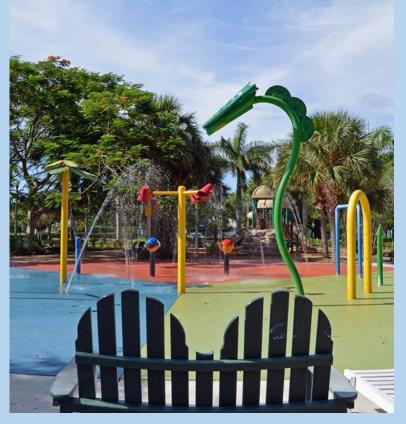
# City of Delray Beach, Florida Comprehensive Annual Financial Report For The Year Ended September 30, 2018







#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

#### City of Delray Beach, Florida

Year Ended September 30, 2018 with Report of Independent Certified Public Accountants Comprehensive Annual Financial Report

# City of Delray Beach, Florida

Year Ended September 30, 2018 with Report of Independent Certified Public Accountants

Prepared by the

Finance Department

Comprehensive Annual Financial Report

For the Year Ended September 30, 2018

# Contents

#### I. INTRODUCTORY SECTION

Transmittal Letter	i
Certificate of Achievement	vi
Distinguished Budget Presentation Award	
List of Principal Officials	
City of Delray Beach Organizational Chart	

# **II. FINANCIAL SECTION**

Independent Auditor's Report	1
1 1	
Management's Discussion and Analysis	4

#### **Basic Financial Statements**

Government-Wide Financial Statements	
Statement of Net Position	
Statement of Activities	
Fund Financial Statements	
Balance Sheet – Governmental Funds	
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	
Statement of Revenues, Expenditures, and Changes in Fund Balances –	
Governmental Funds	
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures,	
and Changes in Fund Balances to the Statement of Activities	
Statement of Net Position – Proprietary Funds	
Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds	
Statement of Cash Flows - Proprietary Funds	
Statement of Fiduciary Net Position – Fiduciary Funds	
Statement of Changes in Fiduciary Net Position – Fiduciary Funds	
Notes to Financial Statements	

#### **Required Supplementary Information**

Budgetary Comparison Schedule – General Fund	80
Budgetary Comparison Schedule - Neighborhood Services Fund	
Budgetary Comparison Schedule - Community Redevelopment Agency Fund	
Notes to Budgetary Comparison Schedules	
Pension Funds	
Schedules of Changes in the Net Pension Liability (Asset) and Related Ratios	
Schedules of Net Pension Liability (Asset)	
Schedules of City Contributions	
Schedules of Investment Returns	
Other Postemployment Benefits (OPEB)	
Schedules of Changes in the Total OPEB Liability and Related Ratios	94
Schedules of City Contributions	

# Comprehensive Annual Financial Report

# For the Year Ended September 30, 2018

### Contents

#### II. FINANCIAL SECTION (Continued)

#### **Combining And Individual Fund Statements And Schedules**

Non-Major Governmental Funds	
Descriptions	
Combining Balance Sheet	
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	
Non-Major Enterprise Funds	
Descriptions	
Combining Statement of Net Position	
Combining Statement of Revenues, Expenses, and Changes in Net Position	
Combining Statement of Cash Flows	
Internal Service Funds	
Descriptions	
Combining Statement of Net Position	
Combining Statement of Revenues, Expenses, and Changes in Net Position	
Combining Statement of Cash Flows	
Fiduciary Funds	
Descriptions	
Combining Statement of Plan Net Position – Pension Trust Funds	
Combining Statement of Changes in Plan Net Position – Pension Trust Funds	
Other Supplementary Information	
General Fund	
Schedule of Revenue and Other Financing Sources – Budget and Actual	
Schedule of Expenditures, Encumbrances and Other Financing Uses - Compared with	
Appropriations	
Debt Service Requirements	
Summary Schedule of Debt Service Requirements (Principal and Interest) to Maturity	
Combined Schedule of General Obligation Bond Debt Service Requirements	
Schedule of General Obligation Bonds (Series 2005)	
Schedule of General Obligation Bonds (Series 2013)	
Combined Schedule of Governmental Activities Revenue Bonds Debt Service Requirements	
Schedule of Revenue Bonds (Series 2000)	
Schedule of Revenue Refunding and Improvement Bonds (Series 2003)	
Schedule of Capital Improvement Revenue Bonds (Series 2017)	

Schedule of Utilities Tax Revenue Refunding and Improvement Bonds (Series 2015)...... 123

# Comprehensive Annual Financial Report

# For the Year Ended September 30, 2018

# Contents

# II. FINANCIAL SECTION (Continued)

# **Other Supplementary Information (Continued)**

# **Debt Service Requirements (Continued)**

Combined Schedule of Water and Sewer Revenue Bonds Debt Service Requirements	
Schedule of Water and Sewer Revenue Bonds (Series 2006B)	
Schedule of Water and Sewer Refunding Revenue Bonds (Series 2011A)	
Schedule of Water and Sewer Revenue Refunding Bonds (Series 2011B)	
Schedule of Installment Agreements	
Combined Schedule of Community Redevelopment Agency Tax Increment	
Redevelopment Revenue Bonds (Series 1999, Series 2004, Series 2012 and Series 2015)	

#### **III. STATISTICAL SECTION**

Descriptions	
Financial Trends	
Net Position by Component	
Changes in Net Position	
Governmental Activities Tax Revenues by Source	
Fund Balances of Governmental Funds	
Changes in Fund Balances of Governmental Funds	
General Governmental Tax Revenues by Source	
Assessed Value and Estimated Actual Value of Taxable Property	
Revenue Capacity	
Property Tax Rates - Direct and Overlapping Governments	
Principal Property Taxpayers	
Property Tax Levies and Collections	
Debt Capacity	
Ratios of Outstanding Debt by Type	
Ratios of General Bonded Debt Outstanding	
Direct and Overlapping Governmental Activities Debt	
Water and Sewer Pledged Revenue Coverage	
Demographic and Economic Information	
Principal Employers	
Demographic and Economic Statistics	
Operating Information	
Full-time Equivalent Government Employees by Function	
Capital Asset Statistics by Function	
Operating Indicators by Function	

# Comprehensive Annual Financial Report

# For the Year Ended September 30, 2018

# Contents

#### **IV. COMPLIANCE SECTION**

#### <u>Compliance With the Single Audit Act and the Rules of the Auditor</u> <u>General for the State of Florida</u>

Independent Auditor's Report on Internal Control Over Financial Reporting and	
on Compliance and Other Matters Based on an Audit of Financial Statements	
Performed in Accordance with Government Auditing Standards	157
Schedule of Expenditures of Federal Awards	159
Notes to Schedule of Expenditures of Federal Awards	160
Independent Auditor's Report on Compliance for Each Major Federal Program	
and on Internal Control Over Compliance Required by the Uniform Guidance	161
Schedule of Findings and Questioned Costs - Federal Award Programs	163
Summary Schedule of Prior Audit Findings - Federal Award Programs	165
Management Letter	175
City Response to Management Letter	
Independent Accountant's Report on Investment Compliance	182

Introductory Section





March 29, 2019

Honorable Mayor City Commission City Manager City Staff Citizens and Friends of Delray Beach, Florida

Ladies and Gentlemen:

We are pleased to submit the Comprehensive Annual Financial Report (CAFR) of the City of Delray Beach, Florida (the City), for the fiscal year ended September 30, 2018. State law requires that every local government entity publish a complete set of audited financial statements within nine months of the close of each fiscal year. This document is published to fulfill that requirement, as well as to provide transparency and accountability to our community, customers and business partners.

Based upon a comprehensive framework of internal controls, management assumes full responsibility for the completeness and reliability of the information contained in this report. Comparable to any other investment of resources, the cost of an internal control structure should not exceed the anticipated benefits. For this reason, the City's internal control structure is designed to provide reasonable, rather than absolute, assurance, that the financial statements are free of material misstatement.

Caler, Donten, Levine, Cohen, Porter & Veil, P.A., Certified Public Accountants, have issued an unmodified opinion on the financial statements of the City of Delray Beach for the year ended September 30, 2018. The independent auditor's report is located at the front of the financial section of this document. Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

#### THE CITY OF DELRAY BEACH

**Profile** The City of Delray Beach is a political subdivision of the State of Florida and is located in the southeastern part of the State in Palm Beach County on the Atlantic shoreline. Delray Beach was settled as an agricultural community in 1895 and first incorporated in 1911. Subsequent incorporation as the City of Delray Beach took place on May 11, 1927. The City's current estimated permanent population is 69,228 with an additional estimated 12,600 seasonal residents.

The City of Delray Beach is a full service city with a Commission-Manager form of local government. The citizens elect a Mayor at large on a non-partisan basis every three (3) years along with four (4) Commissioners who are elected at large on a non-partisan basis for three (3) year terms in alternating years. The City Commission sets policy, approves legislation, adopts the Annual Budget, and sets rates and fees for City services.

The City Commission appoints the City Manager, who is the chief administrative officer of the City, the City Attorney, who acts on all legal matters pertaining to the City, and the Internal Auditor. The City Manager is charged with overseeing the daily business of the City and is responsible for the supervision of the City departments and employees. Department Heads serve at the pleasure of the City Manager and other employees are covered by union agreements.

**Services Provided** The City of Delray Beach provides a full range of community services including police, fire protection, fire inspection, emergency medical, rescue, parks, recreation centers, community activities, beaches, pools, a marina, boat ramps, public works, traffic maintenance, street maintenance, parking facilities, golf courses, tennis courts and a world-class tennis stadium.

The City also provides utility, development and business services including water, sewer, stormwater, engineering, construction services, building permits, building inspections, code enforcement, garbage, trash, community development, general administrative and financial support services.

In addition to the services provided to Delray's residents, the City provides water, fire protection, emergency medical, police dispatch, building permits, building inspections, and limited sewer services to the Town of Gulfstream. Fire protection, emergency medical, and limited water services are also provided to the Town of Highland Beach. The City serves the residents of both towns based on contractual arrangements with each governmental entity.

**Reporting Entity** This report includes all funds of the primary government (the City of Delray Beach) and all organizations and component units for which the City is financially accountable, including the Delray Beach Community Redevelopment Agency (CRA), the Delray Beach Downtown Development Authority (DDA), and the South Central Regional Wastewater Treatment and Disposal Board (SCRWTDB). The SCRWTDB was established as a joint venture with equity interests between the cities of Delray Beach and Boynton Beach.

**Budgetary Control** The City maintains a system of budgetary controls within its accounting and financial management systems. The objective of these budgetary controls is to monitor compliance with legal provisions as well as funding limitations embodied in the annual budget appropriated by the City Commission. In accordance with state laws, the final adopted budget is posted on the City's website within thirty (30) days after adoption. The amount available from taxation and other sources, including balances brought forward from prior fiscal years, must equal the total appropriations for expenditures and reserves. Budgetary control, or the level at which expenditures may not exceed appropriations, is established at the departmental level.

As part of the City's budgetary control system, encumbrances in the form of purchase requisitions are utilized. An encumbrance is a reservation of funds to pay for goods or services which have been approved for purchase. For operating purposes, outstanding encumbrances lapse at fiscal year-end and may be reappropriated in the following fiscal year. Blanket requisitions are closed at fiscal year-end and are not reappropriated.

**Economic Conditions and Outlook** The City of of Delray Beach is a truly unique city. From its award winning public beaches and vibrant downtown nightlife to its excellent neighborhoods, bustling economy, and abundance of cultural activities, Delray Beach offers an unparalleled quality of life.

The City of Delray Beach continues to be in healthy financial condition with a diverse and growing population, increasing property values, positive trends in economic activity, increasing investment returns, sound fiscal controls and appropriate balances maintained in the City's reserve funds. Standard & Poor's rates the City's outstanding General Obligation bonds as AAA.

The four-year decline in taxable assessed values that began in 2008 has fully recovered. The 2018 tax roll increased by 8.62% with total assessed value now exceeding the assessed value prior to the decline.

Building permit activity continued an upward trend in 2018. Permitting building construction value reached a record high of approximately \$865 million dollars for the fiscal year. In addition, the City updated the City's investment policy to maximize its investment returns within the constraints of safety and liquidity. These positive economic trends, sound financial practices and favorable results of operations continue in 2019.

# MAJOR INITIATIVES

The City has completed the following capital improvement projects in FY 2017-18:

- Beach Master Plan Phase I
- Seacrest Project Phase I & II
- SW 2<sup>nd</sup> Street Beautification Phase II
- Parkmobile and Smart Meters program
- Veterans Park Seawall and Dock repairs
- City Lifeguard towers
- Atlantic Dunes Pavillon
- Reclaimed Water Master Plan Area 12B

**Economic Development** During FY 2018, the City of Delray Beach continued its robust pace of office, hotel and commercial redevelopment. Linton Boulevard in Delray Beach continued to see major redevelopment of its existing commercial centers including the approved plans for the \$50 million, 85,000 square foot Delray Plaza shopping center featuring a new Whole Foods market.

Water Meter Replacement and Automated Metering Infrastructure project On January 15, 2013, as part of the overall Water Meter Replacement and Advanced Metering Infrastructure Project, programmed as a multi-year project to be phased over five to six years. The scope of the project consisted of providing the labor for the replacement of potable and reclaimed water meters from 3/4 inch to 2-inch size, replacement of meter boxes and/or lids, geo-positioning of units, installation of towers and data collector units/repeaters (DCU's), and installation of poles with antennas. The project was completed late 2018, providing staff the ability to read water meters remotely.

Additionally, the Delray Beach Community Redevelopment Agency (CRA) completed the renovations of the Arts Warehouse project. The CRA began construction of a \$2.25 million, 15,000 square foot Arts Warehouse project in FY 2017. An arts business incubator and two hotel projects totaling 172 new rooms were approved with one beginning construction and scheduled to open in early 2019.

# LONG-TERM FINANCIAL PLANNING

In 2018, the City discussed and evaluated strategic priorities and goals, setting the direction for the organization over the next two to three years. The following priorities and goal statements were identified:

**Priority 1: Improve Infrastructure**. Goal Statement: Create strategic appropriately programmed, and fiscally responsible Capital Improvement Program.

**Priority 2: Implement Development Plans and Initiatives.** Goal Statement: Achieve and maintain a distinctive community appearance that reflects the character and high standards of the community by creating inviting, natural, and built places and spaces for contemplation, play, arts, and connection while celebrating our history and protecting our environment.

**Priority 3: Improve Transportation and Mobility**. Goal Statement: Increase the variety of available transportation choices and maintain the City's transportation and mobility options and infrastructure (including medians, lighting, sidewalks, transit systems, streets, alleys, street lights, etc.).

**Priority 4: Create a City Organization of Excellence.** Goal Statement: Create and build a culture of excellence, communicate with transparency, and ensure all departments and employees have the required tools necessary for success.

**Priority 5: Health, Safety, and Quality of Life.** Goal Statement: Enhance and maintain our community's health, safety and quality of life through effective community engagement and public safety programs.

**Priority 6: Economic Vitality and Education.** Goal Statement: Promote economic development and redevelopment as well as relocation, expansion and retention of existing businesses to ensure economic vitality while ensuring a ready workforce for today and tomorrow.

#### FINANCIAL INFORMATION

**Internal Accounting Controls** In the development and evaluation of the City's accounting and financial reporting systems, consideration is given to the adequacy and accuracy of the internal accounting controls. These controls are designed to provide reasonable, but not absolute, assurance that the assets of the City are safeguarded against loss from unauthorized use or disposition and that there are reliable financial records for the preparation of financial statements and for the accountability of those assets. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and the valuation of costs and benefits requires estimates and judgments by management. All internal control evaluations, including the City's, utilize these criteria.

**Single Audit** As a recipient of Federal, State and County financial assistance, the City is also responsible for ensuring that an adequate system of internal controls is in place to maintain compliance with applicable laws, regulations and guidelines related to those programs. This internal control system is subject to periodic evaluation by management. As a part of the single audit process, tests are made to determine the adequacy of the internal control structure, including the portion related to federal financial assistance programs, and to determine compliance with applicable laws and regulations. The results of the City's single audit for the fiscal year ended September 30, 2018 disclosed no instances of material weaknesses in the internal control structure and disclosed no significant violation of applicable laws and regulations.

# AWARDS AND ACKNOWLEDGMENTS

**Financial Statement Awards** The Government Finance Officers Association of the United States and Canada ("GFOA") awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Delray Beach, Florida, for its CAFR for the fiscal year ended September 30, 2017. This was the 35<sup>th</sup> consecutive year the City received this prestigious award. To be awarded a Certificate of Achievement, a government must publish a comprehensive annual financial report which meets or exceeds current requirements and best practices. The report is reviewed by a team of industry experts to ensure that generally accepted accounting principles, best practices and applicable legal requirements are satisfied. We believe our current report meets the Certificate of Achievement Program requirements and we are submitting it for GFOA evaluation and potential award of a 36<sup>th</sup> certificate.

**Budget Awards** The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Distinguished Budget Presentation Award to the City of Delray Beach, Florida, for its Annual Budget for the fiscal year ended September 30, 2018. To receive this award, a government must publish a budget document that meets or exceeds industry standards and best practices as a policy

document, a financial plan, an operations guide and a communications tool. The current award represents the 23<sup>rd</sup> time that the City of Delray Beach has received this honor recognizing excellence in governmental budgeting practices.

Acknowledgments A Comprehensive Annual Financial Report of this quality and complexity illustrating the entity-wide results of operations would not have been achieved without the dedication and commitment of the entire Delray Beach team. A special thank you to the Assistant Finance Director, Treasurer, Chief Accounting Officer, Accounting Manager and the entire Finance team. This team's technical expertise and commitment to high quality work product resulted in a report which provides a comprehensive view of the City's financial and economic position. This report clearly illustrates that the City of Delray Beach is in strong financial condition and is poised for continued growth and prosperity. We wish to thank the Mayor, City Commission, City Manager and the citizens for their continued support and unwavering commitment to fiscal responsibility.

Respectfully submitted,

Jame Men

Laura Thezine CPA, CGFO Acting Finance Director



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Delray Beach Florida

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

September 30, 2017

Christophen P. Morrill

Executive Director/CEO



# **GOVERNMENT FINANCE OFFICERS ASSOCIATION**

# Distinguished Budget Presentation Award

PRESENTED TO

# **City of Delray Beach**

# Florida

For the Fiscal Year Beginning

**October 1, 2017** 

Christophen P. Morill

**Executive Director** 

# CITY OF DELRAY BEACH, FLORIDA

# LIST OF PRINCIPAL OFFICIALS

September 30, 2018

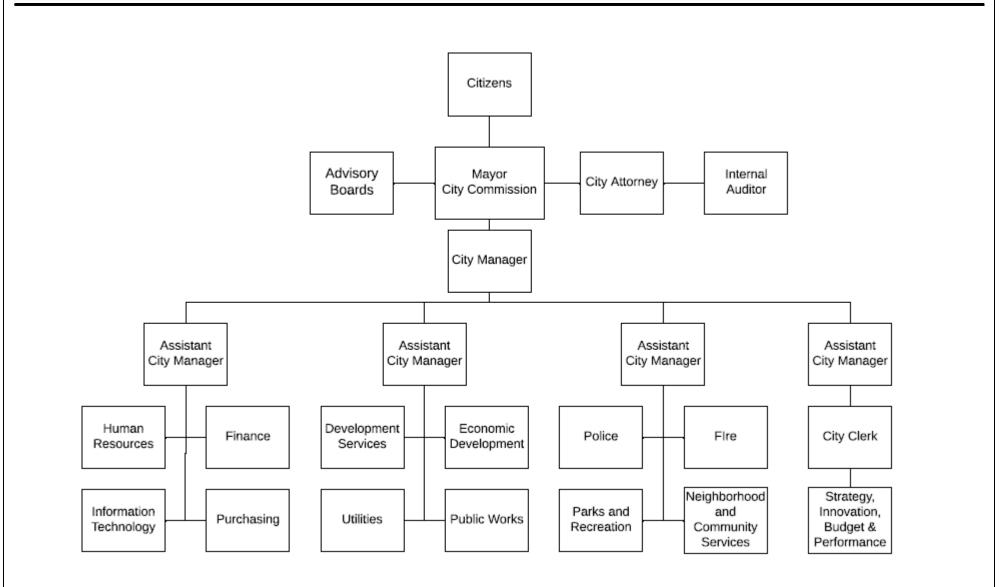
# **CITY COMMISSION**

Mayor	
Vice-Mayor	Adam Frankel
Deputy Vice-Mayor	Shirley Johnson
Commissioner	
Commissioner	Bill Bathurst

# CITY STAFF

City Manager	Mark R. Lauzier
Assistant City Manager	Caryn Gardner-Young
Assistant City Manager	India Adams
Acting Assistant City Manager	Jeff Goldman
City Attorney	Max Lohman
City Clerk	Katerri Johnson
Community Improvement Director	Michael A. Coleman
Economic Development Director	Joan Goodrich
Finance Director	Kimberly Ferrell
Fire Chief	Neal de Jesus
Human Resources Director	Sharon Liebowitz
Information Technology Director	Mickey Baker
Parks and Recreation Director	Suzanne F. Fisher
Planning and Zoning Director	Timothy Stillings
Interim Police Chief	Javaro Sims
Public Works Director	Susan Goebel-Canning
Purchasing Director	Jennifer Alvarez

# City Organizational Chart



**Financial Section** 



CALER, DONTEN, LEVINE, COHEN, PORTER & VEIL, P.A.

WILLIAM K CALER, JR, CPA LAURA E CLARK, CPA LOUIS M COHEN, CPA JOHN C COURTNEY, CPA, JD DAVID S DONTEN, CPA JAMES B HUTCHISON, CPA JOEL H LEVINE, CPA JAMES F MULLEN, IV, CPA MICHAEL J NALEZYTY, CPA THOMAS A PENCE, JR, CPA SCOTT L PORTER, CPA CERTIFIED PUBLIC ACCOUNTANTS

505 SOUTH FLAGLER DRIVE, SUITE 900 WEST PALM BEACH, FL 33401-5948 TELEPHONE: (561) 832-9292

850 NW FEDERAL HIGHWAY, SUITE 121 STUART, FL 34994-1019 TELEPHONE: (772) 872-2123

info@cdlcpa com

#### Independent Auditor's Report

To the Honorable Mayor and City Commission City of Delray Beach, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Delray Beach, Florida (the "City"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

MEMBERS AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

FLORIDA INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Delray Beach, Florida, as of September 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with U.S. generally accepted accounting principles.

#### Accounting Changes

As discussed in Note 2 to the financial statements, the City adopted the recognition and disclosure requirements of Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, during the year ended September 30, 2018. The respective net position of the governmental activities, business-type activities and proprietary funds at October 1, 2017, has been restated for this change in accounting. Our opinion is not modified with respect to this matter.

As discussed in Note 2 to the financial statements, the City Commission adopted Resolution No. 53-18 on April 3, 2018, declaring the City Commission as the governing Board of the Delray Beach Community Redevelopment Agency (the "CRA") pursuant to Florida Statutes Section 163.357. Accordingly, the CRA is reported as a blended component unit of the City for the year ended September 30, 2018. The net position of the governmental activities and the fund balance of the governmental funds have been restated for this change in reporting entity. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

U.S. generally accepted accounting principles require that management's discussion and analysis on pages 4 to 16, the budgetary comparison schedules on pages 80 to 84, the pension information on pages 85 to 93 and the other postemployment benefits information on pages 94 to 96 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, the combining and individual fund financial statements and schedules, the other supplementary information and the statistical section listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules, the other supplementary information, and the Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the combining and individual fund financial statements and schedules, the other supplementary information, and the Schedule of Expenditures of Federal Awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 20, 2019, on our consideration of the internal control over financial reporting of the City of Delray Beach, Florida, and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the internal control over financial reporting and compliance of the City of Delray Beach, Florida.

Caler, Donten, Leime, Cohen, Parter & Veil, P.A.

West Palm Beach, Florida March 20, 2019

# Management's Discussion and Analysis

This section of the comprehensive annual financial report provides a narrative overview and analysis of the financial activities of the City of Delray Beach, Florida ("City") for the fiscal year ended September 30, 2018. This information is to be considered alongside that in the letter of transmittal and the City's basic financial statements and notes to the financial statements. The financial analysis within the Management's Discussion and Analysis includes the City's primary government operations, the City's blended component unit – the Delray Beach Community Redevelopment Agency (CRA), and the City's joint venture for the South Central Regional Wastewater Treatment and Disposal Board. The operations of the City's discretely presented component unit, the Downtown Development Authority (DDA), are excluded. The joint venture, the DDA, and the CRA also issue separate audit reports that are available from each entity.

# **Financial Highlights**

- TAXABLE ASSESSED VALUE (in Billions) 9.6 8.8 8.1 8.0 7.2 7.0 6.6 6.2 6.2 6.1 2009 2010 2011 2012 2013 2014 2015 2016 2017 2018
- The City's single largest source of revenue is from property taxes derived from the taxable assessed value of properties within the City, as summarized below.

- The overall financial condition of the City's General Fund operations is influenced by the real estate market, the current state of the economy and State tax reform legislation. The decline in real estate values has stopped and the trend is reversing. Taxable assessed value increased from \$8.8 billion for 2017 to \$9.6 billion for 2018, or 9.1%.
- The assets of the City (Primary Government) exceeded its liabilities (Total Net Position) at September 30, 2018, by \$284.6 million. Of this amount, \$32.8 million (Unrestricted Net Position) may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net position, excluding the City's discretely presented component unit, increased by \$39.6 million. This amount includes an increase of \$17.1 million from 2018 operations and two restatements of the prior year net position. The first restatement was an increase of \$36.9 million for the change in reporting entity resulting from the CRA being a blended component unit for 2018 and the second

restatement was a decrease of \$14.4 million related to the adoption of Governmental Accounting Standards Board (GASB) Statement No. 75 to record the City's other postemployment benefit (OPEB) liability and related deferred inflows/outflows.

- In 2018, the net position of governmental activities increased by \$11.8 million attributable to operations and increased by \$23.6 million attributable to the restatements of the prior year net position. The increase in the governmental activities attributable to operations is approximately \$3.8 million or 47% more than the prior year increase in net position attributable to operations.
- In 2018, the net position of the business-type activities increased by \$5.3 million attributable to operations and decreased by \$1.1 million attributable to the adoption of GASB Statement No. 75. The increase in the business-type activities attributable to operations is approximately \$1.9 million or 26% less than the prior year increase in net position.
- The unrestricted net position of the governmental activities reflects a deficit of \$24.4 million at September 30, 2018 as compared to a deficit of \$16.4 million for the prior year. The increase in the deficit is primarily attributable to the restatement of net position for OPEB.
- At September 30, 2018, the City's governmental funds reported combined ending fund balances of \$116.3 million which increased \$17.7 million from the prior year. The increase is due in part to the inclusion of \$7.7 million of the CRA's fund balance for the change in reporting entity. The balance of the increase (\$10.0 million) is due in large part to including net revenues of \$5.1 million for the CRA Fund. A total of \$74.7 million (Unassigned Fund Balance and Assigned Fund Balance) or 64.2% of the combined ending fund balance is available for spending. Of this amount, \$43.0 million is in the General Fund, \$12.8 million is in the CRA fund, \$5.7 million is in Special Revenue Funds and \$13.2 million is in Capital Projects Funds.
- At September 30, 2018, Unassigned Fund Balance for the General Fund was \$37.9 million or 31.9% of total General Fund expenditures of \$118.8 million. This is a decrease of \$1.4 million or 3.5% from the prior year. The General Fund had a positive year, with revenue increasing by 4.7% and expenditures increasing by 8.7%. The City's financial policy is to strive to maintain an Unassigned Fund Balance of 25% of the expenditure budget as a reserve for first quarter cash flow (there are no tax remittances during the first two to three months of each fiscal year) and for unanticipated expenses such as storm damage costs, uninsured legal claims and other unforeseen expenses.

# **Overview of the Financial Statements**

This management discussion and analysis report is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements consist of three parts: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information that explains in more detail some of the information in the financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances and to report information about the City in a manner similar to those reports issued and used by private sector companies.

The Statement of Net Position presents information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the differences presented as *net position*. Over time, increases or decreases in net position may help to serve as a useful indicator of whether the overall financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected revenues and earned but unused leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include such areas as General Government, Public Safety, Physical Environment, Parks and Recreation and Economic Development. The business-type activities of the City that rely on user fees and charges include areas such as Water and Sewer, Municipal Golf Course, Lakeview Golf Course, City Marina, Sanitation, Cemetery and Stormwater Utility operations.

Both of the government-wide financial statements include not only the City itself (known as the Primary Government), but also the legally separate DDA for which the City is financially accountable (known as a component unit). Financial information for these component units are reported separately from the financial information presented for the primary government itself. The government-wide financial statements can be found on pages 17 and 18 of this report.

# Fund Financial Statements

# Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as the balances of spendable resources available at the end of the fiscal year. As a result of this difference in focus, reconciliations are provided between the fund financial statements and government-wide financial statements to understand the long-term impact of short-term financing decisions.

The City maintained 14 individual governmental funds during 2018. Information is presented separately for the General Fund, Neighborhood Services Fund, Community Redevelopment Agency Fund, and the One-Cent Sales Tax Fund, the City's major governmental funds. Data for the other governmental funds are aggregated into a single presentation. Individual fund data for each of the non-major governmental funds is provided in *combining statements* elsewhere in this report. The basic governmental fund financial statements can be found on pages 19 through 22 of this report.

# **Proprietary Funds**

The City maintains two different types of proprietary funds, enterprise and internal service funds.

<u>Enterprise funds</u> are used to report business-type activities that charge fees to customers for the use of specific goods or services. These statements are prepared on an accounting basis that is similar to the basis used to prepare the government-wide financial statements. The City uses enterprise funds to account for its water and sewer utility, stormwater utility, municipal golf course, Lakeview golf course, marina, sanitation and cemetery operations.

Internal service funds are used to account for the financing of insurance services and central garage services provided to other departments of the City on a cost-reimbursement basis. Because these services predominantly support governmental rather than business-type functions, they have been included within the governmental activities in the government-wide financial statements.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water and Sewer utility, Stormwater utility and Sanitation Fund which are considered to be major funds of the City. Conversely, the remaining enterprise funds are considered non-major funds and with the internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the non-major enterprise funds and the individual internal service funds are provided in the form of combining statements elsewhere in this report. The City's proprietary fund financial statements can be found on pages 23 to 25 of this report.

# **Fiduciary Funds**

Fiduciary funds are used to account for resources held in trust for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's operations. The accounting methods used for fiduciary funds are similar to that used for proprietary funds. Individual fund data for each of the fiduciary funds is provided in the form of *combining statements* elsewhere in this report. The City's fiduciary fund financial statements can be found on pages 26 to 27 of this report.

# Notes to the Financial Statements

The notes to the financial statements provide additional information and clarification that are essential to a full understanding of the data presented in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 28 of this report.

# Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension benefits and other postemployment benefits to its employees. Additionally, the City adopts an annual appropriated budget for its General Fund, Neighborhood Services Fund, and Community Redevelopment Agency Fund. Budgetary comparison schedules have been provided as required supplementary information for the both funds to demonstrate compliance with their budget. Required supplementary information can be found on pages 80 through 96 of this report. The combining statements for non-major governmental, non-major proprietary, internal service and the fiduciary funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found beginning on page 97 of this report.

# Government-Wide Financial Analysis

The net position of the City is presented in detail on page 17 and summarized in Table A-1 below.

<u>condens</u>	sea statemer				<u>5 j</u>		
	Govern Activ			Business-type Activities Toto		łals	
	2018	2017	2018	2017	2018	2017	
Assets:							
Current and other assets	\$ 149.5	\$ 129.6	\$71.0	\$ 71.3	\$ 220.5	\$ 200.9	
Capital assets	192.7	151.1	112.1	109.8	304.8	260.9	
Total Assets	342.2	280.7	183.1	181.1	525.3	461.8	
Deferred outflows	31.2	21.5	0.6	0.6	31.8	22.1	
Liabilities:							
Current liabilities	15.3	13.8	5.3	7.3	20.6	21.1	
Noncurrent liabilities	227.6	194.9	11.1	11.9	238.7	206.8	
Total Liabilities	242.9	208.7	16.4	19.2	259.3	227.9	
Deferred inflows	11.2	9.6	2.0	1.4	13.2	11.0	
Net Position:							
Net investment in							
capital assets	133.9	94.5	104.4	100.0	238.3	194.5	
Restricted	9.8	5.8	3.7	3.6	13.5	9.4	
Unrestricted (deficit)	(24.4)	(16.4)	57.2	57.5	32.8	41.1	
Total Net Position	\$ 119.3	\$ 83.9	<b>\$ 165.3</b>	\$ 161.1	<b>\$ 284.6</b>	<b>\$245.0</b>	

Table A-1
Condensed Statements of Net Position (\$ in millions)

Net position over time may serve as a useful indicator of the City's financial position. During the current year, the total net position of the City increased by \$39.6 million or approximately 16.2% from \$245.0 million to \$284.6 million. The increase in net position was a result of a net increase from operations in both the governmental activities (\$11.8 million) and the business-type activities (\$5.3 million), netted with the restatement for the change in reporting entity and the adoption of GASB Statement No. 75 that, together, increased the beginning net position at October 1, 2017 by \$22.5 million.

A significant portion of the City's net position at September 30, 2018 (\$238.3 million or 83.7% of the Total Net Position) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment), net of the related debt that is still outstanding. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position (4.7%) represents resources that are subject to restrictions on how they may be used. The balance in restricted net position reflects an increase of \$4.1 million from the prior year. The increase is primarily due to increases in sales tax monies restricted for capital improvements in the governmental activities.

The unrestricted portion of net position represents resources that may be used to meet the City's ongoing obligations to its citizens and creditors. The 2018 governmental activities unrestricted net position balance decreased approximately \$8.3 million, primarily due to the restatement of beginning net position for the OPEB restatement.

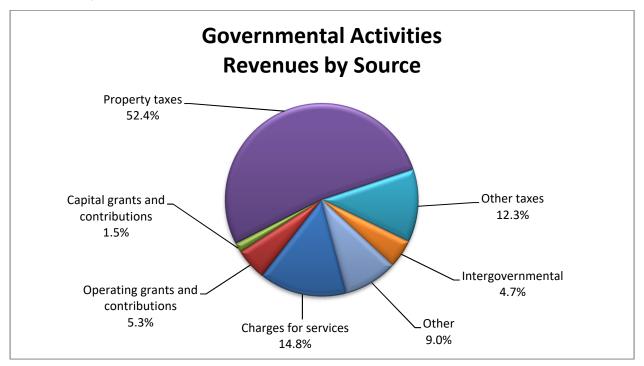
The changes in net position of the City are reported in the Statement of Activities on page 18 and are summarized in Table A-2 below.

Condensed Statements of Activities (\$ in millions)									
	Governmental Activities		Busine: Activ		Totals				
	2018	2017	2018	2017	2018	2017			
Revenues									
Program Revenues:									
Charges for services	\$ 23.5	\$ 23.3	\$ 44.0	\$ 44.6	\$ 67.5	\$ 67.9			
Operating grants, contributions	8.5	5.6	1.2	1.3	9.7	6.9			
Capital grants, contributions	2.5	0.4	1.5	0.9	4.0	1.3			
General Revenues:									
Property Taxes	83.6	59.3	-	-	83.6	59.3			
Other taxes	19.5	19.3	-	-	19.5	19.3			
Intergovernmental	7.5	7.4	-	-	7.5	7.4			
Other	14.3	14.3	0.1	0.1	14.4	14.4			
Total Revenues	159.4	129.6	46.8	46.9	206.2	176.5			
Expenses									
General government	31.7	26.7	-	_	31.7	26.7			
Public safety	75.7	70.3	-	-	75.7	70.3			
Physical environment	14.0	10.4	-	-	14.0	10.4			
Parks and recreation	15.7	14.2	_	_	15.7	14.2			
Economic development	11.2	-	_	_	11.2	-			
Interest on long-term debt	2.8	2.3	_	_	2.8	2.3			
Water and sewer	-	-	25.9	26.7	25.9	26.7			
Municipal golf course	_	-	3.0	2.9	3.0	2.9			
Lakeview golf course	_	_	0.6	0.6	0.6	0.6			
City marina	-	-	0.1	0.1	.1	.01			
Sanitation	-	-	6.5	5.2	6.5	5.2			
Stormwater utility	-	-	1.9	1.9	1.9	1.9			
Cemetery	-	-	_	_	-	-			
Total Expenses	151.1	123.9	38.0	37.4	189.1	161.3			
Change in Net Position									
Before Transfers	8.3	5.7	8.8	9.5	17.1	15.2			
Transfers	3.5	2.3	(3.5)	(2.3)	-	-			
Increase in Net Position	11.8	8.0	5.3	7.2	17.1	15.2			
Beginning Net Position, as									
Originally Reported	83.9	75.9	161.1	153.9	245.0	229.8			
Restatements	23.6	-	(1.1)	-	22.5	-			
Beginning Net Position, restated	107.5	75.9	160.0	153.9	267.5	229.8			
Ending Net Position	\$ 119.3	\$ 83.9	\$ 165.3	\$ 161.1	<b>\$ 284.6</b>	\$ 245.0			

#### Table A-2 Changes in Net Position Condensed Statements of Activities (S in millions)

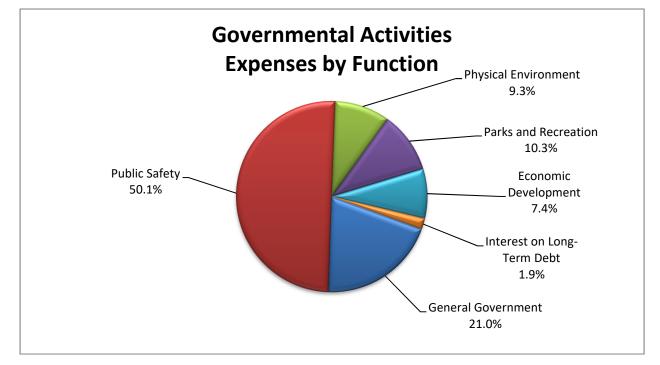
Governmental activities increased the City's net position by \$11.8 million (excluding restatements), which was primarily due to an increase in property taxes and other revenues. Expense increased by \$27.2 million, primarily due to increases in General Government, Economic Development and Public Safety.

Business-type activities net position had an increase of \$5.3 million (excluding restatements), which was primarily attributable to water and sewer operations.



Revenues by sources for 2018 are summarized as follows:

Expenditures by function for 2018 are summarized as follows:



# Financial Analysis of the City of Delray Beach Major Funds

# **Governmental Funds**

The fund financial statements for the governmental funds are provided on pages 19-22. The operating activities of the major governmental funds are summarized as follows:

		Maja	(\$ in Millio						
		neral nd	Serv	orhood ices nd	Redeve	nunity lopment :y Fund	One-Cent Sales Tax Fund		
	2018	2017	2018	2017	2018 2017		2018	2017	
Revenues	\$ 124.0	\$ 118.4	\$ 0.7	\$ 0.5	\$ 20.6	\$ 17.6	\$ 5.9	\$ 2.9	
Expenditures	(118.8)	(109.3)	(0.8)	(1.0)	(16.8)	19.5	(4.2)	(0.1)	
Other financing sources									
(uses)	(3.3)	(6.0)	0.2	0.1	1.3	3.6	-	31.5	
Change in Fund Balance	\$ 1.9	\$ 3.1	\$ 0.1	\$ (0.4)	\$ 5.1	\$ 1.7	\$ 1.7	\$ 34.3	

# Major Fund Information

# **General Fund**

The General Fund, which is the primary operating fund of the City and is not supported by user fees, recognized \$124.0 million in total revenues offset with \$118.8 million in expenditures and \$3.3 million in net other financing uses. This resulted in an increase in fund balance of \$1.9 million. Total Fund Balance increased from \$42.2 million in 2017 to \$44.1 million in 2018. Of that amount, \$37.9 million is Unassigned Fund Balance which represents 31.9% of the 2018 expenditure levels as compared to 35.9% of the 2017 expenditure levels. The City's internal financial policy is to maintain 25% of current expenditures in Unassigned Fund Balance for first quarter cash flow, uninsured legal claims and other emergency purposes.

# Neighborhood Services Fund

The Neighborhood Services Fund is used to account for revenue received from federal, state and local governments under numerous grant programs which are used for various community development and improvement projects within the City. The Neighborhood Services Fund recognized \$.7 million in total revenues offset by \$.8 million in expenditures and \$.2 million in other financing sources. This resulted in an increase in fund balance of \$.1 million. Total Fund Balance increased from \$1.6 million in 2017 to \$1.7 million in 2018, which is restricted for community development projects.

#### **Community Redevelopment Agency Fund**

Due to a change in governance structure, the CRA is accounted for as a blended component unit of the City and is presented as a major fund in the governmental fund financial statements in 2018. The Community Redevelopment Agency Fund is used to account for the economic development activities within the CRA boundaries covering the City's downtown and surrounding area. The Community Redevelopment Agency Fund recognized \$20.6 million in total revenues offset by \$16.8 million in expenditures and \$1.3 million in other financing sources. This resulted in an increase in fund balance of \$5.1 million. Total Fund Balance increased from \$7.7 million in 2017 to \$12.8 million in 2018.

