent with the CMU Future Land Use Map designation. Restaurants are an allowed use pursuant to LDR Section 4.4.29(B)(3)(a). Drive-thru lanes are an allowed conditional use pursuant to LDR Section 4.4.29.E.3. However, the site is more than 25% vested, so the originally approved configuration of the drive-thru lanes is allowed to be constructed. Based upon the above, a positive finding can be made with respect to consistency with the Future Land Use Map designation.

Section 3.1.1 (B) - Concurrency:

Facilities which are provided by, or through, the City shall be provided to new development concurrent with issuance of a Certificate of Occupancy. These facilities shall be provided pursuant to levels of service established within the Comprehensive Plan.

Concurrency as defined pursuant to Objective B-2 of the Future Land Use Element of the Comprehensive Plan must be met and a determination made that the public facility needs of the requested land use and/or development application will not exceed the ability of the City to fund and provide, or to require the provision of, needed capital improvements in order to maintain the Levels of Service Standards established in Table CI-GOP-1 of the adopted Comprehensive Plan of the City of Delray Beach.

As described in "Appendix A", a positive finding of Concurrency can be made as it relates to water and sewer, streets and traffic, drainage, parks and recreation, open space, solid waste, and schools.

Section 3.1.1 (C) - Consistency (With the Comprehensive Plan):

Compliance with performance standards set forth in Chapter 3 and shall be the basis upon which a finding of overall consistency is to be made. Other objectives and policies found in the adopted Comprehensive Plan may be used in making a finding of overall consistency.

As described in Appendix "B", a positive finding of consistency can be made as it relates to Standards for Site Plan Actions. The following objectives and policies found in the adopted Comprehensive Plan may also be referenced in making a finding of overall consistency:

<u>Future Land Use Element – Objective A-1:</u> Property shall be developed or redeveloped, in a manner so that the future use and intensity is appropriate in terms of soil, topographic, and other applicable physical considerations; is complementary to adjacent land uses; and fulfills remaining land use needs.

The new construction at this vacant infill parcel in the shopping center will provide an architecturally significant and aesthetically pleasing focal point for the surrounding neighborhood.

<u>Transportation Element Policy A-1.3:</u> The City endorses the continued operations of the Palm Tran Transit System and its operations in Delray Beach, and through policies of this Element related to the TCEA, will coordinate with Palm Tran to improve the system.

Studies have shown that the provision of bus shelters to protect riders from the elements leads to increased utilization and mitigates negative impacts to adjacent properties. In order to enhance the mass transit opportunities, the applicant shall identify the locations of any existing or proposed bus shelter locations along South Congress Avenue and Linton Boulevard. If non-existing, the provision of bus shelters assist in expanding bus transfer/shelter areas to serve as a central locations for existing multiple Palm Tran routes. Clarification and modification of the plans to reflect existing and/or proposed bus shelter locations is attached as a condition of approval. Upon doing so, the development will further Transportation Element Policy A-1.3.

<u>Transportation Element Policy D-2.2:</u> Bicycle parking and facilities shall be required on all new development and redevelopment. Particular emphasis is to be placed on development within the TCEA.

A bike rack is provided adjacent to the walkway leading up the Dunkin Donuts entrance. Thus, this standard is met. Therefore, positive findings can be made with respect to Transportation Element Policy D-2.2.

LDR Section 2.4.5(F)(5) - Compatibility (Site Plan Findings): The approving body must make a finding that development of the property pursuant to the site plan will be compatible and harmonious with adjacent and nearby properties and the City as a whole, so as not to cause substantial depreciation of property values.

The following table indicates the zoning and land use of the properties surrounding the subject property:

	Zoning Designation:	Land Use:
North:	MROC (Mixed Residential Office &	Warehouse/Distribution & Storage Facility
NOITH.	Commercial)	-
South:	MROC (Mixed Residential Office &	Pharmacy/Retail Center & Arbors Office
South.	Commercial)	Park
East:	CD (Conservation District)	Preservation Area
	R-1-A (Single Family Residential), RM	Single Family Residences, Condominium
West:	(Multiple Family Residential – Medium	Development & Wells Fargo Bank/Drive-
WESI.	Density) & POD (Professional Office	Thru Facility
	District)	-

The construction of a Dunkin Donuts along the Congress Avenue frontage is not inconsistent with the Comprehensive Plan and the vision of the City for the South Congress corridor. The Dunkin Donuts Linton Square will contain a single-story 1,500 sq. ft. building with drive-thru lanes. This restaurant use is consistent with the balance of the retail uses existing in the Linton Square shopping center. To the north are vacant land and an existing building associated with a warehouse, distribution and storage facility. The site will also be an asset to the Arbors Office Park and Delray Community Pharmacy, to the south, which are within walking distance and can conveniently utilize the restaurant establishment. To the east is a preservation area which will remain undisturbed and unaffected by the Dunkin Donuts proposal. This conservation district area has existed adjacent to the shopping center for many years, with no adverse effects. Across Congress Avenue, to the west are a few single family residences, a condominium development and the Wells Fargo Bank and drive-thru facility. All of these adjacent uses will

benefit from the new Dunkin Donuts establishment. It will be a valuable resource to the community. Thus, Dunkin Donuts Linton Square will not have a detrimental effect on the stability of the neighborhood within which it is located. Likewise, it will not hinder development or redevelopment of nearby properties. Therefore, a positive finding can be made with respect to LDR Section 2.4.5.F.5. (Compatibility) that the proposed Dunkin Donuts Linton Square will be compatible and harmonious with adjacent and nearby properties.

Section 3.1.1 (D) - Compliance With the Land Development Regulations:

As described under the "Site Plan Analysis" section of this report, a positive finding of compliance with the LDRs can be made, when the attached conditions of approval are addressed with the exception of existing nonconformities. The proposed plans are consistent with the original site plan of record which is more than 25% vested.

REVIEW BY OTHERS

The development proposal is not within a geographical area requiring review by the Community Redevelopment Agency (CRA), Downtown Development Authority (DDA), West Atlantic Redevelopment Coalition (WARC), Pineapple Grove Main Street (PGMS) or the Downtown Development Authority (DDA).

Courtesy Notices:

Courtesy notices have been provided to the following civic group:

□ Delray Citizens Coalition

Public Notices:

For Class III Site Plan Modification proposals within the MROC (Mixed Residential Office and Commercial) District, formal public notices are not required. No letters of objection and/or support have been presented to date. Any public comments received after the preparation of this staff report will be reported at the Site Plan Review and Appearance Board (SPRAB) meeting.

ASSESSMENT AND CONCLUSION

The proposed Class III Site Plan Modification for Dunkin Donuts Linton Square includes the construction of a 1,500 sq. ft. restaurant building with drive-thru lanes consistent with the originally approved site plan of record. The establishment will be highly visible from Congress Avenue and will replace an existing vacant infill parcel in the shopping center. A bicycle rack will be installed, whereas none currently exists on-site. New landscaping and architectural elevations will be consistent with the balance of the shopping center. The proposed Class III Site Plan Modification proposal can be found consistent with the policies of the Comprehensive Plan and Chapter 3 of the Land Development Regulations, subject to addressing the conditions of approval. Positive findings can be made with respect to Section 2.4.5(F)(5)(Compatibility) that it will not have a significantly detrimental effect upon the stability of the neighborhood not will it hinder development or redevelopment of nearby properties.

