#### PLANNING AND ZONING BOARD STAFF REPORT

#### **NE 14th Street Land Use Map Amendment**

Meeting	File No.	Application Type
May 16, 2022	2022-124-LUM	Land Use Map Amendment
Applicant	Property Owner(s)	Authorized Agent
City of Delray Beach	City of Delray Beach	N/A

## Request

Provide a recommendation to the City Commission on Ordinance No. 16-22, a City-initiated Land Use Map Amendment (LUMA) from Low Density (LD) to Open Space (OS) land use to correct a data conversion error.

### **Background Information**

City staff recently identified a data conversion error on the adopted Land Use Map for the property located to the east of the intersection of NE 3rd Ave and NE 14th Street (see map at right). The single parcel totaling 0.45 acres is currently designated on the adopted Land Use Map as Low Density Residential, 0-5 du/ac (LD). However, this designation is the result of a data conversion error; the correct designation is Open Space (OS).

The subject parcel has had an Open Space land use designation since 1989. The June 2016 LUMA was the last map adopted with the correct designation of OS (see maps below). The 2017 land use map changed the land use designation of the property from OS to LD. However, between June 2016, when the adopted LUMA is confirmed to have the correct designation of OS, and the present, no LUMAs have been proposed or adopted for the subject area.

The subject parcel is zoned Community Facilities (CF), which is deemed a "compatible implementing zoning district" for the

OS land use designation. It is important to note that the conversion of the zoning map from AutoCAD to GIS maintained the appropriate zoning district designation for the parcels.

City staff consulted with the State of Florida Department of Economic Opportunity (DEO), the state regulating agency for comprehensive planning, regarding a previously discovered error on the land use map related to the AutoCAD / GIS conversion. The Staff at the DEO determined that an official update to the Land Use Map is the most appropriate course of action to correct the data conversion error given that the map was officially readopted in 2020 with the Always Delray Comprehensive Plan. The proposed LUMA will correct the adopted error and this parcel will revert to the correct designation as OS pursuant to previous direction from DEO.

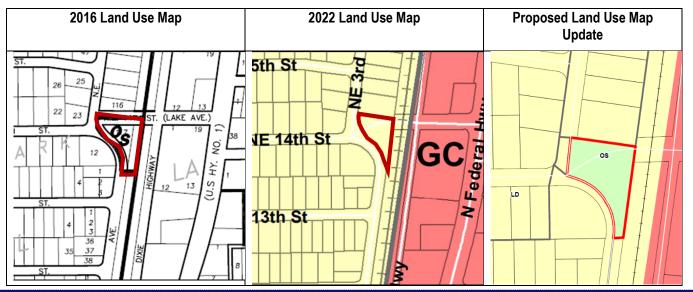


561.243.7000. Ext. 7065

Attachments:

#### **Description of Proposal**

The subject request is to correct the data conversion error designating the subject property as LD and return the land use designation to the OS land use that was previously applicable. The site is currently well landscaped and primarily serves as a visual buffer between the residential properties on the left and the commercial properties on the right. The interior of both the northern and southern sections serve as retention areas, with the perimeter which fronts streets serves to provide a pleasing streetscape to residents. The 2016 land use map, which reflects the correct designation, the current land use map with the incorrect designation, and the proposed map to correct the error are provided below.



# **Review and Analysis**

Pursuant to Land Development Regulations (LDR) Section 2.4.5(A), Procedures for obtaining development proposals, amendments to the Comprehensive Plan shall be processed pursuant to Section 163.3184 through 163.3253, Florida Statutes, as may be amended. Pursuant to direction provided by the Department of Economic Opportunity relative to another identified data conversion error related to the transition from AutoCAD to GIS mapping, the proposed amendment is being processed as an amendment to the City of Delray Beach Comprehensive Plan pursuant to Florida Statutes 163.3187, which provides the process for the adoption of a Small-Scale Comprehensive Plan Amendments.

### **Findings**

Pursuant to LDR Section 3.1.1, Required Findings, findings shall be made by the body which has the authority to approve or deny the development application. These findings relate to the Land Use Map, Concurrency, Comprehensive Plan Consistency, and Compliance with the Land Development Regulations.

(A) Land Use Map The resulting use of land or structures must be allowed in the zoning district within which the land is situated and said zoning must be consistent with the applicable land use designation as shown on the Land Use Map.

The Land Use Map presently identifies the Land Use Designation as LD for the subject property. The correct land use is OS, which is proposed. The OS designation was previously approved by the governing body, whereas LD was an unintentional amendment and was not analyzed by City staff or approved by the governing body. The land use designation in the proposed amendment was previously determined to be compatible with the surrounding area. The corrected designation of OS is compatible with the existing land use as it is City-owned green space, that provides a natural buffer area between the FEC Railway and the adjacent neighborhood.

(B) Concurrency Concurrency as defined by Objective NDC 3.1 of the Neighborhoods, Districts, and Corridors Element of the adopted Comprehensive Plan must be met and a determination made that the public facility needs, including public schools, of the requested land use and/or development application will not exceed the ability of the City and The School District of Palm Beach County to fund and provide, or to require the provision of, needed capital improvements in order to maintain the Levels

of Service Standards established in Table CIE-2, Level of Service Standards, of the Capital Improvements Element of the adopted Comprehensive Plan of the City of Delray Beach.

To make a positive finding of concurrency, it must be established that development at the highest intensity possible under the requested designation can meet the adopted concurrency standards. The requested land use map amendment is not associated with any development proposal, and the OS land use was previously determined to have sufficient level of service.

(C) Consistency A finding of overall consistency may be made even though the action will be in conflict with some individual performance standards contained within Article 3.2, provided that the approving body specifically finds that the beneficial aspects of the proposed project (hence compliance with some standards) outweighs the negative impacts of identified points of conflict.