### One-Cent Sales Tax Fund

The One-Cent Sales Tax Fund was established in 2017 to account for construction of major infrastructure capital facilities financed by the one-cent local option sales tax approved by County voters in 2016. The One-Cent Sales Tax Fund recognized \$5.9 million in total revenues offset by \$4.2 million in expenditures. This resulted in an increase in the fund balance of \$1.7 million, which will be spent on future infrastructure capital projects. The entire fund balance of \$36.0 million is restricted for capital improvement projects.

# Proprietary Funds

	<u>Operating Income</u> <u>(Loss)</u>			<u>Change in Net</u> <u>Position</u>					
\$ in Millions	2018			2017		2018		2017	
Enterprise Funds									
Water and Sewer	\$8	.7	\$	10.0	\$	6.8	\$	6.2	
Stormwater Utility	0	.3		0.3		0.4		0.0	
Sanitation	(2	2.1)		(0.9)		(1.9)		(1.0)	
Municipal Golf Course	0	.1		0.2		0.1		0.2	
Lakeview Golf Course	0	.1		0.1		0.0		0.1	
City Marina	0	.1		0.1		0.0		0.1	
Cemetery	0	.1		0.1		0.1		1.5	
Internal Service Funds									
Insurance	(0.	.8)		0.2		(0.8)		0.2	
Central Garage	(0	.1)		(0.1)		0.3		0.2	

#### Water and Sewer Fund

Operating revenues were approximately \$1.6 million less than 2017 and operating expenses were approximately \$0.3 million less than 2017. Higher capital contributions of approximately \$0.4 million, lower nonoperating expenses of \$1.3 million and lower net transfers out of approximately \$0.2 million resulted in an increase of approximately \$6.8 million in net position in 2018.

#### Stormwater Fund

Operating revenues were approximately \$10,000 higher in 2018 than 2017 and operating expenses were approximately \$11,000 less than 2017. Nonoperating revenues, capital contributions and transfers out increased by approximately \$321,000 resulting in an increase of approximately \$358,000 in net position in 2018.

#### Sanitation Fund

Operating revenues were approximately \$0.1 million higher in 2018 than 2017 and operating expenses were approximately \$1.3 million more than 2017. Nonoperating revenues, capital contributions and transfers out increased by approximately \$288,000 resulting in a decrease of approximately \$1.9 million in net position in 2018.

#### Other Enterprise Funds

The City has four (4) non-major enterprise funds consisting of the Municipal Golf Course, Lakeview Golf Course, City Marina, and Cemetery.

The **Municipal Golf Course** had operating income this year of \$99,091 compared to \$244,679 last year.

The **Lakeview Golf Course** had operating income of \$51,281 versus \$91,646 last fiscal year. This is an executive golf course, which is not as sensitive to the economy as the municipal golf course.

The **City Marina Fund** had operating income this year of \$95,052 compared to \$133,868 last year.

The **City Cemetery Fund** was established in 2017 and had operating income this year of \$80,899 compared to operating income of \$92,690 last year.

# Internal Service Funds

Internal service funds are used to account for the financing of goods or services provided by one department to other departments within the City on a cost reimbursement basis. The City has two internal service funds; the Insurance Fund is used to account for all personnel insurances (health, life, disability) and property and casualty insurance, and the Central Garage Fund handles all the fueling, maintenance and replacement of city vehicles.

The **Insurance Fund** claims liabilities for property, health and worker's compensation claims were approximately \$6.1 million for 2018 and were substantially unchanged from the prior year. All required reserves are determined by outside actuaries. The Insurance Fund has \$3.4 million in Unrestricted Net Position.

The **Central Garage Fund** had an operating loss of \$51,103 for 2018 compared to an operating loss of \$102,491 for 2017. The change resulted from a larger increase in revenue as compared to expense for 2018.

# **Budgetary Highlights**

**General Fund:** The difference between the original and final amended budget for 2018 was an increase of approximately \$7.6 million. There was a positive variance between the final adopted budget and actual results of operations of approximately \$8.1 million (excluding budgeted prior year surplus of \$6,285,521). Actual revenues (excluding prior year surplus) exceeded the final budget by approximately \$2.1 million and actual expenditures and other financing uses were less than final budget by approximately \$6.0 million. The excess of current year revenues over budget was primarily attributable to increases of approximately \$201,000 in taxes attributable to increasing property values; \$1.5 million in fees and permits due to increased building activity in the City; and \$241,000 due to higher intergovernmental revenues, primarily from new federal grants. The largest portion of the positive budget variance for expenditures related General Government nondepartmental (\$1.0 million); Planning and Zoning (\$720,000); Engineering (\$870,000); and Parks and Recreation (\$820,000).

# Capital Asset and Debt Administration

# Capital Assets

As of September 30, 2018, the City had \$304.9 million invested in a variety of capital assets, as reflected in Table A-3 below, which represents a net increase of \$9.6 million from the previous fiscal year. Additional information can be found in Note 8 Capital Assets beginning on page 47.

Capital asset activity for 2018 is summarized below:

	Beginning Balance 10/01/2017	Increases	Decreases	Ending Balance 9/30/2018
Governmental Activities:				
Land	\$ 70.3	\$ 2.8	\$ (2.0)	\$ 71.1
Construction in Progress	15.1	5.7	(10.0)	10.8
Non-Depreciable Assets	85.4	8.5	(12.0)	81.9
Buildings	45.4	2.9	-	48.3
Improvements Other	136.4	7.4	-	143.8
Equipment	54.2	9.2	(0.9)	62.5
Less: Accumulated Depreciation	(135.9)	(8.7)	0.8	(143.8)
Depreciable Assets- Net	100.1	10.8	(0.1)	110.8
Capital Assets- Governmental	185.5	19.3	(12.1)	192.7
Business-Type Activities:				
Land	5.7	-	-	5.7
Construction in Progress	9.9	4.4	(1.3)	13.0
Non-Depreciable Assets	15.6	4.4	(1.3)	18.7
Buildings	13.8	-	-	13.8
Improvements Other	179.6	2.2	-	181.8
Equipment	16.8	1.4	(2.0)	16.2
Less: Accumulated Depreciation	(116.0)	(4.3)	2.0	(118.3)
Depreciable Assets- Net	94.2	(0.7)	0.0	93.5
Capital Assets- Business-Type	\$ 109.8	\$ 3.7	\$ (1.3)	\$ 112.2

 Table A-3

 Capital Assets (\$ In Millions)

Infrastructure assets have been included in the category "Improvements Other".

Major capital asset changes during the fiscal year 2018 were primarily for Construction in Progress in the General Construction Fund for the Federal Highway project and other beautification projects, as well as improvements in the Water and Sewer Fund primarily for the automated meter reading replacement project.

# Debt Administration

As of September 30, 2018, the City had total debt outstanding of \$112.1 million compared to \$118.7 million as of September 30, 2017. Of this \$112.1 million amount, and gross of any related unamortized premium or discounts:

- \$72.9 million is revenue bond debt which is secured by other specified revenue sources or the promise to budget and appropriate sufficient revenues to pay for the debt service,
- Revenue bonds of \$1.2 million were issued in 2018 by the CRA,
- \$11.5 million is general obligation bond debt which is debt backed by the full faith and credit of the City,
- \$7.6 million is revenue bonds that are backed by a pledge of the water and sewer system net revenues,

- \$9.0 million is for compensated absences,
- \$6.1 million is for insurance claims reserves, and
- \$2.4 million is for installment agreements that are secured by the promise to budget and appropriate sufficient revenues to pay the debt.

Noncurrent liabilities activity for 2018 is summarized as follows:

	В	eginning alance /01/2017	Inc	creases	De	creases	Вс	nding alance 80/2018
Governmental Activities:								
Revenue Bonds	\$	77.1	\$	1.2	\$	(5.4)	\$	72.9
General Obligation Bonds		13.2		-		(1.7)		11.5
Unamortized Premium		2.8		-		(0.2)		2.6
Total Bonds Payable		93.1		1.2		(7.3)		87.0
Installment Agreements		1.6		1.0		(0.4)		2.2
Compensated Absences		7.2		1.3		(0.6)		7.9
Insurance Claims Payable		6.0		8.5		(8.4)		6.1
Governmental Activities	\$	107.9	\$	12.0	\$	(16.7)	\$	103.2
Business-Type Activities:								
Revenue Bonds	\$	9.5	\$	-	\$	(1.9)	\$	7.6
Installment Agreements		0.2		-		-		0.2
Compensated Absences		1.1		0.1		(0.1)		1.1
Business Type Activities		10.8		0.1		(2.0)		8.9
Total Debt Outstanding	\$	118.7	\$	12.1	\$	(18.7)	\$	112.1

Table A-4Noncurrent Liabilities (\$ in Millions)

In October 2013, the general obligation bonds of the City were upgraded to a rating of AAA from Standard & Poor's, which is their highest available rating. For more detailed information regarding the City's debt and debt financing activity, refer to Note 11 - Noncurrent Liabilities beginning on page 51.

# Economic Factors and FY 2018-19 Budget and Rates

- The Florida legislature is considering various proposals which could have a significant impact on local government's revenue and expenditures, as well as the government's ability to maintain or improve services to the residents. The City is monitoring these initiatives and their future impact to the City.
- The City's adopted General Fund budget for 2018-2019 totals \$133,061,250 as compared to the prior year's final amended budget of \$132,200,885.
- While the City's budget has increased, the current total millage rate decreased 1.7% from 7.0900 mills for 2018 to 6.9719 mills for 2019. The operations portion decreased from 6.8611 mills to 6.7611 mills and the debt service portion decreased from 0.2289 mills to 0.2108 mills.

# **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the:

> Office of the Chief Financial Officer 100 N. W. 1<sup>st</sup> Avenue Delray Beach, FL 33444

**Basic Financial Statements** 

#### CITY OF DELRAY BEACH, FLORIDA STATEMENT OF NET POSITION September 30, 2018

	Pr	Component Unit		
	Governmental Activities	Business-Type Activities	Total	Downtown Development Authority
ASSETS Cash and cash equivalents	\$ 63,565,691	\$ 20,199,832	\$ 83,765,523	\$ 239,277
Investments	71,055,709	20,022,109	91,077,818	-
Receivables:				
Accounts, net	1,402,078	3,558,506	4,960,584	600
Unbilled accounts	-	1,354,794	1,354,794	-
Notes receivable Interest receivable	7,718,630	-	7,718,630	-
Due from other governments	107,431 1,903,028	71,327 700,001	178,758	-
Due from primary government	1,903,028	/00,001	2,603,029	5,160
Internal balances	(1,119,088)	1,119,088	-	5,100
Inventories	176,102	239,081	415,183	-
Prepaid expenses	89,422	94,988	184,410	12,510
Restricted assets	-	3,854,254	3,854,254	-
Investment in regional plant (joint venture) Capital assets:	-	18,256,099	18,256,099	-
Non-depreciable capital assets	81,889,251	18,643,441	100,532,692	-
Depreciable capital assets, net Other asset:	110,844,163	93,534,373	204,378,536	12,107
Net pension asset	4,541,270	1,543,776	6,085,046	-
Total Assets	342,208,573	183,191,669	525,400,242	269,654
DEFERRED OUTFLOWS OF RESOURCES		,-,-,-	, ,	
Deferred charges on refundings	1,414,029	-	1,414,029	_
Deferred amount related to other	1,111,029		1,111,029	
postemployment benefits obligation	116,523	-	116,523	-
Deferred amount related to pensions	29,632,401	608,601	30,241,002	-
Total Deferred Outflows of Resources	31,162,953	608,601	31,771,554	-
LIABILITIES	. <u></u>	· · · · · ·	· · · ·	
Accounts payable and accrued expenses	7,395,199	3,802,610	11,197,809	43,104
Contracts payable and retainages	-	125,581	125,581	-
Deposits payable	752,143	1,217,047	1,969,190	-
Unearned revenue	6,159,779	62,629	6,222,408	-
Accrued interest on long-term debt	939,047	110,169	1,049,216	-
Due to component unit	5,160	-	5,160	-
Noncurrent liabilities:				
Due within one year	9 1 ( 9 9 4 )	1 099 016	10 15( 959	
Bonds and notes payable Installment agreements	8,168,842	1,988,016	10,156,858	-
Compensated absences	366,806 889,272	114,574 90,133	481,380 979,405	- 8,977
Insurance claims payable	1,692,308		1,692,308	
Due in more than one year	1,052,000		1,002,000	
Bonds and notes payable	78,860,522	5,625,000	84,485,522	-
Installment agreements	1,804,133	65,846	1,869,979	-
Compensated absences	6,986,008	999,792	7,985,800	-
Insurance claims payable	4,427,000	-	4,427,000	-
Other postemployment benefits obligation	21,727,911	2,220,352	23,948,263	-
Net pension liability	102,680,658	-	102,680,658	-
Total Liabilities	242,854,788	16,421,749	259,276,537	52,081
DEFERRED INFLOWS OF RESOURCES				
Deferred amount related to other				
postemployment benefits obligation	1,094,319	91,765	1,186,084	-
Deferred amount related to pensions	10,117,773	1,942,605	12,060,378	-
	11,212,092	2,034,370	13,246,462	-
NET POSITION				
Net investment in capital assets	133,947,140	104,384,378	238,331,518	12,107
Restricted for:				
Debt service	1,549,816	1,988,016	3,537,832	-
Law enforcement	1,109,178	-	1,109,178	-
Capital improvements	7,084,685	1,756,069	8,840,754	-
Unrestricted (deficit)	(24,386,173)	57,215,688	32,829,515	205,466
Total Net Position	\$ 119,304,646	\$ 165,344,151	\$ 284,648,797	\$ 217,573

The notes to the financial statements are an integral part of this statement.

#### CITY OF DELRAY BEACH, FLORIDA STATEMENT OF ACTIVITIES For the Fiscal Year Ended September 30, 2018

		Pro	gram Revenues			· •	1se) Revenue in Net Position	
					Pr	imary Governme	ent	Component Unit
PRIMARY GOVERNMENT	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total	Downtown Development Authority (DDA)
Governmental Activities:								
General Government	\$ 31,680,429	* .))		\$ 2,467,808	\$ (13,335,444)	\$ -	\$ (13,335,444)	\$ -
Public Safety	75,694,658	9,362,635	2,310,771	-	(64,021,252)	-	(64,021,252)	-
Physical Environment	14,065,033	2,244,409	-	-	(11,820,624)	-	(11,820,624)	-
Parks and Recreation	15,653,597	1,448,739	81,561	-	(14,123,297)	-	(14,123,297)	-
Economic Development	11,244,955	424,354	260,589	-	(10,560,012)	-	(10,560,012)	-
Interest on Long-term Debt	2,806,144	-	-	-	(2,806,144)	-	(2,806,144)	
Total Governmental Activities	151,144,816	23,531,370	8,478,865	2,467,808	(116,666,773)	-	(116,666,773)	-
Business-type Activities:								
Water and Sewer	25,899,650	33,491,651	701,424	1,204,893	-	9,498,318	9,498,318	-
Municipal Golf Course	2,952,039	2,992,596	57,985	-	-	98,542	98,542	-
Lakeview Golf Course	593,209	637,666	5,010	-	-	49,467	49,467	-
City Marina	158,492	252,524	1,115	-	-	95,147	95,147	-
Sanitation	6,534,537	4,348,694	427,388	-	-	(1,758,455)	(1,758,455)	-
Stormwater Utility	1,889,375	2,181,550	-	349,371	-	641,546	641,546	-
Cemetery	3,339	84,238	-	-	-	80,899	80,899	-
Total Business-type Activities	38,030,641	43,988,919	1,192,922	1,554,264	-	8,705,464	8,705,464	-
Total Primary Government	\$ 189,175,457	\$ 67,520,289	\$ 9,671,787	\$ 4,022,072	(116,666,773)	8,705,464	(107,961,309)	-
COMPONENT UNIT Downtown Development Authority(DDA)	\$ 974,802	\$ 27,075	\$ 42,650	<u>\$</u>	-	-	-	(905,077)
General Revenues:								
Taxes: Property Taxes Franchise Fees Utility Service Taxes					83,602,342 5,240,982 9,842,605	-	83,602,342 5,240,982 9,842,605	945,430
Sales Taxes					3,561,644	-	3,561,644	-
Local Business Tax					883,112	-	883,112	-
Intergovernmental Not Restricted to Specific Programs					7,543,300	-	7,543,300	-
Investment Earnings					1,852,523	75,389	1,927,912	228
Miscellaneous					12,438,792		12,438,792	
Transfers					3,475,651	(3,475,651)		-
Total General Revenues and Transfers					128,440,951	(3,400,262)	125,040,689	945,658
Change in Net Position					11,774,178	5,305,202	17,079,380	40,581
Net Position - October 1, 2017, as originally reported					83,896,536	161,156,552	245,053,088	176,992
Restatement for change in reporting entity					36,936,069		36,936,069	
Restatement for implementation of GASB Statement 75					(13,302,137)	(1,117,603)	(14,419,740)	-
Net Position - October 1, 2017, as restated					107,530,468	160,038,949	267,569,417	176,992
Net Position - September 30, 2018						\$ 165,344,151	\$ 284,648,797	\$ 217,573
The rosmon september 50, 2010					φ 117,504,040	Ψ 105,5++,151	φ 20τ,0τ0,797	ψ 217,575

#### CITY OF DELRAY BEACH, FLORIDA BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2018

				Major	· Fu	nds			_			
			Ne	ighborhood		Community		One-Cent		Non-Major		Total
		General		Services		development		Sales Tax	G	overnmental	G	overnmental
		Fund		Fund	A	gency Fund		Fund		Funds		Funds
ASSETS	\$	29 540 422	¢	2,104.606	\$	12 114 (20	\$	4 474 679	\$	0 779 077	\$	58.012.613
Cash and cash equivalents	Э	28,540,423	\$	2,104,606	\$	13,114,629	\$	4,474,678	\$	9,778,277	Э	) - )
Investments		17,636,497		-		-		32,034,355		13,347,954		63,018,806
Accounts receivable, net		1,227,019		722		7,193		-		148,052		1,382,986
Notes receivable		-		2,826,115		3,476,807		-		1,415,708		7,718,630
Interest receivable		49,422		-		-		-		31,483		80,905
Due from other governments		858,991		144,738		-		899,299		-		1,903,028
Due from other funds		4,294,734		10,147		180,582		-		66,761		4,552,224
Inventories		52,610		-		-		-		-		52,610
Prepaid items		60,108		-		29,314		-		-		89,422
Other assets		-		-		34,886		-		-		34,886
Total Assets	\$	52,719,804	\$	5,086,328	\$	16,843,411	\$	37,408,332	\$	24,788,235	\$	136,846,110
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES												
LIABILITIES												
Accounts payable and accrued items	\$	4,846,846	¢	90,483	\$	491,485	¢	569,451	¢	802,293	¢	6,800,558
Deposits payable	φ	726,865	φ	90,405	φ	10,643	φ	509,451	φ	14,635	φ	752,143
Due to other funds		30,582				3,488,490	¢	883,152		150,000		4,552,224
Due to component unit		5,160		-		5,400,490	φ	885,152		130,000		
Total Liabilities		5,609,453		90.483		3,990.618		1,452,603		966.928		5,160
DEFERRED INFLOWS OF RESOURCES						- ) )		, - ,		)		, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Unavailable revenue		2,971,207		3,281,493		-		-		2,200,078		8,452,778
FUND BALANCES												
Nonspendable:												
Inventories		52,610		-		-		-		-		52,610
Prepaid items		60,108		-		29,314		-		-		89,422
Restricted for:												
Debt service		-		-		-		-		1,549,816		1,549,816
Law enforcement		-		-		-		-		1,109,178		1,109,178
Capital improvements		5,985		-		-		35,955,729		122,971		36,084,685
Community development				1,714,352		-				1,377		1,715,729
Committed for:				-,,,						-,- , , , ,		-,,,,,
Economic development		1,000,000		-		-		-		-		1,000,000
Assigned to:		1,000,000										1,000,000
General government		1,054,033		-						_		1,054,033
Public safety		399,084		-		_		_		192,590		591,674
Physical environment		466,039		_		_		_		172,570		466,039
Parks and recreation		400,039		-		-		-		281,695		325,771
		44,070				- 5,846,067		-		18,363,602		24,209,669
Capital improvements		-						-		18,303,002		
Subsequent year's budget		3,148,441		-		6,977,412		-		-		10,125,853
Unassigned		37,908,768		- 1 714 252		12 952 702				-		37,908,768
Total Fund Balances		44,139,144		1,714,352		12,852,793		35,955,729		21,621,229		116,283,247
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	52,719,804	\$	5,086,328	\$	16,843,411	\$	37,408,332	\$	24,788,235	\$	136.846.110

#### CITY OF DELRAY BEACH, FLORIDA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION September 30, 2018

Total Fund Balances - Governmental Funds		\$ 116,283,247
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.		
Capital assets Less accumulated depreciation	\$ 305,272,307 (122,909,326)	182,362,981
Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenues in the funds.		
Long-term receivables Net pension asset	124,485 4,352,026	4,476,511
Deferred outflows and inflows of resources related to defined benefit pension plans and other postemployment benefits are reported in the statement of net position, but are not reported in the governmental funds.		
Deferred outflows related to pensions Deferred outflows related to other postemployment benefits obligation Deferred inflows related to pensions Deferred inflows related to other postemployment benefits obligation	29,557,795 116,523 (9,879,637) (1,079,475)	18,715,206
Premiums, discounts and gains and losses on refundings are reported as "Other Financing Sources and Uses" in the governmental funds. These items, however, are deferred and amortized over the life of the bonds in the government-wide statements. Deferred charges on refundings	1,414,029	
Bond premium	(2,593,155)	(1,179,126)
The long-term note payable to the City by the CRA, a blended component unit, is considered an internal advance and reported as a fund liability of the CRA when the CRA is blended into the funds of the City.		2,168,514
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore, are not reported in the funds.		
Accrued interest payable Bonds, notes and installment agreements payable Compensated absences Net OPEB obligation Net pension liability	(939,047) (85,338,780) (7,754,352) (21,368,736) (102,680,658)	(218,081,573)
Internal service funds are used by management to charge the costs of fleet management and insurance to individual funds. The net position of the internal service funds is included in governmental activities in the statement of net position.		
Net position Less amount allocated to business-type activities	15,677,974 (1,119,088)	14,558,886
Total Net Position - Governmental Activities		\$ 119,304,646

## CITY OF DELRAY BEACH, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Fiscal Year Ended September 30, 2018

				Major	Fu	nds						
			Ne	ighborhood		Community		ne-Cent		lon-Major		Total
		General Fund		Services Fund		development gency Fund	S	ales Tax Fund	Go	vernmental Funds	G	overnmental Funds
REVENUES		runa		runa	A	gency runu		runa		runus		runus
Taxes	\$	75,864,770	\$	-	\$	19,899,355	\$	-	\$	2,125,578	\$	97,889,703
Licenses and permits		14,150,027		-		-		-		-		14,150,027
Intergovernmental		9,890,350		454,705		-		5,321,047		95,474		15,761,576
Charges for services		12,282,434		-		424,354		-		441,172		13,147,960
Fines and forfeitures		1,345,088		-		-		-		129,277		1,474,365
Miscellaneous		10,466,039		307,804		313,491		539,082		3,265,202		14,891,618
Total Revenues		123,998,708		762,509		20,637,200		5,860,129		6,056,703		157,315,249
EXPENDITURES												
Current:												
General government		25,166,302		842,658		1,473,879		5,950		545,332		28,034,121
Public safety		69,191,726		-		-		-		159,233		69,350,959
Physical environment		9,556,429		-		-		-		803,499		10,359,928
Parks and recreation		11,822,646		-		-		-		830,233		12,652,879
Economic development		-		-		11,244,955		-		-		11,244,955
Capital outlay		1,441,155		-		2,689,639		1,235,115		7,292,283		12,658,192
Debt service:												
Principal retirement		1,505,732		-		1,140,000		2,500,000		2,245,000		7,390,732
Interest and fiscal charges		132,582		-		220,500		452,720		1,944,368		2,750,170
Total Expenditures	_	118,816,572		842,658		16,768,973		4,193,785		13,819,948		154,441,936
Revenues Over (Under) Expenditures		5,182,136		(80,149)		3,868,227		1,666,344		(7,763,245)		2,873,313
OTHER FINANCING SOURCES (USES)												
Issuance of sales tax revenue bonds		-		-		1,250,000		-		-		1,250,000
Installment agreement issued		1,004,607		-		-		-		-		1,004,607
Proceeds from the sale of capital assets		1,432,730		-		10,867		-		-		1,443,597
Transfers in		3,472,261		175,781		-		-		8,911,519		12,559,561
Transfers out		(9,161,270)		-		-		-		(1,800)		(9,163,070)
Total Other Financing Sources (Uses)		(3,251,672)		175,781		1,260,867		-		8,909,719		7,094,695
Net Change in Fund Balances		1,930,464		95,632		5,129,094		1,666,344		1,146,474		9,968,008
Fund balances - October 1, 2017												
as originally reported		42,208,680		1,618,720		-	-	34,289,385		20,474,755		98,591,540
Restatement for change in reporting entity		-		-		7,723,699		-		-		7,723,699
Fund balances - October 1, 2017, as restated		42,208,680		1,618,720		7,723,699		34,289,385		20,474,755		106,315,239
Fund balances - September 30, 2018	\$	44,139,144	\$	1,714,352	\$	12,852,793	\$ .	35,955,729	\$	21,621,229	\$	116,283,247

#### CITY OF DELRAY BEACH, FLORIDA RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES For the Fiscal Year Ended September 30, 2018

Net Change in Fund Balances - Total Governmental Funds		\$	9,968,008
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. Depreciation expense and capital outlays in the current period were as follows.			
Capital outlay Depreciation expense	\$ 12,658,192 (6,463,586)		6,194,606
In the statement of activities, only the gain or loss on the sale of capital assets is reported, whereas in the governmental funds the proceeds from the sale increases financial resources. The change in net position differs from the change in fund balance by the net book value of the assets retired.			2,007,423)
Some revenues reported in the statement of activities do not generate current financial resources and are therefore not reported as revenue by the funds.			
Donations of capital assets Governmental capital assets contributed to Internal Service Fund Change in note receivable from component unit Change in long-term receivables	2,467,808 (231,061) (361,419) (6,144)		1,869,184
Some expenses reported in the statement of activities are not reported in the funds because they have no effect on current financial resources.			1,809,184
Accrued interest on noncurrent liabilities Compensated absences expense Pension expense Other postemployment benefits expense	(102,711) (669,504) (6,385,900) (1,987,478)	(	9,145,593)
Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Governmental funds report the effect of premium, discount and similar items when debt is issued, whereas these amounts are deferred and amortized in the statement of activities.		(	9,140,095)
Debt Issuance Installment agreements Revenue bonds	(1,004,607) (1,250,000)	(	2 254 (07)
Debt Retirement Principal paid Amortization of debt premiums and deferred charges on refundings	7,390,732 78,595		2,254,607)
Internal service funds are used by management to charge the costs of fleet maintenance and insurance to individual funds. The net revenue of internal service funds is reported with governmental activities.			7,469,327
Fund statement net income Less allocation to business type activities	(491,468) 172,144		(319,324)
Change in Net Position of Governmental Activities		\$ 1	1,774,178

## CITY OF DELRAY BEACH, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2018

	Business-Type Activities				Tatal	Governmen Activities
	Water and	Major Funds Stormwater	Sanitation	Non-Major Enterprise	Total Enterprise	Internal Service
SSETS	Sewer Fund	Fund	Fund	Funds	Funds	Funds
Current Assets						
Cash and cash equivalents	\$ 17,655,633	\$-		\$ 2,544,199	\$ 20,199,832	\$ 5,553,0
Investments	11,874,975	4,489,442	2,089,394	1,568,298	20,022,109	8,036,9
Accounts receivable, net	2,843,250	1,648	689,300	24,308	3,558,506	19,0
Unbilled accounts receivable	1,354,794	-	-	-	1,354,794	
Interest receivable	44,567	14,746	6,863	5,151	71,327	26,5
Due from other governments	700,001	-	-	-	700,001	
Due from other funds	4,303,957	-	-	-	4,303,957	
Inventories	169,328	-	-	69,753	239,081	123,4
Prepaid expenses	-	-	-	94,988	94,988	
Restricted assets:						
Cash and cash equivalents	2,056,296	51,202	-	53,194	2,160,692	
Investments	1,693,562	-	-	-	1,693,562	
Total Current Assets	42,696,363	4,557,038	2,785,557	4,359,891	54,398,849	13,759,0
oncurrent Assets						
Property, land and equipment:						
Land	974,755	1,271,853	-	3,422,216	5,668,824	
Buildings	9,419,364	1,904,722	-	2,450,262	13,774,348	88,1
Improvements other than buildings	162,241,796	16,320,227	11,958	3,274,128	181,848,109	.,
Equipment	13,164,133	1,219,164	21,054	1,840,127	16,244,478	31,132,7
Construction in progress	11,995,156	941,111	-	38,350	12,974,617	,,
Accumulated depreciation	(104,465,421)	(8,340,785)	(32,556)	(5,493,800)		(20,850,5
Other assets:						
Net pension asset	1,431,811	66,936	45,029	-	1,543,776	189,2
Investment in regional plant joint venture	18,256,099	-	-	-	18,256,099	
Total Noncurrent Assets	113,017,693	13,383,228	45,485	5,531,283	131,977,689	10,559,
Total Assets	155,714,056	17,940,266	2,831,042	9,891,174	186,376,538	24,318,
EFERRED OUTFLOWS OF RESOURCES						
Deferred amount related to pensions	564,461	26,388	17,752	_	608,601	74,
-	504,401	20,500	17,752		000,001	
ABILITIES						
irrent Liabilities						
Accounts payable and accrued expenses	2,787,551	250,990	583,493	180,576	3,802,610	594,
Contracts payable and retainages	94,123	31,458	-	-	125,581	
Unearned revenue	9,435	-	-	53,194	62,629	
Current maturities of installment agreements	-	-	-	114,574	114,574	198,
Current portion of compensated absences	90,133	-	-	-	90,133	11,
Current portion of insurance claims payable	-	-	-	-	-	1,692,
Due to other funds	-	2,348,086	1,955,871	-	4,303,957	
Refundable deposits payable	1,064,986	-	-	152,061	1,217,047	
	4,046,228	2,630,534	2,539,364	500,405	9,716,531	2,496,
urrent Liabilities Payable from Restricted Assets	105.060	2 (22		1 770	110.100	
Accrued interest on long-term debt	105,969	2,422	-	1,778	110,169	
Current maturities of revenue bonds	1,887,820	48,780	-	51,416	1,988,016	
Total Current Liabilities	1,993,789	51,202	2,539,364	53,194	2,098,185	2,496
I otal Current Liabilities	6,040,017	2,681,736	2,539,364	553,599	11,814,716	2,496
oncurrent Liabilities						
Revenue bonds payable, net	5,625,000	-	-	-	5,625,000	
Installment agreements	-	-	-	65,846	65,846	1,069
Compensated absences payable	934,339	12,274	53,179	-	999,792	109,
Insurance claims payable	-	-	-	-	-	4,427,
Other postemployment benefits obligation	2,057,091	97,957	65,304	-	2,220,352	359,
Total Noncurrent Liabilities	8,616,430	110,231	118,483	65,846	8,910,990	5,965,
Total Liabilities	14,656,447	2,791,967	2,657,847	619,445	20,725,706	8,462
FERRED INFLOWS OF RESOURCES						
Deferred amount related to other						
postemployment benefits obligation	85,018	4,048	2,699	-	91,765	14,
Deferred amount related to pensions	1,801,714	84,228	56,663	-	1,942,605	238,
Total Deferred Outflows of Resources	1,886,732	88,276	59,362	-	2,034,370	252,
T POSITION			*			,
	05 016 0/2	12 267 512	151	5 200 447	104 204 279	0.102
Net investment in capital assets	85,816,963	13,267,512	456	5,299,447	104,384,378	9,102,
Restricted for:	1.005.000	10 500		<b></b>	1 000 01 0	
Debt service Benevel and replacement	1,887,820	48,780	-	51,416	1,988,016	
Renewal and replacement	1,756,069	-	-	2 020 966	1,756,069	6 575
Unrestricted Total Nat Position	50,274,486	1,770,119	131,129	3,920,866	56,096,600	6,575,
Total Net Position	\$ 139,735,338	\$ 15,086,411	\$ 131,585	\$ 9,271,729	164,225,063	\$ 15,677,
ljustment for the cumulative internal balance for the net effect of the						
activity between the internal service funds and the enterprise funds						
Cumulative prior year adjustments					1,291,232	
Current year adjustment Net Position of Business-Type Activities, Statement of Net Position					(172,144)	
					\$ 165,344,151	

#### CITY OF DELRAY BEACH, FLORIDA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS For the Fiscal Year Ended September 30, 2018

		Bus	iness-Type Activi	ities		Governmental Activities
		Major Funds		Non-Major	Total	Internal
	Water and	Stormwater	Sanitation	Enterprise	Enterprise	Service
	Sewer Fund	Fund	Fund	Funds	Funds	Funds
OPERATING REVENUES						
Charges for services						
Water sales	\$ 14,852,695	•	\$ -	\$ -	\$ 14,852,695	\$ -
Sewer and stormwater fees	18,638,956	2,181,550	-	-	20,820,506	-
Golf fees	-	-	-	3,630,262	3,630,262	-
Marina fees	-	-	-	252,524	252,524	-
Sanitation fees	-	-	4,348,694	-	4,348,694	-
Cemetery fees	-	-	-	84,238	84,238	-
Risk management	-	-	-	-	-	12,950,161
Fleet management	-	-	-	-	-	2,648,188
Other operating revenue	1,424	-	28,349	40,530	70,303	2,871,505
Total Operating Revenues	33,493,075	2,181,550	4,377,043	4,007,554	44,059,222	18,469,854
OPERATING EXPENSES						
Personal services	7,462,311	295,790	232,382	-	7,990,483	1,342,645
Other operating expenses	13,879,750	1,093,639	6,269,127	3,396,488	24,639,004	15,658,663
Depreciation	3,492,667	486,778	238	284,743	4,264,426	2,288,276
Total Operating Expenses	24,834,728	1,876,207	6,501,747	3,681,231	36,893,913	19,289,584
Operating Income (Loss)	8,658,347	305,343	(2,124,704)	326,323	7,165,309	(819,730)
NONOPERATING REVENUES (EXPENSES)						
Investment earnings	47,018	15,695	7,241	5,435	75,389	27,849
Intergovernmental	700,000	-	-	-	700,000	-
Rent revenue	-	-	399,039	23,580	422,619	-
Share of regional plant joint venture net loss	(748,657)	-	-	-	(748,657)	-
Interest expense	(194,080)	(4,971)	-	(9,453)	(208,504)	(31,858)
Gain on disposal of equipment	-	-	-	-	-	22,050
Investment expense	(7,423)	-	-	-	(7,423)	-
Total Nonoperating Revenues (Expenses)	(203,142)	10,724	406,280	19,562	233,424	18,041
Income (Loss) Before Capital Contributions and Transfers	8,455,205	316,067	(1,718,424)	345,885	7,398,733	(801,689)
Capital contributions	1,204,893	349,371	-	-	1,554,264	231,061
Transfers in	74,000	-	-	-	74,000	79,160
Transfers out	(2,967,352)	(307,044)	(166,638)	(108,617)	(3,549,651)	-
Change In Net Position	6,766,746	358,394	(1,885,062)	237,268	5,477,346	(491,468)
Net Position - October 1, 2017, as originally reported	134,018,930	14,765,079	2,046,850	9,034,461	-	16,360,293
Restatement for implementation of GASB Statement 75	(1,050,338)	(37,062)	(30,203)	-	-	(190,851)
Net Position - October 1, 2017, as restated	132,968,592	14,728,017	2,016,647	9,034,461	-	16,169,442
Net Position - September 30, 2018	\$ 139,735,338	\$ 15,086,411	\$ 131,585	\$ 9,271,729		\$ 15,677,974

Adjustment for the net effect of the current year activity between

the internal service funds and the enterprise funds

Change In Net Position as reported on the Statement of Activities for Business-type Activities

(172,144) \$ 5,305,202

#### CITY OF DELRAY BEACH, FLORIDA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the Fiscal Year Ended September 30, 2018

		D				Governmental
		Bus Major Funds	iness-Type Activi	ties Non-Major	Total	Activities Internal
	Water and	Stormwater	Sanitation	Enterprise	Enterprise	Service
	Sewer Fund	Fund	Fund	Funds	Funds	Funds
CASH FLOWS FROM OPERATING ACTIVITIES						
Receipts from customers and users	\$ 31,655,199	\$ 2,182,051	\$ 4,319,686 399,039	\$ 4,043,429	\$ 42,200,365 694,519	\$ 18,480,763
Receipts from others Payments to suppliers	271,900 (15,243,892)	(947,336)	· · · · ·	23,580 (3,448,032)	(24,716,516)	(16,193,954)
Payments to suppriors	(7,518,517)	(307,568)		(5,440,052)	(8,059,721)	(1,357,656)
Net cash provided by (used in) operating activities	9,164,690	927,147	(592,167)	618,977	10,118,647	929,153
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Transfers from other funds	74,000	-	-	-	74,000	79,160
Transfers to other funds	(2,967,352)	(307,044)	(166,638)	(108,617)	(3,549,651)	
Net cash provided by (used in) noncapital financing activities	(2,893,352)	(307,044)	(166,638)	(108,617)	(3,475,651)	79,160
CASH FLOWS FROM CAPITAL AND RELATED						
FINANCING ACTIVITIES						
Acquisition and construction of capital assets	(4,608,777)	(572,211)	-	(147,129)	(5,328,117)	(2,979,863)
Proceeds from the sale of capital assets Capital contributions	349,003	-	-	-	- 349,003	98,075
Principal paid on capital debt	(1,847,730)	(46,170)	-	(107,195)	(2,001,095)	(194,246)
Interest paid on capital debt	(210,634)	(4,971)		(9,453)	(225,058)	(31,858)
Net cash used in capital and related financing activities	(6,318,138)	(623,352)	-	(263,777)	(7,205,267)	(3,107,892)
CASH FLOWS FROM INVESTING ACTIVITIES						
Purchases of investments	(190,137)	(62,911)	(29,278)	(21,976)	(304,302)	(112,622)
Interest on investments	182,634	63,023	29,267	21,969	296,893	112,573
Net cash provided by (used in) investing activities	(7,503)	112	(11)	(7)	(7,409)	(49)
Net increase (decrease) in cash and cash equivalents	(54,303)	(3,137)	(758,816)	246,576	(569,680)	(2,099,628)
Cash and cash equivalents - October 1, 2017	19,766,232	54,339	758,816	2,350,817	22,930,204	7,652,706
Cash and cash equivalents - September 30, 2018	\$ 19,711,929		\$ -	\$ 2,597,393	\$ 22,360,524	\$ 5,553,078
statement of net position: Unrestricted cash and cash equivalents Restricted cash and cash equivalents Cash and cash equivalents - September 30, 2018	\$ 17,655,633 2,056,296 \$ 19,711,929	\$ - 51,202 \$ 51,202	\$ - - \$ -	\$ 2,544,199 53,194 \$ 2,597,393	\$ 20,199,832 2,160,692 \$ 22,360,524	\$ 5,553,078 
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:						
Operating income (loss)	\$ 8,658,347	\$ 305,343	\$ (2,124,704)	326,323	\$ 7,165,309	\$ (819,730)
Adjustments to reconcile operating income (loss) to net cash						
provided by (used in) operating activities:	2 402 (77	496 779	228	284 742	4 264 426	2 288 276
Depreciation expense Provision for doubtful accounts	3,492,667 (83,675)	486,778	238	284,743	4,264,426 (83,675)	2,288,276
Miscellaneous revenue	- (05,075)	-	399,039	23,580	422,619	-
Change in assets, deferred outflows/inflows and liabilities:				- ,		
Accounts receivable	212,374	501	(57,357)	(3,685)	151,833	10,909
Due from other governments	271,900	-	-	-	271,900	-
Due from other funds	(1,936,651)	-	-	-	(1,936,651)	-
Inventories Prepaid expenses	102,939	-	-	13,566 (53,597)	116,505 (53,597)	(31,047)
Deferred amount related to OPEB obligation	85,018	4,048	2,699	(33,377)	91,765	14,844
Deferred amount related to pensions	531,866	25,288	14,568	-	571,722	72,102
Accounts payable and accrued expenses	(1,467,081)	165,523	(764,000)	2,053	(2,063,505)	(587,224)
Unearned revenue	-	-	-	16,756	16,756	-
Due to other funds	-	(19,220)	1,955,871	-	1,936,651	-
Refundable deposits payable Compensated absences payable	(29,924) 11,851	(8,743)	- 919	9,238	(20,686) 4,027	(12,533)
Insurance claims payable	-	(0,745)	-	_		82,980
OPEB obligation	67,007	3,191	2,127	-	72,325	11,700
Net pension asset	(751,948)	(35,562)		-	(809,077)	(101,124)
Total adjustments	506,343	621,804	1,532,537	292,654	2,953,338	1,748,883
Net cash provided by (used in) operating activities	\$ 9,164,690	\$ 927,147	\$ (592,167)	\$ 618,977	\$ 10,118,647	\$ 929,153
NON-CASH CAPITAL AND RELATED FINANCING AND INVESTING ACTIVITIES						
Contributions of capital assets	\$ 855,890			\$ -	\$ 1,205,261	\$ 231,061
Realized and unrealized loss on investments	\$ (146,715)	\$ (48,544)	\$ (22,592)	\$ (16,958)	\$ (234,809)	\$ (86,902)

## CITY OF DELRAY BEACH, FLORIDA STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS September 30, 2018

	Pension Trust Funds
ASSETS	¢ 27.22.4
Cash	\$ 27,236
Investments:	
Money market mutual funds	5,602,067
U.S. Government securities	28,319,240
U.S. Government Agency securities	9,515,569
Mortgage and asset-backed securities	812,211
Domestic corporate bonds	21,325,001
International fixed income investment fund	12,363,572
Domestic equity securities	75,353,575
Domestic equity mutual funds	15,943,712
Domestic equity index funds	87,155,725
International equity mutual funds	44,184,456
Foreign stocks	874,106
Timber investment funds	2,600,101
Real estate investment trusts	971,631
Real estate investment funds	16,060,511
Fixed income alternative investment fund	7,077,280
Interest and dividends receivable	336,801
Pending trades receivable	2,990,171
Employee contributions receivable	75,341
City contributions receivable	798,813
State contributions receivable	1,861,145
Total Assets	334,248,264
LIABILITIES	
Accounts payable	233,067
Pending trades payable	2,018,720
Total Liabilities	2,251,787
NET POSITION	
Restricted for pension benefits	\$ 331,996,477

## CITY OF DELRAY BEACH, FLORIDA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS For the Fiscal Year Ended September 30, 2018

	Pension Trust Funds
ADDITIONS	
Contributions	
Employer	\$ 11,639,737
State	1,861,145
Plan members	2,917,219
Total contributions	16,418,101
Investment earnings	
Net appreciation in fair value of investments	20,751,476
Interest, dividends and investment fund income	8,831,191
Other investment income	15,723
	29,598,390
Less investment expenses - custodian fees	(1,681,631)
Net investment earnings	27,916,759
Total Additions	44,334,860
DEDUCTIONS	
Benefits	22,593,521
Refunds of contributions	254,361
Administrative expenses	293,476
Total Deductions	23,141,358
Change In Plan Net Position	21,193,502
Net Position Restricted for Pension Benefits - October 1, 2017	310,802,975
Net Position Restricted for Pension Benefits - September 30, 2018	\$ 331,996,477

## Notes to Financial Statements

September 30, 2018

## 1. Financial Reporting Entity

In conformance with the pronouncements of the Governmental Accounting Standards Board, the financial reporting entity of the City of Delray Beach, Florida (the "City"), includes the primary government and all organizations for which the primary government is financially accountable. The City was established pursuant to Section 12677, Laws of Florida, 1927 and is governed by an elected Mayor and four City Commissioners who appoint a City Manager to administer the operations of the City. Financial accountability was determined based on the City's ability to impose its will on an organization or the potential of the organization to provide specific financial benefits to or impose specific financial burdens on the City.