ALTERNATIVE ACTIONS

- A. **Continue** the Class III Site Plan Modification, Landscape Plan and Architectural Elevation for Dunkin Donuts Linton Square, with direction.
- B. **Approve** the Class III Site Plan Modification, Landscape Plan and Architectural Elevations for Dunkin Donuts Linton Square, by adopting the findings of fact and law contained in the staff report, and finding that the request and approval thereof is consistent with the Comprehensive Plan and meets criteria set forth in 2.4.5(G)(1)(c), 4.6.16, 4.6.18 and Chapter 3 (Performance Standards) of the Land Development regulations, subject to conditions.
- C. **Deny** the Class III Site Plan Modification, Landscape Plan and Architectural Elevation for Dunkin Donuts Linton Square, by adopting the findings of fact and law contained in the staff report, and finding that the request is inconsistent with the Comprehensive Plan and does not meet criteria set forth in Section 2.4.5(G)(1)(c), 4.6.16, 4.6.18 and Chapter 3 (Performance Standards) of the Land Development regulations.

STAFF RECOMMENDATION

Site Plan:

Approve the Class III Site Plan Modification for **Dunkin Donuts Linton Square**, by adopting the findings of fact and law contained in the staff report, and finding that the request and approval thereof is consistent with the Comprehensive Plan and meets criteria set forth in Section 2.4.5(G)(1)(c) and Chapter 3 (Performance Standards) of the Land Development regulations, subject to the following conditions:

- On February 9, 2016, the City received the attached Traffic Performance Standards Review which indicates that the site <u>does not meet</u> required standards. Specifically, the following concerns were noted:
 - a. Dunkin' Donuts tend to bring heavy traffic in the morning peak hour; hence a northbound right turn lane is required at the main driveway.
 - b. Provide intersection analysis at Congress Avenue and Linton Boulevard.
 - c. Queuing length seems to be insufficient for the drive-through lanes, and parking lot circulation could be adversely affected by the queuing traffic.
 - d. Provide operational analyses during AM & PM peak periods at the main driveway and Congress Avenue intersection. A signal may be required due to heavy egress traffic.

As such, an official letter indicating a positive finding of traffic concurrency must be received from the Palm Beach County Traffic Division prior to site plan certification. Compliance with the aforementioned criteria is required prior to site plan certification.

2. Correct the open space requirement on the site plan to reflect 25%, not 20%, prior to site plan certification.

- 3. The provision of bus shelters assist in expanding bus transfer/shelter areas to serve as a central locations for existing multiple Palm Tran routes which are along Linton Boulevard and Congress Avenue. Clarification and modification of the plans to reflect existing and/or proposed bus shelter locations along the property perimeter is required prior to site plan certification.
- 4. All plans shall consistently reflect the existing or proposed location of bicycle racks. The physical location of a proposed bicycle rack is not clearly denoted on Sheets L-100, C-100, C-200 and C-300.
- 5. The height has not been calculated pursuant to LDR Section 4.3.4(J). While the building does not exceed the maximum height, the elevation drawings shall be correctly measured, dimensioned, labeled and depicted per code requirements.
- 6. Provide a building section which demonstrates that the interior finished floor to finished ceiling height measures no less than the 12' minimum height required.

Landscape Plan:

Approve the Landscape Plan for **Dunkin Donuts Linton Square**, by adopting the findings of fact and law contained in the staff report, and finding that the request is consistent with the Comprehensive Plan and meets criteria set forth in Section 4.6.16 of the Land Development Regulations.

Architectural Elevations:

Approve the Architectural Elevations for **Dunkin Donuts Linton Square**, by adopting the findings of fact and law contained in the staff report and finding that the request is consistent with the Comprehensive Plan and meets the criteria set forth in Section 4.6.18(E) and 4.6.18(B)(13) of the Land Development Regulations.

Report Prepared By: Candi N. Jefferson, Senior Planner Attachments: Location Map, PBC Traffic Concurrency Letter, Project Plans

APPENDIX "A" CONCURRENCY FINDINGS

Pursuant to LDR Section 3.1.1(B), Concurrency, as defined pursuant to Objective B-2 of the Land Use Element of the Comprehensive Plan, must be met and a determination made that the public facility needs of the requested land use and/or development application will not exceed the ability of the City to fund and provide, or to require the provision of, needed capital improvements for the following areas:

Water and Sewer:

- Water service is available via an existing 8" main which transverses throughout the property and connects to the west side of Congress Avenue
- Sewer service is available via an existing 8" main which runs parallel to the west parcel line interior to the parcel

Pursuant to the City's Comprehensive Plan, treatment capacity is available at the City's Water Treatment Plant and the South Central County Waste Water Treatment Plant for the City through 2047.

Streets and Traffic:

A traffic statement has been provided for the proposed development. A total of 379 new daily trips, 38 AM and 26 PM trips are anticipated to be generated by the 1,500 sq. ft. Dunkin Donuts. The Palm Beach County Traffic Division issued a letter requiring additional information prior to proof of traffic concurrency on February 9, 2016. A positive finding of traffic concurrency, addressing these issues must be received prior to site plan certification. This is a condition of approval.

Parks and Recreation Facilities:

Park dedication requirements do not apply to non-residential uses. Thus, the proposed development will not have any impact with respect to this standard.

Solid Waste:

The existing 105,775 sq. ft. shopping center generates 386.07 tons of solid waste per year. The new construction of an additional 1,500 sq. ft. restaurant building will generate a total of 391.55 tons of solid waste per year for the shopping center. Thus, there will be a net increase of 5.48 tons of solid waste per year. The Solid Waste Authority has indicated that its facilities have sufficient capacity to accommodate all development proposals until 2047.

Schools:

School concurrency findings do not apply for non-residential uses. Thus, the proposed development will not have any impacts with respect to this standard.

Drainage:

Drainage will be accommodated on site via an exfiltration trench system. There should be no significant impact on drainage as it relates to this standard.

APPENDIX "B" S FOR SITE PLAN ACT	IONS	

				phting (glare) shall be such that they do not create unwarra as it pertains to traffic circulation.
	Not applicable			
-	Meets intent of standard	X		
	Does not meet intent			
b		in a n		nsportation shall be encouraged. This includes pedestri consistent with policies found under Objectives D-1 and D
П	Not applicable			
	Meets intent of standard		X	
	Does not meet intent			
al	nd Recreation Elemen	aica	հեւ <u>ռել լ</u>	atery addressed.
	Not applicable			
	Not applicable Meets intent of standard		X	7
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profile, and meet the housing needs identified in the Housing Element. This shall be accomplished through the implementation of policies under Objective B-2 of the Housing Element.

Not applicable X		
Meets intent of standard		
Does not meet intent		

H. The City shall consider the effect that the proposal will have on the stability of nearby neighborhoods. Factors such as noise, odors, dust, traffic volumes and circulation patterns shall be reviewed in terms of their potential to negatively impact the safety, habitability and stability of residential areas. If it is determined that a proposed development will result in a degradation of any neighborhood, the project shall be modified accordingly or denied.