A finding of Consistency requires that the requested designation is consistent with Goals, Objectives, and Policies of the Comprehensive Plan. The applicable Objectives and Policies are provided below.

Objective NDC 1.5 Open Space Land Uses Protect, preserve, enhance, and expand open and natural areas within the municipal boundaries that serve to benefit the public by applying the Open Space or Conservation land use designations.

<u>Policy NDC 1.5.1</u> Preserve and protect areas with Conservation or Open Space land use designations to maintain a high quality of life for the residents and to prevent a reduction in the amount of open space in the city.

<u>Policy NDC 1.5.2</u> Maintain the amount of publicly owned land (629.59 acres or 5.7% of the City's Planning Area in 2019) used as open space, parks, and recreational facilities, and increase publicly owned open space land when opportunities arise.

<u>Policy NDC 1.5.7.</u> Limit the implementation of the Open Space land use designation by residential zoning districts to open space and recreation uses provided for the neighborhood.

<u>Policy NDC 2.7.23.</u> Evaluate and update the Seacrest / Del-Ida Park Neighborhood Plan, which was adopted in 1998, to assess the Plan's vision for the area and identify any improvements or new development that have occurred within the Plan's boundary or that affect the Plan area; new improvements and development shall comply with the provisions of the adopted Plan until an updated Plan is adopted.

Policy NDC 3.4.1 Amend the Land Use Map only when a **demonstrated need for the requested land use is based upon circumstances that are verified and supported by data and analysis**, such as shifts in demographic trends, changes in the availability of land, changes in the existing character and Land Use Map designations of the surrounding area, fulfillment of a comprehensive plan objective or policy, annexation into the municipal boundaries, or similar circumstances, and the following findings can be determined:

- That the requested land use designation is consistent with the goals, objectives, and policies of the most recently adopted Comprehensive Plan; and.
- That development at the highest intensity possible under the requested land use designation meets the adopted concurrency standards; and,
- That the requested land use designation is compatible with the land use designations of the surrounding area; and,
- That the requested land use designations are compliant with the provisions and requirements of the Land Development Regulations.

The unintentional adoption of the current LD Land Use designation was not supported by data and analysis. The subject property was never intended to have the LD land use designation applied. The proposed amendment reverts to the OS land use designation that was previously adopted by the City, as supported by data and analysis, and policy, in seven decades of adopted comprehensive plans. It would also bring the property back in line with the vision of the Seacrest/Del Ida Park Neighborhood Plan, which notes the parcel is designated as Open Space (OS) at the time of its creation, and has the parcels desired/proposed future land use designation listed as Open Space (OS) as well. This preserves the goal of Policies 1.5.1 and 1.5.2 listed above, as the property is owned by the city and is used as public open space.

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While the subject property abuts residential land use and zoning to the north, south, and west, the potential for residential development is minimal due to the parcel's configuration and size. In addition, the Comprehensive Plan limits the implementation of the land use designations by specifying the preferred and compatible zoning districts for each land use designation.

**(D)** Compliance With the LDR Whenever an item is identified elsewhere in these Land Development Regulations (LDRs), it shall specifically be addressed by the body taking final action on a land development application/request. Such items are found in Section 2.4.5 and in special regulation portions of individual zoning district regulations.

No development proposals are associated with this request, which is limited to correcting a data conversion error on the land use map. Any future development proposals would be subject to all applicable provisions and requirements for the OS land use designation and the implementing CF zoning district.

## **Review By Others**

The **City Commission** is anticipated to review the proposed Land Use Map Amendment at June 2022 (First Reading) and July 2022 (Second Reading) meetings.

#### **Alternative Actions**

- A. Recommend **approval** to the City Commission on Ordinance No. 16-22, a City-initiated Land Use Map Amendment for the property located to the east of the intersection of NE 3<sup>rd</sup> Ave and NE 14<sup>th</sup> Street from Low Density Residential (LD) to Open Space (OS) to correct a data conversion error, by finding that the amendment and approval thereof is consistent with the Comprehensive Plan and meets the criteria set forth in Land Development Regulations.
- B. Recommend **approval**, **as amended**, to the City Commission on Ordinance No. 16-22, a City-initiated Land Use Map Amendment for the property located to the east of the intersection of NE 3<sup>rd</sup> Ave and NE 14<sup>th</sup> Street from Low Density Residential (LD) to Open Space (OS) to correct a data conversion error, by finding that the amendment and approval thereof is consistent with the Comprehensive Plan and meets the criteria set forth in Land Development Regulations.
- C. Recommend **denial** to the City Commission on Ordinance No. 16-22, a City-initiated Land Use Map Amendment for the property located to the east of the intersection of NE 3<sup>rd</sup> Ave and NE 14<sup>th</sup> Street from Low Density Residential (LD) to Open Space (OS) to correct a data conversion error, by finding that the amendment and approval thereof is not consistent with the Comprehensive Plan and does not meet the criteria set forth in Land Development Regulations.

Public and Courtesy Notices		
X Courtesy Notices are not applicable to this request.	<ul> <li>X Public Notice was posted at the property 7 calendar days prior to the meeting.</li> <li>X Public Notice was mailed to property owners within a 500' radius 10 days prior to the meeting.</li> <li>X Public Notice was published in the Sun Sentinel 10 calendar days prior to the meeting.</li> <li>X Public Notice was posted to the City's website 10 calendar days prior to the meeting.</li> <li>X Public Notice was posted in the main lobby at City Hall 10 working days prior to the meeting.</li> <li>X Agenda was posted at least 5 working days prior to meeting.</li> </ul>	