## **Component Units**

As defined by U.S. generally accepted accounting principles, the financial reporting entity consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the primary government is not accountable, but for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Two dependent special districts of the City, created pursuant to Florida Statutes, have been included in the reporting entity as component units.

The *Delray Beach Community Redevelopment Agency* (the "CRA") is a dependent special district established by the City under authority granted by Florida Statute 163, Section III. The CRA is a legally separate entity established by Ordinance number 46-85 of the Delray Beach City Commission on June 18, 1985. The purpose of the CRA is to promote and guide the physical and economic redevelopment of approximately 1,900 acres in the center of the City. The CRA is governed by a seven member Board of Commissioners. For the fiscal years 2017 and earlier, the CRA governing board was appointed by the Delray Beach City Commission and the CRA was reported as a discretely presented component unit of the City. On April 3, 2018, the City Commission adopted Resolution No. 53-18 declaring the City Commission as the governing Board of the Delray Beach Community Redevelopment Agency pursuant to Florida Statutes Section 163.357. The Mayor and Vice-Mayor of the City serve as the Chair and Vice-Chair, respectively, of the CRA governing Board are appointed by the City Commission. The City Commission also approves the CRA's annual budget and all debt obligations of the CRA. For the fiscal year ended September 30, 2018, the CRA is reported as a blended component unit of the City's government-wide financial statements by \$36,936,069 and increase the fund balance of the City's fund financial statements by \$7,723,699.

The *Delray Beach Downtown Development Authority* (the "DDA") was created after the City petitioned the State of Florida for its creation and a Special Act of the State Legislature establishing the DDA became law on March 22, 1971. The original boundary of the DDA was established by Section 3, Chapter 71-604 Laws of Florida, 1971. The expanded boundary was established by Chapter 94-476 Laws of Florida effective May 13, 1994. The purpose of the DDA is to promote and guide the economic development and improvement of the downtown area of the City. The governing body of the DDA is appointed by the Delray Beach City Commission, which may remove board members at will. In addition, the City Commission approves the DDA's annual budget. The DDA is considered a discretely presented component unit of the City.

Separate audited financial statements of the CRA and the DDA can be obtained directly from the respective entities.

## Joint Venture

The South Central Regional Wastewater Treatment and Disposal Board (the "Board") is reported as a joint venture accounted for using the equity method as discussed in Note 9. The Board is an independent special district created by the Cities of Delray Beach and Boynton Beach, whose City Commissions comprise the Board's governing body. Control and oversight are exercised equally by both cities represented on the Board. The separate audited financial statements of the Board can be obtained directly from the finance department of the Board.

## Notes to Financial Statements

September 30, 2018

## 2. Significant Accounting Policies

The City maintains its accounting records in accordance with U.S. generally accepted accounting principles (GAAP) applicable to governmental units as set forth by the Government Accounting Standards Board (GASB).

## **Government-Wide and Fund Financial Statements**

The government-wide financial statements (the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *Business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *General revenues*. The City does not allocate indirect costs; however, an administrative service fee is charged by the General Fund to other operating funds that is eliminated like a reimbursement (reducing revenue and expense in the General Fund) to recover the direct costs of General Fund services provided (such as finance, legal, human resources, information systems, etc.).

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary and fiduciary fund financial statements. Revenues are recognized when earned and expenses are recognized when incurred, regardless of the timing of cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all time and purpose restrictions imposed by the provider have been met. The proprietary fund financial statements distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering services. The principal operating revenues are charges to customers for sales and services. Operating expenses include the cost of sales and services, administration, and depreciation. Other revenues and expenses are considered nonoperating revenues and expenses. Proprietary fund revenues are recognized as earned when the services are provided. For purposes of measuring the net pension asset/liability, deferred inflows/outflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's defined benefit pension plans and the additions to/deductions from the fiduciary net position have been determined on the same basis as they are reported by the City's defined benefit pension plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Ad valorem taxes and charges for services are susceptible to accrual when collected in the current year or within 60 days subsequent to year end. Intergovernmental revenue and utility service taxes are recorded in accordance with their legal or contractual requirements if collected in the current period or within 60 days after year end, except for grant revenue, which is recorded when the related expenditures/

## Notes to Financial Statements

September 30, 2018

#### 2. Significant Accounting Policies (Continued)

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

expenses are incurred and the time and purpose restrictions have been met. Interest is recorded when earned. Emergency medical transport services provided by the City are billed and recorded at the time services are rendered. Other material revenues which are susceptible to accrual include franchise fees, state revenue sharing and other state shared revenue. Revenues which are not both available and measurable and are thus not susceptible to accrual include utility service taxes, licenses and permits, fines and forfeitures and miscellaneous revenue which are recorded as revenue when received in cash, because they are generally not measurable until actually received. Business taxes collected in advance of periods to which they relate are recorded as unavailable revenues, a deferred inflow of resources. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except that principal and interest on long-term obligations are reported only when due in conformity with GAAP. When both restricted and unrestricted resources as they are needed.

The City reports the following major governmental funds:

*General Fund* – This fund is the general operating fund of the City. All general tax revenue and other receipts that are not allocated by law or contractual agreement to another fund are accounted for in this fund. The general operating expenditures, fixed charges and capital improvement costs that are not paid through other funds are paid from the General Fund.

*Neighborhood Services Fund* – This special revenue fund accounts for revenue received from federal, state and local governments under numerous grant programs which are used for various community development and improvement projects within the City.

*Community Redevelopment Agency Fund* – This special revenue fund accounts for the general fund operations and economic development activities of the Delray Beach Community Redevelopment Agency, a blended component unit of the City.

*One-Cent Sales Tax Fund* – This capital projects fund accounts for the City's allocation of the One-Cent Local Infrastructure Sales Surtax to be used for infrastructure capital improvement projects and debt service on the City's 2017 Capital Improvement Revenue Bonds issued for infrastructure projects. The sales surtax was approved by Palm Beach County voters in 2016 for a period of 10 years beginning January 1, 2017.

The City reports the following major proprietary funds:

*Water and Sewer Fund* - This fund is used to account for water and sewer services provided by the City to residents and other users.

Stormwater Fund – This fund is used to account for stormwater drainage charges to residents and other users for the maintenance and construction of stormwater drainage projects.

Sanitation Fund - This fund is used to account for solid waste removal services provided by the City to residents and other users.

Additionally, the City reports the following fund types:

*Internal Service Funds* - These funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governmental units, on a cost reimbursement basis, including insurance services and operations of the central garage.

*Pension Trust Funds* - These funds account for the accumulation of resources to be used for the retirement benefits for the City's general employees, police officers and firefighters.

## Notes to Financial Statements

September 30, 2018

## 2. Significant Accounting Policies (Continued)

#### Cash, Cash Equivalents and Investments

Cash, cash equivalents and investments consist of restricted and unrestricted cash, deposits with financial institutions, and investments in certificates of deposit, Florida intergovernmental investment pools, money market mutual funds and legally authorized securities and investment funds. Investment securities and funds are reported at fair value. Certificates of deposit, Florida intergovernmental investment pools and money market mutual funds are reported at amortized cost, which approximates fair value. Investment purchases and sales are recorded on the trade date. Realized and unrealized gains and losses on investments are reflected in current operating results as investment earnings. Cash balances from all funds are combined, and the requirements of all funds are considered in determining the amount to be invested. Earnings are allocated to each fund based on respective month-end balances. For purposes of the statement of cash flows, the City considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

#### Accounts Receivable

Accounts receivable represent amounts due for various City services and utilities, provided primarily to local businesses and residents. Accounts receivable are reported net of an allowance for doubtful accounts determined based on the age of the individual receivable and historical collection trends. Accounts receivable are written off on an individual basis in the year the City deems them uncollectible. An allowance for doubtful accounts has been provided for those accounts where collectability appears to be doubtful. The City does not require collateral from its customers, except for the Water and Sewer Fund, which requires deposits for services. The City maintains an allowance for doubtful accounts at a level which management believes is sufficient to cover potential credit losses.

#### **Unbilled Service Receivables**

Within the enterprise funds, the Water and Sewer Fund recognizes revenue on the basis of monthly cycle billings to customers for services provided. As a result of this cycle billing method, there are unbilled receivables at the end of each fiscal year with respect to services provided, but not billed at such date. It is the policy of the City to accrue these amounts at year-end. The other enterprise funds do not have unbilled receivables at year-end.

#### Inventories

Inventories consist of materials, supplies and goods held for sale and are carried at cost on the average cost basis. General Fund inventories are accounted for using the consumption method whereby inventories are recorded as expenditures in the period when used.

#### **Prepaid Items/Expenses**

Payments for insurance premiums and other administrative expenditures/expenses extending over more than one accounting period are accounted for as prepaid items/expenses and allocated between accounting periods when consumed rather than when purchased.

#### **Intra-Entity Transactions**

Intra-entity transactions consist of transactions and balances among City funds and between the City and its discretely presented component unit, the DDA. Balances due between the City and the DDA are reported separately from interfund transactions as due to and due from the primary government and component unit. Transactions between the City and the DDA are recorded as revenues or expenditures/expenses as if they were conducted with external organizations. Transactions between the City and the CRA are reported as *Interfund Transactions*.

Interfund Transactions include balances and transactions among the funds during the year reported as follows:

## Notes to Financial Statements

September 30, 2018

## 2. Significant Accounting Policies (Continued)

#### **Intra-Entity Transactions (Continued)**

*Internal balances* - Amounts reported in the fund financial statements as interfund receivables and payables are eliminated in the government-wide governmental and business-type activities columns of the statement of net position, except for the residual amounts, which are presented as internal balances.

*Interfund services provided and used* - Transactions which are revenues to the recipient fund and expenditures/expenses to the disbursing fund. These are transactions which would otherwise be recorded as revenues or expenditures/expenses if they were conducted with organizations external to the City.

*Reimbursements* - These transactions are reimbursements of a fund for the disbursement of monies initially made from it, which are properly applicable to another fund. Such reimbursements are recorded as an expenditure or expense in the reimbursing fund and as reductions of the interfund receivable in the fund that is reimbursed.

*Transfers* - Transfers which, because of budgetary or legal restrictions, must be expended by funds other than the fund initially receiving the revenue. These transfers are recorded as transfers in (out).

## **Capital Assets**

Capital asset acquisitions are recorded as expenditures in the governmental fund financial statements and capitalized at historical cost in the proprietary fund financial statements. Such assets are capitalized at historical cost in the government-wide financial statements for both governmental activities and business-type activities. In the case of gifts or contributions, such assets are recorded at the date of receipt at acquisition value, which is the price that would be paid to acquire an asset with equivalent service potential in an orderly market transaction at the date of acquisition. Capital costs which materially extend the useful life of existing properties are capitalized. Capital assets are defined as assets with an initial, individual cost of more than \$5,000 (\$50,000 for software) and an estimated useful life in excess of one year. Infrastructure assets (such as roads, bridges, curbs and gutters, streets and sidewalks, lighting and drainage systems and similar assets that are immovable and of value only to the City) are capitalized and reported in the Improvements Other Than Buildings category.

Depreciation of capital assets is provided on the straight-line basis over the assets' estimated useful lives. Amortization of assets recorded under capital leases (installment agreements) is recorded with depreciation expense. Estimated useful lives assigned to various categories of assets are as follows:

Buildings	20-40 years
Improvements other than buildings	10-30 years
Machinery and equipment	4 – 15 years
Automotive equipment	4-8 years
Office equipment	5 years
Water meters	30 years
Pumping equipment	15-20 years
Wells and springs	10 years
Sewer system	60 years
Water distribution system	50 years

#### Unavailable / Unearned Revenue

Unearned revenue in the Governmental Activities and unavailable revenue in the Governmental Funds includes amounts received in advance for business licenses, grants and long-term receivables for various housing assistance programs provided by the City. Unearned revenue in the Business-type Activities and Proprietary Funds is composed of advance utility payments from customers and other amounts received in advance of the related services being provided by the City.

## Notes to Financial Statements

September 30, 2018

## 2. Significant Accounting Policies (Continued)

#### **Compensated Absences**

The City accrues compensated absences in accordance with GASB Statement No. 16, *Accounting for Compensated Absences*, and has elected the termination payment method of accounting for sick leave. Compensated absences are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental fund financial statements only if they have matured, for example, as a result of employee resignations and retirements. The City's policy regarding the accumulation of compensated absences is summarized as follows:

*Vacation Leave* - Employees become eligible to use accrued vacation after one year of continuous service and may then use vacation as it is earned. The maximum vacation days allowed to be accumulated is 18, 24-hour days for fire department personnel and 36, 8-hour days for all other full-time personnel. Upon termination in good standing, employees are compensated for all accrued vacation leave at their pay rate on the date of termination.

*Sick Leave* - Employees earn hours of sick leave per month based on their scheduled work hours; 8 hours per month for 40-hour work week employees and 9.6 hours per month for 48-hour work week employees. If an employee retires with 20 years or more of service, sick leave is paid up to a maximum of 1,120 hours for general employees and police officers or 1,344 hours for 48-hour work week firefighter employees. Upon retirement with less than 20 years of service or resignation, employees are compensated for unused sick leave at their pay rate on the date of termination, up to 560 hours (70 days) for general employees and police officers and 672 hours (84 days) for firefighters according to the following vesting schedule:

	Percent
Years of Continuous Service	Vested
0-5 years	0%
5-10 years	25
10 – 15 years	50
15-20 years	75

#### **Noncurrent Obligations**

In the government-wide financial statements and proprietary funds financial statements, long-term debt and other noncurrent obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Debt discounts, premiums and deferred charges on refunding, are deferred and amortized over the term of the related financing using a method that approximates the effective interest method. Long-term debt is reported net of applicable premium or discount. Issuance costs are reported as a period expense.

In the fund financial statements, governmental fund types recognize debt premiums and discounts, as well as debt issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing sources.

## **Deferred Outflows / Inflows of Resources**

In addition to assets and liabilities, the government-wide and proprietary funds statements of net position and the governmental funds balance sheet report a separate section for deferred outflows and/or deferred inflows of resources. The separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time.

## Notes to Financial Statements

September 30, 2018

#### 2. Significant Accounting Policies (Continued)

#### Deferred Outflows / Inflows of Resources (Continued)

The City's deferred outflows of resources in the government-wide and proprietary funds statements of net position consist of deferred charges on refundings, deferred amounts related to pensions and deferred amounts related to OPEB. The deferred charges on refundings are losses resulting from the difference in the carrying value of refunded debt and its reacquisition price. These amounts are deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflow of resources related to pensions and OPEB results from differences between expected and actual experience, or changes in assumptions or other inputs. These amounts are deferred and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension and OPEB plans (active employees and inactive employees).

The separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenues) until that time. The City's deferred inflow of resources on the government-wide and proprietary funds statements of net position consist of deferred amounts related to pensions and OPEB. The deferred inflow of resources related to pensions and OPEB results from differences between expected and actual experience which are deferred and included in pension and OPEB expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension and OPEB plans (active employees and inactive employees). The City also has one item, unavailable revenues, which arises only under the modified accrual basis of accounting and is reported as a deferred inflow of resources on the governmental funds balance sheet. The unavailable revenues include amounts received in advance for business licenses, grants and long-term receivables for various housing assistance programs provided by the City. These amounts are deferred and recognized as an inflow of resources in the year that the amounts become available.

#### Fund Balance / Net Position

#### Fund Balance

*Nature and Purpose of Fund Equity Classifications* - In the fund financial statements, governmental funds report fund equity classifications that comprise a hierarchy based primarily on the extent to which the City is legally bound to honor the specific purposes for which amounts in fund balance may be spent. The fund balance classifications are summarized as follows:

*Nonspendable* - Nonspendable fund balances include amounts that cannot be spent because they are either 1) not in spendable form; or, 2) legally or contractually required to be maintained intact.

*Restricted* - Restricted fund balances include amounts that are restricted to specific purposes either by 1) constraints placed on the use of resources by creditors, grantors, contributors, or laws or regulations of other governments; or, 2) imposed by law through constitutional provisions or enabling legislation.

*Committed* - Committed fund balances include amounts that can only be used for specific purposes pursuant to constraints imposed by the City Commission through an ordinance and remains in place until action is taken by the City Commission to remove or revise the limitation.

*Assigned* - Assigned fund balances include amounts that are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed. The City Commission assigns fund balance by adopting a resolution giving direction to the City Manager or through the City's annual budget. Assignments are generally temporary and do not require action by the City Commission for removal.

*Unassigned* - Unassigned fund balances include amounts that are not assigned to other funds and have not been restricted, committed, or assigned to specific purposes within the General Fund.

## Notes to Financial Statements

September 30, 2018

## 2. Significant Accounting Policies (Continued)

#### Fund Balance / Net Position (Continued)

The City considers restricted fund balances to be spent when an expenditure is incurred for the restricted purpose. The City considers committed, assigned or unassigned fund balances to be spent when an expenditure is incurred for purposes for which amounts in any of those fund balance classifications could be used.

*Minimum Fund Balance Policy* - The City Commission established a policy for a minimum unassigned fund balance of 25% of General Fund expenditures to provide for cash flow and emergency purposes.

*Net Position* – The government-wide and proprietary funds financial statements utilize a net position presentation. Net position is categorized as follows:

*Net Investment in Capital Assets* – This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balance of any bonds, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds are not included in the calculation of *Net Investment in Capital Assets*. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.

*Restricted* – This component of net position consists of constraints placed on the use of net position by external restrictions imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation. The government-wide statement of net position reports governmental activities net position of \$9,743,679 restricted for debt service, law enforcement and capital improvements and business-type activities net position of \$3,744,085 restricted for debt service and capital improvements.

*Unrestricted* – This component of net position consists of net position that does not meet the definition of *Net Investment in Capital Assets* or *Restricted Net Position*.

## **Property Taxes**

Ad valorem property taxes are assessed on property valuations as of January 1 and levied the following October. Property taxes are due March 31 and become delinquent April 1. Ad valorem property taxes are collected by Palm Beach County and remitted to the City. Revenue is recognized at the time monies are received from Palm Beach County when the amount is both measurable and available and, accordingly, unpaid delinquent taxes are not recorded by the City as receivable. Delinquent property taxes must be advertised within 45 days after delinquency, and after May 1, delinquent tax certificates are sold by the County Tax Collector and become a lien on the property on June 1. State Statutes permit municipalities to levy property taxes at a maximum rate of 10 mills (\$10.00 for each \$1,000 of assessed valuation).

During 2007, the Florida Legislature passed property tax reform legislation limiting the property tax levies of local governments in the State of Florida. Local governments that adopt a property tax levy in excess of the limit under State law will lose their Half-Cent Sales Tax distribution from the State for the succeeding twelve months. The maximum tax levy allowed by a majority vote of the governing body is generally based on a percentage change applied to the prior year (2016/2017) property tax revenue.

The percentage change is calculated based on the compound annual growth rate in the per capita property taxes levied for five preceding fiscal years. The State law allows local governments to adopt a higher millage rate based on the following approval of the governing body: 1) a majority vote to adopt a rate equal to the adjusted current year rolled-back millage rate plus an adjustment for growth in per capita Florida personal income; 2) a two-thirds vote to adopt a rate equal to the adjusted current year roll back millage rate plus 10%; or, 3) any millage rate approved by unanimous vote or voter referendum. For the fiscal year ended September 30, 2018, the City adopted an operating

## Notes to Financial Statements

September 30, 2018

## 2. Significant Accounting Policies (Continued)

## **Property Taxes (Continued)**

millage rate of 6.8611 and a debt service millage of 0.2289, resulting in a total tax levy of \$68,138,009 for 2018. Property tax growth is generally limited to the annual growth rate of per capita personal income plus the value of new construction.

#### Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary control in the General Fund. Encumbrances outstanding at year-end, if any, are reported as assigned fund balance in the General Fund. For budgetary purposes, current year encumbrances are treated as expenditures and any unencumbered balances lapse at year-end.

## **On-behalf Payments**

The City receives on-behalf payments from the State of Florida to be used for Police Officer and Firefighters pension benefits. Such payments are recorded as intergovernmental revenue and public safety expenditures in the GAAP basis government-wide and General Fund financial statements, but are not budgeted and therefore are not included in the General Fund budgetary basis financial statements. On-behalf payments to the City totaled \$1,861,145 for the fiscal year ended September 30, 2018.

#### Implementation of GASB Statements

The following GASB Statements were effective for the City for the fiscal year ended September 30, 2018:

- GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, establishes new accounting and financial reporting requirements for governments whose employees are provided with other postemployment benefits (OPEB), as well as certain nonemployer governments that have a legal obligation to provide financial support for OPEB provided to employees of other entities.
- GASB Statement No. 81, *Irrevocable Split-Interest Agreements*, provides accounting and financial reporting guidance for irrevocable split-interest agreements in which a government is a beneficiary and requires that a government recognize assets representing the beneficial interest in the irrevocable split-interest agreement administered by a third party if the government controls the present service capacity of the beneficial interests.
- GASB Statement No. 85, *Omnibus 2017*, addresses practice issues that have been identified during implementation and application of certain GASB Statements including topics related to blending component units, goodwill, fair value measurement and application, and postemployment benefits.
- GASB Statement No. 86, *Certain Debt Extinguishment Issues*, provides consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which only existing resources, other than the proceeds of refunding debt, are placed in an irrevocable trust for the sole purpose of extinguishing debt. This statement also addresses accounting and financial reporting for prepaid insurance on debt that is extinguished and disclosures for debt that is defeased in-substance.

In addition, the City early adopted the provisions of GASB Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*, which requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus.

## Notes to Financial Statements

September 30, 2018

## 2. Significant Accounting Policies (Continued)

## Implementation of GASB Statements (Continued)

*Restatement for Implementation of GASB Statements* – The implementation of GASB Statement No. 75 resulted in a restatement that decreased the beginning net position of the City's government-wide financial statements by \$14,419,740 and decreased the beginning net position of Proprietary Funds financial statements by \$1,308,454, respectively, to record the total OPEB liability for the City's defined benefit OPEB plans at October 1, 2017. The implementation of other GASB Statements effective for the year ended September 30, 2018 had no effect on the previously reported amounts in the City's financial statements.

*New GASB Statements*: The Governmental Accounting Standards Board has also issued new Statements effective in future years. Management has not completed its analysis of the effects, if any, of the following GASB Statements on the financial statements of the City:

- GASB Statement No. 83, *Certain Asset Retirement Obligations*, addresses accounting and financial reporting for certain asset retirement obligations (AROs). Statement No. 83 establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs. Statement No. 83 also requires disclosure of information about the government's AROs, including the methods and assumptions used for estimating liabilities and the estimated remaining useful life of the associated tangible capital assets. The requirements of this statement will be effective for the City for the fiscal year ending September 30, 2019.
- GASB Statement No. 84, *Fiduciary Activities*, establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria is on (1) whether a government is controlling the assets of the fiduciary activity, and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefits arrangements that are fiduciary activities. The requirements of this statement will be effective for the City for the fiscal year ending September 30, 2020.
- GASB Statement No. 87, *Leases*, addresses accounting and financial reporting for leases by governments. The statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The requirements of this statement will be effective for the City for the fiscal year ending September 30, 2021.
- GASB Statement No. 88, *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements*, addresses the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. The Statement requires additional note disclosures regarding debt, including unused lines of credit, assets pledged as collateral for debt, and terms specified in debt agreements related to significant events of default with finance related consequences, significant termination events with finance related consequences and significant acceleration provisions. The requirements of this statement will be effective for the City for the fiscal year ending September 30, 2019.
- GASB Statement No. 90, *Majority Equity Interests an Amendment of GASB Statements No. 14 and No. 61*, defines a majority equity interest and specifies the basis for measurement of a majority equity interest in a legally separate organization. The requirements of this statement will be effective for the City for the fiscal year ending September 30, 2020.

## Estimates

Management uses estimates and assumptions in preparing financial statements in accordance with GAAP. Those estimates and assumptions affect the reported amounts of assets and liabilities, deferred outflows and inflows of resources, the disclosure of contingent assets and liabilities, and the reported amounts of revenues and expenses/expenditures. Actual results could vary from the estimates that were used.

## Notes to Financial Statements

## September 30, 2018

## 3. Cash, Cash Equivalents and Investments

Cash, cash equivalents and investments of the City and its pension trust funds at September 30, 2018, including unrestricted and restricted assets, are summarized as follows:

	City Primary		ry Fiduciary Funds		
		Government	I	Pension Trust	Total
Deposits with financial institutions and cash on hand	\$	66,273,500	\$	27,236	\$ 66,300,736
Cash equivalents and investments		112,424,095		328,158,757	440,582,852
Total cash, cash equivalents and investments	\$	178,697,595	\$	328,185,993	\$ 506,883,588
Cash and cash equivalents	\$	83,765,523	\$	27,236	\$ 83,792,759
Investments		91,077,818		328,158,757	419,236,575
Restricted cash and cash equivalents		2,160,692		-	2,160,692
Restricted investments		1,693,562		-	1,693,562
Total cash, cash equivalents and investments	\$	178,697,595	\$	328,185,993	\$ 506,883,588

#### **Deposits with Financial Institutions**

At September 30, 2018, the City's cash and cash equivalents included deposits with financial institutions of \$66,247,352 and petty cash of \$26,148 and the pension trust funds had deposits in brokerage accounts of \$27,236. Deposits with financial institutions were entirely covered by federal deposit insurance and a collateral pool pledged to the State Treasurer of Florida by financial institutions that comply with the requirements of Florida Statutes and have been designated as *qualified public depositories* by the State Treasurer of Florida. Qualified public depositories are required to pledge collateral to the State Treasurer with a market value equal to a percentage of the average daily balance of all government deposits in excess of any federal deposit insurance. In the event of a default by a qualified public depositories would be satisfied by the State Treasurer from the proceeds of federal deposit insurance, pledged collateral of the public depository in default and, if necessary, a pro rata assessment to the other qualified public depositories participating in the collateral pool.

#### Investments

Florida Statutes and City policy authorize the City and its pension trust funds to invest in Florida Prime (a State administered investment pool) and other approved governmental investment pools; negotiable direct obligations of or obligations unconditionally guaranteed by the U.S. Government; interest-bearing time deposits or savings accounts in financial institutions located in Florida and organized under Federal or Florida laws; money market mutual funds limited to U.S. Government securities; obligations of the Federal Farm Credit Banks, Fannie Mae, Freddie Mac, the Federal Home Loan Bank or its district banks; obligations guaranteed by the Government National Mortgage Association; and any additional investments authorized by the City's Investment Policy or Board of Trustees for the Pension Plans. The City's investment policy also authorizes the City to invest, with certain limitations, in repurchase agreements, commercial paper, bankers acceptances, corporate notes and obligations, mortgage and asset-backed securities, supranationals, state and local government tax exempt debt, registered investment companies and Florida intergovernmental investment pools.

The City's pension trust funds may also invest in tax sale certificates of the State of Florida or any of its political subdivisions, preferred and common stocks of certain domestic and international corporations, debt securities of certain domestic and international corporations, mutual funds (including exchange traded funds), and alternative investments, including private investment funds consisting of equity and fixed income investments, real estate, timberlands, and similar investments that are not publicly traded.

## Notes to Financial Statements

## September 30, 2018

#### 3. Cash, Cash Equivalents and Investments (Continued)

#### **Investments (Continued)**

The following summarizes the cash equivalents and investments of the City and its pension trust funds reported on the statement of net position and statement of fiduciary net position at September 30, 2018:

	City Primary Government		Fiduciary Funds Pension Trust		Total
Cash equivalents					
Money market mutual funds	\$	4,264,422	\$	-	\$ 4,264,422
Certificates of deposit		1,514,749		-	1,514,749
Florida intergovernmental investment pools		45,198,089		-	45,198,089
Total cash equivalents		50,977,260		-	50,977,260
Investments					
Money market mutual funds		-	5	,602,067	5,602,067
Florida intergovernmental investment pools		8,000,000		-	8,000,000
U.S. Government securities		29,475,612	28	,319,240	57,794,852
U.S. Government Agency securities		16,832,070	9	,515,569	26,347,639
Mortgage and asset-backed securities		-		812,211	812,211
Collateralized mortgage obligations		359,435		-	359,435
International fixed income investment funds		-	12	,363,572	12,363,572
Domestic and international corporate obligations		6,779,718	21	,325,001	28,104,719
Domestic and foreign equity securities		-	76	,227,681	76,227,681
Domestic and international equity investment funds		-	147	,283,893	147,283,893
Timber investment funds		-	2	,600,101	2,600,101
Real estate and fixed income alternative investments		-	24	,109,422	24,109,422
Total investments		61,446,835	328	,158,757	389,605,592
Total cash equivalents and investments	\$	112,424,095	\$ 328	,158,757	\$ 440,582,852

The Florida intergovernmental investment pools consist of five governmental investment pools: Florida Prime, Florida Cooperative Liquid Assets Securities System (FL CLASS), Florida Surplus Asset Fund (FL SAFE), Florida Education Investment Trust Fund (FEITF), and Florida Trust Day to Day Fund (FL TRUST). The pools are organized by Florida public agencies under Florida Statutes Section 163, the Florida Interlocal Cooperation Act, for the purpose of operating an independent investment pool for local governments in Florida and are administered by a Board of Trustees elected by the participants in the pool. Florida Prime, FL CLASS, FL SAFE, FEITF and FL TRUST are operated in a manner consistent with SEC Rule 2a7 of the Investment Company Act of 1940. Rule 2a7 allows SEC registered mutual funds to use amortized cost, rather than fair value, to report net position used to compute share prices if certain conditions are met. Those conditions include restrictions on the types of investments held, restrictions on the term-to-maturity of individual investments and the dollar-weighted average of the portfolio, requirements for portfolio diversification, and requirements for divestiture considerations in the event of security downgrades and defaults, and required actions if the fair value of the portfolio deviates from amortized cost by a specified amount. The fair value of the position in the pools is considered to be the same as the City's account balance (amortized cost) in the pool. A portion of the investment with FEITF includes shares in the FEITF Term Fund June 2019 which were purchased to mature at a pre-determined maturity date (June 2019). FEITF shares are redeemed at cost upon maturity or at fair value with at least 7 days' notice, less a premature redemption penalty.

<u>Fair Value of Investments</u>: The City follows the provisions of GASB Statement No. 72, *Fair Value Measurement and Application*, which establishes a framework for measuring the fair value of investments in a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives highest priority to unadjusted quoted prices in active markets for identical assets (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy under GASB Statement No. 72 are described below:

## Notes to Financial Statements

September 30, 2018

#### 3. Cash, Cash Equivalents and Investments (Continued)

#### **Investments (Continued)**

<u>Level 1</u>: Inputs to the valuation methodology are unadjusted quoted prices for identical assets in active markets that the City has the ability to access at the measurement date.

Level 2: Inputs to the valuation methodology include the following:

- Quoted prices for similar assets in active markets.
- Quoted prices for identical or similar assets in inactive markets.
- Inputs other than quoted prices that are observable for the assets.
- Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

If the asset has a specified contractual term, the Level 2 input must be observable for substantially the full term of the asset.

<u>Level 3</u>: Inputs to the valuation methodology are unobservable and significant to the fair value measurement. These unobservable inputs reflect the entity's own estimates for assumptions that market participants would use in pricing the asset or liability. Valuation techniques would typically include discounted cash flow models and similar techniques, but may also include the use of market prices of assets that are not directly comparable to the subject asset.

The fair value measurement of an asset within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs. The categorization of an investment within the fair value hierarchy is based upon the pricing transparency of the investment and does not necessarily correspond to the City's perceived risk of that investment.

*Valuation Methodologies*: The following valuation methods and assumptions were used by the City to estimate the fair value of financial instruments measured at fair value on a recurring basis under GASB Statement No. 72:

*Equity securities*: Valued at the closing price reported on the active exchange on which the individual securities are actively traded.

*Equity investment funds*: Valued at the closing net asset value reported on the active exchange on which the individual investment funds are actively traded.

U.S. Government and Agency securities, mortgage and asset-backed securities, collateralized mortgage obligations, and domestic and international corporate bonds: Valued at the closing price reported on the active exchange on which the individual securities are actively traded. Securities that are not actively traded are valued by the investment manager or broker using a matrix pricing technique based on the securities' relationship to quoted benchmark prices.

Investments measured at net asset value (NAV): Fixed income investment funds, pooled equity index funds and alternative investment funds investing in timber, real estate and fixed income are valued at the unadjusted NAV per share at September 30, 2018, calculated in a manner consistent with U.S. GAAP measurement principles for investment companies using the fair value of the underlying fund investments, as determined by the fund manager, if available, or by valuations of a fund's underlying assets provided by the general partner or investment manager, since the assets are not publicly traded. Timber and real estate values are based upon annual independent appraisals performed for assets held by the funds. The fair value of timber and real estate is the price that would be received if the asset was sold to a market participant assuming the highest and best use of each asset at the measurement date. The fixed income investment fund and pooled equity index funds are not publicly traded and invest in various types of equity securities and fixed income securities. These investment funds may hold certain investments valued by a single market maker and while the fund managers use their best judgment in estimating the fair value of the

## Notes to Financial Statements

September 30, 2018

#### 3. Cash, Cash Equivalents and Investments (Continued)

#### **Investments (Continued)**

underlying assets, there are inherent limitations in any estimation technique. Accordingly, the fair value of these investment funds has been estimated by the management of the pension funds and their investment advisors in the absence of readily ascertainable market values.

The methods and assumptions described above may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. While the City believes its valuation methodologies are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine fair value of certain financial instruments could result in a different fair value measurement at the reporting date. There were no changes in the methods and assumptions used for the year ended September 30, 2018.

*Fair Value of Investments*: The financial assets measured at fair value on a recurring basis include the City's investments. There were no liabilities measured at fair value on a recurring basis at September 30, 2018. Investments in money market mutual funds, certificates of deposit and Florida intergovernmental investment pools are reported at amortized cost, which approximates fair value, and accordingly, are not included in the fair value hierarchy. The fair value of investments at September 30, 2018 is summarized as follows:

	Fair Value at September 30, 2018				
	Level 1	Level 2	Level 3	Total	
Debt securities					
U.S. Government	\$ -	\$ 57,794,852	\$ -	\$ 57,794,852	
U.S. Government Agency	-	26,347,639	-	26,347,639	
Mortgage and asset-backed	-	812,211	-	812,211	
Collateralized mortgage obligations	-	359,435	-	359,435	
International fixed income					
investment funds	12,363,572	-	-	12,363,572	
Corporate obligations		28,104,719	<u> </u>	28,104,719	
Total debt securities	12,363,572	113,418,856	-	125,782,428	
Equity and other investments					
Equity securities	76,227,681	-	-	76,227,681	
Equity investment funds	68,717,466	-	-	68,717,466	
Real estate investment trusts	971,631			971,631	
Total equity and other investments	145,916,778			145,916,778	
Total investments	<u>\$ 158,280,350</u>	<u>\$ 113,418,856</u>	<u>\$</u>	271,699,206	
Investments measured at NAV					
Alternative investment funds					
Pooled equity index funds				78,566,427	
Timber investment funds				2,600,101	
Real estate investment funds				16,060,511	
Fixed income investment fund				7,077,280	
Total investments at NAV				104,304,319	
Total investments at fair value				<u>\$ 376,003,525</u>	
i otari miyosimonto at fan varao				φ 570,005,525	

The reported fair values for the alternative investment funds may differ significantly from the values that would have been used had a ready market for the underlying funds existed and the differences could be material. The

## Notes to Financial Statements

September 30, 2018

## 3. Cash, Cash Equivalents and Investments (Continued)

#### **Investments (Continued)**

alternative investment funds may also use derivatives, forward foreign currency contracts and similar instruments that may cause wide and sudden fluctuations in market value. Future confirming events will affect the estimates of fair value, and the effect of such events on the estimates of fair value could be material. The alternative investment funds also expose the pension funds to additional investment risks, including liquidity risks; counterparty and custody risks; foreign political, foreign currency, economic and governmental risks; and, market risk. At September 30, 2018, certain alternative investment funds had future funding commitments of approximately \$2,800,000. No withdrawals are permitted during the term of certain alternative investment funds which range from 2019 to 2026. At September 30, 2018, the approximate investment fair value and related fiscal year of redemption of these funds are as follows: \$106,000 in 2019; \$7,077,000 in 2020; \$3,663,000 in 2024 and \$3,134,000 in 2026.

<u>Custodial Credit Risk</u>: Custodial credit risk is defined as the risk that the City may not recover cash and investments held by another party in the event of financial failure. The City's investment policy requires cash and investments to be fully insured or collateralized, or held in independent custodial safekeeping accounts in the name of the City. At September 30, 2018 all direct investments in securities were held in independent custodial safekeeping accounts, and money market mutual funds, mutual funds and alternative investments, were considered *unclassified* investments pursuant to GASB Standards.

<u>Concentration of Credit Risk</u>: Concentration of credit risk is defined as the risk of loss attributed to the magnitude of an investment in a single issuer. The City's investment policy requires diversification of investments to minimize potential losses on individual securities. In the City pension funds, securities of a single issuer are limited to no more than 5% of the plan's net position invested in common stocks and debt securities. Investments in mutual funds and investment pools are excluded from the concentration of credit risk disclosure requirement.

<u>Credit Risk</u>: Credit risk is the risk that a debt issuer will not fulfill its obligations. The City's investment policy addresses credit risk by limiting investments to the safest types of securities, which are generally those receiving the highest credit ratings from a Nationally Recognized Statistical Rating Organization (NRSRO). The City utilizes ratings from Standard & Poor's and Moody's Investor Services for its investments. At September 30, 2018, the ratings for the City's investment portfolio ranged from BBB to AAA. Pension investments in debt securities must be rated investment grade by a NRSRO at the date of purchase.

The NRSRO ratings for the fixed income investment securities and pools of the primary government and pension funds are summarized as follows at September 30, 2018.