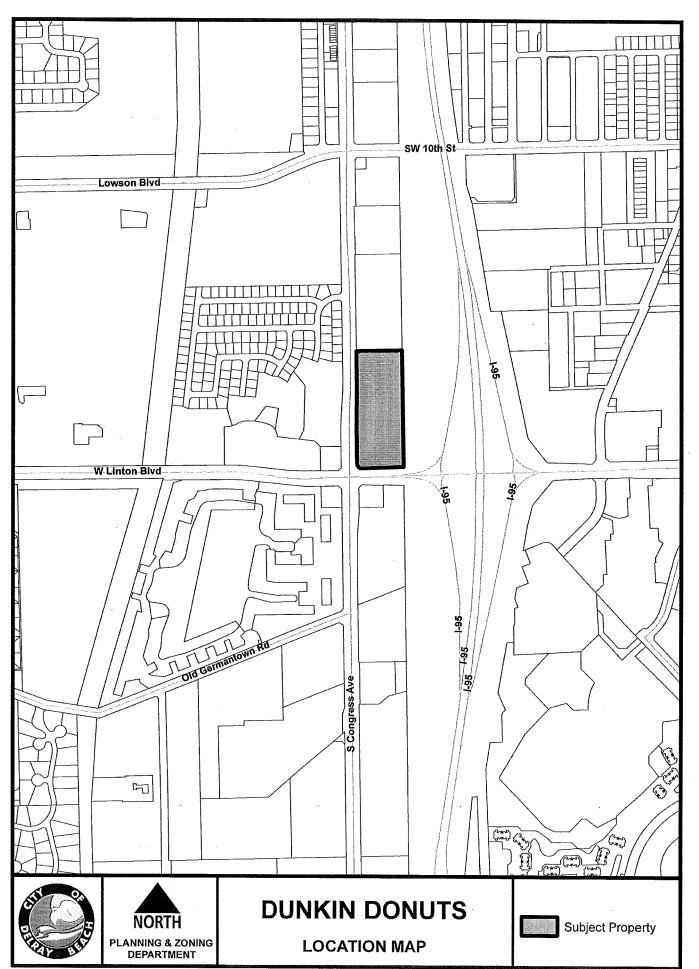
Not applicable		
Meets intent of standard	Х	
Does not meet intent		

I. Development shall not be approved if traffic associated with such development would create a new high accident location, or exacerbate an existing situation causing it to become a high accident location, without such development taking actions to remedy the accident situation.

Not applicable	
Meets intent of standard	·
Does not meet intent	X – pending a positive traffic concurrency determination by PBC

J. Tot lots and recreational areas, serving children from toddler to teens, shall be a feature of all new housing developments as part of the design to accommodate households having a range of ages. This requirement may be waived or modified for residential developments located in the downtown area, and for infill projects having fewer than 25 units.

Not applicable	Χ				
Meets intent of stand	dard				
Does not meet intent	t				





Department of Engineering and Public Works

P.O. Box 21229

West Palm Beach, FL 33416-1229

(561) 684-4000

FAX: (561) 684-4050

www.pbcgov.com

Palm Beach County Board of County Commissioners

Mary Lou Berger, Mayor

Hal R. Valeche, Vice Mayor

Paulette Burdick

Shelley Vana

Steven L. Abrams

Melissa McKinlay

Priscilla A. Taylor

County Administrator

Verdenia C. Baker

"An Equal Opportunity Affirmative Action Employer" February 9, 2016

Adam B. Kerr, P.E. Kimley-Horn and Associates, Inc. 1920 Wekiva Way West Palm Beach, FL 33411

RE:

I discourant from the control of the

Dunkin' Donuts Project #: 160108

TRAFFIC PERFORMANCE STANDARDS REVIEW

Dear Adam:

The Palm Beach County Traffic Division has reviewed the Dunkin' Donuts Traffic Impact Analysis, dated October 2015, pursuant to the Traffic Performance Standards in Article 12 of the Palm Beach County Land Development Code. The project is summarized as follows:

Municipality:

City of Delray Beach

Location:

East of Congress Avenue and approximately 700' north of Linton

Boulevard, within an existing general commercial retail plaza

PCN #:

12-43-46-19-38-001-0000

Existing Uses:

In the parking lot of a general commercial retail plaza

105,775 SF of general commercial retail

Proposed Uses:

1,500 SF of fast food restaurant with drive through

105,775 SF of general commercial retail

Access:

Shared access driveways with the existing general commercial retail plaza. Plaza has two right-in/right-out driveways and one full access

driveway on Congress Avenue

Net New Daily Trips:

Net New Peak Hour Trips:

38 AM (19, 18) and 26 PM (14, 12)

Build-out:

December 31, 2020

379

Based on our review, the Traffic Division has determined the proposed development at this time does not meet the Traffic Performance Standards of Palm Beach County.

We offer the following comments:

 Dunkin' Donuts tend to bring heavy traffic in the morning peak hour; hence a northbound right turn lane is required at the main driveway.

2. Provide intersection analysis at Congress Avenue and Linton Road.

Queuing length seems to be insufficient for the drive through lanes, and parking lot circulation could be adversely affected by the queuing traffic.

 Provide operational analyses during the AM & PM peak periods at the main driveway and Congress Avenue intersection. A signal may be required due to heavy egress traffic.

If you have any questions regarding this determination, please contact me at 561-684-4030 or e-mail to qyuan@pbcgov.org.

Sincerely,

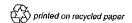
Quan Yuan, P.E. Professional Engineer Traffic Division

QY:saf

ec: Addressee

Timothy Stillings, AICP, Director of Planning & Zoning – City of Delray Beach Maria M. Tejera, P.E. – Senior Professional Engineer, Traffic Division Steve Bohovsky - Technical Assistant III, Traffic Division

File: Generál - TPS - Mun - Traffic Study Review F:\TRAFFIC\MMT\MUNICIPAL\TIES\COMMENTS\2016\160108 - DUNKIN DONUTS.DOC





CONSTRUCTION PLANS

FOR

LINTON SQUARE

LOCATED IN

DELRAY BEACH, FLORIDA SECTION 19, TOWNSHIP 53 S, RANGE 40 E

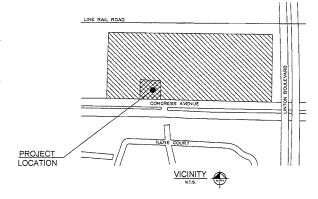
PROJECT TEAM

OWNER/DEVELOPER GATOR LINTON PARTNERS, LTD 1595 NE 163RD STREET NORTH MIAMI BEACH, FL 33162 (305) 949-9049

SURVEYOR
THOMAS BROWNELL
ER BROWNELL & ASSOCIATES, INC.
2243 SW 28TH LANE
MIAMI, FLROIDA, 33133
(302) 860-3866
FAX: (305) 860-3870

CIVIL ENGINEER
KINAN HUSAINY, P.E.
KIMEY-HORN AND ASSOCIATES, INC.
445.24Th STREET, SUITE 200
VERO BEACH, FLORIDA 32880
(772) 784-4130
FAX (772) 794-4130

LANDSCAPE ARCHITECT
DAVID SIMS, RIA
KIMLEY-HORN AND ASSOCIATES, INC.
445 24TH STREET, SUITE 200
VERO BEACH, FLORIDA 32980
(772) 794-4100
FAX (772) 794-4130



LIST OF CONTACTS

STORMWATER
SOUTH FLORIDA WATER
MATAGEMENT DISTRICT
3001 GUINN GLUB ROAD
P.O. BOX 24680
WEST PALM BEACH, FL 33406
(691) 982-9805
CONTACT: CARLOS DE ROJAS

SANITARY SEWER
CITY OF DELRAY BEACH
100 N.W. FIRST AVENUE
DELRAY BEACH, FL 33444
(601 245-7328
CONTACT; VICTOR O. MALTEN

LANDSCAPING AND TREE PRESERVATION

CITY OF DELRAY SEACH 100 N.W. 1ST AVE DELRAY BEACH, FL 33444 (561)243-7226 FAX (561)243-7221 CONTACT: PETER ANUAR

C-000	COVER SHEET			
SURVEY				
S1	BY E.R. BROWNELL AND ASSOC.			
S2	BY E.R. BROWNELL AND ASSOC.			
SITE PLAN (BY KIMLEY-HORN)				
C-100	LAND USE PLAN			
C-101	SITE PLAN			
C-105	SITE DETAILS			
ARCHITECTURAL PLANS				
A-1	BY STEPHEN BRASGALLA ARCHITECT			
A-2	BY STEPHEN BRASGALLA ARCHITECT			
LS-1	BY STEPHEN BRASGALLA ARCHITECT			
DP-1	BY STEPHEN BRASGALLA ARCHITECT			
T-1	BY STEPHEN BRASGALLA ARCHITECT			
SP-1	BY STEPHEN BRASGALLA ARCHITECT			
LANDSCAPE PLANS (BY KIMLEY-HORN)				
L-100	LANDSCAPE PLAN			
L-110	TREE INVENTORY PLAN			
CIVIL ENGINEERING PLANS (BY KIMLEY-HORN)				
C-200	PAVING, GRADING, AND DRAINAGE PLAN			
C-300	UTILITY PLAN			
C-301	UTILITY DETAILS			

PHOTOMETRICS PLAN

SPRAB PLANS

Sheet Number | Sheet Title

PREPARED BY:

Kimley »Horn





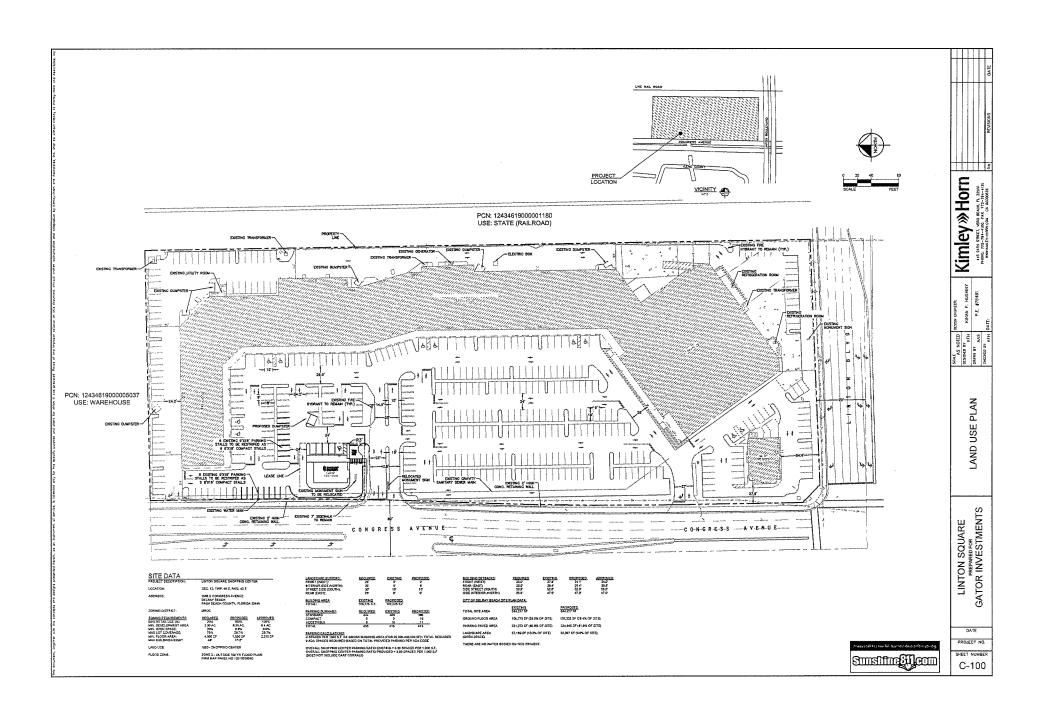
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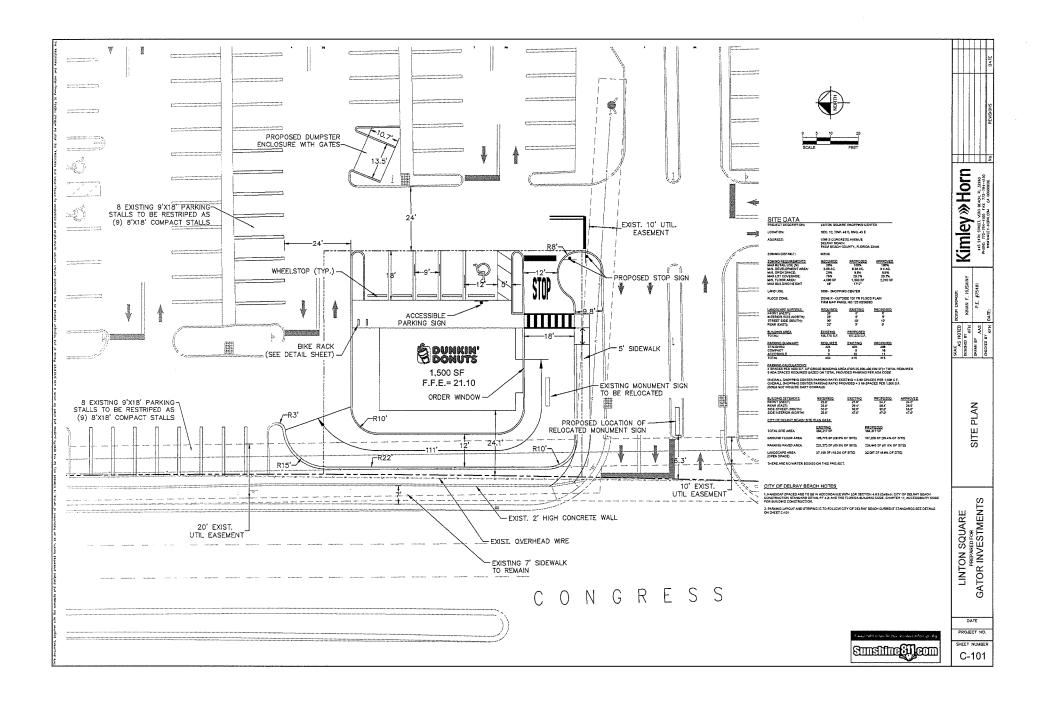
Kimley»Horn