	NRSRO Rating	Fair Value
Primary Government		
Money market mutual funds	Unrated	\$ 4,264,422
Florida intergovernmental investment pools	AAAm	47,179,301
FEITF intergovernmental investment pool – Term Series	AAAf	6,018,788
U.S. Government and Agency securities	AA	46,307,683
Collateralized mortgage obligations	AA	359,435
Corporate obligations	A - BBB	6,779,718
Pension Trust Funds		
Money market mutual funds	Unrated	5,602,067
U.S. Government and Agency securities	AA	37,834,809
Mortgage and asset-backed securities	AAA	812,211
Domestic and international corporate obligations	AA - BBB	21,325,001
International fixed income investment funds	Unrated	12,363,572
Fixed income alternative investment fund	Unrated	7,077,280

## Notes to Financial Statements

September 30, 2018

#### 3. Cash, Cash Equivalents and Investments (Continued)

#### **Investments (Continued)**

<u>Interest Rate Risk</u>: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment in debt securities. Generally, the longer the time to maturity, the greater the exposure to interest rate risk. The City's investment policy requires the investment of operating funds in shorter term securities and structuring of the investment portfolio so that securities mature to meet cash requirements. The policy further limits investments to securities maturing in five years or less, except in certain limited situations requiring approval by the City Commission. The Pension Funds have no specific limits on investment maturities. The table below summarizes the average effective duration in years of the fixed income investments with maturities in excess of 90 days.

	Average Duration	
	(in years)	Fair Value
Primary Government		
U.S. Government securities	1.7	\$ 29,475,612
U.S. Government Agency securities	1.7	16,832,070
Collateralized mortgage obligations	1.7	359,435
Corporate obligations	1.4	6,779,718
Pension Trust Funds		
U.S. Government securities	6.4	28,319,240
U.S. Government Agency securities	6.4	9,515,569
Mortgage and asset-backed securities	1.4	812,211
Domestic and international corporate obligations	3.6	21,325,001
International fixed income investment funds	Not Available	12,363,572
Fixed income alternative investment fund	Not Available	7,077,280

<u>Foreign Currency Risk</u>: Foreign currency risk includes the risk of revaluation of currencies, high rates of inflation, repatriation restrictions on income and capital, and future adverse political, social, and economic developments. Moreover, securities of foreign governments may be less liquid, subject to delayed settlements, taxation on realized and unrealized gains, and their price may be more volatile than those of comparable securities in U.S. companies.

<u>Risks and Uncertainties</u>: Due to the various risks associated with certain investments, it is at least reasonably possible that changes in the values of investments will occur in the near term and that such changes could materially affect the amounts reported in the accompanying financial statements. The value, liquidity, and related income of certain securities with contractual cash flows, such as asset backed securities, collateralized mortgage obligations, commercial mortgage backed securities and real estate funds or pooled funds investing in these securities or entities, are particularly sensitive to changes in economic conditions, including real estate value, delinquencies or defaults, or both, and may be adversely affected by shifts in the market's perception of the issuers and changes in interest rates.

#### **Discretely Presented Component Units**

<u>Cash</u>: The DDA's cash balance at September 30, 2018, includes deposits with financial institutions with a bank balance of \$251,621 and a book balance of \$239,277. The DDA's deposits were with financial institutions that were qualified public depositories under Florida law and are considered to be fully insured.

## Notes to Financial Statements

## September 30, 2018

## 4. Accounts Receivable

Current accounts receivable and related allowance for doubtful accounts were as follows at September 30, 2018:

	Governmental Activities		Business-Type Activities		
Accounts receivable:					
General Fund	\$	3,247,228	\$	-	
Neighborhood Services Fund		722		-	
Community Redevelopment Agency Fund		7,193		-	
Water and Sewer Fund		-		5,200,648	
Stormwater Fund		-		7,919	
Sanitation Fund				689,300	
Non-Major Funds		148,052		24,308	
Internal Service Funds		19,092		-	
Allowance for doubtful accounts		(2,020,209)		(1,008,875)	
	\$	1,402,078	\$	4,913,300	

#### 5. Notes Receivable

Notes receivable consist of the following at September 30, 2018:

#### **Governmental Activities**

Non-interest-bearing notes receivable from individual property owners for
rehabilitation, enhancement and preservation of affordable housing properties.
Principal payments are amortized over 5-20 years. Repayment of the loans is
contingent upon the sale of real estate prior to the required time frame or release
date. Loan repayments are restricted under terms of federal and state grant
programs to reinvestment in affordable housing properties.
CRA notes receivable

## \$ 4,241,823 3,476,807 \$ 7,718,630

#### Blended Component Unit – Delray Beach Community Redevelopment Agency

The CRA's outstanding notes receivable at September 30, 2018 consist of the following:

#### Notes Receivable from Delray Beach Community Land Trust

The CRA provides advances to the Delray Beach Community Land Trust, Inc. (CLT) to finance the construction of affordable housing units by the CLT. The construction advances are to be repaid by the CLT from the proceeds of the sale of the homes. These advances are non-interest bearing mortgages on the property and have no fixed repayment date, although the advances are generally not expected to be repaid within one year. In the event that the proceeds from the sale of a home are not sufficient to repay the CRA's mortgage for the construction advance, the balance of the unpaid mortgage is forgiven by the CRA and the uncollectible amount is charged to expenses/expenditures. At September 30, 2018, the total advances receivable from the CLT were \$325,249 all of which is considered collectible by the CRA.

#### Note Receivable from Delray Beach Chamber of Commerce

In February 2013, the CRA entered into an agreement with The Greater Delray Beach Chamber of Commerce, Inc. (the "Chamber") to provide funding for the relocation of the Chamber's offices to the Old School Square

## Notes to Financial Statements

September 30, 2018

#### 5. Notes Receivable (Continued)

Parking Garage retail office space in order to facilitate redevelopment by the CRA of the property then occupied by the Chamber (the "Chamber property"). The agreement provided that the CRA would fund up to \$459,675 of the cost to build out the Chamber's new office space, of which the Chamber agreed to repay \$250,000 to the CRA over 15 years. The Chamber executed a promissory note to the CRA for \$250,000 payable in 180 equal monthly installments of \$1,849, including interest at 4.0%, beginning April 1, 2014, through maturity. Following occupancy of the new office space by the Chamber, the Chamber executed a release and termination of the lease on the Chamber property, thereby allowing the CRA to redevelop the property. The note receivable balance was \$189,957 as of September 30, 2018.

## Note Receivable from Village Square Elderly, Ltd.

On July 17, 2014, the CRA entered into a funding agreement with Village Square Elderly, Ltd. for \$2.7 million, with a 20 year term loan for the redevelopment of the former Carver Estates public housing project and construction of an 84-unit low income senior apartment complex, a 144-unit low income housing rental apartment complex, approximately 40 single family homes and a clubhouse (the "Property"). The loan is non-interest bearing during the construction period and for the first ten years and for years eleven through twenty, the loan will accrue interest at 3.0%. Payments of principal only shall commence on the first anniversary date of the commencement of the loan and are due annually thereafter until the 10th anniversary of the loan. Commencing on the tenth anniversary date and annually thereafter, principal and interest will be payable in an amount equal to the remaining cash flow from the Property after the required payments on the Property's first mortgage and payment of the deferred developer fee, but not less than \$25,000 per year. The loan is collateralized by a second mortgage lien and security interest in the Property and all improvements, fixtures and appurtenances thereto. The loan matures 20 years from the closing date at which time all outstanding principal and accrued interest will be due to the CRA. The first construction draw was in 2017 and the total receivable at September 30, 2018 was \$2,327,717.

#### Second Mortgage Loans Receivable

The CRA provides home mortgage loan assistance to eligible low income individuals who qualify under the CLT or CRA home subsidy program for the purchase of a home or the rehabilitation of an existing home within the City. The home purchase or rehabilitation subsidy provided by the CRA is secured by a second mortgage on the property. The second mortgage is non-interest bearing and requires no principal payments to the CRA until the occurrence of a specified event, generally related to the sale of the property, a default on the first mortgage on the property or a default on the obligations of the second mortgage to maintain the property, provide insurance, pay all taxes and generally not permit any impairment or deterioration of the property. The CRA expects the full amount of the mortgage to be recoverable at some future, undetermined date when the property is sold or transferred to a new owner. At September 30, 2018, the amount of the individual second mortgages originated in 2008 through 2018, ranged from \$15,000 to \$85,000 and all borrowers were in compliance with the terms of the second mortgage. The loans receivable totaled \$633,884 as of September 30, 2018.

#### City Note Receivable from the Delray Beach Community Redevelopment Agency (CRA)

The City has an outstanding note receivable from the Delray Beach Community Redevelopment Agency (CRA) at September 30, 2018, which is presented as an internal advance receivable (due from other funds) in the City's General Fund and an advance payable (due to other funds) in the Community Redevelopment Agency Fund. The note payable is summarized as follows:

**US Highway 1 Improvements:** The CRA entered into an interlocal agreement with the City in October 2011 to provide a portion of the funding for the US Highway One improvements planned by the City. The agreement was subsequently amended in January 2013 based on a final project cost of approximately \$14.0 million, of which the CRA agreed to fund \$3,614,190, plus financing costs. The City initially financed the

# City of Delray Beach, Florida Notes to Financial Statements September 30, 2018

#### 5. Notes Receivable (Continued)

#### City Note Receivable from the Delray Beach Community Redevelopment Agency (Continued)

project with a line of credit and planned to obtain permanent financing after the project was completed. The CRA agreed to pay the City interest only on the CRA share of the amount financed by the City through May 31, 2014. Thereafter, the CRA pays the City an amount equal to the principal and interest on the City's debt for the project based on the CRA's share of the project funding for a period of twelve years. Principal on the loan is payable by the CRA annually on June 1<sup>st</sup> in amounts ranging from \$250,000 to \$374,190. Interest is payable semi-annually on June 1<sup>st</sup> and December 1<sup>st</sup> at 3.25% on the outstanding principal balance. The note receivable from the CRA was \$2,168,514 at September 30, 2018.

#### 6. Due from Other Governments

The total amount due from other governments of \$2,603,029 at September 30, 2018, represents the amount due from federal, state and local sources for intergovernmental revenues and grant reimbursements in the General Fund, Neighborhood Services Fund, One-Cent Sales Tax Fund, and Water and Sewer Fund.

## 7. Restricted Assets

Restricted assets in the Enterprise Funds result from revenue bond requirements to fund the current portions of principal and interest and a renewal and replacement reserve. The required cash balances and reserve requirement at September 30, 2018, have been met for outstanding bond issues. The City's policy is to first apply restricted resources when expenses are incurred for purposes for which both restricted and unrestricted net position is available. Net position of the Enterprise Funds is restricted to the extent that restricted assets exceed liabilities payable from restricted assets at September 30, 2018.

Restricted assets, liabilities payable from restricted assets and restricted net position of the Enterprise Funds are summarized as follows at September 30, 2018:

	<b>Restricted for</b>					
Restricted Assets		Debt Service	R	Renewal and Ceplacement		Total
Water and Sewer Fund						
Cash and cash equivalents	\$	1,993,789	\$	62,507	\$	2,056,296
Investments		-		1,693,562		1,693,562
Stormwater Fund						
Cash and cash equivalents		51,202		-		51,202
Non-Major Enterprise Funds						
Cash and cash equivalents		53,194		-		53,194
Total Restricted Assets		2,098,185		1,756,069		3,854,254
Accrued Interest Payable from Restricted Assets						
Water and Sewer Fund		105,969		-		105,969
Stormwater Fund		2,422		-		2,422
Non-Major Enterprise Funds		1,778		-		1,778
Total Liabilities Payable from Restricted Assets		110,169		-		110,169
Restricted Net Position	\$	1,988,016	\$	1,756,069	\$	3,744,085

# Notes to Financial Statements

# September 30, 2018

## 8. Capital Assets

The major components of capital assets for the City are summarized as follows at September 30, 2018:

Governmental Activities	Beginning Balance	Increases	Decreases	Ending Balance
Non-depreciable Assets				
Land	\$ 70,301,222	\$ 2,842,511	\$ (1,984,774)	\$ 71,158,959
Construction in Progress	15,079,531	5,689,417	(10,038,656)	10,730,292
Total Non-depreciable Assets	85,380,753	8,531,928	(12,023,430)	81,889,251
Depreciable Assets				
Buildings	45,388,038	2,920,958	-	48,308,996
Improvements Other Than Buildings	136,361,172	7,429,719	-	143,790,891
Equipment	54,176,692	9,239,269	(911,824)	62,504,137
Total Depreciable Assets	235,925,902	19,589,946	(911,824)	254,604,024
Less Accumulated Depreciation				
Buildings	(23,598,946)	(1,259,496)	-	(24,858,442)
Improvements Other Than Buildings	(75,152,266)	(3,984,236)	-	(79,136,502)
Equipment	(37,092,585)	(3,508,130)	835,798	(39,764,917)
Total Accumulated Depreciation	(135,843,797)	(8,751,862)	835,798	(143,759,861)
Total Depreciable Assets, net	100,082,105	10,838,084	(76,026)	110,844,163
Governmental Activities				
Capital Assets, net	\$ 185,462,858	\$ 19,370,012	\$(12,099,456)	\$ 192,733,414
Business-Type Activities	Beginning Balance	Increases	Decreases	Ending Balance
Non-depreciable Assets	\$ 5.668.824	¢	¢	¢ 5 ((0,00) /
Land Construction in Progress	+ - ) ) -	\$ -	\$ -	\$ 5,668,824
•	9,927,082	4,394,123	(1,346,588)	12,974,617
Total Non-depreciable Assets	15,595,906	4,394,123	(1,346,588)	18,643,441
Depreciable Assets				
Buildings	13,774,348	-	-	13,774,348
Improvements Other Than Buildings	179,630,184	2,217,925	-	181,848,109
Equipment	16,847,355	1,357,345	(1,960,222)	16,244,478
Total Depreciable Assets	210,251,887	3,575,270	(1,960,222)	211,866,935
Less Accumulated Depreciation				
Buildings	(9,799,446)	(261,167)	-	(10,060,613)

Less Accumulated Depreciation				
Buildings	(9,799,446)	(261,167)	-	(10,060,613)
Improvements Other Than Buildings	(93,536,269)	(3,387,875)	3,201	(96,920,943)
Equipment	(12,692,643)	(615,384)	1,957,021	(11,351,006)
Total Accumulated Depreciation	(116,028,358)	(4,264,426)	1,960,222	(118,332,562)
Total Depreciable Assets, net	94,223,529	(689,156)	-	93,534,373
Business-Type Activities				
Capital Assets, net	\$ 109,819,435	\$ 3,704,967	\$ (1,346,588)	\$ 112,177,814

## Notes to Financial Statements

September 30, 2018

#### 8. Capital Assets (continued)

Depreciation expense for the fiscal year ended September 30, 2018, was charged to functions/programs of the primary government as follows:

Governmental Activities	
General Government	\$ 1,034,512
Public Safety	933,769
Physical Environment	2,789,647
Parks and Recreation	1,705,658
Internal Service Funds	2,288,276
Total depreciation expense - Governmental Activities	\$ 8,751,862
Business-Type Activities	
Water and Sewer	\$ 3,492,667
Stormwater	486,778
Sanitation	238
Municipal Golf Course	189,965
Lakeview Golf Course	85,599
City Marina	 9,179
Total depreciation expense - Business-Type Activities	\$ 4,264,426

#### 9. Investment in Regional Plant Joint Venture

In 1974, the City of Delray Beach joined with the City of Boynton Beach (Boynton Beach) to form a separate legal entity, the South Central Regional Wastewater Treatment and Disposal Board, (the "Board"). The Board, which is governed by a body composed of the commission members from each city, oversees the operation of the regional wastewater treatment and disposal plant which services both cities and surrounding areas. The interlocal agreement between the City and Boynton Beach specifies that the Board has the authority to accept and disburse funds, transact business and enter into contracts for budgeted items. In addition, the Board has the authority, subject to approval by a majority vote of each city commission before becoming effective, to adopt an annual budget, establish rates and charges for operations, maintenance, expansions and construction, enter into contracts for non-budgeted items and authorize the return of any surplus funds or levy additional charges for deficits of the Board to the respective cities.

Ownership of the regional wastewater treatment and disposal plant is vested proportionately with the cities in accordance with the capital investments of each city, which to date is approximately 50% each. The Board charges each city for its share of the Board's operating expenses based on the percentage of flow of wastewater from each city. At September 30, 2018, accounts receivable of the Water and Sewer Fund and business-type activities included \$0 due from the Board and accounts payable of the Water and Sewer Fund and business-type activities included \$236,468 due to the Board. For the year ended September 30, 2018, the City paid \$3,948,210 to the Board for operating expenses, repair and replacement and capital charges. Each individual city is responsible for setting the rates and collecting charges for wastewater disposal from customers within its jurisdiction. The City accounts for its investment in the Board as a joint venture recorded on the equity method of accounting. At September 30, 2018, the City's 50% equity interest in the net position of the Board totaled \$18,256,099 and has been reported as "Investment in regional plant (joint venture)" in the City's financial statements.

## Notes to Financial Statements

## September 30, 2018

## 9. Investment in Regional Plant Joint Venture (Continued)

The Board issues separate financial statements audited by other accountants. Those financial statements may be obtained from the Board at 1801 N. Congress Avenue, Delray Beach, FL 33445. Summarized financial information of the Board as of and for the year ended September 30, 2018, is as follows:

N	Net Position					
Current and other assets		\$	23,688,427			
Capital assets, net			29,632,260			
	Total assets		53,320,687			
Current liabilities			1,671,532			
Noncurrent liabilities			15,136,953			
	Total liabilities		16,808,485			
	Net position	\$	36,512,202			
Chang	e in Net Position					
Charges for services		\$	7,744,780			
Capital grants and contributions			2,053,200			
	Total Program revenues		9,797,980			
Program expenses			10,647,261			
	Net program expenses		(849,281)			
Investment income			6,312			
Miscellaneous			95,433			
Transfers to joint venture participants			(749,777)			
	Change in net position	\$	(1,497,313)			

## **10. Interfund Transactions and Balances**

Total interfund receivables/payables and transfers were as follows as of and for the year ended September 30, 2018:

	Due From Other Funds		Due To Other Funds		Transfers In		Transfers Out	
Major Governmental Funds								
General Fund	\$	4,294,734	\$	30,582	\$	3,472,261	\$	9,161,270
Neighborhood Services		10,147		-		175,781		-
Community Redevelopment Agency		180,582		3,488,490		-		-
One Cent Sales Tax		-		883,152		-		-
Non-Major Governmental Funds								
Special Revenue Funds								
Beautification		8,261		-		990,122		-
Special Projects		-		150,000		-		-
Debt Service Fund								
Utilities Tax		-		-		2,060,400		1,800
Capital Projects Funds								
Capital Improvement		58,500		-		5,808,550		-
Beach Restoration		-		-		52,447		-
Total Governmental Funds		4,552,224		4,552,224		12,559,561		9,163,070

## Notes to Financial Statements

## September 30, 2018

#### 10. Interfund Transactions and Balances (Continued)

Major Proprietary Funds				
Water and Sewer	\$ 4,303,957	\$ -	\$ 74,000	\$ 2,967,352
Stormwater	-	2,348,086	-	307,044
Sanitation	-	1,955,871	-	166,638
Non-Major Proprietary Funds				
Municipal Golf Course	-	-	-	35,520
Lakeview Golf Course	-	-	-	21,663
City Marina	-	-	-	51,434
Internal Service Fund:				
Central Garage	-	-	79,160	-
Total Proprietary Funds	 4,303,957	4,303,957	153,160	3,549,651
Total Primary Government	\$ 8,856,181	\$ 8,856,181	\$ 12,712,721	\$ 12,712,721

The outstanding balances among funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. These balances also include the amount of working capital loans made to various funds that the General Fund expects to collect in the subsequent year and the note receivable/payable between the City and the CRA as discussed in Note 5.

Transfers are used to (1) move revenues from the fund with collection authorization to the debt service fund as debt service principal and interest payments become due, (2) move restricted amounts from borrowings to the debt service fund to establish mandatory reserve accounts, (3) move unrestricted General Fund revenues to finance various programs that the City must account for in another fund in accordance with budgetary authorizations, including amounts for capital projects and amounts provided as contributions or matching funds for beautification, community development and other grant programs.

## Notes to Financial Statements

## September 30, 2018

#### **11. Noncurrent Liabilities**

The changes in noncurrent liabilities of the City for the fiscal year ended September 30, 2018 were as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year	
<b>Governmental Activities:</b>						
Revenue bonds	\$ 77,113,909	\$ 1,250,000	\$ (5,432,700)	\$ 72,931,209	\$ 6,418,842	
General obligation bonds	13,205,000	-	(1,700,000)	11,505,000	1,750,000	
Unamortized bond premium	2,785,241	-	(192,086)	2,593,155	-	
Total bonds payable, net	93,104,150	1,250,000	(7,324,786)	87,029,364	8,168,842	
Installment agreements	1,618,610	1,004,607	(452,278)	2,170,939	366,806	
Compensated absences	7,218,309	1,286,775	(629,804)	7,875,280	889,272	
Insurance claims payable	6,036,328	8,543,386	(8,460,406)	6,119,308	1,692,308	
Total Governmental						
Activities	\$107,977,397	\$ 12,084,768	\$(16,867,274)	\$103,194,891	\$ 11,117,228	
<b>Business-Type Activities:</b>						
Revenue bonds	\$ 9,555,316	\$ -	\$ (1,942,300)	\$ 7,613,016	\$ 1,988,016	
Installment agreements	239,215	-	(64,267)	180,420	114,574	
Compensated absences	1,085,898	68,293	(58,795)	1,089,925	90,133	
Total Business-Type						
Activities	\$ 10,880,429	\$ 68,293	\$ (2,065,362)	\$ 8,883,361	\$ 2,192,723	

Debt service on revenue bonds and installment agreements is payable from available non-ad valorem revenues. Debt service on utility tax bonds is payable from utilities tax revenues. General obligation bonds are payable from ad valorem taxes. Compensated absences are generally liquidated by the General Fund for governmental activities and by net revenues of the applicable proprietary funds for business-type activities. Noncurrent liabilities, including current maturities, consisted of the following at September 30, 2018:

Governmental

Business-Type

Revenue Bonds:	A	ctivities	A	ctivities
\$9,715,000 Delray Beach Community Redevelopment Agency Tax Increment Redevelopment Revenue Bond (Series 1999A), due in principal amounts of \$310,000 due annually on September 1, with semi- annual interest payments at 4.8% due March 1 and September 1 through September 1, 2019. The bonds were issued to a financial institution for the purpose of financing the costs of acquisition and construction of certain redevelopment projects and to refund the outstanding balance of \$6,015,000 Delray Beach Community Redevelopment Agency Tax Increment Redevelopment Revenue Bond, Series 1997A.	\$	310,000	\$	-
\$10,000,000 Revenue Bonds issued February 25, 2000 (Series 2000), due in principal amounts of \$600,000 through June 1, 2019, with semi- annual interest payments at 5.245%, due June 1 and December 1, through June 1, 2019. The bonds were issued to finance the costs of certain roadway improvements including water, sewer and drainage work, and a portion of the costs of a tri-party radio system.		438,400		161,600

# Notes to Financial Statements

# September 30, 2018

## 11. Noncurrent Liabilities (Continued)

Revenue Bonds (Continued):	ernmental ctivities	Business-Type Activities	
\$9,685,000 Revenue Refunding and Improvement Bonds issued December 2, 2003 (Series 2003), due in principal amounts of \$920,000 through June 1, 2019, with semi-annual interest payments at 3.66%, due June 1 and December 1, through June 1, 2019. The bonds were issued to currently refund Series 1999 and Series 2002 Tax Exempt Bonds, in whole, and Series 2002 Taxable Bonds in part.	\$ 868,584	\$	51,416
\$10,000,000 Delray Beach Community Redevelopment Agency Tax Increment Redevelopment Revenue Improvement Bond (Series 2004A), due in annual principal amounts of \$880,000 due September 1, with semi-annual interest payments at 4.2983%, due March 1 and September 1 through September 1, 2019. The bonds were issued to a financial institution for the purpose of financing the costs of acquisition and construction of certain redevelopment projects.	880,000		-
\$2,350,000 Water and Sewer Revenue Bonds issued November 17, 2006 (Series 2006B), with principal amounts of \$185,000 to \$205,000 due through October 1, 2021, with semi-annual interest payments at 4.84%, due October 1 and April 1, through October 1, 2021. The bonds were issued to finance the City's share of the Reclaimed Water Treatment Project at the South Central Regional Wastewater Treatment Facility.	-		785,000
\$5,430,000 Water and Sewer Refunding Revenue Bonds issued September 29, 2011 (Series 2011A), with principal amounts of \$555,000 to \$600,000 due through October 1, 2021, with semi-annual interest payments at 2.21%, due October 1 and April 1, through October 1, 2021. The bonds were issued to currently refund the Series 2006A Water and Sewer Revenue Bonds.	-		2,305,000
\$8,160,000 Water and Sewer Refunding Revenue Bonds issued October 18, 2011 (Series 2011B), with principal amounts of \$1,035,000 to \$1,120,000 due through October 1, 2021, with semi-annual interest payments at 2.21%, due October 1 and April 1, through October 1, 2021. The bonds were issued to currently refund the Series 2007 Water and Sewer Revenue Bonds.	_		4,310,000
\$4,000,000 Delray Beach Community Redevelopment Agency Tax Increment Redevelopment Revenue Improvement Bond (Series 2012), due in principal amounts of \$371,858 to \$412,627 with semi-annual interest payments at 2.878% due April 1 and October 1, through October 1, 2023. The bond was issued as a draw-down bond to a financial institution, such that the financial institution will advance the purchase price of the bond pursuant to each draw request submitted by the CRA, provided that the maximum amount of the bond outstanding at any one time shall not exceed an aggregate principal amount of \$4,000,000. The bonds were issued for the purpose of financing the costs of acquisition and construction of certain redevelopment projects.	3,919,225		-

# City of Delray Beach, Florida Notes to Financial Statements September 30, 2018

## 11. Noncurrent Liabilities (Continued)

Revenue Bonds (Continued):	Governmental Activities	Business-Type Activities		
\$2,000,000 Delray Beach Community Redevelopment Agency Tax Increment Redevelopment Revenue Bonds, (Series 2015). The bond was issued as a draw-down bond to a financial institution, such that the financial institution will advance the purchase price of the 2015 Series Bond pursuant to each draw request submitted by the CRA, provided that the maximum amount of the Series 2015 Bond outstanding at any one time shall not exceed an aggregate principal amount of \$2,000,000. The Series 2015 Bond was issued for the purpose of financing the costs of acquisition and construction of certain redevelopment projects. The CRA will be able to draw down funds until the 3rd anniversary of the Closing Date (January 29, 2016). Interest is payable semi-annually on April 1st and October 1st at 2.78% on the outstanding principal balance, beginning April 1, 2016, through October 1, 2023, the maturity date of the Series 2015 Bond. Principal will be payable in equal installments each April 1st and October 1st, commencing with the first April 1st or October 1st occurring after the final draw date. The remaining \$1,950,000 available under the Series 2015 Bond was drawn in December 2018.	\$ 50,000	\$ -		
\$39,020,000 Utilities Tax Revenue Refunding and Improvement Bonds, issued April 1, 2015 (Series 2015), due in principal amounts of \$570,000 to \$3,225,000 through June 1, 2035, with semi-annual interest payments at 3% to 5%, due June 1 and December 1, through June 1, 2035. The Bonds were issued to refund a portion of the Utility Tax Revenue Bonds, Series 2007; to pay a portion of the Bond Anticipation Revenue Improvement Note, Series 2013; and, to finance the costs of rebuilding Fire Station No. 3 and certain beach amenity projects.	37,465,000	-		
\$31,500,000 Capital Improvement Revenue Bonds, issued June 23, 2017 (Series 2017), due in principal amounts of \$2,980,000 to \$3,480,000 through October 1, 2026, with semi-annual interest payments at 1.96%, due April 1 and October 1, through October 1, 2026. The Bonds were issued to finance certain infrastructure capital projects. Total Revenue Bonds Unamortized bond premium	29,000,000 72,931,209 2,593,155 75,524,364	7,613,016		
General Obligation Bonds:				
\$10,000,000 General Obligation Bonds issued August 26, 2005 (Series 2005), due in annual principal installments of \$895,000 to \$1,135,000 starting February 1, 2014 through February 1, 2024, with semi-annual interest payments at 5.04%, due February 1 and August 1, through February 1, 2024. The bonds were issued for the acquisition of land, equipping of new parks, recreation centers, parking garage and library.	6,065,000	-		

### Notes to Financial Statements

### September 30, 2018

### 11. Noncurrent Liabilities (Continued)

General Obligation Bonds (Continued):	Governmental Activities	ess-Type tivities
\$8,810,000 General Obligation Bonds issued November 21, 2013 (Series 2013), due in annual principal installments of \$855,000 to \$960,000 starting February 1, 2014 through February 1, 2024, with semi-annual interest payments at 2.17%, due February 1 and August 1, through February 1, 2024. The bonds were issued for the purpose of defeasing the Series 2004 GO Bonds which were used for the acquisition of land, equipping of new parks and recreation centers. Total General Obligation Bonds	\$ 5,440,000 11,505,000	\$ -
Other Noncurrent Liabilities:		
Installment agreements for equipment, 2.41% to 2.85% interest, maturing in 2024 Compensated absences payable Insurance claims payable (see Note 14) Total Noncurrent Liabilities, including current portion	2,170,939 7,875,280 6,119,308 \$ 103,194,891	\$ 180,420 1,089,925 

#### **Governmental** Activities

The provisions of the various bond resolutions differ in some respects, but generally provide for:

- 1. Establishment and maintenance of certain cash reserves for the revenue bonds. The maximum deposit requirement is usually set at the highest future annual principal and interest payment. In lieu of establishing the reserve, the City has purchased surety bonds for this amount.
- 2. Annual debt service funding by monthly transfers to a cash reserve account for the revenue bonds.
- 3. Early redemption of outstanding bonds at call rates varying between 101% and 103% of the instrument's face value, depending on the bonds and call date.
- 4. Investing of cash reserves in time deposits or direct obligations of the U.S. Government.

*Pledged Governmental Revenues*: The City has pledged the future utilities service tax revenues of the City to repay the outstanding Utility Tax Revenue Bonds, Series 2015 issued to finance various capital improvements and repay outstanding debt. The utility tax bonds are payable solely from the utilities service tax revenues received by the City and are payable through 2035. Annual principal and interest payments on the bonds are expected to require less than 30 percent of utilities service tax revenues. Total principal and interest remaining to be paid on the utility tax revenue bonds which is allocated to governmental activities/funds, was \$49,744,900 at September 30, 2018. Principal and interest paid during the current year was \$545,000 and \$1,515,400, respectively.

The City has also pledged the future non ad-valorem revenues of the City to repay the outstanding Series 2000 Revenue Bonds, Series 2003 Revenue Refunding and Improvement Bonds and Series 2017 Capital Improvement Revenue Bonds issued to finance various capital improvements. The revenue bonds are payable solely from the non-ad valorem revenues received by the City and are payable through 2027. Annual principal and interest payments on the bonds are expected to require less than 10 percent of non-ad valorem revenues. Total principal and interest remaining to be paid on the Series 2000 and 2003 bonds, which is allocated to both the governmental activities/funds and business-type activities/funds at September 30, 2018, is \$1,585,132. Total principal and interest remaining to be paid on the Series 2017 Capital Improvement Bonds was \$31,631,300 at September 30, 2018. Non-ad valorem revenues received for the current year were approximately \$63.3 million. Principal and interest paid for the current year was \$1,520,000 and \$65,862, respectively.

### Notes to Financial Statements

September 30, 2018

### **11. Noncurrent Liabilities (Continued)**

#### Governmental Activities (Continued)

The CRA has pledged a portion of its future tax increment revenues to repay the outstanding revenue bonds issued in 1999, 2004, 2012 and 2015 to finance various redevelopment projects. The CRA revenue bonds are payable solely from the tax increment revenues generated by increased property values in the redevelopment district and investment earnings thereon. Tax increment revenues were projected to produce more than 650 percent of the debt service requirements over the life of the revenue bonds. Total principal and interest remaining on the bonds at September 30, 2018, was \$5,467,000, payable through October 1, 2028. For the current year, principal and interest paid and the total tax increment revenues were \$1,360,500 and \$19,899,355, respectively.

*Debt Extinguishment*: On April 1, 2015, the City issued \$39,020,000 of Utilities Tax Revenue Refunding and Improvement Bonds, Series 2015, to advance refund \$24,330,000 of the outstanding balance of the Utility Tax Revenue Bonds, Series 2007. A portion of the Bonds were not defeased and a principal balance of \$70,000 was paid on October 1, 2016. Net proceeds of \$26,555,031 were deposited in an irrevocable trust with an escrow agent to provide for all future payments on the Series 2007 Bonds. Accordingly, the Series 2007 Bonds were considered defeased and the liability for the outstanding bonds was removed from the City's financial statements. The refunding reduced the City's debt service payments by \$3,190,280 and resulted in an economic gain of \$2,502,129. The difference between the reacquisition price and net carrying amount of the Series 2007 Bonds of \$2,101,067 was reported as a deferred outflow of resources on the statement of net position and is being amortized to operations over 17 years. The defeased Series 2007 bonds were called and fully paid on June 1, 2017.

*Legal Debt Margin*: The City has no legal debt margin limit but has established policy guidelines for the management of debt. The City strives to maintain gross, bonded general obligation principal debt at a level not to exceed 2% of the assessed value of taxable property within the City. The City also strives to ensure that its net bonded debt per capita does not exceed \$700 and that the combined total of its direct net bonded debt and its share of overlapping debt issued by Palm Beach County does not exceed \$2,000 per capita.

*Interest Expense*: Total interest costs incurred and paid on governmental activities debt for the year ended September 30, 2018 were \$2,806,144 and \$2,782,028, respectively, all of which was expensed.

Fiscal Year	 Revenu	e Bo	onds	(	General Obligat	tion Bonds	_	
Ending September 30	Principal		Interest	]	Principal	Interest		Total
2019	\$ 6,418,842	\$	2,180,406	\$	1,750,000 \$	392,108	\$	10,741,356
2020	5,766,725		2,018,033		1,820,000	327,006		9,931,764
2021	5,934,416		1,841,518		1,880,000	259,201		9,915,135
2022	6,122,528		1,658,906		1,945,000	188,746		9,915,180
2023	6,311,071		1,469,138		2,015,000	115,461		9,910,670
2024-2028	27,172,627		4,510,208		2,095,000	39,041		33,816,876
2029-2033	13,255,000		1,493,850		-	-		14,748,850
2034-2035	1,950,000		101,700		-	-		2,051,700
Total	\$ 72,931,209	\$	15,273,759	\$	11,505,000 \$	1,321,563	\$	101,031,531

*Debt Maturities*: The annual requirements to pay principal and interest to maturity on the governmental activities bonds outstanding are as follows as of September 30, 2018:

### Notes to Financial Statements

September 30, 2018

#### 11. Noncurrent Liabilities (Continued)

#### **Business-Type** Activities

The provisions of the bond resolutions for the debt of the Water and Sewer Fund, Stormwater Fund and Municipal Golf Course Fund differ in some respects, but generally provide for:

- 1. Annual debt service funding by monthly transfers of cash to a reserve account.
- 2. Maintenance of a renewal and replacement cash reserve set at 5% of the previous year's gross revenue.
- 3. Establishment of certain cash reserves for the Water and Sewer and Utility Tax Revenue Bonds. The maximum deposit required is usually set at the highest future annual principal and interest payment. The City purchased sureties equal to the requirements.
- 4. Early redemption of outstanding bonds at call rates ranging from 101% to 102% of the instrument's face value depending on the bonds and call date. Bonds are subject to a penalty for early redemption.
- 5. Investing cash reserves in time deposits, direct obligations of the U.S. Government and other authorized investments with varying maturity restrictions.
- 6. The use of cash is generally restricted to the following priority: operation and maintenance, debt service, reserves, renewal and replacement, and any other lawful purpose.

*Pledged Utility Revenues*: The City has pledged the future net revenues (generally customer revenues, net of operating expenses other than depreciation) of the water and sewer utility to repay the outstanding water and sewer revenue bonds issued from 2006 through 2011 to finance improvements to the system. The water and sewer revenue bonds are payable solely from the utility net revenues and are payable through 2022. Annual principal and interest payments on the bonds are expected to require less than 25 percent of utility net revenues. Total principal and interest remaining to be paid on the water and sewer utility revenue bonds is \$7,998,178. Principal and interest paid and utility net revenues available for debt service for the current year were \$2,038,364 and \$13,053,922, respectively.

*Debt Extinguishment*: On October 18, 2011, the City issued \$8,160,000 of Water and Sewer Refunding Revenue Bonds, Series 2011B, the proceeds of which, together with \$47,056 from the City's debt service accounts, was deposited with an escrow agent to currently refund the outstanding balance of the \$9,000,000 Water and Sewer Revenue Bonds, Series 2007. Accordingly, the Series 2007 Bonds were fully paid at September 30, 2012. The refunding reduced the City's debt service payments by \$1,290,485 and resulted in an economic gain of \$1,105,443. There was no accounting gain or loss on the refunding.

*Debt Maturities*: The annual requirements to pay principal and interest to maturity on the business-type activities bonds outstanding as of September 30, 2018, are as follows:

<b>Fiscal Year</b>	<b>Revenue Bonds</b>				
Ending September 30	Principal	Interest	Total		
2019	\$ 1,988,016	\$ 172,465	\$ 2,160,481		
2020	1,820,000	117,403	1,937,403		
2021	1,880,000	71,329	1,951,329		
2022	1,925,000	23,965	1,948,965		
Total	\$ 7,613,016	\$ 385,162	\$ 7,998,178		

*Interest Expense*: Total interest costs incurred and paid on business-type activities debt for the year ended September 30, 2018, were \$208,504 and \$225,058, respectively, all of which was expensed.

# City of Delray Beach, Florida Notes to Financial Statements September 30, 2018

### **11. Noncurrent Liabilities (Continued)**

#### **Business-Type Activities (Continued)**

Segment Information: A portion of the City's Series 2000 Revenue Bonds and Series 2003 Revenue Refunding and Improvement Bonds, were used to finance improvements to the City's municipal golf course. The City's golf course is accounted for in a separate enterprise fund; however, the revenue stream of the City's golf course fund is not specifically pledged for the repayment of those bonds, which are secured by the City's utility tax revenues and non-ad valorem revenues. Accordingly, segment information is not required or presented for the operations of the City's golf course fund.

#### **Installment Agreements**

The installment agreements financed the purchase of equipment. At September 30, 2018, the cost of the equipment held under these agreements was approximately \$3,615,000 and the accumulated amortization was approximately \$1,356,000. Amortization expense related to equipment purchased under the installment agreements is included in depreciation expense in the accompanying financial statements. The installment agreements call for termination of the agreements and forfeiture of the equipment in the event the payments are not budgeted or made. Future payments through maturity for the City's installment agreements as of September 30, 2018, are as follows:

Fiscal year ending September 30:		
2019		\$ 488,639
2020		456,792
2021		426,835
2022		397,384
2023		387,565
Thereafter		 387,610
Total minimum payments		2,544,825
Less amount representing interest		(193,466)
Ou	atstanding balance at September 30, 2018	\$ 2,351,359

#### Blended Component Unit – Delray Beach Community Redevelopment Agency

<u>Loan Payable to the City of Delray Beach</u>: The outstanding loan payable to the City by the CRA at September 30, 2018 for US Highway 1 Improvements is presented as an internal advance receivable (due from other funds) in the City's General Fund and an advance payable (due to other funds) in the Community Redevelopment Agency Fund (see Note 5 - Notes Receivable). The annual debt service requirements on the loan payable to the City from the CRA are summarized as follows:

Fiscal Year Ending September 30,	Principal	Interest	Total
2019	\$ 361,419	\$ 58,730	\$ 420,149
2020	361,419	58,730	420,149
2021	361,419	58,730	420,149
2022	361,419	58,730	420,149
2023	361,419	58,730	420,149
2024	 361,419	58,730	420,149
	\$ 2,168,514	\$ 352,380	\$ 2,520,894

### Notes to Financial Statements

September 30, 2018

### 12. Employee Retirement Plans

#### **Description of the Plans**

The City contributes to three single-employer defined benefit pension plans covering substantially all full-time City employees. The General Employees' Pension Plan is for employees who have completed one year of credited service, excluding the City Commission, City Manager (and assistants), City Attorney (and assistants) and department heads if they elect not to participate, and firefighters and police officers covered under the Police and Firefighters' Retirement System Fund. The Delray Beach Police Officers' Retirement System covers all police employees. The Delray Beach Firefighters' Retirement System covers all fire employees. Each plan is administered by an independent Board of Trustees and is accounted for by the City as a separate fund. The costs of administering the plans are financed by the plans' respective investment earnings. An actuarial report is prepared annually for each plan.

*General Employees' Pension Plan* - The benefit provisions and all other requirements of the General Employees' Pension Plan are established by City Ordinance and are summarized as follows:

The City's Code of Ordinances provides, in general, that funds are to be accumulated from employee contributions, City contributions and income from investment of accumulated funds. The operations of the fund are administered and managed by the General Employees' Pension Fund Board of Trustees, which consists of a chairperson and four additional members; all of whom are appointed by the City Commission.