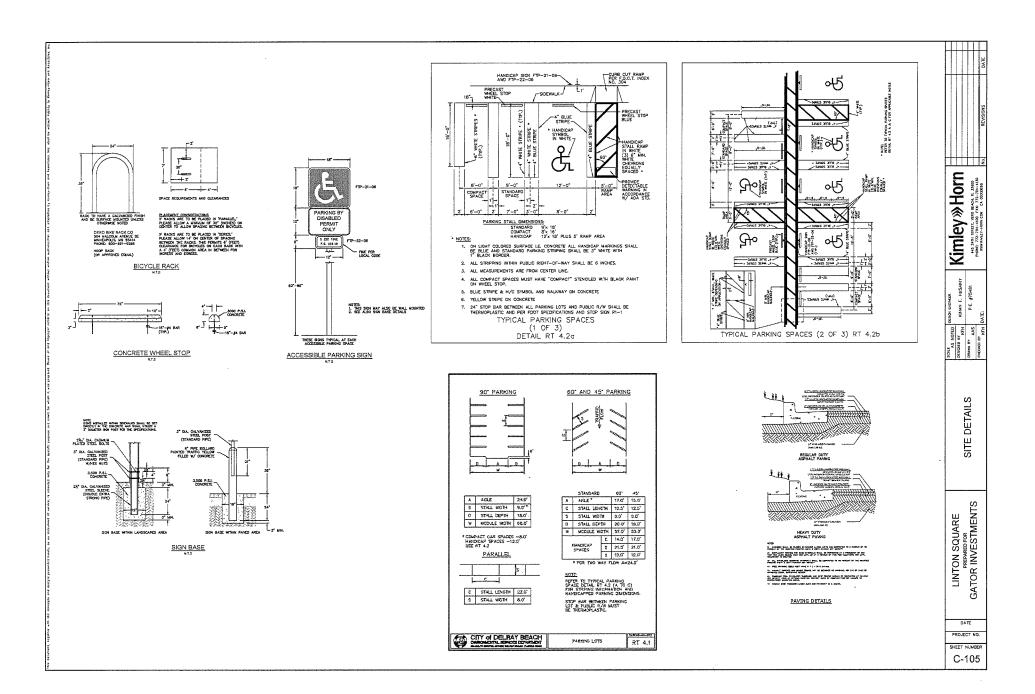
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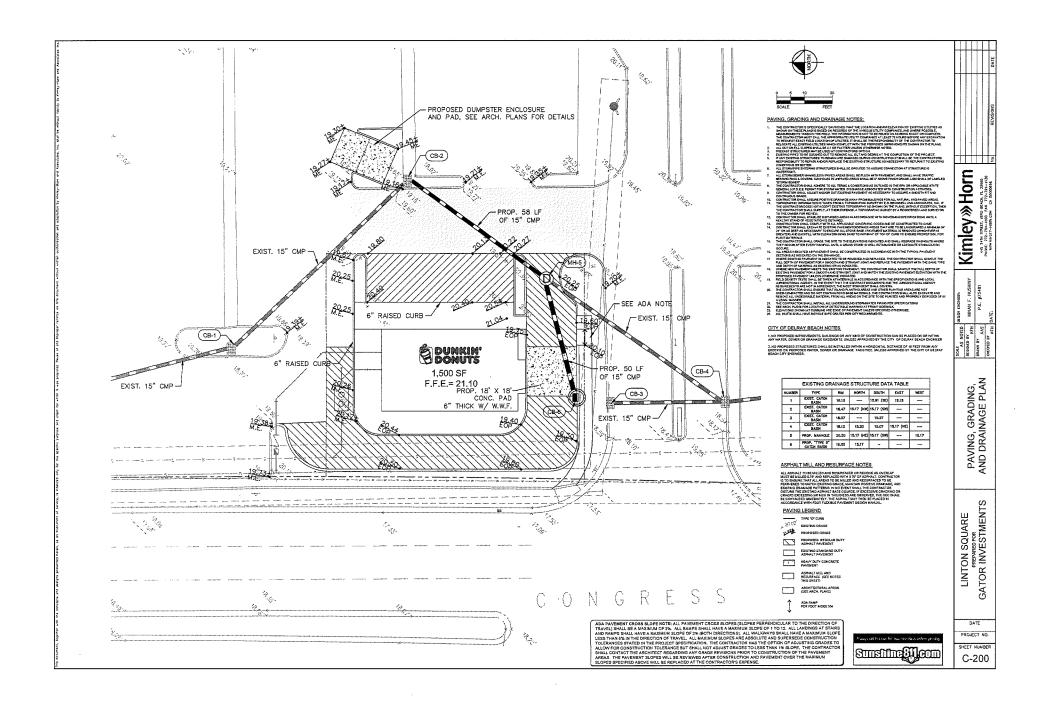
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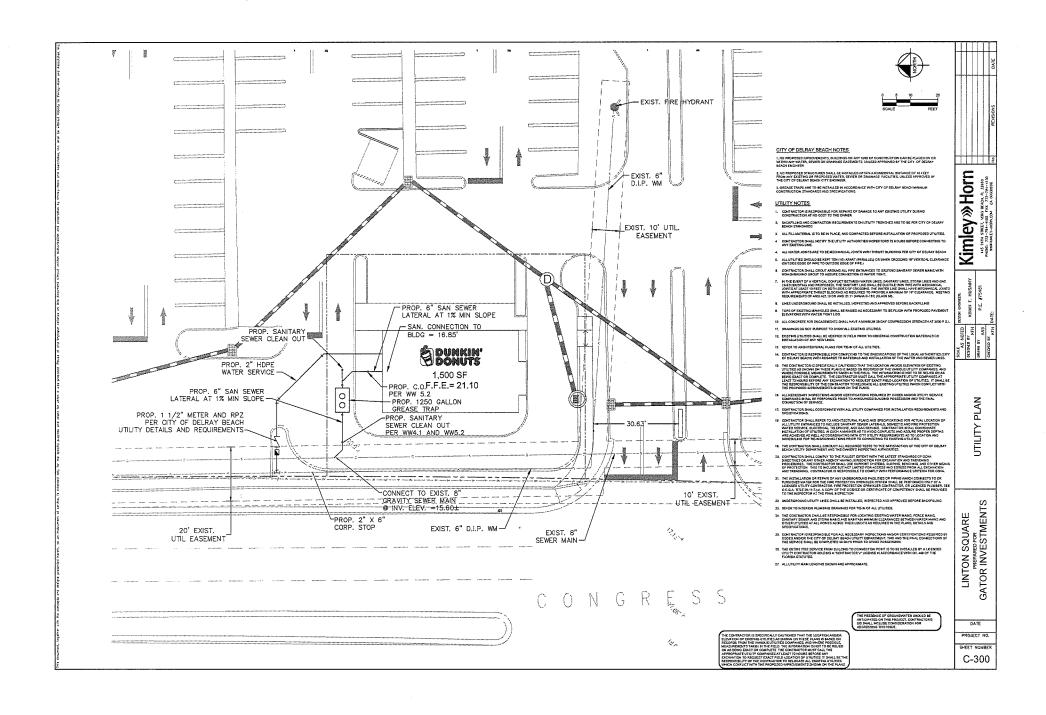
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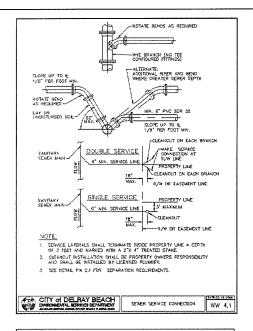