Vesting - Benefits vest 50% after five years of service plus 10% each additional year.

*Eligibility for Retirement* - Ordinance No. 33-10 effective October 5, 2010, changed the normal retirement eligibility from the earlier of age 60 with ten years of service or 30 years of service regardless of age to the earlier of age 62 with ten years of service or 30 years of service regardless of age. This change does not apply to members who were within ten years of normal retirement eligibility as of October 5, 2010. Normal retirement eligibility for members hired after October 5, 2010, is age 65 with ten years of service.

Annual Retirement Benefit - 2.5% of the average monthly compensation times years of service with a maximum benefit of 75% of average monthly compensation. Effective October 5, 2010, the normal form of benefit changed from a 60% joint and survivor annuity to a life annuity. This change did not apply to members who were within ten years of normal retirement eligibility as of October 5, 2010. Effective July 2005, participants have the option of a 3% multiplier with a maximum benefit of 90%. Employees selecting this option will contribute an additional 3.45% of earnings. There is also the option to purchase all or a portion of prior service at the increased multiplier.

*Deferred Retirement Option Plan (DROP)* - Employees with 10 years of credited service and eligible for normal retirement have the option of entering DROP. When entering DROP, the employee continues employment with the City, but will cease accruing a pension benefit, and the monthly benefit under the plan as of the election date will be directed to the employee's self-administered 401(a) Plan. After a maximum of 60 months, the employee must terminate employment with the City. The balance of amounts held pursuant to DROP was \$7,033,390 at September 30, 2018.

*Other Benefits* - The system also provides for optional retirement benefits, early retirement, extended retirement, disability retirement and death benefits.

*Employee Contributions* - Ordinance No. 33-10 effective October 5, 2010, changed the contribution amount from 2.5% of the employee's base annual compensation to 3.05%. If the employee chooses the 3% multiplier, there is an additional contribution of 3.45% for a total of 6.5%. If an employee leaves covered employment or dies before five years of credited service, accumulated employee contributions are refunded to the employee or the designated beneficiary.

*City Contributions* - City contributions are based upon actuarially determined amounts, which together with earnings and employee contributions, are sufficient to fund the plan.

### Notes to Financial Statements

September 30, 2018

#### 12. Employee Retirement Plans (Continued)

#### **Description of the Plans (Continued)**

Police Officers' and Firefighters Retirement System - The City of Delray Beach Police and Firefighters' Retirement System (the "Legacy Plan") was originally established in 1974 by the City of Delray Beach to provide pension benefits to all full-time City police officers and firefighters. Effective October 1, 2016, the City Commission adopted City Ordinance No. 17-16, which provided for the establishment of separate retirement systems for the City's police officers and firefighters, a new board of trustees for each retirement system, changes in the allocation and use of Chapter 175 and 185 premium tax revenues, and changes to the retirement benefits of police officers and firefighters. Accordingly, during the year ended September 30, 2017, the assets of the Legacy Plan were allocated to the new Delray Beach Police Officers' Retirement System and Delray Beach Firefighters' Retirement System based on an actuarial impact statement dated September 6, 2016 that utilized the ratio of the present value of accrued benefits for each of the police officer and firefighter members (and beneficiaries of such members, if applicable) to the total present value of accrued benefits. The allocation method resulted in an allocation of 47.431% of the Legacy Plan assets to the new Police Officers' Retirement System and 52.569% of the Legacy Plan assets to the new Firefighters' Retirement System. The allocation percentages were not applied to the Excess State Monies Reserves and DROP that were allocated to the new plans based on the actual reserves and balances held for the respective groups. At September 30, 2017, all Legacy Plan assets were fully allocated and operation of the Legacy Plan as a City retirement plan was discontinued.

**Police Officers' Retirement System** - The benefit provisions and all other requirements of the Police Officers' Retirement System are established by City Ordinance and are summarized as follows:

The City's Code of Ordinances provides, in general, that funds are to be accumulated from employee contributions, City contributions, state appropriations and income from investment of accumulated funds. Florida Statutes provide that, should the accumulated funds at any time be insufficient to meet and pay the benefits due, the City shall supplement the fund by an appropriation from current funds, or from any revenues which may lawfully be used for said purposes in an amount sufficient to make up the deficiency. The operations of the System are administered and managed by the Police Officers' Retirement System Board of Trustees, consisting of two outside members appointed by the City Commission, two full-time City police officers elected by active members and a fifth member chosen by a majority of the other four members.

Vesting - Benefits fully vest after 10 years of service.

*Eligibility for Normal Retirement* - For police officers hired on or before July 7, 2015, eligibility for normal retirement is the earlier of age 55 and 10 years of service or 20 years of service regardless of age. For police officers hired after July 7, 2015, eligibility for normal retirement is the earlier of age 55 and 10 years of service or 25 years of service regardless of age.

Annual Retirement Benefit - The annual retirement benefit for police officers is based on the date of hire as follows:

A) Police officers hired on or before July 7, 2015, and retiring with:

1) less than 20 years of service receive 2.5% times the police officer's average final compensation times all years of credited service prior to July 7, 2015 <u>plus</u> 3.0% times the police officer's average final compensation times all years of credited service after July 6, 2015 (subject to a maximum annual benefit of \$108,000 but in no event less than 2.0% times average final compensation for each year of service).

2) more than 20 years of service receive 3.5% (if the enhanced multiplier is elected or 3.0% if it is not elected) times the police officer's average final compensation for all credited service prior to July 7, 2015 <u>plus</u> 3.0% times the police officer's average final compensation times all credited service after July 6, 2015.

### Notes to Financial Statements

September 30, 2018

### 12. Employee Retirement Plans (Continued)

#### **Description of the Plans (Continued)**

B) Police officers hired after July 7, 2015 receive 2.75% times the police officer's average final compensation times all years of credited service (subject to a maximum annual benefit of \$108,000 and further subject to a maximum of 68.75% of their average final compensation (but in no event less than 2% times average final compensation for each year of service).

Police Officers hired after April 9, 2013 may not elect the enhanced multiplier.

*Deferred Retirement Option Plan ("DROP")* – Police officers with 20 years of credited service have the option of entering the DROP. When entering the DROP, the police officer will not terminate employment with the City, but will cease accruing a pension benefit under the plan, and the monthly benefit as of the election date will be directed to the police officer's self-administered 401(a) plan. After a maximum of 60 months, the police officer must terminate employment with the City. The balance of amounts held pursuant to DROP was 8,452,938 at September 30, 2018.

Other Benefits - The plan also provides for early retirement, disability retirement and death benefits.

*Employee Contributions* - Police officers are required to contribute 9.0% of annual compensation. If a police officer leaves employment prior to vesting, contributions are refunded to the police officer with interest.

*State of Florida Contributions* - Pursuant to Chapter 185 of the Florida Statutes, a premium tax on certain casualty insurance contracts written on properties within the City is collected by the State and remitted to the City annually as an on-behalf payment for the Police Officers' Retirement System. After adoption of Ordinance No. 17-16, the Chapter 185 tax monies up to \$606,595 annually will be used to offset the City's pension contribution for Police Officers.

After adoption of Ordinance No. 17-16, the accumulated excess Chapter 185 monies totaling approximately \$2.4 million were used to pay down the unfunded actuarial accrued liability for Police officers.

*City Contributions* - City contributions are based upon actuarially determined amounts which, together with earnings, employee and State contributions, are sufficient to fund the plan.

*Firefighters' Retirement System* - The benefit provisions and all other requirements of the Firefighters' Retirement System are established by City Ordinance and are summarized as follows:

The City's Code of Ordinances provides, in general, that funds are to be accumulated from employee contributions, City contributions, state appropriations and income from investment of accumulated funds. Florida Statutes provide that, should the accumulated funds at any time be insufficient to meet and pay the benefits due, the City shall supplement the fund by an appropriation from current funds, or from any revenues which may lawfully be used for said purposes in an amount sufficient to make up the deficiency. The operations of the System are administered and managed by the Firefighters' Retirement System Board of Trustees, consisting of two outside members appointed by the City Commission, two full-time City firefighters elected by the active members of the Plan, and a fifth member chosen by the majority of the other four members.

Vesting - Benefits fully vest after 10 years of service.

*Eligibility for Normal Retirement* - For firefighters hired on or before October 4, 2016, eligibility for normal retirement is the earlier of age 55 and 10 years of service or 20 years of service regardless of age. For firefighters hired after October 4, 2016, eligibility for normal retirement is the earlier of age 55 and 10 years of service or 25 years of service regardless of age.

### Notes to Financial Statements

September 30, 2018

#### 12. Employee Retirement Plans (Continued)

#### **Description of the Plans (Continued)**

Annual Retirement Benefit - The annual retirement benefit for firefighters is based on the date of hire as follows:

A) Firefighters hired on or before October 4, 2016 with 20 or more years of service on October 4, 2016, receive 3.5% (if the enhanced multiplier is elected or 3.0% if it is not elected) times the Firefighter's average final compensation for all credited service (subject to a maximum benefit equal to 87.5% of average final compensation).

B) Firefighters hired on or before October 4, 2016 with less than 20 years of service on October 4, 2016, and retiring with:

1) more than 20 years of service receive at retirement receive 3.5% (if the enhanced multiplier is elected or 3.0% if it is not elected) times the firefighter's average final compensation for all credited service prior to October 4, 2016 <u>plus</u> 3.0% times the firefighter's average final compensation times all years of credited service after October 4, 2016 (subject to a maximum annual benefit of \$100,000, but not less than 2.0% times average final compensation for each year of credited service).

2) less than 20 years of service at retirement receive 2.5% times the firefighter's average final compensation times all years of credited service prior to October 4, 2016 <u>plus</u> 3.0% times the firefighter's average final compensation times all years of credited service after October 4, 2016 (subject to a maximum annual benefit of \$100,000, but not less than 2.0% times average final compensation for each year of credited service).

C) Firefighters hired after October 4, 2016 receive 2.75% times the firefighter's average final compensation times all years of credited service (subject to a maximum annual benefit of \$100,000, but not less than 2.0% times average final compensation for each year of credited service).

Firefighters hired after April 9, 2013 may not elect the enhanced multiplier.

*Deferred Retirement Option Plan ("DROP")* - Firefighters with 20 years of credited service have the option of entering the DROP. When entering the DROP, the firefighter will not terminate employment with the City, but will cease accruing a pension benefit under the plan, and the monthly benefit as of the election date will be directed to the firefighter's self-administered 401(a) plan. After a maximum of 60 months, the firefighter must terminate employment with the City. The balance of amounts held pursuant to DROP was \$11,415,798 at September 30, 2018.

Other Benefits - The plan also provides for early retirement, disability retirement and death benefits.

*Employee Contributions* - Firefighters are required to contribute 9.0% of annual compensation. If an employee leaves employment prior to vesting, contributions are refunded to the employee with interest.

*State of Florida Contributions* - Pursuant to Chapters 175 of the Florida Statutes, a premium tax on certain casualty insurance contracts written on properties within the City is collected by the State and remitted to the City annually as an on-behalf payment for the Firefighters' Retirement System Fund. After adoption of Ordinance No. 17-16, the Chapter 175 tax monies up to \$1,206,994 annually will be used to offset the City's pension contribution for firefighters.

*City Contributions* - City contributions are based upon actuarially determined amounts which, together with earnings, employee and State contributions, are sufficient to fund the plan.

### Notes to Financial Statements

### September 30, 2018

#### 12. Employee Retirement Plans (Continued)

#### **Description of the Plans (Continued)**

The net pension liability (asset), deferred outflows/inflows of resources related to pensions and pension expense related to the City's three defined benefit retirement plans are summarized as follows at September 30, 2018:

**n** 11

	General Employees' Pension Plan	Police Officers' Retirement System	Firefighters' Retirement System	Total
Net pension liability (asset) Deferred outflows/inflows	<u>\$ (6,085,046)</u>	<u>\$ 49,762,913</u>	<u>\$ 52,917,745</u>	<u>\$ 96,595,612</u>
Deferred outflows of resources	<u>\$ 2,398,901</u>	<u>\$ 13,474,408</u>	<u>\$ 14,367,693</u>	<u>\$ 30,241,002</u>
Deferred inflows of resources	<u>\$ 7,657,095</u>	<u>\$ 1,656,339</u>	<u>\$ 2,746,944</u>	<u>\$ 12,060,378</u>
Pension expense	<u>\$ 1,221,161</u>	<u>\$    9,397,574</u>	<u>\$    9,000,670</u>	<u>\$ 19,617,405</u>

#### Membership

Membership data of the City's pension plans as of October 1, 2017, the date of the most recent actuarial valuations, is summarized as follows:

	General Employees' Pension Plan	Police Officers' Retirement System	Firefighters' Retirement System
Retirees and beneficiaries receiving benefits Terminated employees entitled to benefits but not	335	136	128
receiving them	79	6	0
Active members	357	147	133

#### **Summary of Significant Accounting Policies**

The financial statements of each Plan are prepared using the economic resources measurement focus and the accrual basis of accounting. Employee and employer contributions are recognized in the period in which employee services are performed. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan. Other expenses are recognized when the corresponding liabilities are incurred. Investment income is recognized as revenue when earned. Investments are reported at fair value and are managed by third party money managers. The City's independent custodians and money managers determine the fair value of securities, which is generally based upon quoted prices on a national or international stock exchange or for securities not listed, the mean of the most recent bid and ask prices of each instrument using various third party pricing sources. The net appreciation/ (depreciation) in fair value of investments is recorded as an increase/(decrease) to investment income based on the valuation of investments. Investment earnings are reduced for investment related expenses, such as management fees, portfolio evaluation and custodial services.

#### Investments

<u>Investment Policy</u>: The policy in regard to the allocation of invested assets is established and may be amended by a majority vote of the Board of each pension plan. It is the policy of each pension plan Board to pursue an investment strategy that reduces risk through the prudent diversification of the investment portfolio across a broad selection of distinct asset classes. The investment policy of each pension plan discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans.

### Notes to Financial Statements

### September 30, 2018

#### 12. Employee Retirement Plans (Continued)

#### **Investments (Continued)**

The asset allocation policy adopted by each pension plans' Board at September 30, 2018 was as follows:

	General Employees' Pension Plan	Police Officers' Retirement System	Firefighters' Retirement System
Asset Class			
Fixed income	32.5%	27.5%	27.5%
Domestic equity	55.0	42.5	42.5
International equity	5.0	15.0	15.0
Real estate	0.0	10.0	10.0
Alternatives	7.5	5.0	5.0
Total	100.0%	100.0%	100.0%

<u>Rate of Return</u>: The annual money-weighted rate of return on pension investments, net of pension investment expense, for the General Employees' Pension Plan, the Police Officers' Retirement System and Firefighters' Retirement System, was 10.68%, 7.81% and 8.01%, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts invested.

#### Net Pension Liability (Asset)

The components of the net pension liability (asset) for the City's pension plans as of September 30, 2018, the measurement date, were as follows:

	General	Police Officers'	Firefighters'
	Employees'	Retirement	Retirement
	Pension Plan	System	System
Total pension liability	\$ 127,633,046	\$ 143,873,027	\$ 157,086,016
Plan fiduciary net position	133,718,092	94,110,114	104,168,271
Net pension liability (asset)	\$ (6,085,046)	\$ 49,762,913	\$ 52,917,745
Plan fiduciary net position as a percentage of the total pension liability	104.8%	65.4%	66.3%

<u>Actuarial Assumptions</u>: The total pension liability for the City's pension plans was determined by actuarial valuations as of October 1, 2017, based on the following actuarial assumptions:

	General Employees' Pension Plan	Police Officers' Retirement System	Firefighters' Retirement System
Measurement date	September 30, 2018	September 30, 2018	September 30, 2018
Actuarial cost method	Entry Age Normal	Entry Age Normal	Entry Age Normal
Post-retirement benefit increases	None	Annual increase of 1% plus available State revenue	Annual increase of 1% plus available State revenue
Amortization method	Level Dollar, Closed	Level Dollar, Closed	Level Dollar, Closed

### Notes to Financial Statements

### September 30, 2018

#### 12. Employee Retirement Plans (Continued)

#### Net Pension Liability (Asset) (Continued)

	General Employees' Pension Plan	Police Officers' Retirement System	Firefighters' Retirement System
Remaining amortization period	25 years	20 years	20 years
Asset valuation method	5 year Smoothed Market	5 year Smoothed Market	5 year Smoothed Market
Actuarial assumptions: Investment rate of return* Projected salary increases*	7.25% 4.4% - 7.2% based on service	7.25% 5.0% - 6.25% based on service	7.25% 5.0% - 6.25% based on service
Cost of living increases	None	1.0% per year	1.0% per year
Mortality	RP-2000 Combined Healthy Participant, Female - 100% White Collar, Male - 50% White Collar / 50% Blue Collar, Scale BB	RP-2000 Combined Healthy Participant, Female - 100% White Collar, Male - 10% White Collar / 90% Blue Collar, Scale BB	RP-2000 Combined Healthy Participant, Female - 100% White Collar, Male - 10% White Collar / 90% Blue Collar, Scale BB
* Includes inflation rate	3.0%	2.5%	2.5%

The long-term expected rate of return on investments of the pension plans was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target allocation as of September 30, 2018 (see the discussion of each pension plan's investment policy) are summarized in the following table:

	Long-Term Expected				
		<b>Rate of Return</b>			
	General	<b>Police Officers'</b>	<b>Firefighters'</b>		
		Employees' Retirement Retirement			
	Pension Plan	System	System		
Asset Class					
Fixed income	2.5%	2.5%	2.5%		
Domestic equity	7.5	7.5	7.5		
International equity	8.5	8.5	8.5		
Real estate	N/A	4.5	4.5		
Alternatives	6.2	6.2	6.2		

Discount Rate: The discount rate used to measure the total pension liability of the General Employees' Pension Plan, Police Officers' and Firefighters' Retirement Systems was 7.25%. The discount rate was based on the expected rate of return on investments of each pension plan. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on investments of the pension plans was applied to all periods of projected benefit payments to determine the projected total pension liability.

## Notes to Financial Statements

September 30, 2018

### 12. Employee Retirement Plans (Continued)

### Changes in the Net Pension Liability (Asset)

The changes in the net pension liability (asset) of the General Employees' Pension Plan, Police Officers' Retirement System and the Firefighters' Retirement System were as follows for the year ended September 30, 2018:

	Increase (Decrease)						
General Employees' Pension Plan		Total Pension Liability		Plan Fiduciary Net Position	Net Pension Liability (Asso		
Balances at October 1, 2017	\$	122,223,203	\$	124,951,385	\$	(2,728,182)	
Changes for the Current Year							
Service cost		2,493,225		-		2,493,225	
Interest		8,777,037		-		8,777,037	
Difference between actual and expected experience		1,447,270				1,447,270	
Contributions – City		1,447,270		2,151,438		(2,151,438)	
Contributions – Employee		-		799,106		(799,106)	
Net investment income		-		13,197,102		(13,197,102)	
Benefit payments, including refunds							
of employee contributions		(7,307,689)		(7,307,689)		-	
Administrative expenses		-		(73,250)		73,250	
Net Changes		5,409,843		8,766,707		(3,356,864)	
Balances at September 30, 2018	\$	127,633,046	\$	133,718,092	\$	(6,085,046)	

	Increase (Decrease)						
-		Total Pension		Plan Fiduciary	Net Pension		
Police Officers' Retirement System		Liability		Net Position		Liability	
Balances at October 1, 2017	\$	128,408,958	\$	87,855,313	\$	40,553,645	
Changes for the Current Year							
Service cost		2,250,201		-		2,250,201	
Interest		10,150,990		-		10,150,990	
Difference between actual and		, ,					
expected experience		(1,504,488)		-		(1,504,488)	
Change of assumptions		12,110,938		-		12,110,938	
Contributions – City		-		5,113,912		(5,113,912)	
Contributions – State of Florida		-		786,320		(786,320)	
Contributions – Employee		-		1,126,780		(1,126,780)	
Net investment income		-		6,880,290		(6,880,290)	
Benefit payments, including refunds				- ) )		(-))	
of employee contributions		(7,543,572)		(7,543,572)		-	
Administrative expenses		-		(108,929)		108,929	
Net Changes		15,464,069		6,254,801		9,209,268	
Balances at September 30, 2018	\$	143,873,027	\$	94,110,114	\$	49,762,913	

### Notes to Financial Statements

### September 30, 2018

#### 12. Employee Retirement Plans (Continued)

### Changes in the Net Pension Liability (Asset) (Continued)

	Increase (Decrease)					
Firefighters' Retirement System		Total Pension Liability		Plan Fiduciary Net Position		Net Pension Liability
Balances at October 1, 2017	\$ 142,041,316		\$	97,996,277	\$	44,045,039
Changes for the Current Year						
Service cost		2,325,806		-		2,325,806
Interest		11,229,505		-		11,229,505
Difference between actual and expected experience Contributions – City		(2,478,601)		- 4,374,387		(2,478,601) (4,374,387)
Contributions – State of Florida		_		1,074,825		(1,074,825)
Contributions – Employee Net investment income		-		991,333 7,839,367		(991,333) (7,839,367)
Change of assumptions Benefit payments, including refunds		11,964,611		-		11,964,611
of employee contributions		(7,996,621)		(7,996,621)		-
Administrative expenses		-		(111,297)		111,297
Net Changes		15,044,700		6,171,994		8,872,706
Balances at September 30, 2018	\$	157,086,016	\$	104,168,271	\$	52,917,745

<u>Changes of Assumptions</u>: Effective October 1, 2017, the discount rate for the Police Officers' Retirement System and the Firefighters' Retirement System was lowered from 8.0% to 7.25%. In addition, the mortality assumption for active members prior to retirement was revised in accordance with a revision to the active member pre-retirement mortality assumption used by the Florida Retirement System in their July 1, 2016 actuarial valuation.

<u>Sensitivity of the Net Pension Liability to Changes in the Discount Rate</u>: The following table presents the net pension liability of the General Employees' Pension Plan, the Police Officers' Retirement System and the Firefighters' Retirement System, calculated using the current discount rate of 7.25%, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate:

	General Employees' Pension Plan	Police Officers' Retirement System	Firefighters' Retirement System
One percentage point lower than current discount rate	\$ 8,621,308	\$ 68,660,323	\$ 71,644,097
Current discount rate	(6,085,046)	49,762,913	52,917,745
One percentage point higher than current discount rate	(18,467,452)	34,286,033	37,547,568

#### Pension Expense and Deferred Inflows/Outflows of Resources Related to Pensions

For the year ended September 30, 2018, the City recognized pension expense of \$1,222,161, \$9,397,574 and \$9,000,670 for the General Employees' Pension Plan, the Police Officers' Retirement System and the Firefighters' Retirement

## Notes to Financial Statements

September 30, 2018

### 12. Employee Retirement Plans (Continued)

### Pension Expense and Deferred Inflows/Outflows of Resources Related to Pensions (Continued)

System, respectively. At September 30, 2018, the City reported deferred inflows/outflows of resources related to the General Employees' Pension Plan, the Police Officers' Retirement System and Firefighters' Retirement System from the following sources:

General Employees' Pension Plan		 Deferred Inflows	Deferred Outflows
Differences between expected and actual experience Change in assumptions Net difference between projected and actual investment		\$ 663,538	\$ 1,150,965 1,247,936
earnings on pension plan investments		6,993,557	-
	Total	\$ 7,657,095	\$ 2,398,901
Police Officers' Retirement System			
Differences between expected and actual experience Change in assumptions Net difference between projected and actual investment		\$ 1,308,760	\$ 2,713,822 10,760,586
earnings on pension plan investments		 347,579	-
	Total	\$ 1,656,339	\$ 13,474,408
Firefighters' Retirement System			
Differences between expected and actual experience Change in assumptions Net difference between projected and actual investment		\$ 2,190,709	\$ 3,017,512 11,350,181
earnings on pension plan investments		556,235	-
	Total	\$ 2,746,944	\$ 14,367,693

Amounts reported as deferred inflows/outflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending September 30,	General Employees' Pension Plan	Police Officers' Retirement System	Firefighters' Retirement System
2019	\$ (646,931)	\$ 4,863,726	\$ 4,252,317
2020	(2,022,182)	3,646,676	2,897,406
2021	(1,737,134)	2,317,540	1,898,485
2022	(851,947)	990,127	1,710,176
2023	=	-	862,365

#### **Pension Plans Fiduciary Net Position**

The financial statements for the General Employees' Pension Fund, the Police Officers' Retirement System and Firefighters' Retirement System Fund as of and for the year ended September 30, 2018, are as follows:

## Notes to Financial Statements

September 30, 2018

### 12. Employee Retirement Plans (Continued)

### Pension Plans Fiduciary Net Position (Continued)

	Ε	Net Position General Employees' Pension Plan		General Employees'		<b>Employees'</b>		<b>Employees'</b>		Police Officers' Retirement System		irefighters' Retirement System
ASSETS	۴	22.440	¢	2 107	¢	0.500						
Cash	\$	22,440	\$	2,197	\$	2,599						
Investments		1 401 070		1 000 500		2 2 2 2 4 4 4						
Money market mutual funds		1,401,069		1,922,533		2,278,465						
U.S. Government securities		11,972,811		7,782,744		8,563,685						
U.S. Government Agency securities		6,975,662		1,524,948		1,014,959						
Mortgage and asset-backed securities		-		383,487		428,724						
Domestic corporate bonds		7,631,112		6,325,725		7,368,164						
International fixed income investment fund		5,090,764		3,432,232		3,840,576						
Domestic equity securities		15,119,459		26,607,658		33,626,458						
Domestic equity mutual funds		5,106,820		6,280,861		4,556,031						
Domestic equity index funds		68,021,591		9,665,114		9,469,020						
International equity mutual funds		12,167,074		15,018,661		16,998,721						
Foreign stocks		136,704		332,000		405,402						
Timber investment funds		-		1,233,254		1,366,847						
Real estate investment trusts		-		459,791		511,840						
Real estate investment funds		-		7,617,662		8,442,849						
Fixed income alternative investment fund		-		3,356,826		3,720,454						
Interest and dividends receivable		108,556		106,212		122,033						
Pending trades receivable		937,390		946,671		1,106,110						
Employee contributions receivable		-		39,327		36,014						
City of Delray Beach contributions receivable		-		798,813		-						
State contributions receivable		-		786,320		1,074,825						
Due from Firefighters' Retirement System		-		87,858		-						
Total	assets 1	134,691,452		94,710,894		104,933,776						
LIABILITIES												
Accounts payable		84,379		71,065		77,623						
Pending trades payable		888,981		529,715		600,024						
Due to Police Officers' Retirement System		-		-		87,858						
Total liab	oilities	973,360		600,780		765,505						
FIDUCIARY NET POSITION restricted for pension		)- • •				,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,						
benefits	\$ 1	133,718,092	\$	94,110,114	¢	104,168,271						

### Notes to Financial Statements

### September 30, 2018

#### 12. Employee Retirement Plans (Continued)

#### **Pension Plans Fiduciary Net Position (Continued)**

Statements of Changes in Fidu	uciar	y Net Positio	on				
	Police						
	E	General Employees' Pension Plan		Officers' Retirement System		Firefighters' Retirement System	
ADDITIONS	10			System		System	
Contributions:							
Employer	\$	2,151,438	\$	5,113,912	\$	4,374,387	
State		-		786,320		1,074,825	
Plan members		799,106		1,126,780		991,333	
Total contributions		2,950,544		7,027,012		6,440,545	
Investment earnings							
Net appreciation in fair value of investments		9,636,994		5,187,305		5,927,177	
Interest, dividends and investment fund income		3,829,668		2,353,782		2,647,741	
Other investment income		3,252		5,915		6,556	
		13,469,914		7,547,002		8,581,474	
Less investment expenses - custodian fees		(272,812)		(666,712)		(742,107)	
Net investment earnings		13,197,102		6,880,290		7,839,367	
Total additions		16,147,646		13,907,302		14,279,912	
DEDUCTIONS							
Benefits		7,181,239		7,426,110		7,986,172	
Refunds of contributions		126,450		117,462		10,449	
Administrative expenses		73,250		108,929		111,297	
Total deductions		7,380,939		7,652,501		8,107,918	
Change in plan fiduciary net position Fiduciary net position restricted for pension benefits		8,766,707		6,254,801		6,171,994	
at October 1, 2017	1	24,951,385		87,855,313		97,996,277	
Fiduciary net position restricted for pension benefits at September 30, 2018		33,718,092	\$	94,110,114	\$	104,168,271	

The Police Officers' Retirement System and Firefighters' Retirement System Fund issue separate publicly available financial reports that include financial statements and required supplementary information. These reports are not posted on the internet, but may be obtained by writing to the City of Delray Beach, 100 NW 1<sup>st</sup> Avenue, Delray Beach, FL 33444 or by calling (561) 243-7012. The General Employees' Pension Fund does not issue a separate publicly available financial report.

#### **Payables to the Pension Plans**

The City had a contribution payable of \$798,813 to the Police Officers' Retirement System at September 30, 2018, representing the balance of the actuarially required City contribution for the fiscal year ended September 30, 2018. The contribution was paid by the City in October 2018. There were no amounts payable to the General Employees' Pension Plan or the Firefighters' Retirement System by the City at September 30, 2018.

#### **Other Employee Benefit Plans**

The City sponsors a 457 deferred compensation plan and a 401(a) defined contribution retirement plan for department heads and certain eligible management and key employees not covered by one of the City's pension plans. The plans allow participants to contribute up to 3% of their base salary to an ICMA Deferred Compensation

### Notes to Financial Statements

September 30, 2018

#### 12. Employee Retirement Plans (Continued)

#### **Other Employee Benefit Plans (Continued)**

Plan or 3% of their base salary to the ICMA 401(a) Plan with the City matching the contribution (Administrative Policy EB-15). Employees who were eligible to participate in the 401(a) Plan could exceed the 3% contribution with after tax dollars. All contributions are in accordance with Internal Revenue Service regulations.

The 401(a) pension plan is a separate defined contribution pension plan with participant directed investment accounts, over which the City has no fiduciary control or access and the plan is not considered part of the City's financial reporting entity. Activity in the 401(a) Plan for the year ended September 30, 2018, is summarized as follows:

Balance at October 1, 2017	\$ 989,201
Employer contributions	23,210
Employee contributions	23,210
Investment gain, net of expenses	100,816
Distributions	 (85,653)
Balance at September 30, 2018	\$ 1,050,784

#### 13. Other Postemployment Benefits (OPEB)

#### **Description of the Plans**

The City administers two other postemployment benefit (OPEB) plans as follows:

*City OPEB Plan* - The City administers a single-employer defined benefit plan (the "City OPEB Plan") that provides medical and life insurance benefits to eligible retired employees and their beneficiaries. The City Commission has the authority to establish and amend premiums for and the benefit provisions of the City OPEB Plan. The City OPEB Plan is financed on a "pay-as-you-go" basis and is not administered as a formal qualifying trust. The City OPEB Plan does not issue a publicly available financial report.

Florida Statute 112.0801 requires the City to allow retirees to buy healthcare coverage at the same *group insurance rates* that current employees are charged resulting in an *implicit* healthcare benefit. The State of Florida prohibits the City OPEB Plan from separately rating retirees and active employees. Therefore, both groups (active and retired) are charged an equal, blended rate premium. Although both groups are charged the same blended rate premium, GAAP requires actuarial calculations of OPEB liabilities using age adjusted premiums approximating claim costs for retirees separate from active employees. The use of age adjusted premiums results in the addition of an implicit rate subsidy into the actuarial accrued liability. City OPEB Plan members receiving benefits contribute 100% of the monthly premiums ranging from a minimum of \$474 to a maximum of \$1,142 for medical/prescription coverage and at a rate of \$.24 per \$1,000 of the face value for life insurance coverage.

**Delray Beach Police, Firefighters & Paramedics Retiree Benefit Fund** - The Delray Beach Police, Firefighters & Paramedics Retiree Benefit Fund (the "Retiree Benefit Fund") is a single-employer defined benefit plan established for the purpose of providing full or partial reimbursement for health insurance premiums or other qualified benefits permitted under Section 501(c)(9) of the Internal Revenue Code. The Retiree Benefit Fund was established pursuant to collective bargaining agreements between the City and the Professional Firefighters & Paramedics of Delray Beach, Local 1842, IAFF and the Police Benevolent Association (PBA). A Trust was created on May 14, 2002 and is administered by a separate Board of Trustees consisting of seven individuals, including the President of the Local 1842, IAFF, five union representatives (three PBA, two Local 1842, IAFF) and a non-bargaining unit active firefighter elected by non-bargaining unit participants. The City is neither the trustee nor the administrator of the

### Notes to Financial Statements

September 30, 2018

### 13. Other Postemployment Benefits (OPEB) (Continued)

#### **Description of the Plans (Continued)**

Retiree Benefit Fund. Accordingly, since the City does not control, have access to or hold any assets of the Trust and has no reversionary rights in the assets of the Trust, the Retiree Benefit Fund is not reported as a fiduciary fund of the City. The Retiree Benefit Fund does not issue a publicly available financial report.

Participants in the Retiree Benefit Fund include persons employed by the City of Delray Beach Fire Rescue Department as certified firefighters or paramedics on or after October 1, 2001; persons employed by the City of Delray Beach Police Department as certified law enforcement officers on or after October 1, 2004; and, certain Police and Fire Rescue department employees for whom contributions were made for each year since October 1, 2001, regardless of the employee's certification as a firefighter, paramedic or law enforcement officer. Participants are eligible for benefits on or after the first day of the month following the date of their retirement from the City. The Retiree Benefit Fund currently does not require contributions from participants. The obligation of the City to fund the Retiree Benefit Fund is established by the applicable collective bargaining agreements in effect between the City and the unions. The Retiree Benefit Fund provides for a minimum annual benefit of \$3,900 for covered employees that are not certified as firefighters, paramedics or law enforcement officers. For certified firefighters, paramedics and law enforcement officers, the Retiree Benefit Fund provides for an annual benefit of \$5,200 reduced 3% per year for service less than 25 years, and increased 3% per year for service greater than 25 years.

#### **Plan Membership**

The membership in the City's OPEB plans as of October 1, 2017, the date of the most recent actuarial valuations, is summarized as follows:

	City OPEB Plan	Retiree Benefit Fund
Inactive employees or beneficiaries currently receiving benefit payments	320	141
Inactive employees entitled to but not yet receiving benefit payments	-	-
Active employees	762	307
Total	1,082	448

### **Total OPEB Liability**

The City's total OPEB liability, deferred outflows/inflows of resources related to OPEB and OPEB expense for both OPEB plans are summarized as follows at September 30, 2018:

	City OPEB Plan		Retiree nefit Fund	Total		
Total OPEB liability	\$	16,326,117	\$ 7,622,146	\$	23,948,263	
Deferred outflows of resources	\$	_	\$ 116,523	\$	116,523	
Deferred inflows of resources	\$	674,747	\$ 511,337	\$	1,186,084	
OPEB expense	\$	1,330,119	\$ 806,755	\$	2,136,874	

The City's total OPEB liability of \$23,948,263 was measured as of September 30, 2018 for the City OPEB Plan and the Retiree Benefit Plan and was determined by actuarial valuations as of October 1, 2017 and September 30, 2018, respectively.

### Notes to Financial Statements

### September 30, 2018

#### 13. Other Postemployment Benefits (OPEB) (Continued)

#### **Total OPEB Liability (Continued)**

<u>Actuarial Methods and Significant Assumptions</u>: The actuarial methods and significant assumptions used to determine the City's total OPEB liability for the current year are summarized as follows:

	City OPEB Plan	Retiree Benefit Fund
Valuation date	October 1, 2017	September 30, 2017
Measurement date	September 30, 2018	September 30, 2018
Actuarial cost method	Entry Age Normal	Entry Age Normal
Post-retirement benefit increases	None	None
Health care cost trend rates	7.25% per year initially, reduced annually by .25% to an ultimate rate of 4.64% in 2040	N/A – Benefits are a fixed amount and do not adjust for changes in health care costs
Amortization method	Level Percent of Projected Salary – Closed	Level Percent of Projected Salary – Closed
Remaining amortization period	22 years	25 years
Asset valuation method	N/A <sup>(1)</sup>	Market Value of Assets
Actuarial assumptions: Discount rate Projected salary increases*	3.83% <sup>(2)</sup> 4.4 – 7.2%	7.5% net of investment related expenses $5.0 - 6.25\%$
* Includes inflation rate	2.5%	2.75%
Mortality	RP-2000 Combined Healthy Participant using Scale BB	RP-2000 Combined Healthy Participant using Scale BB

(1) The plan is funded on a pay-as-you-go basis and is not administered as a formal qualifying trust. There were no plan assets as of the date of the most recent valuation.

(2) Since there are currently no invested plan assets held in trust to finance the OPEB obligations, the discount rate is the long-term expected rate of return on tax-exempt, high quality municipal bonds based on the Fidelity 20-Year Municipal GO AA Index.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Projections of benefits are based on the types of benefits provided under the substantive plan at the time of each valuation and on the pattern of sharing of benefit costs between the employer and plan members to that point. In addition, projections of benefits for financial reporting purposes do not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective and accordingly, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

#### Investments

<u>Investment Policy</u>: The policy in regard to the allocation of invested assets is established and may be amended by a majority vote of the Board of the Retiree Benefit Fund. It is the policy of the Board to pursue an investment strategy that reduces risk through the prudent diversification of the investment portfolio across a broad selection of distinct

### Notes to Financial Statements

### September 30, 2018

#### 13. Other Postemployment Benefits (OPEB) (Continued)

asset classes. The investment policy of each pension plan discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans.

The long-term expected rate of return on investments of the Retiree Benefit Fund was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The asset allocation policy adopted by the Board and best estimates of arithmetic real rates of return for each major asset class included in the target allocation as of September 30, 2018 are summarized in the following table:

	Asset Allocation	Long-term Expected Rate of Return
Asset Class		
Fixed income	30.0%	2.5%
Domestic equity	50.0	7.5
International equity	10.0	8.5
Real estate	10.0	6.2

#### **Changes in the Total OPEB Liability**

The changes in the City's total OPEB liability for the City OPEB Plan and Retiree Benefit Fund for the year ended September 30, 2018 were as follows:

Total OPEB Liability	City OPEB Plan		Retiree Benefit Fund		Total
Total OPEB liability at September 30, 2017	\$	15,794,320	\$	12,084,541	\$ 27,878,861
Changes in the total OPEB liability for the year Service cost Interest Changes of assumptions and other inputs Benefit payments		878,492 581,386 (804,506) (123,575)		189,557 942,510 599,499 (714,048)	1,068,049 1,523,896 (205,007) (837,623)
Change in total OPEB liability		531,797		1,017,518	1,549,315
Total OPEB liability at September 30, 2018		16,326,117		13,102,059	29,428,176
<b>Fiduciary Net Position</b> Balances at October 1, 2017		-		5,039,149	5,039,149
Changes in Fiduciary net position for the current year Contributions – City Net investment income Benefit payments Administrative expenses Changes in fiduciary net position Total fiduciary net position at September 30, 2018		- - - - -		624,815 544,708 (714,048) (14,711) 440,764 5,479,913	624,815 544,708 (714,048) (14,711) 440,764 5,479,913
Balances at September 30, 2018	\$	16,326,117	\$	7,622,146	\$ 23,948,263

### Notes to Financial Statements

September 30, 2018

### 13. Other Postemployment Benefits (OPEB) (Continued)

### Changes in the Total OPEB Liability (Continued)

<u>Changes of Assumptions</u>: Effective October 1, 2017, the discount rate for the City OPEB Plan was increased from 3.50% to 3.83% and the Retiree Benefit Fund was lowered from 8.0% to 7.25%. In addition, the mortality table for healthy participants was changed from the RP-2000 Combined Mortality Table with Blue Collar Adjustment to the RP-2000 Combined Healthy Participant Mortality Table with separate rates for males and females with 90% Blue Collar Adjustment / 10% White Collar Adjustment using Scale BB.