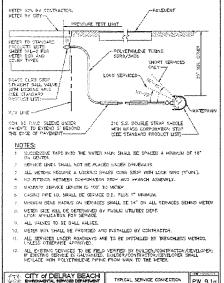




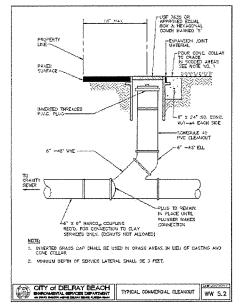


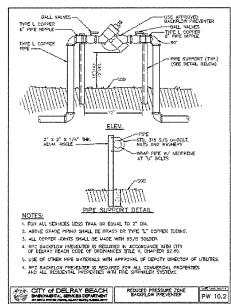


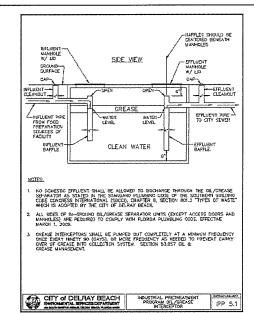




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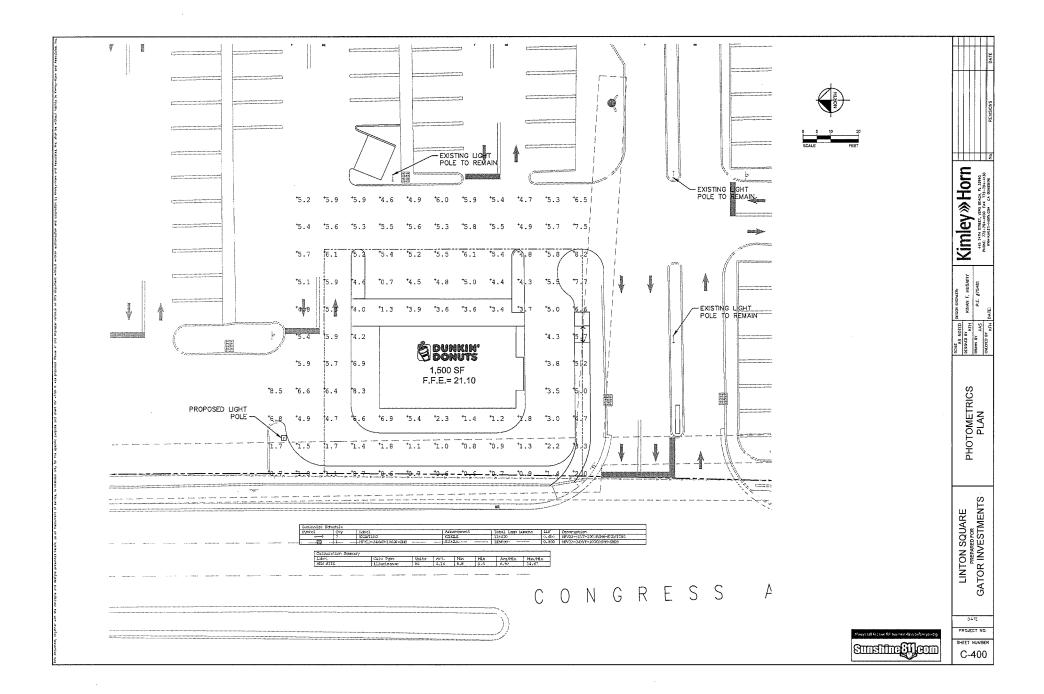


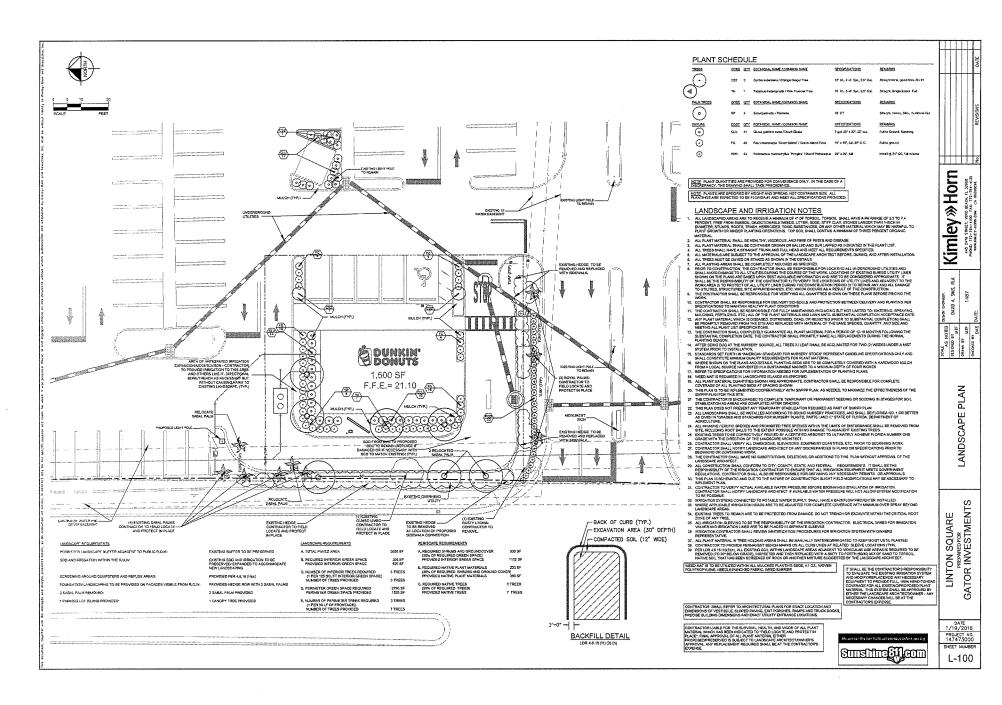
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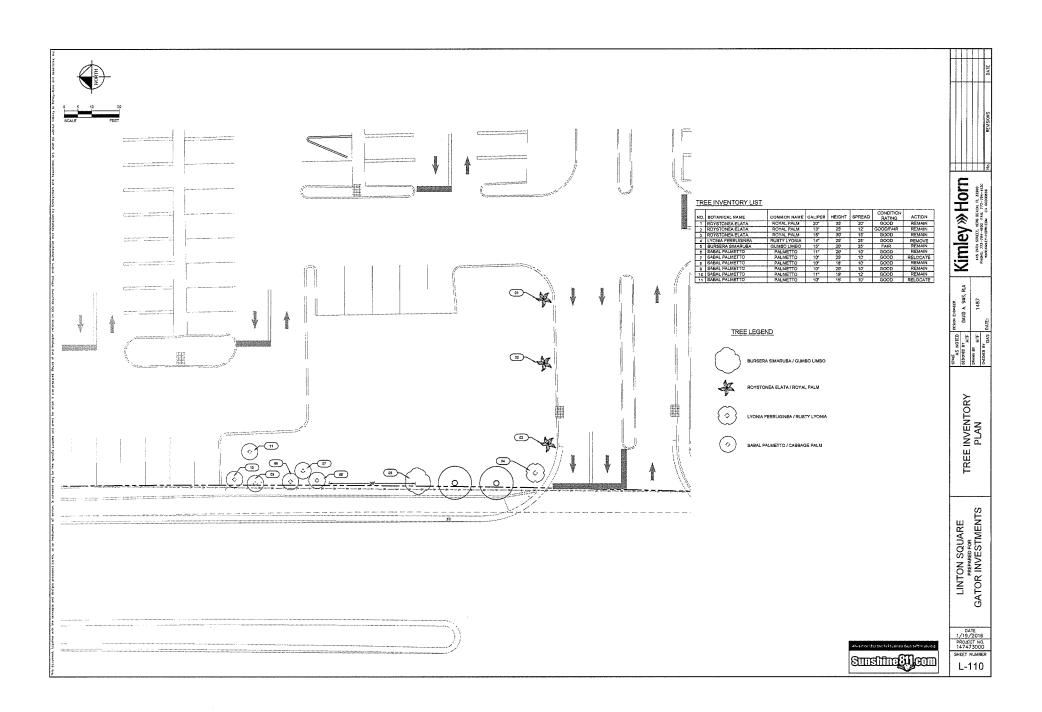
Kimley » Horn