<u>Sensitivity of the Total OPEB Liability to Changes in the Discount Rate</u>: The following table presents the total OPEB liability of the City OPEB Plan and the Retiree Benefit Fund, respectively, calculated using the current discount rates of 7.25% decreasing to 4.64%, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	(	City OPEB Plan	Retiree Benefit Fund		
One percentage point lower than current discount rate	\$	18,968,987	\$	9,109,128	
Current discount rate		16,326,117		7,622,146	
One percentage point higher than current discount rate		14,221,557		6,372,889	

<u>Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate</u>: The following table presents the total OPEB liability of the City OPEB Plan and the Retiree Benefit Fund, respectively, calculated using the current healthcare cost trend rates of 3.83% and 7.25%, respectively, as well as what the total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point lower or one percentage point higher than the current rate:

	City OPEB Plan	Retiree Benefit Fund	
One percentage point lower than current discount rate	\$ 14,951,150	\$ N/A	
Current discount rate	16,326,117	N/A	
One percentage point higher than current discount rate	18,049,662	N/A	

#### **OPEB Expense and Deferred Inflows/Outflows of Resources Related to OPEB**

For the year ended September 30, 2018, the City recognized OPEB expense of \$1,330,119 and \$806,755 for the City OPEB Plan and the Retiree Benefit Fund, respectively. At September 30, 2018, the City reported deferred inflows/outflows of resources related to the City OPEB Plan and the Retiree Benefit Fund from the following sources:

City OPEB Plan		-	Deferred Inflows	Deferred Outflows		
Changes in assumptions and other inputs		\$	674,747	\$	-	
Retiree Benefit Fund						
Differences between projected and actual earnings			-		116,523	
Changes in assumptions and other inputs			511,337			
			511,337		116,523	
	Total	\$	1,186,084	\$	116,523	

### Notes to Financial Statements

### September 30, 2018

#### 13. Other Postemployment Benefits (OPEB) (Continued)

#### OPEB Expense and Deferred Inflows/Outflows of Resources Related to OPEB (Continued)

Amounts reported as deferred inflows/outflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending September 30,	City OPEB Plan	Retiree Benefit Fund
2019	\$ (129,759)	\$ (59,031)
2020	(129,759)	(59,031)
2021	(129,759)	(59,031)
2022	(129,759)	(59,032)
2023	(129,759)	(88,162)
Thereafter	(25,952)	(70,527)

#### 14. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. The City is also subject to risk of loss arising in the ordinary course of business, including, but not limited to, claims for damages for personal injuries, employment-related claims, and breach of contract. Commercial insurance is purchased for certain specialized insurance coverages, including, but not limited to, flood insurance, railroad crossing liability, skate park liability and environmental liabilities. The City uses the Insurance Internal Service Fund to account for and finance all commercial insurance and retained risks of loss.

The City has a Managed Retention, Protected Self-Insurance Program whereby the City is substantially self-insured for general and auto liability coverage. Workers' compensation, fidelity and property coverage are insured with large deductible self-insured retentions. There were no significant changes in insurance coverage from the prior year and the amounts of settlements did not exceed insurance coverage for any of the past three years. A maximum loss fund of \$1,950,000 applies per year over which an aggregate coverage of \$1,000,000 of commercial insurance would apply should the loss fund be exhausted in a given year. The City also maintains a self-insured health plan with United Healthcare as the third-party administrator. The City is self-insured up to a stop loss of \$200,000 per claim and has purchased excess insurance for claims exceeding the stop loss for individual and aggregate claims.

The City's internal service Insurance Fund is funded by charges to the City's other funds based on the contributing funds' claims experience and as needed to meet the estimated payments resulting from purchased and self-insurance programs, and operating expenses. For the year ended September 30, 2018, charges of \$12,950,161 were made by the Insurance Fund to other funds and are reflected as interfund charges for services in the accompanying financial statements. The City has recorded a claims liability of \$6,119,308 (\$1,692,308 current and \$4,427,000 noncurrent) at September 30, 2018, which is an increase of approximately \$83,000 from the prior year. The increase reflects claims development for all lines of insurance and an accrual for legal claims. The liability falls within the actuarially determined range, from an actuarial valuation for all claims based upon the date the loss was incurred and includes a provision for claims incurred but not yet reported (IBNR).

The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated annually to consider the effects of inflation, recent claim settlement trends (including frequency and amount of payouts), and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether allocated to specific claims. Estimated recoveries, such as those from salvage or subrogation, are also considered in the claims liability estimate.

### Notes to Financial Statements

### September 30, 2018

#### 14. Risk Management (Continued)

The following summarizes the claims liability activity for the current and prior year:

Balance at September 30, 2016	\$ 5,966,869
Claims incurred	7,565,906
Claims paid	(7,496,447)
Balance at September 30, 2017	6,036,328
Claims incurred	8,543,386
Claims paid	(8,460,406)
Balance at September 30, 2018	\$ 6,119,308

The claims liability at September 30, 2018 and 2017, is summarized as follows:

	2018	2017
Current	\$ 1,692,308	\$ 1,723,328
Noncurrent	4,427,000	4,313,000
	\$ 6,119,308	\$ 6,036,328

As a political subdivision of the State of Florida, the City has sovereign immunity under the Florida Constitution for tort actions. Therefore, in accordance with Chapter 768.28 Laws of Florida, the City is not liable to pay a claim or judgment, or any portions thereof, which when totaled with all other claims or judgments paid by the State or its agencies or subdivisions arising out of the same incident or occurrence, exceeds the aggregate sum of \$300,000. Chapter 768.28 also provides that judgments may be claimed or rendered in excess of these limits; however, these amounts must be reported to and approved by the Florida Legislature. Chapter 2010-26, Laws of Florida, established the limits of sovereign immunity at \$200,000 per claim and \$300,000 in the aggregate, effective for claims arising on or after October 1, 2011. Sovereign immunity limits were considered in the actuarial development of claims liabilities.

### **15. Related Party Transactions**

The CRA is a component unit of the City of Delray Beach, Florida. For the year ended September 30, 2018, the CRA's tax increment revenues include \$11,731,860 received from the City. CRA expenditures for the year ended September 30, 2018, include charges of \$3,090,777 for contractual services provided by the City to the CRA in connection with various administrative and redevelopment activities, \$2,982,616 for construction services related to redevelopment projects, \$475,000 for the downtown shuttle, and \$1,000,000 for sponsorship of City tennis tournaments. The CRA also received approximately \$177,000 in reimbursements from the City for various projects.

At September 30, 2018, the City had a payable to the CRA of \$180,582, a receivable from the CRA of \$1,319,976 for reimbursement of certain administrative and redevelopment expenditures, and notes receivable from the CRA of \$2,168,514 (see Note 5 - Notes Receivable and Note 11 – Noncurrent Liabilities). The CRA contracts with the City for various administrative services each fiscal year and budgeted approximately \$3.6 million for those services for the year ending September 30, 2019.

### 16. Commitments and Contingencies

### **Contract Commitments**

The City has various long-term contractual obligations for construction projects on which work has not been completed. The remaining commitments on these obligations at September 30, 2018, were as follows:

### Notes to Financial Statements

### September 30, 2018

### 16. Commitments and Contingencies (Continued)

#### **Contract Commitments (Continued)**

Capital Projects Funds		\$ 7,270,041
Water and Sewer Fund		3,986,681
Stormwater Utility Fund		872,706
City Marina Fund		93,029
Community Redevelopment Agency Fund		 195,027
	Total Contract Commitments	\$ 12,417,484

Payments from the Water and Sewer Fund and Stormwater Utility Fund for work in progress have been capitalized as construction in progress in the respective fund. The projects financed by the special revenue funds and capital projects funds have been capitalized in the government-wide financial statements as construction in progress.

#### Grants

The grant revenues received by the City are subject to audit and adjustment by the grantor agencies, principally the Federal government and the State of Florida. If expenditures are disallowed by the grantor agencies as a result of such an audit, any claim for reimbursement would be a liability of the City. In the opinion of management, all grant expenditures are in compliance with the terms of the grant and applicable federal and state laws and regulations.

#### Litigation, Claims and Assessments

The City is involved in certain lawsuits and other legal matters occurring in the normal course of operations. Although the ultimate outcome of the lawsuits and other matters cannot be determined at the present time, the management of the City in consultation with legal counsel, believes that all significant claims are fully accrued, covered by insurance or limited under sovereign immunity and does not expect the outcome of any pending lawsuits or claims to materially affect the City's financial condition.

#### **Blended Component Unit – Delray Beach Community Redevelopment Agency**

<u>CRA Contract Commitments</u>: The CRA has entered into an interlocal agreement with the City of Delray Beach to provide funding for certain construction projects and related professional services totaling \$16,235,000 for the year ending September 30, 2019.

<u>CRA Lease Commitments</u>: The CRA had the following lease commitments as lessor at September 30, 2018:

*Delray Beach Housing Group, Inc.* - On September 11, 2011 the CRA entered into a ground lease and property management agreement with the Delray Beach Housing Group, Inc. (a Florida not-for- profit organization) to lease, manage, maintain and operate the existing rental units owned by the CRA known as the Carolyn Quince Court and La France Apartments. The CRA also entered into a similar ground lease and property management agreement with the CLT on September 22, 2011 for the Palm Manor apartments and on June 27, 2013 for the SW 12<sup>th</sup> Avenue Duplexes. Each agreement provides for an annual rental payment to the CRA of \$1 and that the lessees will pay all taxes, fees, assessments, utilities, insurance and other charges incurred by the CRA for the properties. The term of each agreement is for five years with one renewal option for an additional five year period. The original three leases were renewed through September 22, 2021 and the SW 12<sup>th</sup> Avenue Duplexes lease was renewed through June 27, 2023. The properties were purchased by the CRA to provide affordable housing for City residents and had a total carrying value of approximately \$5,017,000 at September 30, 2018.

### Notes to Financial Statements

September 30, 2018

### 16. Commitments and Contingencies (Continued)

#### Blended Component Unit - Delray Beach Community Redevelopment Agency (Continued)

*Prime Delray Hotel, LLC* - On April 2, 2012, the CRA entered into a Ground Lease Agreement with Prime Delray Hotel, LLC (the "Company") for a 40 year term. The Company will develop, construct and operate a 4-story business class hotel on the property. The lease agreement provides for the Company to pay the CRA an annual base rent of \$1 for years 1 through 5 and thereafter a contingent rental of 2% of gross room sales for years 6 through 10 and increasing by 1% for each five year period thereafter until reaching 5% for years 5 through 25, the Company has the right to purchase the property from the CRA at a price based on the average of two independent appraisals; one obtained by the CRA and the second by the Company. The carrying value of the leased property at September 30, 2018 was approximately \$2,420,000.

The CRA also has lease commitments with seven additional entities for properties in the economic development area. The lease terms on these properties vary from one year to three year terms and expire at various dates through January 2021 with monthly base rent totaling approximately \$6,600. The carrying value of these leased properties at September 30, 2018 is approximately \$1,815,000.

The total carrying value of the CRA's leased property listed above was approximately \$9,252,000 at September 30, 2018. Depreciation expense is not recorded on the redevelopment properties that are currently held for sale. All the leased properties were held for sale at September 30, 2018, except for the property leased to the Delray Beach Housing Group.

The CRA also leases space in the Arts Warehouse at 313 NW 3<sup>rd</sup> Street to various artists with leases extending through November 30, 2019 with monthly base rents ranging from \$379 to \$760, as well as other month-to-month leases. Rental income from all leases totaled \$372,229 for 2018. The approximate future annual minimum rental income for all leased properties is as follows: 2019 - \$121,000; 2020 - \$31,000; and 2021 - \$5,000.

<u>Tax Increment Incentive Agreements</u>: The CRA reimbursed \$109,632 to qualified private for-profit organizations under the CRA's Development Infrastructure Assistance Program, pursuant to State statutory authority for public-private partnerships to rehabilitate and develop properties within a Community Redevelopment Area. The Development Infrastructure Assistance Program is a CRA incentive program in which the CRA reimburses 50% of the costs of eligible site improvements for an eligible commercial project, up to an amount not to exceed 50% of the projected Tax Increment Funds generated by the improvements over a 5 year period following project completion. The projects must be located in CRA Sub-Areas #3, #4, #5, #6, #7, or #8 and the final incentive agreement must be approved by the CRA Board. The following agreements were in effect as of September 30, 2018:

*Prime Delray Hotel, LLC* - Development Infrastructure Grant for the development and construction of a 4story business class hotel on Atlantic Avenue. The grant is for an amount not to exceed \$332,349 and will be paid in five equal annual payments, not to exceed 50% of the actual tax increment revenues attributed to the project for any such year. Payments of \$66,470 were made each year under the grant for the years ended September 30, 2017 through 2018.

*KCMCL Pineapple Grove, LLC* - Development Infrastructure Grant for the development and construction of a 134-room limited service Hyatt Place Hotel in the Pineapple Grove Arts District. The grant is for eligible project costs up to \$431,619. The CRA will reimburse the developer in equal annual installments over a ten year period, provided that the annual payment shall not exceed 50% of the actual tax increment revenues attributable to the project for that year. Payments will be made by the CRA on February 1<sup>st</sup> of each year. Payments of \$43,162 were made each year under the grant for the years ended September 30, 2014 through 2018.

### Notes to Financial Statements

### September 30, 2018

#### 16. Commitments and Contingencies (Continued)

#### Blended Component Unit - Delray Beach Community Redevelopment Agency (Continued)

<u>Job Creation Bonus Program Grant</u>: A Job Creation Bonus Program grant was awarded to Cloud Computing Concepts, LLC for an amount equal to 5% of all certifiable annual wages for a minimum of 5 qualifying jobs up to a maximum of 13 qualifying jobs. Grant funds to be paid by the CRA will not exceed \$7,605 on an annual basis and \$38,024 over a five year period. Payments of \$7,605 were made each year for 2015 through 2018.

<u>Property Acquisition</u>: At September 30, 2018, the CRA had entered into contracts for the purchase of redevelopment properties for a total of \$136,000.

<u>Contracts for Sale of Properties:</u> At September 30, 2018, the CRA had entered into contracts for the sale of properties with a carrying value of \$82,512.

<u>Grant Funding Commitments</u>: The CRA also entered into agreements with the following organizations to provide funding for their operations during the year ending September 30, 2019:

City of Delray Beach – International Tennis Championships	\$ 905,000
City of Delray Beach – Fire Prevention and Life Safety Captain	184,061
City of Delray Beach – Demolition & Alleyway Clearance	75,000
City of Delray Beach – Purchasing Agent	67,728
City of Delray Beach – Osceola Park Redevelopment Plan	65,000
City of Delray Beach – Housing Needs Assessment	15,000
Delray Beach Community Land Trust, Inc.	261,550
Delray Beach Public Library Association, Inc.	458,000
Delray Beach Historical Society	125,000
Delray Beach Center for the Arts, Inc.	750,000
Delray Beach Creative City Collaborative, Inc.	275,000
Delray Beach Chamber of Commerce	25,000
EPOCH, Inc.	 111,000

Total grant commitments <u>\$ 3,317,339</u>

#### 17. Expenditures in Excess of Appropriations

Expenditures exceed appropriations for the following City departments for the year ended September 30, 2018:

City Manager	\$ 41,537
Information Technology	84,877
Law Enforcement	186,707
Building Inspection	 1,605
Total departmental expenditures in excess of appropriations	\$ 314,726

In addition, expenditures exceeded appropriations by \$7,066 for the CRA General Government function for the year ended September 30, 2018.

Required Supplementary Information

#### CITY OF DELRAY BEACH, FLORIDA BUDGETARY COMPARISON SCHEDULE GENERAL FUND For the Fiscal Year Ended September 30, 2018

								ariance with nal Budget -
		Budgeted	Amo			Actual		Positive
		Original		Final		Amounts		(Negative)
REVENUES	\$	75,028,840	¢	75 664 122	¢	75 864 770	¢	200 647
Taxes	2		\$	75,664,123 12,679,304	\$	75,864,770	Э	200,647
Fees and permits		12,748,016 7,719,002		7,788,224		14,150,027 8,029,205		1,470,723
Intergovernmental Charges for services		12,562,261		12,306,886		12,282,434		240,981 (24,452)
Fines and forfeitures		1,188,282		1,302,282		1,345,088		42,806
Miscellaneous		11,271,853		1,302,282		11,898,769		(212,716)
Transfers in		4,063,060		4,063,060		3,472,261		(590,799)
Capital lease arrangement		4,005,000		4,005,000		1,004,607		1,004,607
Prior year surplus				6,285,521		1,004,007		(6,285,521)
Total Revenues		124,581,314		132,200,885		128,047,161		(4,153,724)
EXPENDITURES								<u> </u>
General government								
City commission		226,557		365,033		264,591		100,442
City manager		875,916		967,512		1,009,049		(41,537)
Economic development		238,600		238,600		133,701		104,899
Human resources		881,120		907,140		906,785		355
Public information office		70,309		127,109		124,418		2,691
City clerk		864,540		870,102		738,671		131,431
Finance		1,940,015		2,292,367		2,143,141		149,226
Information technology		3,848,728		4,501,830		4,586,707		(84,877)
City attorney		1,435,333		1,435,333		1,179,382		255,951
Purchasing		701,893		701,893		611,485		90,408
Cemetery		320,850		405,271		352,954		52,317
Nondepartmental		2,481,719		3,377,320		2,372,712		1,004,608
Transfers to component units		11,768,211		11,768,211		11,731,860		36,351
Public safety								
Law enforcement		31,208,430		32,536,553		32,723,260		(186,707)
Fire control		29,041,964		29,583,733		29,272,031		311,702
Community improvement administration		1,434,148		1,511,148		1,449,231		61,917
Planning and zoning		6,723,696		2,118,163		1,395,937		722,226
Building inspection		1,567,023		2,234,739		2,236,344		(1,605)
Code compliance		1,391,897		1,427,715		1,360,965		66,750
Physical environment								
Engineering		2,573,512		2,734,985		1,865,471		869,514
Parking facilities		1,760,334		1,930,875		1,539,635		391,240
Public works		5,230,101		6,291,437		5,536,302		755,135
Parks and recreation		12,256,372		12,688,155		11,867,401		820,754
Debt service		2,024,323		2,024,323		1,638,314		386,009
Transfers out		3,715,723		9,161,338		9,161,270		68
Total Expenditures		124,581,314		132,200,885		126,201,617		5,999,268
Revenues in Excess of Expenditures	\$	-	\$	-		1,845,544	\$	1,845,544
Fund balance - October 1, 2017						42,208,680		
Difference between GAAP and budgetary basis						84,920		
Fund balance - September 30, 2018					\$	44,139,144		

The notes to budgetary comparison schedules are an integral part of this schedule.

#### CITY OF DELRAY BEACH, FLORIDA BUDGETARY COMPARISON SCHEDULE NEIGHBORHOOD SERVICES FUND For the Fiscal Year Ended September 30, 2018

	Budgeted Amounts					Actual		Variance with Final Budget - Positive		
		Original		Final	-	Amounts		(Negative)		
REVENUES										
Intergovernmental	\$	273,351	\$	663,364	\$	454,705	\$	(208,659)		
Miscellaneous		148,891		1,964,372		307,804		(1,656,568)		
Transfers in		175,781		175,781		175,781		-		
Total Revenues		598,023		2,803,517		938,290		(1,865,227)		
EXPENDITURES										
General government										
Personal services		382,638		382,638		387,907		(5,269)		
Operating		412,611		2,820,914		385,836		2,435,078		
Grants and aid		69,164		73,747		68,915		4,832		
Contingency		7,711		28,299		-		28,299		
Capital outlay		-		212,218		-		212,218		
Total Expenditures		872,124		3,517,816		842,658		2,675,158		
Excess of Revenues Over (Under) Expenditures	\$	(274,101)	\$	(714,299)	=	95,632	\$	809,931		
Fund balance - October 1, 2017						1,618,720				
Fund balance - September 30, 2018					\$	1,714,352	:			

The notes to budgetary comparison schedules are an integral part of this schedule.

#### CITY OF DELRAY BEACH, FLORIDA BUDGETARY COMPARISON SCHEDULE COMMUNITY REDEVELOPMENT AGENCY FUND For the Fiscal Year Ended September 30, 2018

		Budgeted	<b>A</b> mou			Actual	Fin	iance with al Budget - Positive
	0	riginal	Amou	Final	-	Amounts		Negative)
REVENUES				1 11141		1 mounts	(1	(eguive)
Tax increment revenue								
City of Delray Beach	\$	11,305,105	\$	11,731,860	\$	11,731,860	\$	-
Palm Beach County		8,192,180		8,167,495		8,167,495		-
Total Tax Increment Revenue		19,497,285		19,899,355		19,899,355		-
Miscellaneous revenue								
Reimbursements from City of Delray Beach		96,518		225,099		176,845		(48,254)
Other reimbursements		-		65,755		83,744		17,989
Other miscellaneous revenues		224,987		481,857		477,256		(4,601)
Total Miscellaneous Revenue		321,505		772,711		737,845		(34,866)
Total Revenues		19,818,790		20,672,066		20,637,200		(34,866)
OTHER FINANCING SOURCES								
Issuance of revenue bonds		3,074,164		1,250,000		1,250,000		-
General Fund carryforward fund balance		5,856,807		-		-		-
Land sales		-		7,107		10,867		3,760
Total Other Financing Sources		8,930,971		1,257,107		1,260,867		3,760
Total Revenues and Other Financing Sources		28,749,761		21,929,173		21,898,067		(31,106)
EXPENDITURES								
General government								
Personnel		1,548,000		1,197,214		1,197,214		-
Supplies and materials		11,500		14,715		14,123		592
Office space		50,500		29,190		29,190		-
Administration/Operations		816,000		200,671		208,329		(7,658)
Equipment, property and maintenance		37,000		25,023		25,023		-
Total General Government		2,463,000		1,466,813		1,473,879		(7,066)
Economic development Areawide and Neighborhood Plans		13,647,073		6,610,263		6,404,513		205,750
Redevelopment Projects		2,981,700		1,239,970		732,380		203,730 507,590
Community Improvement and Economic Development		7,894,655		6,801,706		6,797,701		4,005
Total Economic Development		24,523,428		14,651,939		13,934,594		717,345
Debt service								
Principal and interest		1,763,333		1,721,919		1,721,919		-
Total Expenditures		28,749,761		17,840,671		17,130,392		710,279
Revenues in Excess of Expenditures	\$	-	\$	4,088,502	=	4,767,675	\$	679,173
Fund balance - October 1, 2017						7,723,699		
Difference between GAAP and budgetary basis						361,419		
Fund balance - September 30, 2018					\$	12,852,793		

### Notes to Budgetary Comparison Schedules

### September 30, 2018

#### **1. Budgetary Accounting**

Florida Statutes require that all municipal governments establish budgetary systems and approve an annual operating budget. The City Commission annually adopts an operating budget and appropriates funds for the General Fund and Neighborhood Services Fund, a major special revenue fund. The Board of Commissioners of the Delray Beach Community Redevelopment Agency (CRA) adopts an annual operating budget for the CRA. The budget procedures are as follows:

- Prior to September 1, the City Manager submits to the City Commission a proposed operating budget prepared for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- Prior to September 1, the CRA Executive Director submits to the CRA Board of Commissioners a proposed operating budget prepared for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted by the City and the CRA to obtain taxpayer comments.
- The City advises the County Property Appraiser of the proposed millage rate and the date, time and place of the public hearing for budget acceptance.
- The budget and related millage rate for the City and the CRA are legally enacted by resolution.
- Changes or amendments to the budget of the City or a department must be approved by the City Commission; however, changes within a department which do not affect the total departmental expenditures may be approved at the administrative level by the City Manager. Accordingly, the legal level of control is at the department level.
- Changes or amendments to the CRA's budget for individual cost centers and in total must be approved by the Board of Commissioners; however, changes within CRA projects which do not affect the total cost center expenditures may be approved at the administrative level by the CRA Executive Director. Accordingly, the legal level of control is at the CRA cost center level.

The legally adopted appropriated budgets for the City are on the same modified-accrual basis used to reflect revenues and expenditures, except that for budgetary purposes, current year encumbrances and transfers out are treated as expenditures, transfers in are treated as revenues, on-behalf payments from the state for police and firefighters' pension benefits are not budgeted and capital outlays are reflected as current expenditures within each governmental function. The City Commission approved General Fund and Neighborhood Services Fund budget amendments increasing budgeted appropriations by \$7,619,571 and \$2,645,692, respectively, during the year ended September 30, 2018.

The CRA's adopted budget is also prepared on the same modified accrual basis used to reflect revenues and expenditures, except that non-cash exchange transactions are not budgeted and loans to various entities are recorded as expenditures. The CRA Governing Board approved budget amendments decreasing budgeted appropriations by \$10,909,090, during the year ended September 30, 2018.

### 2. Budget and Actual Comparisons

The budgetary comparison schedules are prepared on the basis of accounting used in preparing the appropriated budget. As indicated in Note 1, current year encumbrances and transfers are treated as expenditures for budgetary purposes and City on-behalf payments are not budgeted. In addition, transfers and the proceeds from debt and the sale of capital assets are included in budgeted revenues, but are considered "other financing sources" for GAAP. As a result, the General Fund and major Special Revenue Funds revenues and expenditures reported in the budgetary comparison schedules differ from the revenues and expenditures reported on the basis of GAAP.

## Notes to Budgetary Comparison Schedules

## September 30, 2018

### 2. Budget and Actual Comparisons (Continued)

The budget to actual differences of the City's General Fund and Neighborhood Service Fund and the CRA can be reconciled as follows:

	Revenues		]	Expenditures
General Fund				
Transfers	\$	3,472,261	\$	9,161,270
On-behalf payments for pension benefits		(1,861,145)		(1,861,145)
Proceeds from the sale of capital assets		1,432,730		-
Installment agreement issued		1,004,607		-
Encumbrances		-		1,963,232
Prior year encumbrances paid in current year		-		(1,878,312)
Net differences - GAAP and budgetary basis		4,048,453		7,385,045
GAAP basis		123,998,708		118,816,572
Budgetary basis	\$	128,047,161	\$	126,201,617
Neighborhood Services Fund				
Transfers	\$	175,781	\$	-
GAAP basis		762,509		842,658
Budgetary basis	\$	938,290	\$	842,658
Community Redevelopment Agency Fund				
Proceeds of revenue bonds	\$	1,250,000	\$	-
Proceeds of land sales		10,867		-
Principal paid on CRA note payable to the City		-		361,419
GAAP basis		20,637,200		16,768,973
Budgetary basis	\$	21,898,067	\$	17,130,392

### Required Supplementary Information - General Employees' Pension Plan Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios

Last Five Fiscal Years

			<b>D</b> • 137		
	2018	2017	Fiscal Year 2016	2015	2014
Total Pension Liability					
Service cost	\$ 2,493,225.00	\$ 2,119,345	\$ 2,192,881	\$ 2,203,317	\$ 2,249,595
Interest	8,777,037	8,375,249	8,161,229	7,791,771	7,502,443
Changes of benefit terms	-	-	522,720	-	-
Differences between expected and actual experience	1,447,270	(821,344)	(1,097,920)	1,375,784	-
Changes of assumptions	-	2,634,532	-	-	-
Benefit payments, including refunds	(7,307,689)	(6,971,817)	(6,535,065)	(5,993,746)	(5,436,303)
Net change in total pension liability	5,409,843	5,335,965	3,243,845	5,377,126	4,315,735
Total pension liability, beginning of fiscal year	122,223,203	116,887,238	113,643,393	108,266,267	103,950,532
Total pension liability, end of fiscal year (a)	\$ 127,633,046	\$ 122,223,203	\$ 116,887,238	\$ 113,643,393	\$ 108,266,267
Plan Fiduciary Net Position					
Contributions					
Employer	\$ 2,151,438	\$ 1,969,163	\$ 2,046,827	\$ 2,178,705	\$ 2,084,010
Plan members	799,106	717,598	618,705	948,466	1,126,054
Net investment income	13,197,102	14,474,141	10,986,275	438,253	12,191,062
Other income	-	-	18,858	7,008	5,387
Benefit payments, including refunds	(7,307,689)	(6,971,817)	(6,535,065)	(5,993,746)	(5,436,303)
Administration expense	(73,250)	(77,550)	(82,336)	(73,705)	(79,025)
Net change in plan fiduciary net position	8,766,707	10,111,535	7,053,264	(2,495,019)	9,891,185
Plan fiduciary net position, beginning of fiscal year	124,951,385	114,839,850	107,786,586	110,281,605	100,390,420
Plan fiduciary net position, end of fiscal year (b)	\$ 133,718,092	\$ 124,951,385	\$ 114,839,850	\$ 107,786,586	\$ 110,281,605
Net Pension Liability (Asset), end of fiscal year [(a)-(b)]	\$ (6,085,046)	\$ (2,728,182)	\$ 2,047,388	\$ 5,856,807	\$ (2,015,338)
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	104.8%	102.2%	98.2%	94.8%	101.9%
Covered Payroll	\$ 18,060,007	\$ 15,449,062	\$ 15,371,826	\$ 15,895,095	\$ 16,527,919
Net Pension Liability (Asset) as a Percentage of Covered Payroll	(33.7)%	(17.7)%	13.3 %	36.8 %	(12.2)%

#### Note to Schedule:

Information prior to adoption of GASB Statement No. 68 in fiscal year 2014 is not avalable.

#### Required Supplementary Information - Police Officers' Retirement System Schedule of Changes in the Net Pension Liability and Related Ratios

Last Five Fiscal Years

	Fiscal Year				Fiscal Year					
		2018		2017		2016		2015		2014
Total Pension Liability - Note 1										
Service cost	\$	2,250,201	\$	2,257,858	\$	4,161,533	\$	4,116,670	\$	4,215,639
Interest		10,150,990		9,439,367		16,394,667		19,332,804		16,854,289
Changes in excess State contributions		-		-		(1,741,230)		659,168		1,406,983
Changes of benefit terms		-		-		(1,121,765)		(347,798)		-
Differences between expected and actual experience		(1,504,488)		4,431,186		1,568,118		(2,020,566)		-
Contributions - buyback		-		-		32,218		34,696		128,140
Changes of assumptions		12,110,938		-		7,407,717		-		-
Benefit payments, including refunds		(7,543,572)		(6,907,367)		(13,532,591)		(13,282,705)		(12,180,870)
Net change in total pension liability		15,464,069		9,221,044		13,168,667		8,492,269		10,424,181
Total pension liability, beginning of fiscal year		128,408,958		119,187,914		238,707,736		230,215,467		219,791,286
Total pension liability, end of fiscal year (a)	\$	143,873,027	\$	128,408,958	\$	251,876,403	\$	238,707,736	\$	230,215,467
Plan Fiduciary Net Position - Note 1										
Contributions										
Employer	\$	5,113,912	\$	5,162,290	\$	10,789,457	\$	10,837,369	\$	9,057,075
State		786,320		742,419		1,909,358		1,896,237		1,951,084
Plan members		1,126,780		924,337		1,806,021		1,634,828		1,594,712
Net investment income (loss)		6,880,290		8,943,920		13,455,717		(1,922,565)		14,082,413
Other income		-		-		150,647		22,903		-
Equity allocation from Legacy Pension Fund		-		79,306,442		-		-		-
Benefit payments, including refunds		(7,543,572)		(6,907,367)		(13,532,591)		(13, 282, 705)		(12,180,870)
Administration expense		(108,929)		(156,400)		(245,221)		(231,434)		(232,362)
Other		-		(160,328)		-		-		-
Net change in plan fiduciary net position		6,254,801		87,855,313		14,333,388		(1,045,367)		14,272,052
Plan fiduciary net position, beginning of fiscal year		87,855,313		-		153,260,618		154,305,985		140,033,933
Plan fiduciary net position, end of fiscal year (b)	\$	94,110,114	\$	87,855,313	\$	167,594,006	\$	153,260,618	\$	154,305,985
Net Pension Liability, end of fiscal year [(a)-(b)]	\$	49,762,913	\$	40,553,645	\$	84,282,397	\$	85,447,118	\$	75,909,482
Plan Fiduciary Net Position as a Percentage										
of Total Pension Liability		65.4%		68.4%	_	66.5%		64.2%	_	67.0%
Covered Payroll	\$	11,125,424	\$	10,738,126	\$	19,643,308	\$	18,107,436	\$	16,474,658
Net Pension Liability as a Percentage										
		447.3%		377.7%		429.1%		471.9%		460.8%

#### Notes to Schedule:

Information prior to adoption of GASB Statement No. 68 in fiscal year 2014 is not avalable.

#### Note 1 - Change in Reporting Entity

Prior to 2017, the Police Officers' and Firefighters' Retirement Systems were operated as a single plan covering both employee groups. The City adopted Ordinance No. 17-16 effective October 1, 2016, that established a separate pension plan for police officers and a separate pension plan for firefighters. Information for 2016 and prior years is for the combined pension plan, referred to as the Legacy Pension Fund.

#### Note 2 - Changes of Benefit Terms

For the 2015 fiscal year, amounts reported as changes of benefit terms resulted from adoption of Ordinance 10-15 with an effective date of July 7, 2015, which provided that:

A. Member contributions will be 9.0% of earnings until the member has earned the maximum normal retirement benefit payable under the system.

#### Notes to Schedule (Continued):

#### Note 2 - Changes of Benefit Terms (Continued)

- B. For police officers who are employed on the effective date and have less than 20 years of continuous service as of that date, the following shall apply:
  - 1. For service earned on and after the effective date, the benefit multiplier shall be 3.0% per year of continuous service.
  - 2. The benefit accrued prior to the effective date shall be based on whether or not the member elected the enhanced multiplier and the number of years of continuous service at retirement.
    - a. For those electing the enhanced multiplier and retiring with 20 or more years of continuous service, the benefit multiplier for service accrued prior to the effective date will be 3.5%.
    - b. For those electing the enhanced multiplier and retiring with less than 20 years of continuous service, the benefit multiplier for service accrued prior to the effective date will be 2.5%
    - c. For those not electing the enhanced multiplier (or hired on or after April 9, 2013) and retiring with 20 years or more of continuous service, the benefit multiplier shall be 3.0% for service prior to the effective date.
    - d. For those not electing the enhanced multiplier (or hired on or after April 9, 2013) and retiring with less than 20 years of continuous service, the benefit multiplier shall be 2.5% for service prior to the effective date.
  - 3. The maximum annual starting benefit shall be \$108,000.
- C. For police officers who are employed on the effective date and have less than 10 years of service as of the effective date, earnings shall mean base wages paid to the member including state education compensation, police basic education, police career education compensation and up to 25 hours of overtime per fiscal year earned through the effective date, but excluding overtime earned after the effective date, bonuses and other payments.
- D. For police officers hired on and after the effective date:
  - 1. Average monthly earnings shall mean one sixtieth of the arithmetical average for the highest 5 years of the last 10 years preceding the actual retirement or termination date.
  - 2. Earnings shall mean basic wages paid to the member including state education compensation, police basic education, police career education compensation, but excluding overtime compensation, bonuses and other payments.
  - 3. The normal retirement date shall be the earlier of:
    - a. 25 years of continuous service regardless of age.
    - b. Age 55 and the completion of 10 years of continuous service.
  - 4. The normal retirement benefit shall be 2.75% of average monthly earnings for each year of continuous service, subject to a maximum annual starting benefit of \$108,000 and further subject to a maximum benefit of 68.75% of average monthly earnings.
  - 5. No early retirement eligibility.
- E. As of the effective date, no further benefit enhancement or benefit adjustment shall be paid to police officers, other than the 2.0% per year benefit increase.

Upon adoption of Ordinance No. 17-16, effective for the September 30, 2016 measurement date, the following changes were effective for the Police Officers' Retirement System:

- A. All Chapter 185 tax monies up to \$606,595 will be used to offset the City's pension contribution for Police Officers.
- B. Accumulated excess 185 monies totaling approximately \$2.4 million were used to pay down the unfunded actuarial accrued liability for Police officers.

#### Note 3 - Changes of assumptions

1. Effective October 1, 2017, the discount rate was lowered from 8.0% to 7.25%. The mortality assumption for active members prior to retirement was revised in accordance with a revision to the active member pre-retirement mortality assumption used by the Florida Retirement System in their July 1, 2016 actuarial valuation.

#### Required Supplementary Information - Firefighters' Retirement System Schedule of Changes in the Net Pension Liability and Related Ratios

#### Last Five Fiscal Years

					Fiscal Year				
	2018		2017		2016		2015		2014
Total Pension Liability - Note 1									
Service cost	\$ 2,325,806	\$	2,278,992	\$	4,161,533	\$	4,116,670	\$	4,215,639
Interest	11,229,505		10,477,015		16,394,667		19,332,804		16,854,289
Changes in excess State contributions	-		-		(1,741,230)		659,168		1,406,983
Changes of benefit terms	-		-		(1,121,765)		(347,798)		-
Differences between expected and actual experience	(2,478,601)		4,606,418		1,568,118		(2,020,566)		-
Contributions - buyback	-		-		32,218		34,696		128,140
Changes of assumptions	11,964,611		-		7,407,717		-		-
Benefit payments, including refunds	(7,996,621)		(8,009,598)		(13,532,591)		(13,282,705)		(12,180,870)
Net change in total pension liability	15,044,700		9,352,827		13,168,667		8,492,269		10,424,181
Total pension liability, beginning of fiscal year	142,041,316		132,688,489		238,707,736		230,215,467		219,791,286
Total pension liability, end of fiscal year (a)	\$ 157,086,016	\$	142,041,316	\$	251,876,403	\$	238,707,736	\$	230,215,467
Plan Fiduciary Net Position - Note 1									
Contributions									
Employer	\$ 4,374,387	\$	5,721,499	\$	10,789,457	\$	10,837,369	\$	9,057,075
State	1,074,825	Ψ	1,134,704	φ	1,909,358	Ψ	1,896,237	Ψ	1,951,084
Plan members	991,333		903,846		1,806,021		1,634,828		1,594,712
Net investment income (loss)	7,839,367		9,944,303		13,455,717		(1,922,565)		14,082,413
Other income	-		-		150,647		22,903		,
Equity allocation from Legacy Pension Fund	-		88,287,564				,		-
Benefit payments, including refunds	(7,996,621)		(8,009,598)		(13,532,591)		(13,282,705)		(12,180,870)
Administration expense	(111,297)		(146,369)		(245,221)		(231,434)		(232,362)
Other	-		160,328		(,)		(,,)		(,)
Net change in plan fiduciary net position	6,171,994		97,996,277		14,333,388		(1,045,367)		14,272,052
Plan fiduciary net position, beginning of fiscal year	97,996,277		-		153,260,618		154,305,985		140,033,933
Plan fiduciary net position, end of fiscal year (b)	\$ 104,168,271	\$	97,996,277	\$	167,594,006	\$	153,260,618	\$	154,305,985
Net Pension Liability, end of fiscal year [(a)-(b)]	\$ 52,917,745	\$	44,045,039	\$	84,282,397	\$	85,447,118	\$	75,909,482
Plan Fiduciary Net Position as a Percentage									
of Total Pension Liability	66.3%		69.0%		66.5%		64.2%		67.0%
Covered Payroll	\$ 10,494,232	\$	8,954,177	\$	19,643,308	\$	18,107,436	\$	16,474,658
Net Pension Liability as a Percentage									
of Covered Payroll	504.3%	_	491.9%		429.1%		471.9%		460.8%

#### Notes to Schedule:

Information prior to adoption of GASB Statement No. 68 in fiscal year 2014 is not avalable.

#### Note 1 - Change in Reporting Entity

Prior to 2017, the Police Officers' and Firefighters' Retirement Systems were operated as a single plan covering both employee groups. The City adopted Ordinance No. 17-16 effective October 1, 2016, that established a separate pension plan for police officers and a separate pension plan for firefighters. Information for 2016 and prior years is for the combined pension plan, referred to as the Legacy Pension Fund.

#### Notes to Schedule (Continued):

#### Note 2 - Changes of Benefit Terms

Upon adoption of Ordinance No. 17-16, effective for the September 30, 2016 measurement date, the following changes were effective for the Firefighters' Retirement System:

- A. The multiplier for Firefighters without an enhanced multiplier increased from 2.5% to 3% and the maximum benefit was limited to \$100,000, increased 2% per year.
- B. Firefighters will contribute 9.0% of earnings to the Plan.
- C. All Chapter 175 monies in excess of \$1,206,994 will be used to offset the City's pension contribution for Firefighters.

#### Note 3 - Changes of assumptions

1. Effective October 1, 2017, the discount rate was lowered from 8.0% to 7.25%. The mortality assumption for active members prior to retirement was revised in accordance with a revision to the active member pre-retirement mortality assumption used by the Florida Retirement System in their July 1, 2016 actuarial valuation.

# Required Supplementary Information - Pension Funds Schedules of Net Pension Liability (Asset)

# Last Five Fiscal Years

		Gene	ral F	Employees' Pens	sion Plan		
Fiscal Year Ended September 30,	Total Pension Liability	Plan Net Position		Net Pension Liability (Asset)	Plan Net Position as a Percentage of Total Pension Liability	Covered Payroll	Net Pension Liability (Asset) as a Percentage of Covered Payroll
2018 2017 2016 2015 2014	\$ 127,633,046 122,223,203 116,887,238 113,643,393 108,266,267	\$ 133,718,092 124,951,385 114,839,850 107,786,586 110,281,605	\$	(6,085,046) (2,728,182) 2,047,388 5,856,807 (2,015,338)	104.8% 102.2% 98.2% 94.8% 101.9%	\$ 18,060,007 15,449,062 15,371,826 15,895,095 16,527,919	(33.7)% (17.7)% 13.3% 36.8% (12.2)%
		Police	Off	icers' Retireme	nt System		
Fiscal Year Ended September 30, (Note 1)	Total Pension Liability	Plan Net Position		Net Pension Liability	Plan Net Position as a Percentage of Total Pension Liability	Covered Payroll	Net Pension Liability as a Percentage of Covered Payroll
2018 2017 2016 2015 2014	\$ 143,873,027 128,408,958 251,876,403 238,707,736 230,215,467	\$ 94,110,114 87,855,313 167,594,006 153,260,618 154,305,985	\$	49,762,913 40,553,645 84,282,397 85,447,118 75,909,482	65.4% 68.4% 66.5% 64.2% 67.0%	\$ 11,125,424 10,738,126 19,643,308 18,107,436 16,474,658	447.3% 377.7% 429.1% 471.9% 460.8%
		Firef	ïght	ers' Retirement	t System		
Fiscal Year Ended September 30, (Note 1)	Total Pension Liability	Plan Net Position		Net Pension Liability	Plan Net Position as a Percentage of Total Pension Liability	Covered Payroll	Net Pension Liability as a Percentage of Covered Payroll
2018 2017 2016 2015 2014	\$ 157,086,016 142,041,316 251,876,403 238,707,736 230,215,467	\$ 104,168,271 97,996,277 167,594,006 153,260,618 154,305,985	\$	52,917,745 44,045,039 84,282,397 85,447,118 75,909,482	66.3% 69.0% 66.5% 64.2% 67.0%	\$ 10,494,232 8,954,177 19,643,308 18,107,436 16,474,658	504.3% 491.9% 429.1% 471.9% 460.8%

#### Notes to Schedule:

Information prior to adoption of GASB Statement No. 68 in fiscal year 2014 is not avalable.

#### Note 1 - Change in Reporting Entity

Prior to 2017, the Police Officers' and Firefighters' Retirement Systems were operated as a single plan covering both employee groups. The City adopted Ordinance No. 17-16 effective October 1, 2016, that established a separate pension plan for police officers and a separate pension plan for firefighters. Information for 2016 and prior years is for the combined pension plan.

#### Required Supplementary Information - Pension Funds Schedules of City Contributions

#### Last Five Fiscal Years

			Fiscal Year		
	2018	2017	2016 (Note 1)	2015 (Note 1)	2014 (Note 1)
General Employees' Pension Plan Actuarially determined contribution Contributions in relation to actuarially	\$ 2,151,438	\$ 1,969,163	\$ 2,046,827	\$ 2,178,705	\$ 2,084,010
determined contribution	2,151,438	1,969,163	2,046,827	2,178,705	2,084,010
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 18,060,007	\$ 15,449,062	\$ 15,371,826	\$ 15,895,095	\$ 16,527,919
Contributions as a percentage of covered payroll	11.9%	12.7%	13.3%	13.7%	12.6%
Police Officers' Retirement System					
Actuarially determined contribution Contributions in relation to actuarially	\$ 5,985,879	\$ 5,503,513	\$ 11,294,379	\$ 11,293,235	\$ 9,209,334
determined contribution Contribution deficiency (excess)	5,720,507 \$ 265,372	5,904,709 \$ (401,196)	11,294,379 \$-	11,342,291 \$ (49,056)	9,561,997 \$ (352,663)
Covered payroll	\$ 11,125,424	\$ 10,738,126	\$ 19,643,308	\$ 18,107,436	\$ 16,474,658
Contributions as a percentage of covered payroll	51.4%	55.0%	57.5%	62.6%	58.0%
<b>Firefighters' Retirement System</b> Actuarially determined contribution Contributions in relation to actuarially	\$ 6,538,017	\$ 5,332,347	\$ 11,294,379	\$ 11,293,235	\$ 9,209,334
determined contribution Contribution deficiency (excess)	5,449,212 \$ 1,088,805	6,856,203 \$ (1,523,856)	<u> </u>	11,342,291 \$ (49,056)	9,561,997 \$ (352,663)
Covered payroll	\$ 10,494,232	\$ 8,954,177	\$ 19,643,308	\$ 18,107,436	\$ 16,474,658
Contributions as a percentage of covered payroll	51.9%	76.6%	57.5%	62.6%	58.0%

#### Notes to Schedule:

Information prior to adoption of GASB Statement No. 68 in fiscal year 2014 is not avalable.

#### Note 1 - Change in Reporting Entity

Prior to 2017, the Police Officers' and Firefighters' Retirement Systems were operated as a single plan covering both employee groups. The City adopted Ordinance No. 17-16 effective October 1, 2016, that established a separate pension plan for police officers and a separate pension plan for firefighters. Information for 2016 and prior years is for the combined pension plan.

Notes to Schedule (Continued)	General Employees'	Police Officers'	Firefighters'
Actuarial valuation date	10/1/2017	10/1/2017	10/1/2017
Measurement date	9/30/2018	9/30/2018	9/30/2018

Actuarially determined contribution rates are calculated at October 1, one year prior to the end of the fiscal year in which the contributions are reported.

Actuarial cost method	Entry Age Normal	Entry Age Normal	Entry Age Normal
Amortization method	Level Dollar, Closed	Level Dollar, Closed	Level Dollar, Closed
Remaining amortization period	25 years	20 years	20 years
Asset valuation method	5 Year Smoothed	4 Year Smoothed	4 Year Smoothed
Inflation	3.0% / year	2.5% / year	2 5% / year
Salary increases (with inflation)	4.4% - 7 2% / year	6 25% / year for first 10 years, 5.0% thereafter	6.25% / year for first 10 years, 5.0% thereafter
Investment rate of return (net of expenses, with inflation)	7.25% / year	7.25% / year	7.25% / year
Cost of living adjustments	None	1.0% / year	1.0% / year
Retirement age	Experienced-based table of rates	25% retire on normal retirement date, 10% each next two years	25% retire on normal retirement date, 10% each next two years
Mortality	RP-2000 Combined	RP-2000 Combined	RP-2000 Combined
	Healthy Participant,	Healthy Participant,	Healthy Participant,
	Female - 100% White	Female - 100% White	Female - 100% White
	Collar, Male - 50%	Collar, Male - 10%	Collar, Male - 10%
	White Collar/50% Blue Collar, Scale BB	White Collar/90% Blue Collar, Scale BB	White Collar/90% Blue Collar, Scale BB

# Required Supplementary Information - Pension Funds Schedules of Investment Returns

#### Last Five Fiscal Years

		noney-weighted rate o et of investment expens	,
Fiscal Year Ended	General Employees' Pension	Police Officers' Retirement	Firefighters Retirement
September 30,	Plan	System	System
2018	10.68%	7.81 %	8.01 %
2017	12.59%	10.74 %	10.78 %
2016	10.30%	8.86 %	8.86 %
2015	0.43%	(1.23)%	(1.23)%
2014	12.26%	9.32 %	9.32 %

#### Notes to Schedule:

Information prior to adoption of GASB Statement No. 68 in fiscal year 2014 is not avalable.

Prior to 2017, the Police Officers' and Firefighters' Retirement Systems were operated as a single plan covering both employee groups. The City adopted Ordinance No. 17-16 effective October 1, 2016, that established a separate pension plan for police officers and a separate pension plan for firefighters. Information for 2016 and prior years is for the combined pension plan.

### Required Supplementary Information - City OPEB Plan Schedule of Changes in the Total OPEB Liability and Related Ratios

For the Fiscal Year Ended September 30, 2018

		Fiscal Year 2018
Total OPEB Liability		
Service cost	\$	878,492
Interest		581,386
Changes of assumptions or other inputs		(804,506)
Benefit payments		(123,575)
Net change in total OPEB liability		531,797
Total OPEB liability, beginning of fiscal year		15,794,320
Total	OPEB liability, end of fiscal year §	16,326,117
Covered Employee Payroll	<u></u>	49,971,711
Total OPEB Liability as a Percentage of Covered Employee Payroll	_	32.7%

#### Notes to Schedule:

Information prior to adoption of GASB Statement No. 75 in fiscal year 2018 is not avalable.

The plan is funded on a pay-as-you-go basis and is not administered as a formal qualifying trust. There were no plan assets as of the date of the most recent valuation. Since there are currently no invested plan assets held in trust to finance the OPEB obligation, the discount rate is the long-term expected rate of return on tax-exempt, high quality municipal bonds based on the Fidelity 20-Year Municipal GO AA Index.

#### Changes in actuarial assumptions:

Changes of assumptions and other inputs reflect the effects of changes in the discount rate each year. The following are the discount rates used for each fiscal year:

2018	3.83%
2017	3.50%

# Required Supplementary Information - Delray Beach Police, Firefighters & Paramedics Retiree Benefit Fund Schedule of Changes in the Total OPEB Liability and Related Ratios

	Fiscal Year
Total OPEB Liability	
Service cost	\$ 189,557
Interest	942,510
Changes of assumptions or other inputs	599,499
Benefit payments	(714,048)
Net change in total OPEB liability	1,017,518
Total OPEB liability, beginning of fiscal year	12,084,541
Total OPEB liability, end of fiscal year (a)	\$ 13,102,059
Plan Fiduciary Net Position	
Contributions	
Employer	\$ 624,815
Net investment income	544,708
Benefit payments	(714,048)
Administration expense	(14,711)
Net change in plan fiduciary net position	440,764
Plan fiduciary net position, beginning of fiscal year	5,039,149
Plan fiduciary net position, end of fiscal year (b)	\$ 5,479,913
Net OPEB Liability, end of fiscal year [(a)-(b)]	\$ 7,622,146
Plan Fiduciary Net Position as a Percentage	
of Total OPEB Liability	41.8%
	<b>* 22 5 5 5 5 5 5 5 5 5 5</b>
Covered employee payroll	\$ 22,787,098
Net OPEB Liability as a Percentage	
of Covered Employee Payroll	33.4%
1 2 2	

#### Notes to Schedule:

Information prior to adoption of GASB Statement No. 75 in fiscal year 2018 is not available.

# **Changes of assumptions**

Effective October 1, 2017, the discount rate was lowered from 8.0% to 7.5%. In addition, the mortality table for healthy participants was changed from the RP-2000 Combined Mortality Table with Blue Collar Adjustment with separate rates for males and females to the RP-2000 Combined Healthy Participant Mortality Table with separate rates for males and females with 90% Blue Collar Adjustment / 10% White Collar Adjustment using Scale BB.

# Required Supplementary Information - Delray Beach Police, Firefighters & Paramedics Retiree Benefit Fund Schedule of City Contributions

For the Fiscal Year Ended September 30, 2018

	Fiscal Year 2018
Delray Beach Police, Firefighters & Paramedics Retiree Benefit Fund Actuarially determined contribution	\$ 976,925
Contributions in relation to actuarially determined contribution	624,815
Contribution deficiency (excess) Covered employee payroll	\$ 352,110 \$ 22,787,098
Contributions as a percentage of covered employee payroll	2.7%

#### Notes to Schedule:

Information prior to adoption of GASB Statement No. 75 in fiscal year 2018 is not avalable.

#### **Actuarial Assumptions:**

Actuarial valuation date	9/30/2017
Measurement date	9/30/2018

Actuarially determined contribution rates are calculated at October 1, one year prior to the fiscal year in which the contributions are reported.

Methods and assumptions used to determine contribution rates:	
Actuarial cost method	Individual Entry Age Normal
Asset valuation method	Market Value
Inflation	2.75% / year
Healthcare cost trend rate	N/A - fixed \$5,200 annual benefit with 25 or more years of service
	reduced 3% per year for service less than 25 years and increased 3%
	per year for service greater than 25 years. Minimum benefit of \$3,900.
Salary increases (with inflation)	5.00% - 6.25%
Investment rate of return (net of expenses, with inflation)	7.5% / year
Retirement age	Completion of 20 years of service, regardless of age
Mortality	RP-2000 Combined Healthy Participant Mortality Table with 90% Blue
	Collar Adjustment / 10% White Collar Adjustment using Scale BB

Combining and Individual Fund Statements and Schedules

# Non-Major Governmental Funds

#### **Special Revenue Funds**

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than major capital projects) requiring separate accounting because of legal or regulatory provisions or administrative action.

*Law Enforcement Trust Fund* – This fund accounts for revenue received from confiscated and forfeited properties from cases involving the City's Police department. Expenditures from this fund are generally for police education and training programs and equipment.

*Developers Land Contribution Fund* – This fund accounts for revenue received from developers operating within the City for projects other than those financed by proprietary funds. The City uses the developer contributions to purchase land or capital improvements for recreation facilities.

*SHIP Fund* – This fund accounts for revenue received from the Florida Housing Finance Agency for the State Housing Initiatives Partnership (SHIP) Program to provide for renovation of buildings to be used for affordable multi-family housing within the City.

*Beautification Fund* – This fund accounts for revenue received from public service taxes, which is used for capital improvements to beautify the City.

Special Projects Fund – This fund is used to account for assets held in trust by the City for a variety of earmarked purposes.

#### **Debt Service Funds**

Debt Service Funds are used to account for assets and revenues to be used for the repayment of principal and interest on debt reported in the government-wide financial statements.

*General Obligation Debt Service Fund* – This fund is used to account for the repayment of principal and interest on general obligation debt paid from ad valorem tax revenues.

*Utilities Tax Fund* – This fund is used to account for the repayment of principal and interest on special obligation debt paid from utilities tax revenues.

#### **Capital Projects Funds**

Capital Projects Funds are used to account for financial resources for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and similar trust funds). The capital projects funds used by the City are as follows:

*Capital Improvement Fund* – This fund is used to account for the construction of capital facilities financed by the 2015 Utilities Tax Bonds and projects not accounted for in the City's other capital projects funds.

2004 GO Bond Fund – This fund is used to account for the construction of major capital facilities financed by the City's 2004 general obligation bond issue and subsequent financing. The 2004 GO bonds were redeemed and retired in November 2013.

*Beach Restoration Fund* – This fund is used to account for improvements to the municipal beach area of the City.

#### CITY OF DELRAY BEACH, FLORIDA COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS September 30, 2018

			:	Special Reve	nue				Debt S	Service	C	apital Project	6	Total
		Law	Developers						General					Non-Major
		orcement	Land				Special	(	Obligation	Utilities	Capital	2004	Beach	Governmental
		Trust	Contribution	SHIP	В	eautification	Projects		Debt	Tax	Improvement	GO Bond	Restoration	Funds
ASSETS	¢	252.065	¢ 1.200.5(2	¢	¢	1 201 404	e 12(7.1)	<b>2</b> 0	10.272	¢ 1.500.444	e 2 222 024	¢ 122.071	¢ (50.400	¢ 0.770.077
Cash and cash equivalents	\$	253,865	\$ 1,308,562	\$	- \$	1,391,494	\$ 1,267,14		40,372	\$ 1,509,444	\$ 3,233,936	\$ 122,971	\$ 650,490	\$ 9,778,277
Investments		-	-		-	-	2,610,49		-	-	10,737,464	-	-	13,347,954
Accounts receivable, net		-	500		-	-	147,55	2	-	-	-	-	-	148,052
Notes receivable		-	-	1,415,70	8	-		-	-	-	-	-	-	1,415,708
Interest receivable		-	-		-	-	8,57	4	-	-	22,909	-	-	31,483
Due from other funds		-	-		-	8,261			-	-	58,500	-	-	66,761
Total Assets	\$	253,865	\$ 1,309,062	\$ 1,415,70	8 \$	1,399,755	\$ 4,033,75	9 \$	40,372	\$ 1,509,444	\$ 14,052,809	\$ 122,971	\$ 650,490	\$ 24,788,235
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES														
LIABILITIES														
Accounts payable and accrued items	\$		\$ -	\$	- \$	16,167	\$ 22,72	2 \$		\$-	\$ 741,813	s -	\$ 21,591	\$ 802,293
Deposits payable	Ψ	_	φ	φ	- <sup>ψ</sup>		14,63		_	φ	φ /11,015 -	φ 	φ 21,591	14,635
Due to other funds		_	_		_	_	150,00		_	_	_		_	150,000
Total Liabilities						16,167	187,35				741,813		21,591	966,928
					-	10,107	107,55				/41,015		21,571	500,520
DEFERRED INFLOWS OF RESOURCES														
Unavailable revenue		-	-	1,415,70	8	-			-	-	784,370	-	-	2,200,078
FUND BALANCES														
Restricted for:														
Debt service		-	-		-	-		-	40,372	1,509,444	-	-	-	1,549,816
Law enforcement		253,865	-		-	-	855,31	3	-	-	-	-	-	1,109,178
Capital improvements		-	-		-	-		-	-	-	-	122,971	-	122,971
Community development		-	-		-	-	1,37	7	-	-	-	-	-	1,377
Assigned to:														
Public safety		-	-		-	-	192,59	0	-	-	-	-	-	192,590
Parks and recreation		-	-		-	-	281,69	5	-	-	-	-	-	281,695
Capital improvements		-	1,309,062		-	1,383,588	2,515,42	7	-	-	12,526,626	-	628,899	18,363,602
Total Fund Balances		253,865	1,309,062		-	1,383,588	3,846,40	2	40,372	1,509,444	12,526,626	122,971	628,899	21,621,229
Total Liabilities, Deferred Inflows of							. /			· · ·				· · ·
Resources and Fund Balances	\$	253,865	\$ 1,309,062	\$ 1,415,70	8 \$	1,399,755	\$ 4,033,75	9 \$	40,372	\$ 1,509,444	\$ 14,052,809	\$ 122,971	\$ 650,490	\$ 24,788,235
	-		. , ,	. , .,	*	,,	. ,,	-	.,.,=	. ,,	. ,,	, <u>, , , -</u>		. ,,

#### CITY OF DELRAY BEACH, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS For the Fiscal Year Ended September 30, 2018

			ecial Revenu	e		Debt Se	ervice	0	apital Projects		Total
	Law	Developers				General					Non-Major
	Enforcement	Land			Special	Obligation	Utilities	Capital	2004	Beach	Governmental
	Trust	Contribution	SHIP	Beautification	Projects	Debt	Tax	Improvement	GO Bond	Restoration	Funds
REVENUES Taxes	s -	s - s	-	\$ -	¢	\$ 2,125,578	¢	s -	\$ -	s -	¢ 0.105.579
	5 -	5 - 5		5 -	ф -	\$ 2,123,378	ə -	ъ -	5 -	•	\$ 2,125,578
Intergovernmental Charges for services	-	-	50,192	-	-	-	-	-	-	45,282	95,474
	-	-	-	-	441,172	-	-	-	-	-	441,172
Fines and forfeitures	25,847	-	-	-	103,430	-	-	-	-	-	129,277
Miscellaneous	-	105,000	35,584	7,215	100,039	-	-	3,017,364	-	-	3,265,202
Total Revenues	25,847	105,000	85,776	7,215	644,641	2,125,578	-	3,017,364	-	45,282	6,056,703
EXPENDITURES											
Current:											
General government	-	-	85,776	-	26,674	-	-	432,882	-	-	545,332
Public safety	119,680	-	-	-	39,553	-	-	-	-	-	159,233
Physical environment	-	-	-	803,499	-	-	-	-	-	-	803,499
Parks and recreation	-	-	-	-	292,266	-	-	391,096	-	146,871	830,233
Capital outlay	-	-	_	_	52,230	-	_	7,132,429	107,624		7,292,283
Debt service:					,			.,,			,,_,_,
Principal retirement	-	-	-	-	-	1,700,000	545,000	-	-	-	2,245,000
Interest and fiscal charges	-	-	-	-	-	428,968	1,515,400	-	-	-	1,944,368
Total Expenditures	119,680	-	85,776	803,499	410,723	2,128,968	2,060,400	7,956,407	107,624	146,871	13,819,948
Excess of Revenues Over (Under)											
Expenditures	(93,833)	105,000	-	(796,284)	233,918	(3,390)	(2,060,400)	(4,939,043)	(107,624)	(101,589)	(7,763,245)
OTHER FINANCING SOURCES (USES)											
Transfers in	-	-	_	990,122	-	-	2,060,400	5,808,550	-	52,447	8,911,519
Transfers out			-				(1,800)	-			(1,800)
Total Other Financing Sources (Uses)			-	990,122			2,058,600	5,808,550	-	52,447	8,909,719
Total Other T matching Sources (Oses)				<i>))</i> 0,122			2,058,000	5,000,550		52,447	0,000,110
Net change in fund balance	(93,833)	105,000	-	193,838	233,918	(3,390)	(1,800)	869,507	(107,624)	(49,142)	1,146,474
Fund balances - October 1, 2017	347,698	1,204,062	-	1,189,750	3,612,484	43,762	1,511,244	11,657,119	230,595	678,041	20,474,755
Fund balances - September 30, 2018	\$ 253,865	\$ 1,309,062 \$	-	\$ 1,383,588	\$ 3,846,402	\$ 40,372	\$ 1,509,444	\$ 12,526,626	\$ 122,971	\$ 628,899	\$ 21,621,229
1 /				2 2 2 2 2			· · ·			/ -	

# Non-Major Enterprise Funds

Enterprise funds are used to account for operations that provide a service to citizens, financed primarily by a user charge, and where the periodic measurement of net income is deemed appropriate for capital maintenance, public policy, management control, accountability or other purposes.

*Delray Beach Municipal Golf Course Fund* – This fund is used to account for the services and activities of the City's municipal golf course.

*Lakeview Golf Course Fund* – This fund is used to account for the services and activities of the City's executive municipal golf course.

*City Marina Fund* – This fund is used to account for the services and activities of the City's municipal marina.

*Cemetery Fund* – This fund is used to account for the operation and maintenance of the City's cemetery.

#### COMBINING STATEMENT OF NET POSITION NON-MAJOR ENTERPRISE FUNDS September 30, 2018

	Municipal Golf Course	Lakeview Golf Course	City Marina	Cemetery	Total Non-Major Enterprise Funds
ASSETS					
Current Assets:					
Cash and cash equivalents	\$ 594,183	\$ 362,658			
Investments	-	-	941,981	626,317	1,568,298
Accounts receivable, net	9,480	-	-	14,828	24,308
Interest receivable	-	-	3,094	2,057	5,151
Inventories	59,054	10,699	-	-	69,753
Prepaid expenses	85,489	9,499	-	-	94,988
Restricted assets					
Cash and cash equivalents	53,194	-	-	-	53,194
Total Current Assets	801,400	382,856	1,619,670	1,555,965	4,359,891
Noncurrent Assets:					
Property, land and equipment					
Land	1,415,482	1,963,894	42,840	-	3,422,216
Buildings	2,309,544	140,718	-	-	2,450,262
Improvements other than buildings	1,200,973	899,663	1,173,492	-	3,274,128
Equipment	1,455,208	298,893	86,026	-	1,840,127
Construction in progress	38,350	-	-	-	38,350
Accumulated depreciation	(3,437,565)	(886,719)	(1,169,516)	-	(5,493,800)
Total Noncurrent Assets	2,981,992	2,416,449	132,842	-	5,531,283
Total Assets	3,783,392	2,799,305	1,752,512	1,555,965	9,891,174
LIABILITIES					
Current Liabilities:					
Accounts payable and accrued expenses	161,638	15,239	2,559	1,140	180,576
Unearned revenue	-	-	53,194	-	53,194
Current maturities of installment agreements	85,486	29,088	-	-	114,574
Refundable deposits payable	129,243	-	22,818	-	152,061
	376,367	44,327	78,571	1,140	500,405
Current Liabilities Payable from Restricted Assets:					
Accrued interest on long-term debt	1,778	-	-	-	1,778
Current maturities of revenue bonds	51,416	-	-	-	51,416
	53,194	-	-	-	53,194
Total Current Liabilities	429,561	44,327	78,571	1,140	553,599
Noncurrent Liabilities:					
Installment agreements	36,272	29,574	-	-	65,846
Total Liabilities	465,833	73,901	78,571	1,140	619,445
NET POSITION					
Net investment in capital assets	2,808,818	2,357,787	132,842	-	5,299,447
Restricted for debt service	51,416	-	-	-	51,416
Unrestricted	457,325	367,617	1,541,099	1,554,825	3,920,866
Total Net Position	\$ 3,317,559	\$ 2,725,404	\$ 1,673,941	\$ 1,554,825	\$ 9,271,729

#### CITY OF DELRAY BEACH, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION NON-MAJOR ENTERPRISE FUNDS For the Fiscal Year Ended September 30, 2018

	Ν	Municipal Golf Course		Lakeview Golf Course		City Marina		Cemetery	Total Ion-Major Enterprise Funds
OPERATING REVENUES									
Charges for services	\$	2,992,596	\$	637,666	\$	252,524	\$	84,238	\$ 3,967,024
Other operating revenue		34,500		5,010		1,020		-	40,530
Total Operating Revenues		3,027,096		642,676		253,544		84,238	4,007,554
OPERATING EXPENSES									
Operating expenses		2,738,040		505,796		149,313		3,339	3,396,488
Depreciation		189,965		85,599		9,179		-	284,743
Total Operating Expenses		2,928,005		591,395		158,492		3,339	3,681,231
Operating Income		99,091		51,281		95,052		80,899	326,323
NONOPERATING REVENUES (EXPENSES)									
Investment earnings		-		-		3,264		2,171	5,435
Rent revenue		23,485		-		95		-	23,580
Interest expense		(7,639)		(1,814)		-		-	(9,453)
Total Nonoperating Revenues (Expenses)		15,846		(1,814)		3,359		2,171	19,562
Income Before Transfers		114,937		49,467		98,411		83,070	345,885
Transfers out		(35,520)		(21,663)		(51,434)		-	(108,617)
Change In Net Position		79,417		27,804		46,977		83,070	237,268
Net Position - October 1, 2017	_	3,238,142		2,697,600		1,626,964		1,471,755	 9,034,461
Net Position - September 30, 2018	\$	3,317,559	\$	2,725,404	\$	1,673,941	\$	1,554,825	\$ 9,271,729

#### CITY OF DELRAY BEACH, FLORIDA COMBINING STATEMENT OF CASH FLOWS NON-MAJOR ENTERPRISE FUNDS For the Fiscal Year Ended September 30, 2018

		Municipal Golf Course	Lakeview Golf Course	City Marina	Cemetery	Total Non-Major Enterprise Funds
CASH FLOWS FROM OPERATING ACTIVITIES						
Receipts from customers and users Receipts from others	\$	3,040,237 23,485	\$ 645,700 S	\$    273,254 95	\$ 84,238	\$ 4,043,429 23,580
Payments to suppliers		(2,775,750)	(518,968)	(150,872)	(2,442)	(3,448,032)
Net cash provided by operating activities		287,972	126,732	122,477	81,796	618,977
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITY						
Transfers to other funds		(35,520)	(21,663)	(51,434)	-	(108,617)
Net cash used in noncapital financing activity		(35,520)	(21,663)	(51,434)	-	(108,617)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Acquisition and construction of capital assets		(118,121)	(29,008)	-	-	(147,129)
Principal paid on capital debt		(83,653)	(23,542)	-	-	(107,195)
Interest paid on capital debt		(7,639)	(1,814)	-	-	(9,453)
Net cash used in capital and related financing activities		(209,413)	(54,364)	-	-	(263,777)
CASH FLOWS FROM INVESTING ACTIVITIES						
Purchases of investments		-	-	(13,200)	(8,776)	(21,976)
Interest on investments		-	-	13,195	8,774	21,969
Net cash used in investing activities		-	-	(5)	(2)	(7)
Net change in cash and cash equivalents		43,039	50,705	71,038	81,794	246,576
Cash and cash equivalents - October 1, 2017		604,338	311,953	603,557	830,969	2,350,817
Cash and cash equivalents - September 30, 2018	\$	647,377	\$ 362,658	\$ 674,595	\$ 912,763	\$ 2,597,393
Reconciliation of cash and cash equivalents to statement of net position: Unrestricted cash and cash equivalents	\$	594,183	\$ 362,658	674,595	\$ 912,763	\$ 2,544,199
Restricted cash and cash equivalents	φ	53,194	\$ 302,038	• 074,393	\$ 912,703	53,194
Cash and cash equivalents - September 30, 2018	\$		\$ 362,658	674,595	\$ 912,763	\$ 2,597,393
						<u> </u>
Reconciliation of operating income to net						
cash provided by operating activities:	¢	00.001	¢ 51.001 (	05.052	¢ 00.000	¢ 20(202
Operating income Adjustments to reconcile operating income to	\$	99,091	\$ 51,281	\$ 95,052	\$ 80,899	\$ 326,323
net cash provided by operating activities:						
Depreciation expense		189,965	85,599	9,179	-	284,743
Rent revenue		23,485	-	95	-	23,580
Change in assets and liabilities:		-,				- )
Accounts receivable		(3,685)	-	-	-	(3,685)
Inventories		10,542	3,024	-	-	13,566
Prepaid expenses		(51,888)	(1,709)	-	-	(53,597)
Accounts payable and accrued expenses		14,178	(11,463)	(1,559)	897	2,053
Unearned revenue		-	-	16,756	-	16,756
Refundable deposits payable		6,284	-	2,954	-	9,238
Total adjustments	-	188,881	75,451	27,425	897	292,654
Net cash provided by operating activities	\$	287,972	\$ 126,732	\$ 122,477	\$ 81,796	\$ 618,977
NON-CASH INVESTING ACTIVITY Realized and unrealized loss on investments	\$	-	\$ - 5	\$ (10,186)	\$ (6,772)	\$ (16,958)

# Internal Service Funds

Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governmental units, on a cost reimbursement basis.

*Insurance Fund* – This fund is used to account for the payment of insurance claims against the City for certain self-insured coverages and for the payment of health insurance premiums. In addition, expenses related to reinsurance and claims administration are paid from this fund.

Central Garage Fund – This fund is used to account for the central garage operation of the City.