FHCNE 772-

KINAH F, HUSAHY P.E. #75481



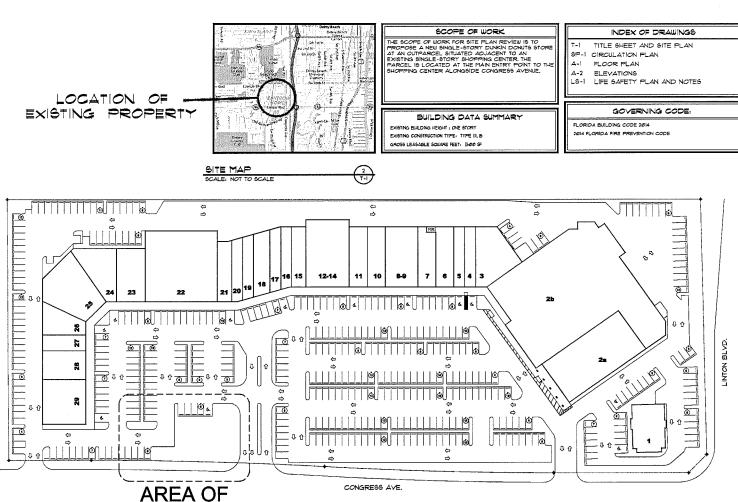




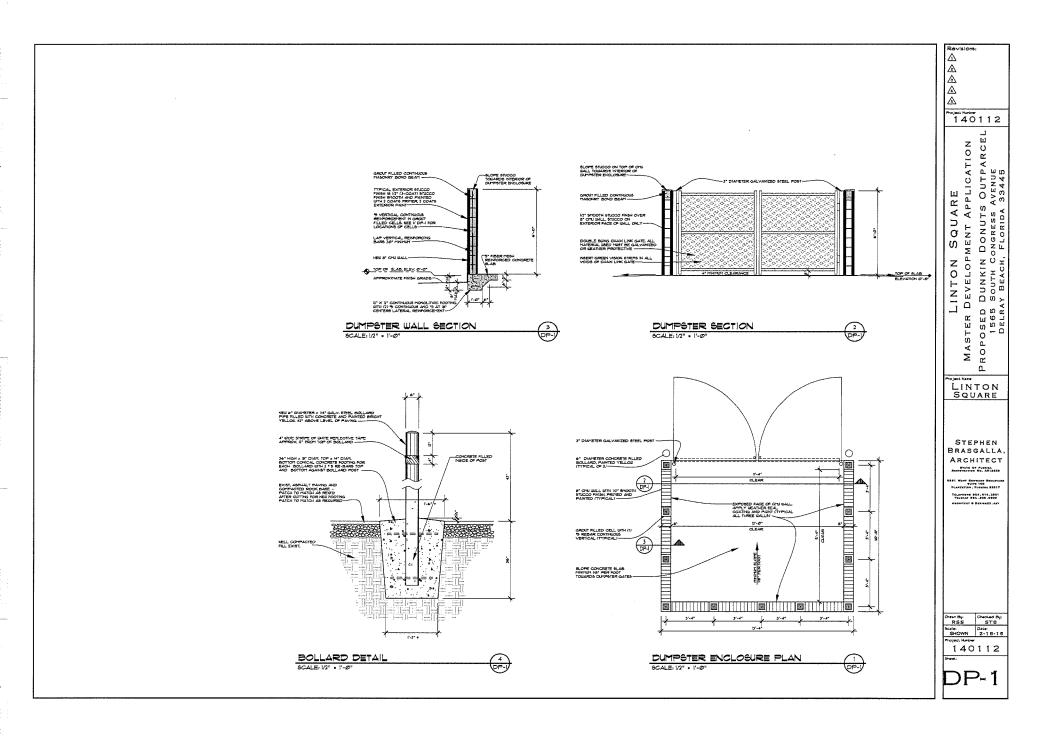


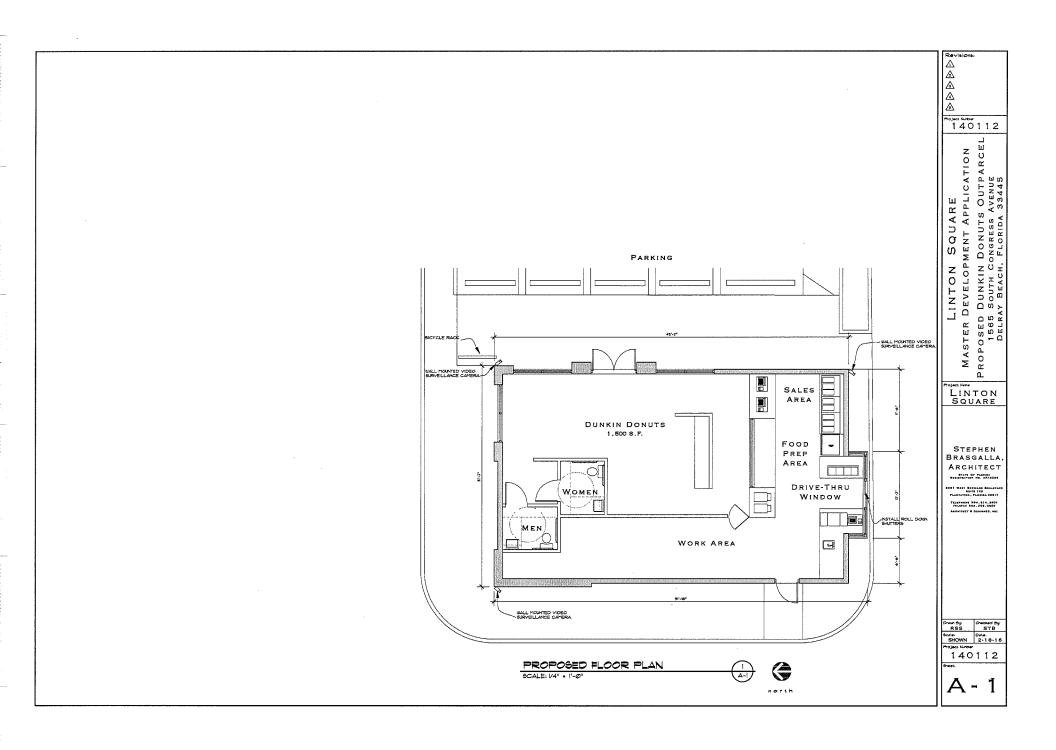
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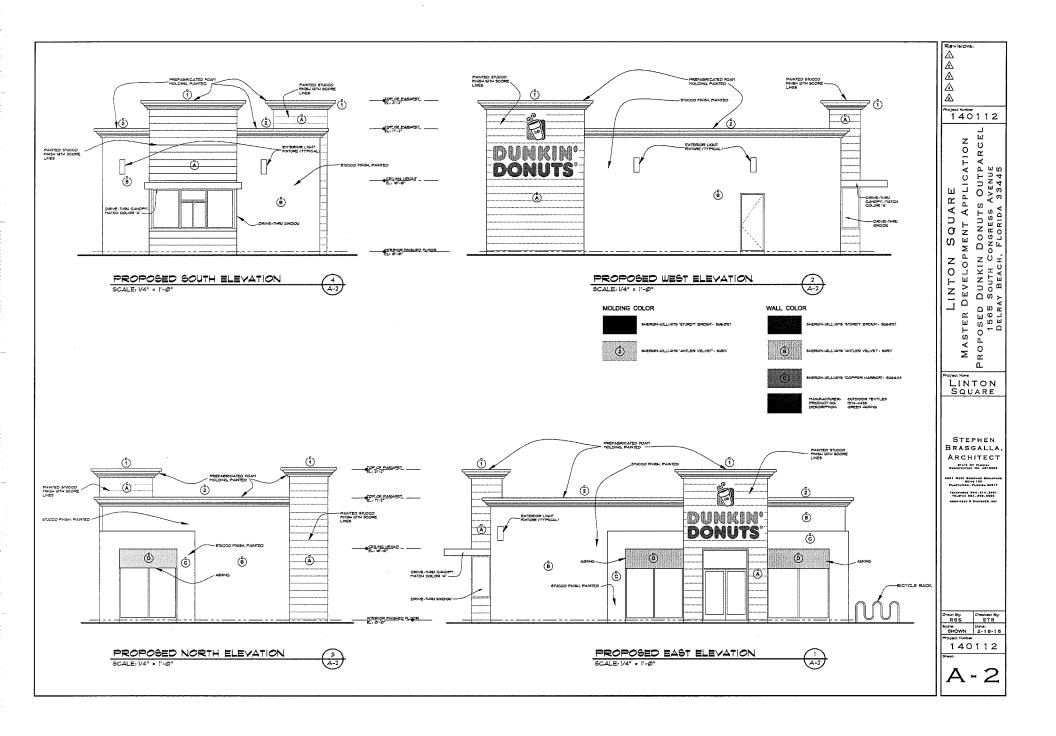
EXISTING SITE PLAN

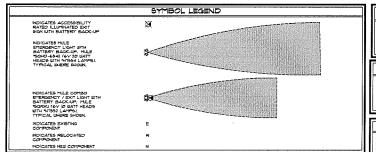


PROPOSED WORK









FIRE EXTINGUISHER SPECIFICATION

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LC-5504 AND TO HEET ALL RECURREMENTS OF MYABID AND AGMER
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occupancy summary

USE	AREA SF.	SF/PERSON	OCCUPANTS	
ASSEMBLY A-2	160	IB NET	506	
KITCHEN / EMPLOYEE AREAS	140	200 GROSS	3.6	
	542 (55)			
GROSS LEASABLE SQUARE FOOTA	GE 19 1500 SQ	UARE PEET	***************************************	

LIFE SAFETY CRITERIA

TOTAL OCCUPANTS:

MEANS OF EGRESS REQUIRED: 2 INCHES PER PERSON x 55 • 11" (SECTION-1005) OF P.B.C.-2014)

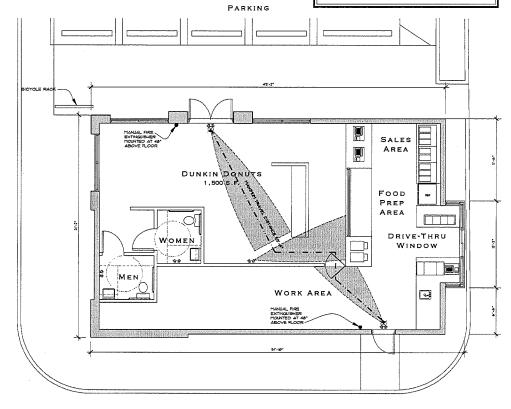
 MEANS OF EGRESS PROVIDED:
 FRONT
 2 ÅT 12'

 REAR
 1 AT 36'

 FOR A TOTAL OF 168'

FIRE PREVENTION CODE

FLORIDA FIRE PREVENTION CODE 5TH EDITION - FLORIDA SPECIFIC N I, FIRE CODE 2012 EDITION AND FLORIDA SPECIFIC NEPA (0), LIFE SAF CODE 2012 EDITION



LIFE SAFETY PLAN

SCALE: 1/4" = 1'-@"



north

Revisions:

140112

LINTON SQUARE
MASTER DEVELOPMENT APPLICATION
PROPOSED DUNKIN DONUTS OUTPARCEL
1565 SOUTH CONGRESS AVENUE
DELRAY BEACH, FLORIDA 33445

Project Name
LINTON
SQUARE

STEPHEN BRASGALLA, ARCHITECT

SEST WEST BROWNED BOLLEYAM BUTK 100 PLANTATION, FLERINA 22317 TELEFRONE SEA, 514, 3801 TELEFACH SEA, 308, 300 ASSUTEST & DELINARD, MET

 Order By:
 Checked By:

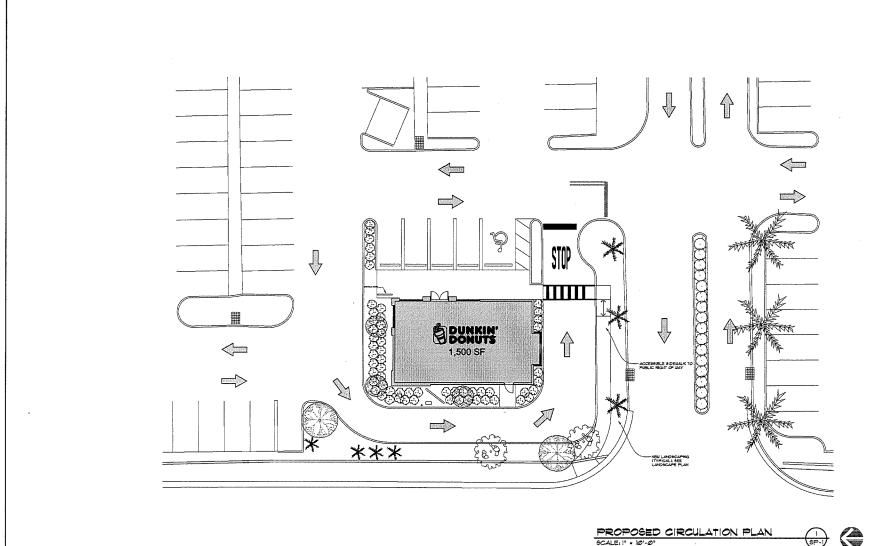
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Project Number 1 4 0 1 1 2 MASTER DEVELOPMENT APPLICATION
PROPOSED DUNKIN DONUTS OUTPARCEL
1565 SOUTH CONGRESS AVENUE
DELRAY BEACH, FLORIDA 33445 LINTON SQUARE

Δ

Project Name
LINTON
SQUARE

STEPHEN BRASGALLA ARCHITECT STATE OF FLORIDA REGISTRATION No. ARISEES

TELEPHONE BNG. 814.3001 TELEPAR BR4.308.0800

140112

SP - 1

north