#### CITY OF DELRAY BEACH, FLORIDA COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS September 30, 2018

ASSETS         Cash and cash equivalents         S         4,683,158         S         869,920         S         5,553,078           Investments         5,115,759         2,221,114         8,036,003         10,002         -         19,002           Investments         10,902         -         12,3,492         123,414         123,123		Insurance	Central Garage	Total Internal Service Funds
Cash and cash equivalents         \$ 4,683,158         \$ 869,920         \$ 5,553,078           Investments         2,921,144         \$ 8,06,060         \$ 2,921,144         \$ 8,06,060           Accounts receivable, net         19,092         -         19,092         -         19,092           Investments         16,031         9,595         26,526         -         12,3492         123,492           Total Current Assets         9,834,940         3,924,151         13,759,091          3,759,091           Noncurrent Assets         9,834,940         3,924,151         13,759,091          3,739,091           Noncurrent Assets         131,661         31,001,122         31,132,783          3,88,985         88,185           Cupinnent         (115,987)         (20,74,548)         (20,809,539)          0,559,677           Not asset         76,524         10,483,153         10,59,677         74,606             Deferred amount related to pensions         23,989         50,617         74,606           189,839           8,98,339            19,839           1,98,839         19,98,339	ASSETS			
Investments         5,115,759         2,921,144         8,036,003           Accounts receivable         16,031         9,092         19,092           Interest receivable         16,031         9,595         2,6,26           Inventories         9,834,940         3,924,151         13,759,091           Noccurrent Assets         9,834,940         3,924,151         13,759,091           Noncurrent Assets         9,834,940         3,924,151         13,759,091           Noncurrent Assets         9,834,940         3,924,151         13,759,091           Noncurrent Assets         131,661         31,001,122         31,122,783           Accountated depreciation         (115,987)         (20,734,548)         (20,850,535)           Other asset         60,850         128,394         189,244           Total Assets         9,911,464         14,407,304         24,318,768           DEFERRED OUTFLOWS OF RESOURCES         23,989         50,617         74,606           LIABILITIES         23,989         50,617         74,606           Current tabilities:         1,042,308         1,069,329         1,069,329           Total Defered Outflows of Resources         2,3989         50,617         74,606           Current portion of compen	Current Assets:			
Accounts receivable, net         19,092         -         19,092           Interest receivable         16,931         9,595         26,526           Inventories         -         123,492         123,492           Total Current Assets         9,834,940         3,924,151         13,759,091           Noncurrent Assets         9,834,940         3,924,151         13,759,091           Noncurrent Assets         9,834,940         3,924,151         13,759,091           Noncurrent Assets         131,661         31,001,122         31,12,783           Porperty and equipment         (115,987)         (20,734,548)         (20,800,535)           Other asset         60,850         128,394         189,244           Total Noncurrent Assets         76,524         10,443,153         10,559,677           Total Assets         9,911,464         14,407,304         24,318,768           DEFERREND OUTFLOWS OF RESOURCES         23,989         50,617         74,606           LIABILITIES         23,989         50,617         74,606           Current Liabilities:         -         198,839         198,839           Current portion of insurance claims payable         1,692,308         1,107           Current portion of insurance sepayable	Cash and cash equivalents	\$ 4,683,158 \$	869,920	\$ 5,553,078
Interest receivable         16,931         9,595         26,326           Inventories         123,492         123,492         123,492           Total Current Assets         9,834,940         3,924,151         13,759,091           Noncurrent Assets         9,834,940         3,924,151         13,759,091           Noncurrent Assets         9,834,940         3,924,151         13,759,091           Noncurrent Assets         131,661         31,001,122         31,132,783           Accumulated depreciation         (115,987)         (20,734,548)         (20,850,535)           Other asset         60,850         128,394         189,244           Total Noncurrent Assets         76,524         10,483,153         10,559,677           Total Assets         76,524         10,483,153         10,559,677           Total Assets         76,524         10,483,153         10,559,677           Total Derred OutFLOWS OF RESOURCES         23,989         50,617         74,606           Current Liabilities:         23,989         50,617         74,606           Current Liabilities         247,492         347,149         594,641           Current Liabilities         1,692,308         11,69,539         1,692,308           Total Current Liabi	Investments	5,115,759	2,921,144	8,036,903
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Accounts receivable, net	19,092	-	19,092
Total Current Assets         9,834,940         3,924,151         13,759,091           Noncurrent Assets:         Property and equipment         Buildings         -         88,185         88,185           Equipment         131,661         31,001,122         31,132,783         Accumulated depreciation         (115,987)         (20,734,548)         (20,850,535)           Other asset         60,850         128,394         189,244         Total Noncurrent Assets         9,911,464         14,407,304         24,318,768           DEFERRED OUTFLOWS OF RESOURCES         DEFERRED OUTFLOWS OF RESOURCES         23,989         50,617         74,606           Current Liabilitie:         -         198,839         198,839         198,839         198,839           Current portion of compensated absences         2,392         8,715         11,107           Current portion of compensated absences         2,392         8,715         11,107           Current portion of compensated absences         2,392         8,715         11,107           Current portion of compensated absences         -         1,669,2308         -         1,669,529         1,669,529         1,669,529         1,669,529         1,669,529         1,669,529         1,669,529         1,669,529         1,669,529         1,669,529	Interest receivable	16,931	9,595	26,526
Noncurrent Assets:         -         88,185         88,185           Buildings         -         88,185         88,185           Equipment         131,661         31,001,122         31,132,783           Accumulated depreciation         (20,734,548)         (20,850,535)           Other asset         60,850         128,394         189,244           Total Noncurrent Assets         76,524         10,483,153         10,559,677           Total Assets         9,911,464         14,407,304         24,318,768           DEFFRRED OUTFLOWS OF RESOURCES         23,989         50,617         74,606           Total Deferred Quiflows of Resources         23,989         50,617         74,606           LIABILITIES         23,989         50,617         74,606           Current trabilities:         -         198,839         198,839           Current portion of insurance claims payable         -         198,839         198,839           Total Current Liabilities         -         1,069,529 <td>Inventories</td> <td></td> <td></td> <td></td>	Inventories			
Property and equipment Buildings         -         88,185         88,185           Equipment Accumulated depreciation         (115,987)         (20,734,548)         (20,850,535)           Other asset         60,850         128,394         189,244           Total Noncurrent Assets         76,524         10.483,153         10.559,677           Total Assets         23,989         50,617         74,606 <b>LIABILITIES</b> 23,989         50,617         74,606           Current portion of installment agreements         2,392         8,715         11,107           Current portion of installment agreements         2,392         8,715         11,107           Current Liabilities         -         1,069,529         1,069,529         1,069,529           Total Noncurrent Liabilities         -         1,069,529         1,069,529         1,069,529           Compensated absences payable         2,12,63         8,558         109,821           Defered amout related to pensions <t< td=""><td>Total Current Assets</td><td>9,834,940</td><td>3,924,151</td><td>13,759,091</td></t<>	Total Current Assets	9,834,940	3,924,151	13,759,091
Buildings         -         88,185         88,185           Equipment         131,661         31,001,122         31,132,783           Accumulated depreciation         (115,987)         (20,734,548)         (20,805,035)           Other asset         60,850         128,394         189,244           Total Noncurrent Assets         76,524         10,483,153         10,559,677           Total Assets         9,911,464         14,407,304         24,318,768           DEFERRED OUTFLOWS OF RESOURCES         23,989         50,617         74,606           Deferred amount related to pensions         23,989         50,617         74,606           Current Liabilities:         -         198,839         198,839           Current portion of compensated absences         2,392         8,715         11,107           Current Liabilities:         -         198,839         198,839         198,839           Total Current Liabilities         -         196,2308         -         1,692,308           Total Current Liabilities:         -         1,069,529         1,069,529         1,069,529           Insulance dains payable         21,263         88,558         109,821         1,042,100         -         4,427,000         -         4,427,000 <td>Noncurrent Assets:</td> <td></td> <td></td> <td></td>	Noncurrent Assets:			
Equipment         131.661         31.001.122         31.132.783           Accumulated depreciation         (20,734.548)         (20,830.535)           Other asset         60.850         128.394         189.244           Total Noncurrent Assets         76.524         10.483.153         10.559.677           Total Assets         79.911.464         14.407.304         24.318.768           DEFERRED OUTFLOWS OF RESOURCES         23.989         50.617         74.606           Total Deferred Outflows of Resources         23.989         50.617         74.606           Current Liabilities:         -         198.839         198.839         198.839           Current portion of compensated absences         2.47.492         347,149         594,641           Current portion of compensated absences         2.302         8.715         11.107           Current portion of compensated absences         2.302         8.715         1.692.308         -         1.692.308         -         1.692.308         -         1.692.308         -         1.692.308         -         1.692.308         -         1.692.308         -         1.692.308         -         1.692.308         -         1.692.308         -         1.692.308         -         1.692.308         -	Property and equipment			
Accumulated depreciation         (115,987)         (20,734,548)         (20,850,535)           Other asset         Net pension asset         60,850         128,394         189,244           Total Noncurrent Assets         76,524         10,483,153         10,559,677           Total Assets         9,911,464         14,407,304         24,318,768           DEFERRED OUTFLOWS OF RESOURCES         23,989         50,617         74,606           Deferred amount related to pensions         23,989         50,617         74,606           Current Liabilities:         23,989         50,617         74,606           Current portion of compensated absences         2,392         8,715         11,107           Current portion of insurance claims payable         1,692,308         -         1,692,308           Total Current Liabilities:         -         1,069,529         1,069,529           Compensated absences payable         2,1,263         88,558         109,821           Installment agreements         -         1,069,529         1,069,529           Compensated absences payable         2,1,263         88,558         109,821           Instument agreements         -         1,069,529         1,069,529         1,069,529           Compensated absences payable <td></td> <td>-</td> <td>88,185</td> <td>88,185</td>		-	88,185	88,185
Other asset $60,850$ $128,394$ $189,244$ Total Noncurrent Assets $76,524$ $10,483,153$ $10,559,677$ Total Assets $9,911,464$ $14,407,304$ $24,318,768$ DEFERRED OUTFLOWS OF RESOURCES           Deferred amount related to pensions $23,989$ $50,617$ $74,606$ Total Deferred Outflows of Resources $23,989$ $50,617$ $74,606$ LIABILITIES           Current Liabilities:           Accounts payable and accrued expenses $247,492$ $347,149$ $594,641$ Current portion of installment agreements $-198,839$ $198,839$ $198,839$ Current portion of installment agreements $-1,692,308$ $-1,692,308$ $-1,692,529$ Total Current Liabilities: $-1,263$ $88,558$ $109,821$ Insurance claims payable $4,427,000$ $-4,427,000$ $-4,427,000$ Other postemployment benefits obligation $97,957$ $261,218$ $359,175$ Total Liabilities $-1,069,529$ $1,069,529$ $10,69,529$ Defered amount related to o		131,661		31,132,783
Net pension asset $60,850$ $128,394$ $189,244$ Total Noncurrent Assets $76,524$ $10,483,153$ $10,559,677$ Total Assets $9,911,464$ $14,407,304$ $24,318,768$ DEFERRED OUTFLOWS OF RESOURCES           Defered amount related to pensions $23,989$ $50,617$ $74,606$ LIABILITIES           Current Liabilities:           Accounts payable and accrued expenses $247,492$ $347,149$ $594,641$ Current maturities of installment agreements $ 198,839$ $198,839$ $198,839$ Current portion of compensated absences $2,392$ $8,715$ $11,107$ Current portion of insurance claims payable $ 1,692,308$ $ 1,692,308$ Total Current Liabilities $ 1,069,529$ $1,069,529$ $1,069,529$ $1,069,529$ $1,069,529$ $1,069,529$ Compensated absences payable $ 1,263$ $88,558$ $109,821$ $1,427,000$ $ 4,427,000$ $ 4,427,000$ $ 4,422,000$	-	(115,987)	(20,734,548)	(20,850,535)
Total Noncurrent Assets $76,524$ $10,483,153$ $10,559,677$ Total Assets       9,911,464 $14,407,304$ $24,318,768$ DEFERRED OUTFLOWS OF RESOURCES         Deferred amount related to pensions $23,989$ $50,617$ $74,606$ Total Deferred Outflows of Resources $23,989$ $50,617$ $74,606$ LIABILITIES         Current Liabilities:         Accounts payable and accrued expenses         Current traturities of installment agreements         Current portion of compensated absences         Current Liabilities:         Installment agreements $-1,692,308$ $-1,692,308$ Total Current Liabilities: $-1,069,529$ $1,009,529$ Compensated absences payable $2,1,263$ $88,558$ $109,821$ Insurance claims payable $2,1,263$ $88,558$ $109,821$ Insurance claims payable $4,427,000$ $-4,427,000$ Other postemployment benefits obligation $97,957$ $261,218$ $359,175$ Total Liabilities $-1,069,529$ $1,069,525$ $-6,488,412$ $1,974,008$ $8,462,420$				
Total Assets $9,911,464$ $14,407,304$ $24,318,768$ DEFERRED OUTFLOWS OF RESOURCES $23,989$ $50,617$ $74,606$ Data Deferred amount related to pensions Total Deferred Outflows of Resources $23,989$ $50,617$ $74,606$ LIABILITIES $23,989$ $50,617$ $74,606$ Current maturities of installment agreements $-198,839$ $198,839$ $198,839$ Current portion of compensated absences $2,392$ $8,715$ $11,107$ Current portion of insurance claims payable $1.692,308$ $-1.692,308$ $-1.692,308$ Total Current Liabilities: $1.942,192$ $554,703$ $2.496,895$ Noncurrent Liabilities: $-1.069,529$ $1.069,529$ $1.069,529$ Installment agreements $-1.069,529$ $1.069,529$ $1.069,529$ Compensated absences payable $21,263$ $88,558$ $109,821$ Installment agreements $-1.069,529$ $1.069,529$ $1.069,529$ Compensated absences payable $21,263$ $88,558$ $109,821$ Installinent agreements $-1.069,529$	-		,	,
DEFERRED OUTFLOWS OF RESOURCES           Deferred amount related to pensions Total Deferred Outflows of Resources         23,989         50,617         74,606           LABILITIES         23,989         50,617         74,606           Current Labilities:         247,492         347,149         594,641           Current portion of compensated absences         2,392         8,715         11,107           Current portion of compensated absences         2,392         8,715         11,107           Current portion of insurance claims payable         1,692,308         -         1,692,308           Total Current Liabilities:         1,942,192         554,703         2,496,895           Noncurrent Liabilities:         -         1,069,529         1,069,529         1,069,529           Insurance claims payable         -         1,069,529         1,069,529         1,069,529           Compensated absences         -         1,069,529         5,055,525         -				
Deferred amount related to pensions Total Deferred Outflows of Resources $23,989$ $50,617$ $74,606$ LIABILITIES Current Liabilities:         Accounts payable and accrued expenses $247,492$ $347,149$ $594,641$ Current Durities of installment agreements $-198,839$ $198,839$ $198,839$ Current portion of compensated absences $2,392$ $8,715$ $11,107$ Current Liabilities $1,692,308$ $-1,692,308$ $-1,692,308$ Total Current Liabilities $1,942,192$ $554,703$ $2,496,895$ Noncurrent Liabilities: $-1,069,529$ $1,069,529$ $1,069,529$ $1,069,529$ Insurance claims payable $21,263$ $88,558$ $109,8211$ Insurance claims payable $4,427,000$ $-4,427,000$ $-4,427,000$ Other postemployment benefits obligation $97,957$ $261,218$ $359,175$ Total Noncurrent Liabilities $4,648,412$ $1,974,008$ $8,462,420$ DEFERRED INFLOWS OF RESOURCES $6,688,412$ $1,974,008$ $8,462,420$ Deferred amount related to pensions $76,571$ $161,565$	Total Assets	9,911,464	14,407,304	24,318,768
Total Deferred Outflows of Resources         23,989         50,617         74,606           LIABILITIES         Current Liabilities:         .				
LIABILITIES           Current Liabilities:           Accounts payable and accrued expenses           Current maturities of installment agreements           Current portion of compensated absences           Current portion of insurance claims payable           Total Current Liabilities:           Installment agreements           Compensated absences payable           Compensated absences           Compensated absences           Compensated absences           Compensated ab	-		/	74,606
Current Liabilities:         247,492 $347,149$ $594,641$ Current maturities of installment agreements         - $198,839$ $198,839$ Current portion of compensated absences $2,392$ $8,715$ $11,107$ Current portion of insurance claims payable $1,692,308$ - $1,692,308$ Total Current Liabilities: $1,942,192$ $554,703$ $2,496,895$ Noncurrent Liabilities: $1,942,192$ $554,703$ $2,496,895$ Installment agreements $ 1,069,529$ $1,069,529$ $1,069,529$ Compensated absences payable $21,263$ $88,558$ $109,821$ Insurance claims payable $4,427,000$ $ 4,427,000$ Other postemployment benefits obligation $97,957$ $261,218$ $359,175$ Total Liabilities $4,546,220$ $1,419,305$ $5,965,525$ Total Liabilities $6,488,412$ $1,974,008$ $8,462,420$ Deference amount related to other $90,619$ $172,361$ $252,980$ NET POSITION         Net investment in capital assets $15,674$ </td <td>Total Deferred Outflows of Resources</td> <td>23,989</td> <td>50,617</td> <td>74,606</td>	Total Deferred Outflows of Resources	23,989	50,617	74,606
Accounts payable and accrued expenses       247,492       347,149       594,641         Current maturities of installment agreements       -       198,839       198,839         Current portion of compensated absences       2,392       8,715       11,107         Current portion of insurance claims payable       1,692,308       -       1,692,308         Total Current Liabilities       1,942,192       554,703       2,496,895         Noncurrent Liabilities       -       1,069,529       1,069,529         Compensated absences payable       21,263       88,558       109,821         Insurance claims payable       97,957       261,218       359,175         Total Noncurrent Liabilities       4,427,000       -       4,427,000         Other postemployment benefits obligation       97,957       261,218       359,175         Total Liabilities       4,546,220       1,419,305       5,965,525         Total Liabilities       4,427,000       -       4,427,000         Deferred amount related to other       90,964,121       1,974,008       8,462,420         Deferred amount related to other       76,571       161,565       238,136         Total Deferred Inflows of Resources       80,619       172,361       252,980	LIABILITIES			
Current maturities of installment agreements       -       198,839       198,839         Current portion of compensated absences       2,392       8,715       11,107         Current portion of insurance claims payable       1,692,308       -       1,692,308         Total Current Liabilities       1,942,192       554,703       2,496,895         Noncurrent Liabilities:       -       1,069,529       1,069,529         Compensated absences payable       21,263       88,558       109,821         Insurance claims payable       21,263       88,558       109,821         Insurance claims payable       21,263       88,558       109,821         Insurance claims payable       97,957       261,218       359,175         Total Noncurrent Liabilities       4,427,000       -       4,427,000         Other postemployment benefits obligation       97,957       261,218       359,175         Total Liabilities       4,546,220       1,419,305       5,965,525         Total Liabilities       4,048       10,796       14,844         Deferred amount related to other       postemployment benefits obligation       4,048       10,796       14,844         Deferred amount related to pensions       76,571       161,565       238,136	Current Liabilities:			
Current portion of compensated absences $2,392$ $8,715$ $11,107$ Current portion of insurance claims payable $1,692,308$ $ 1,692,308$ Total Current Liabilities $1,942,192$ $554,703$ $2,496,895$ Noncurrent Liabilities: $ 1,069,529$ $1,069,529$ Compensated absences payable $21,263$ $88,558$ $109,821$ Insurance claims payable $4,427,000$ $ 4,427,000$ Other postemployment benefits obligation $97,957$ $261,218$ $359,175$ Total Liabilities $4,546,220$ $1,419,305$ $5,965,525$ Total Liabilities $4,648$ $10,796$ $14,844$ Deferred amount related to other $76,571$ $161,565$ $238,136$ Total Deferred Inflows of Resources $80,619$ $172,361$ $252,980$ NET POSITION $15,674$ $9,086,391$ $9,102,065$ Unrestricted $3,350,748$ $3,225,161$ $6,575,909$		247,492	347,149	594,641
Current portion of insurance claims payable $1,692,308$ $ 1,692,308$ Total Current Liabilities $1,942,192$ $554,703$ $2,496,895$ Noncurrent Liabilities: $ 1,069,529$ $1,069,529$ Compensated absences payable $21,263$ $88,558$ $109,821$ Insurance claims payable $4,427,000$ $ 4,427,000$ Other postemployment benefits obligation $97,957$ $261,218$ $359,175$ Total Noncurrent Liabilities $4,546,220$ $1,419,305$ $5,965,525$ Total Liabilities $6,488,412$ $1,974,008$ $8,462,420$ DEFERRED INFLOWS OF RESOURCES       Deferred amount related to other $76,571$ $161,565$ $238,136$ Total Deferred Inflows of Resources $80,619$ $172,361$ $252,980$ NET POSITION       Net investment in capital assets $15,674$ $9,086,391$ $9,102,065$ Unrestricted $3,350,748$ $3,225,161$ $6,575,909$		-	198,839	198,839
Total Current Liabilities         1,942,192         554,703         2,496,895           Noncurrent Liabilities:         -         1,069,529         1,069,529         1,069,529           Compensated absences payable         -         1,069,529         1,069,529         1,069,529           Insurance claims payable         -         1,069,529         1,069,529         1,069,529           Other postemployment benefits obligation         97,957         261,218         359,175           Total Noncurrent Liabilities         4,427,000         -         4,427,000           Total Noncurrent Liabilities         4,546,220         1,419,305         5,965,525           Total Liabilities         -         5,462,220         1,419,305         5,965,525           Deferred amount related to other         -         6,488,412         1,974,008         8,462,420           Deferred amount related to other         -         4,048         10,796         14,844           Deferred Inflows of Resources         -         80,619         172,361         252,980           NET POSITION         -         15,674         9,086,391         9,102,065           Unrestricted         -         15,674         9,086,391         9,102,065		2,392	8,715	11,107
Noncurrent Liabilities:           Installment agreements         - $1,069,529$ $1,069,529$ Compensated absences payable $21,263$ $88,558$ $109,821$ Insurance claims payable $4,427,000$ - $4,427,000$ Other postemployment benefits obligation $97,957$ $261,218$ $359,175$ Total Noncurrent Liabilities $4,546,220$ $1,419,305$ $5,965,525$ Total Liabilities $4,546,220$ $1,419,305$ $5,965,525$ Deferred amount related to other $6,488,412$ $1,974,008$ $8,462,420$ DEFERRED INFLOWS OF RESOURCES $6,488,412$ $1,974,008$ $8,462,420$ Deferred amount related to other $postemployment benefits obligation$ $4,048$ $10,796$ $14,844$ Deferred Inflows of Resources $76,571$ $161,565$ $238,136$ Total Deferred Inflows of Resources $80,619$ $172,361$ $252,980$ NET POSITION $15,674$ $9,086,391$ $9,102,065$ Unrestricted $3,350,748$ $3,225,161$ $6,575,909$			-	
Installment agreements       -       1,069,529       1,069,529         Compensated absences payable       21,263       88,558       109,821         Insurance claims payable       4,427,000       -       4,427,000         Other postemployment benefits obligation       97,957       261,218       359,175         Total Noncurrent Liabilities       4,546,220       1,419,305       5,965,525         Total Liabilities       6,488,412       1,974,008       8,462,420         DEFERRED INFLOWS OF RESOURCES         Deferred amount related to other       -       4,048       10,796       14,844         Deferred amount related to pensions       76,571       161,565       238,136         Total Deferred Inflows of Resources       80,619       172,361       252,980         NET POSITION       15,674       9,086,391       9,102,065         Unrestricted       3,350,748       3,225,161       6,575,909	Total Current Liabilities	1,942,192	554,703	2,496,895
Compensated absences payable       21,263       88,558       109,821         Insurance claims payable       4,427,000       -       4,427,000         Other postemployment benefits obligation       97,957       261,218       359,175         Total Noncurrent Liabilities       4,546,220       1,419,305       5,965,525         Total Liabilities       6,488,412       1,974,008       8,462,420         DEFERRED INFLOWS OF RESOURCES       6,488,412       1,974,008       8,462,420         Deferred amount related to other       4,048       10,796       14,844         Deferred amount related to pensions       76,571       161,565       238,136         Total Deferred Inflows of Resources       80,619       172,361       252,980         NET POSITION       15,674       9,086,391       9,102,065         Unrestricted       3,350,748       3,225,161       6,575,909	Noncurrent Liabilities:			
Insurance claims payable $4,427,000$ $ 4,427,000$ Other postemployment benefits obligation $97,957$ $261,218$ $359,175$ Total Noncurrent Liabilities $4,546,220$ $1,419,305$ $5,965,525$ Total Liabilities $6,488,412$ $1,974,008$ $8,462,420$ <b>DEFERRED INFLOWS OF RESOURCES</b> Deferred amount related to otherpostemployment benefits obligation $4,048$ $10,796$ $14,844$ Deferred amount related to pensions $76,571$ $161,565$ $238,136$ Total Deferred Inflows of Resources $80,619$ $172,361$ $252,980$ <b>NET POSITION</b> Net investment in capital assets $15,674$ $9,086,391$ $9,102,065$ Unrestricted $3,350,748$ $3,225,161$ $6,575,909$		-	1,069,529	1,069,529
Other postemployment benefits obligation         97,957         261,218         359,175           Total Noncurrent Liabilities         4,546,220         1,419,305         5,965,525           Total Liabilities         6,488,412         1,974,008         8,462,420           DEFERRED INFLOWS OF RESOURCES         6,488,412         1,974,008         8,462,420           Deferred amount related to other         4,048         10,796         14,844           Deferred amount related to pensions         76,571         161,565         238,136           Total Deferred Inflows of Resources         80,619         172,361         252,980           NET POSITION         15,674         9,086,391         9,102,065           Unrestricted         3,350,748         3,225,161         6,575,909		21,263	88,558	109,821
Total Noncurrent Liabilities       4,546,220       1,419,305       5,965,525         Total Liabilities       6,488,412       1,974,008       8,462,420         DEFERRED INFLOWS OF RESOURCES         Deferred amount related to other       4,048       10,796       14,844         Deferred amount related to pensions       76,571       161,565       238,136         Total Deferred Inflows of Resources       80,619       172,361       252,980         NET POSITION       15,674       9,086,391       9,102,065         Unrestricted       3,350,748       3,225,161       6,575,909	1 1	4,427,000	-	4,427,000
Total Liabilities       6,488,412       1,974,008       8,462,420         DEFERRED INFLOWS OF RESOURCES       Deferred amount related to other       4,048       10,796       14,844         Deferred amount related to pensions       76,571       161,565       238,136         Total Deferred Inflows of Resources       80,619       172,361       252,980         NET POSITION       15,674       9,086,391       9,102,065         Unrestricted       3,350,748       3,225,161       6,575,909			,	,
DEFERRED INFLOWS OF RESOURCES           Deferred amount related to other           postemployment benefits obligation         4,048         10,796         14,844           Deferred amount related to pensions         76,571         161,565         238,136           Total Deferred Inflows of Resources         80,619         172,361         252,980           NET POSITION         15,674         9,086,391         9,102,065           Unrestricted         3,350,748         3,225,161         6,575,909				<i>, , , , , , , , , , , , , , , , , , , </i>
Deferred amount related to other         postemployment benefits obligation       4,048       10,796       14,844         Deferred amount related to pensions       76,571       161,565       238,136         Total Deferred Inflows of Resources       80,619       172,361       252,980         NET POSITION         Net investment in capital assets       15,674       9,086,391       9,102,065         Unrestricted       3,350,748       3,225,161       6,575,909	Total Liabilities	6,488,412	1,974,008	8,462,420
postemployment benefits obligation         4,048         10,796         14,844           Deferred amount related to pensions         76,571         161,565         238,136           Total Deferred Inflows of Resources         80,619         172,361         252,980           NET POSITION         15,674         9,086,391         9,102,065           Unrestricted         3,350,748         3,225,161         6,575,909	DEFERRED INFLOWS OF RESOURCES			
Deferred amount related to pensions         76,571         161,565         238,136           Total Deferred Inflows of Resources         80,619         172,361         252,980           NET POSITION         15,674         9,086,391         9,102,065           Unrestricted         3,350,748         3,225,161         6,575,909	Deferred amount related to other			
Total Deferred Inflows of Resources         80,619         172,361         252,980           NET POSITION         15,674         9,086,391         9,102,065           Unrestricted         3,350,748         3,225,161         6,575,909	postemployment benefits obligation	4,048	10,796	14,844
NET POSITION           Net investment in capital assets         15,674         9,086,391         9,102,065           Unrestricted         3,350,748         3,225,161         6,575,909	Deferred amount related to pensions	76,571	161,565	,
Net investment in capital assets         15,674         9,086,391         9,102,065           Unrestricted         3,350,748         3,225,161         6,575,909	Total Deferred Inflows of Resources	80,619	172,361	252,980
Unrestricted 3,350,748 3,225,161 6,575,909	NET POSITION			
Unrestricted 3,350,748 3,225,161 6,575,909	Net investment in capital assets	15,674	9,086,391	9,102,065
	-	·		6,575,909
	Total Net Position		12,311,552	

### CITY OF DELRAY BEACH, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS

For the Fiscal Year Ended September 30, 2018

	Insurance	Central Garage Se	Total Internal rvice Funds
OPERATING REVENUES			
Charges for services	\$ 12,950,161 \$	2,648,188 \$	15,598,349
Other operating revenue	350,878	2,520,627	2,871,505
Total Operating Revenues	13,301,039	5,168,815	18,469,854
OPERATING EXPENSES			
Personal services	366,637	976,008	1,342,645
Other operating expenses	13,693,567	1,965,096	15,658,663
Depreciation	9,462	2,278,814	2,288,276
Total Operating Expenses	14,069,666	5,219,918	19,289,584
Operating loss	(768,627)	(51,103)	(819,730)
NONOPERATING REVENUES (EXPENSES)			
Investment earnings	17,727	10,122	27,849
Interest expense	-	(31,858)	(31,858)
Gain on disposal of equipment	-	22,050	22,050
Total Nonoperating Revenues (Expenses)	17,727	314	18,041
Loss Before Capital Contributions and Transfers	(750,900)	(50,789)	(801,689)
Capital contributions	-	231,061	231,061
Transfers in		79,160	79,160
Change In Net Position	(750,900)	259,432	(491,468)
Net Position - October 1, 2017, as originally reported	4,170,871	12,189,422	16,360,293
Restatement for implementation of GASB Statement 75	(53,549)	(137,302)	(190,851)
Net Position - October 1, 2017, as restated	4,117,322	12,052,120	16,169,442
Net Position - September 30, 2018	\$ 3,366,422 \$	12,311,552 \$	15,677,974

#### CITY OF DELRAY BEACH, FLORIDA COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS For the Fiscal Year Ended September 30, 2018

	Insurance	Total Central Internal Garage Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from customers and users	\$ 13,311,948 \$	5,168,815 \$ 18,480,763
Payments to suppliers	(13,672,690)	(2,521,264) (16,193,954)
Payments to employees	(367,112)	(990,544) (1,357,656)
Net cash provided by (used in) operating activities	(727,854)	1,657,007 929,153
		, , , ,
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITY		
Transfers from other funds	-	79,160 79,160
Net cash provided by noncapital financing activity	-	79,160 79,160
CASH FLOWS FROM CAPITAL AND RELATED		
FINANCING ACTIVITIES		
Acquisition and construction of capital assets	-	(2,979,863) (2,979,863)
Proceeds from the sale of capital assets	-	98,075 98,075
Principal paid on capital debt	-	(194,246) (194,246)
Interest paid on capital debt		(31,858) (31,858)
Net cash used in capital and related financing activities	-	(3,107,892) (3,107,892)
CASH FLOWS FROM INVESTING ACTIVITIES		
Purchases of investments	(71,687)	(40,935) (112,622)
Interest on investments	71,657	40,916 112,573
Net cash used in investing activities	(30)	(19) (49)
Net change in cash and cash equivalents	(727,884)	(1,371,744) (2,099,628)
Cash and cash equivalents - October 1, 2017	5,411,042	2,241,664 7,652,706
Cash and cash equivalents - September 30, 2018	\$ 4,683,158 \$	869,920 \$ 5,553,078
1 1,		
Reconciliation of operating loss to net cash		
provided by (used in) operating activities:		
Operating loss	\$ (768,627) \$	(51,103) \$ (819,730)
Adjustments to reconcile operating loss to net cash		
provided by (used in) operating activities:		
Depreciation expense	9,462	2,278,814 2,288,276
Change in assets and liabilities:		
Accounts receivable	10,909	- 10,909
Inventories	-	(31,047) (31,047)
Deferred amount related to OPEB obligation	4,048	10,796 14,844
Deferred amount related to pensions	20,596	51,506 72,102
Accounts payable and accrued expenses	(62,103)	(525,121) (587,224)
Compensated absences payable	1,712	(14,245) (12,533)
Insurance claims payable	82,980	- 82,980
OPEB obligation	3,191	8,509 11,700
Net pension asset	(30,022)	(71,102) (101,124)
Total adjustments	40,773	1,708,110 1,748,883
Net cash provided by (used in) operating activities	\$ (727,854) \$	1,657,007 \$ 929,153
NON-CASH CAPITAL AND RELATED FINANCING AND INVESTING ACTIVITIES		
Equipment contributed from governmental capital assets	\$ - \$	231,061 \$ 231,061
Realized and unrealized loss on investments	\$ (55,316) \$	(31,586) \$ (86,902)
	¢ (55,510) ¢	(01,000) \$ (00,902)

# Fiduciary Funds

Fiduciary Funds are used to account for assets held in trust or as an agent by the City for others and include pension trust funds.

*General Employees' Pension Fund* – This fund is used to account for assets held in a trustee capacity for the retirement pensions of all permanent, full-time City employees except those covered by the Police Officers' and Firefighters' Retirement System Funds.

*Police Officers' Retirement System Fund* – This fund is used to account for assets held in a trustee capacity for the retirement pensions of all non-civilian police department employees of the City. The fund was established by City Ordinance No. 17-16 which created a separate retirement system for all non-civilian police department employees, effective October 1, 2016.

*Firefighters' Retirement System Fund* – This fund is used to account for assets held in a trustee capacity for the retirement pensions of all non-civilian fire department employees of the City. The fund was established by City Ordinance No. 17-16 which created a separate retirement system for all non-civilian fire department employees, effective October 1, 2016.

#### CITY OF DELRAY BEACH, FLORIDA COMBINING STATEMENT OF PLAN NET POSITION PENSION TRUST FUNDS September 30, 2018

	1	General Employees' Pension	Police Officers' Retirement System		Firefighters' Retirement System	Ре	Total ension Trust Funds
ASSETS	¢	22.440	¢ 0.107	¢	2 500	¢	27.22(
Cash	\$	22,440	\$ 2,197	\$	2,599	\$	27,236
Investments:		1 401 070	1 000 500		2 279 465		5 (00 0/5
Money market mutual funds		1,401,069	1,922,533		2,278,465		5,602,067
U.S. Government securities		11,972,811	7,782,744		8,563,685		28,319,240
U.S. Government Agency securities		6,975,662	1,524,948		1,014,959		9,515,569
Mortgage and asset-backed securities			383,487		428,724		812,211
Domestic corporate bonds		7,631,112	6,325,725		7,368,164		21,325,001
International fixed income investment fund		5,090,764	3,432,232		3,840,576		12,363,572
Domestic equity securities		15,119,459	26,607,658		33,626,458		75,353,575
Domestic equity mutual funds		5,106,820	6,280,861		4,556,031		15,943,712
Domestic equity index funds		68,021,591	9,665,114		9,469,020		87,155,725
International equity mutual funds		12,167,074	15,018,661		16,998,721		44,184,456
Foreign stocks		136,704	332,000		405,402		874,106
Timber investment funds		-	1,233,254		1,366,847		2,600,101
Real estate investment trusts		-	459,791		511,840		971,631
Real estate investment funds		-	7,617,662		8,442,849		16,060,511
Fixed income alternative investment fund		-	3,356,826		3,720,454		7,077,280
Interest and dividends receivable		108,556	106,212		122,033		336,801
Pending trades receivable		937,390	946,671		1,106,110		2,990,171
Employee contributions receivable		-	39,327		36,014		75,341
City contributions receivable		-	798,813		-		798,813
State contributions receivable		-	786,320		1,074,825		1,861,145
Due from Firefighters' Retirement System		-	87,858		-		87,858
Total Assets		134,691,452	94,710,894		104,933,776		334,336,122
LIABILITIES							
Accounts payable		84,379	71,065		77,623		233,067
Pending trades payable		888,981	529,715		600,024		2,018,720
Due to Police Officers' Retirement System		-	-		87,858		87,858
Total Liabilities		973,360	600,780		765,505		2,339,645
NET POSITION							
Restricted for pension benefits	\$	133,718,092	\$ 94,110,114	\$	104,168,271	\$	331,996,477

#### CITY OF DELRAY BEACH, FLORIDA COMBINING STATEMENT OF CHANGES IN PLAN NET POSITION PENSION TRUST FUNDS For the Fiscal Year Ended September 30, 2018

	1	Police General Officers' Employees' Retirement Pension System			Firefighters' Retirement System			Total ension Trust Funds
ADDITIONS								
Contributions								
Employer	\$	2,151,438	\$	5,113,912	\$	4,374,387	\$	11,639,737
State of Florida		-		786,320		1,074,825		1,861,145
Plan members		799,106		1,126,780		991,333		2,917,219
Total contributions		2,950,544		7,027,012		6,440,545		16,418,101
Investment earnings								
Net appreciation in fair value of investments		9,636,994		5,187,305		5,927,177		20,751,476
Interest, dividends and investment fund income		3,829,668		2,353,782		2,647,741		8,831,191
Other investment income		3,252		5,915		6,556		15,723
		13,469,914		7,547,002		8,581,474		29,598,390
Less investment expenses - custodian fees		(272,812)		(666,712)		(742,107)		(1,681,631)
Net investment earnings		13,197,102		6,880,290		7,839,367		27,916,759
Total Additions		16,147,646		13,907,302		14,279,912		44,334,860
DEDUCTIONS								
Benefits		7,181,239		7,426,110		7,986,172		22,593,521
Refunds of contributions		126,450		117,462		10,449		254,361
Administrative expenses		73,250		108,929		111,297		293,476
Total Deductions		7,380,939		7,652,501		8,107,918		23,141,358
Change In Plan Net Position		8,766,707		6,254,801		6,171,994		21,193,502
Net Position Restricted for Pension Benefits at October 1, 2017		124,951,385		87,855,313		97,996,277		310,802,975
Net Position Restricted for Pension Benefits at September 30, 2018	\$	133,718,092	\$	94,110,114	\$	104,168,271	\$	331,996,477

Other Supplementary Information

# Schedule of Revenue and Other Financing Sources— Budget and Actual—General Fund

# For the Fiscal Year Ended September 30, 2018

	Original Budget	Final Amended Budget	Actual	Variance Positive (Negative)
Revenue:				
Taxes:				
Ad valorem	\$ 63,066,609	\$ 63,566,609	\$ 63,702,987	\$ 136,378
Sales and use	1,517,462	1,467,462	1,436,066	(31,396)
Utility	6,576,404	6,751,687	6,661,474	(90,213)
Communications Services Tax	2,968,365	3,078,365	3,181,131	102,766
Business tax receipts	900,000	800,000	883,112	83,112
Total taxes	75,028,840	75,664,123	75,864,770	200,647
Fees and permits:				
Building permits	6,500,000	5,120,000	6,165,855	1,045,855
Franchise fees	5,243,004	5,363,004	5,240,982	(122,022)
Miscellaneous	955,012	2,146,300	2,736,149	589,849
License fees	50,000	50,000	7,041	(42,959)
Total fees and permits	 12,748,016	12,679,304	14,150,027	1,470,723
Intergovernmental:				
Federal shared revenue:				
Hazmat Sustainment	65,660	114,882	101,605	(13,277)
Highway Safety Grants	-	20,000	70,000	50,000
Justice Assistance Grants	-	-	129,728	129,728
Total federal shared revenue	 65,660	134,882	301,333	166,451
State shared revenue:				
State revenue sharing	2,126,277	2,161,277	2,171,328	10,051
Local government sales tax	5,211,402	5,131,402	5,132,153	751
Alcoholic beverage licenses tax	82,065	82,065	100,012	17,947
Municipal fuel tax refund	52,598	52,598	-	(52,598)
Mobile home licenses tax	-	-	603	603
Fire incentive	73,500	73,500	72,743	(757)
State grants	-	45,000	66,461	21,461
Total state shared revenue	 7,545,842	7,545,842	7,543,300	(2,542)
Shared revenue from local units:				
County occupational licenses	107,500	107,500	148,293	40,793
Palm Beach County grants	-	-	36,279	36,279
Total shared revenue from local units	 107,500	107,500	184,572	77,072
Total intergovernmental	7,719,002	7,788,224	8,029,205	240,981

Continued on next page.

# Schedule of Revenue and Other Financing Sources— Budget and Actual—General Fund (Continued)

# For the Fiscal Year Ended September 30, 2018

	Original Budget	Final Amended Budget		Actual		Variance Positive (Negative)
Revenue (continued):						
Charges for services:						
General government	\$ 601,364	\$ 871,364	\$	1,142,188	\$	270,824
Public safety	8,302,112	8,122,838		7,888,270		(234,568)
Physical environment	123,727	138,727		123,191		(15,536)
Parking	1,885,528	1,940,596		2,121,218		180,622
Culture and recreation	1,649,530	1,233,361		1,007,567		(225,794)
Total charges for services	 12,562,261	12,306,886		12,282,434		(24,452)
Fines and forfeitures:						
Court	927,206	1,041,206		1,150,627		109,421
Penalties on licenses and permits	66,076	66,076		85,811		19,735
Violations of local ordinances	195,000	195,000		108,650		(86,350)
Total fines and forfeitures	 1,188,282	1,302,282		1,345,088		42,806
Miscellaneous:						
Interest	842,848	884,148		1,223,981		339,833
Rents and special assessments	127.372	127,372		117,244		(10,128)
Sale of capital assets	600	1,423,600		1,432,730		9,130
Contributions and donations	5,902,289	5,530,829		5,029,168		(501,661)
Recovery of administrative costs	4,109,195	3,856,987		3,856,975		(12)
Other	289,549	288,549		238,671		(49,878)
Total miscellaneous	 11,271,853	12,111,485		11,898,769		(212,716)
Total revenue	 120,518,254	121,852,304		123,570,293		1,717,989
Other financing sources:						
Prior year surplus	-	6,285,521		-		(6,285,521)
Installment agreement	-	-		1,004,607		1,004,607
Transfers in:						
Water and Sewer Fund	3,439,168	3,439,168		2,962,162		(477,006)
Municipal and Lakeview Golf Course Funds	57,183	57,183		57,183		-
City Marina Fund	51,434	51,434		51,434		-
Utilities Tax Fund	1,800	1,800		1,800		-
Sanitation Fund	92,638	92,638		92,638		-
Stormwater Utility Fund	420,837	420,837		307,044		(113,793)
Total transfers in	 4,063,060	4,063,060		3,472,261		(590,799)
Total other financing sources	 4,063,060	10,348,581		4,476,868		(5,871,713)
Total revenue and other financing sources	\$ 124,581,314	\$ 132,200,885	=	128,047,161	\$	(4,153,724)
Reconciliation to GAAP basis statements:						
On-behalf payments				1,861,145	_	
Revenue and other financing sources - GAAP basis			\$	129,908,306	=	

# Schedule of Expenditures, Encumbrances and Other Financing Uses—Compared with Appropriations—General Fund

# For the Fiscal Year Ended September 30, 2018

		Original Budget	Final Amended Budget	Current Year Expenditures	Current Year Encumbrances Outstanding	Total Expenditures and Encumbrances	Unencumbered Balance Lapsed
General government:							
City commission	\$	226,557	\$ 365,033	\$ 259,091	\$ 5,500	\$ 264,591	\$ 100,442
City manager		875,916	967,512	953,049	56,000	1,009,049	(41,537)
Economic development		238,600	238,600	133,701	-	133,701	104,899
Human resources		881,120	907,140	906,785	-	906,785	355
Public information office		70,309	127,109	124,418	-	124,418	2,691
City clerk		864,540	870,102	717,671	21,000	738,671	131,431
Finance		1,940,015	2,292,367	2,119,724	23,417	2,143,141	149,226
Information technology		3,848,728	4,501,830	3,645,233	941,474	4,586,707	(84,877)
City attorney		1,435,333	1,435,333	1,179,382	-	1,179,382	255,951
Purchasing		701,893	701,893	611,322	163	611,485	90,408
Cemetery		320,850	405,271	346,475	6,479	352,954	52,317
Grants and Aids:							
Library		1,453,500	1,453,500	1,453,500	-	1,453,500	-
Other grants and aids		221,700	342,700	342,700	-	342,700	-
Miscellaneous and contingency		806,519	1,581,120	576,512	-	576,512	1,004,608
Transfers to component units		11,768,211	11,768,211	11,731,860	-	11,731,860	36,351
Total general government		25,653,791	27,957,721	25,101,423	1,054,033	26,155,456	1,802,265
Public safety:							
Law enforcement		31,208,430	32,536,553	32,540,343	182,917	32,723,260	(186,707)
Fire control		29,041,964	29,583,733	29,180,837	91,194	29,272,031	311,702
Community improvement administration		1,434,148	1,511,148	1,433,393	15,838	1,449,231	61,917
Planning and zoning		6,723,696	2,118,163	1,286,802	109,135	1,395,937	722,226
Building inspection		1,567,023	2,234,739	2,236,344	-	2,236,344	(1,605)
Code compliance		1,391,897	1,427,715	1,360,965	-	1,360,965	66,750
Total public safety		71,367,158	69,412,051	68,038,684	399,084	68,437,768	974,283
Physical environment:							
Engineering		2,573,512	2,734,985	1,701,869	163,602	1,865,471	869,514
Parking facilities		1,760,334	1,930,875	1,528,728	10,907	1,539,635	391,240
Public works:							
Traffic operations		473,986	473,986	419,511	135	419,646	54,340
Administration		597,800	597,800	585,053	-	585,053	12,747
Street lighting		777,113	819,113	818,193	-	818,193	920
Street maintenance		1,205,249	1,190,376	1,164,099	28,696	1,192,795	(2,419)
Building maintenance		2,175,953	3,210,162	2,257,916	262,699	2,520,615	689,547
Total physical environment		9,563,947	10,957,297	8,475,369	466,039	8,941,408	2,015,889

Continued on next page.

# Schedule of Expenditures, Encumbrances and Other Financing Uses—Compared with Appropriations—General Fund (Continued)

# For the Fiscal Year Ended September 30, 2018

_	Original Budget		Final Amended Budget	Current Year Expenditures	Current Year Encumbrances Outstanding	Total Expenditures and Encumbrances	Unencumbered Balance Lapsed
Parks and recreation:							
Administration	8 885,003	\$	941,953	\$ 793,716	\$ 32,000	\$ 825,716	\$ 116,237
Out of school program	405,350		405,350	375,049	-	375,049	30,301
Teen center	349,452		349,452	340,761	-	340,761	8,691
Catherine Strong Park	347,930		347,930	318,440	-	318,440	29,490
Community center	307,315		310,315	296,605	-	296,605	13,710
Veteran's park recreation facility	179,883		188,883	188,219	-	188,219	664
Pompey Park recreation facility	893,283		958,283	958,076	8,313	966,389	(8,106)
Parks maintenance	3,766,840		3,799,673	3,557,750	3,763	3,561,513	238,160
Special events	178,138		192,138	191,984	-	191,984	154
Tennis centers	1,278,910		1,532,910	1,396,083	-	1,396,083	136,827
Tennis stadium	2,603,418		2,603,418	2,487,053	-	2,487,053	116,365
Aquatics	547,137		547,137	404,307	-	404,307	142,830
Athletics	513,713		510,713	515,282	-	515,282	(4,569)
Total parks and recreation	12,256,372		12,688,155	11,823,325	44,076	11,867,401	820,754
Debt service:							
Principal retirement	1,835,952		1,835,952	1,505,732	-	1,505,732	330,220
Interest and fiscal charges	188,371		188,371	132,582	-	132,582	55,789
Total debt service	2,024,323		2,024,323	1,638,314	-	1,638,314	386,009
Total expenditures and encumbrances	120,865,591		123,039,547	115,077,115	1,963,232	117,040,347	5,999,200
Other financing uses:							
Transfers out to other funds:							
Neighborhood Services Fund	175,781		175,781	175,781	-	175,781	-
Beautification Fund	930,000		985,000	984,932	-	984,932	68
Utilities Tax Fund	2,060,400		2,060,400	2,060,400	-	2,060,400	-
Capital Improvement Fund	497,095		5,808,550	5,808,550	-	5,808,550	-
Beach Restoration Fund	52,447		52,447	52,447	-	52,447	-
Central Garage Fund	-		79,160	79,160	-	79,160	-
Total other financing uses	3,715,723		9,161,338	9,161,270	-	9,161,270	68
Total expenditures, encumbrances	104 591 214	¢	122 200 005	¢ 104 000 005	¢ 1.0(2.222	126 201 617	¢ 5,000, <b>2</b> (8
and other financing uses	5 124,581,314	\$	132,200,885	\$ 124,238,385	\$ 1,963,232	126,201,617	\$ 5,999,268
Reconciliation to GAAP basis statements:							
Current year encumbrances outstanding						(1,963,232)	
Prior year encumbrances paid in current year						1,878,312	
On-behalf payments						1,861,145	
Expenditures and other financing uses - GAAP	basis					\$ 127,977,842	

Schedules of Debt Service Requirements

# Summary Schedule of Debt Service Requirements (Principal and Interest) to Maturity

Fiscal Year Ending September 30	General igation Bonds	Governmental Activities Revenue Bonds		ter and Sewer venue Bonds	Installment Agreements	Total Requirements	
2019 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031 2032 2033	\$ 2,142,108 2,147,006 2,139,201 2,133,746 2,130,461 2,134,041 - - -	\$ 8,599,248 7,784,758 7,775,934 7,781,434 7,780,209 7,415,080 6,947,725 6,940,526 6,940,526 6,951,004 3,428,500 3,432,850 3,429,500 3,429,500 3,429,500 3,429,500 1,028,438	\$	2,160,481 1,937,403 1,951,329 1,948,965 - - - - - - - - - - - - - - - - - - -	\$ 	\$	13,390,476 12,325,959 12,293,299 12,261,529 10,298,236 9,936,731 6,947,725 6,940,526 6,951,004 3,428,500 3,432,850 3,429,500 3,429,500 3,429,812 3,428,250 1,028,438
2034	-	1,027,050		-	-		1,027,050
2035	\$ 12,826,563	\$ 1,024,650 88,204,968	\$	- 7,998,178	\$ 2,544,826	\$	1,024,650 111,574,535

# Combined Schedule of General Obligation Bond Debt Service Requirements

Fiscal Year Ending	Deter sin al	La douro d	Tatal		Balance itstanding at nd of Fiscal
September 30	Principal	Interest	Total		Year
2019	\$ 1,750,000	\$ 392,108	\$ 2,142,108	\$	10,684,455
2020	1,820,000	327,006	2,147,006		8,537,449
2021	1,880,000	259,201	2,139,201		6,398,248
2022	1,945,000	188,746	2,133,746		4,264,502
2023	2,015,000	115,461	2,130,461		2,134,041
2024	 2,095,000	39,041	2,134,041		-
	\$ 11,505,000	\$ 1,321,563	\$ 12,826,563	-	

# Schedule of General Obligation Bonds (Series 2005)

Fiscal Year Ending	Principal	Interest				_		Ou	Balance tstanding at 1d of Fiscal	Interest
September 30	February 1	Febr	oruary 1 August 1		_	Total		Year	Rate	
2019 2020 2021 2022 2023 2024	\$ 895,000 940,000 985,000 1,030,000 1,080,000 1,135,000 \$ 6,065,000		152,954 130,383 106,677 81,836 55,860 28,625 556,335	\$	130,383 106,677 81,836 55,860 28,624 403,380	\$	$\begin{array}{c} 1,178,337\\ 1,177,060\\ 1,173,513\\ 1,167,696\\ 1,164,484\\ 1,163,625\\ \overline{7,024,715}\end{array}$	\$	5,846,378 4,669,318 3,495,805 2,328,109 1,163,625	5.04% 5.04 5.04 5.04 5.04 5.04 5.04
Original Authorization Issued Date of Issue Maturity Range Principal Payment Date Interest Payment Dates Denomination Call Features Paying Agent Ratings	<ul> <li>\$24,000,000</li> <li>\$10,000,000</li> <li>August 26, 200</li> <li>Serially February</li> <li>February 1 of e</li> <li>February 1 and</li> <li>\$5,000</li> <li>Penalty with ea</li> <li>SunTrust Bank</li> <li>N/A</li> </ul>	ry 1, 2014 ach year August 1 rly prepay	U	Febru	uary 1, 2024					

Projects: The bonds were issued for the purpose of acquiring land and constructing and developing parks and recreation facilities in the City.

# Schedule of General Obligation Bonds (Series 2013)

Fiscal Year Ending	Principal	Int	erest			Balance utstanding at End of Fiscal	Interest	
September 30	February 1	February 1	August 1	Total		Year	Rate	
2019 2020 2021 2022 2023 2024	\$ 855,000 880,000 895,000 915,000 935,000 <u>960,000</u> \$ 5,440,000	49,747 40,199 30,489 20,561 10,416	40,199 30,489 20,561 10,416	969, 965, 966, 965, 970,	946 588 950 977 416	4,838,077 3,868,131 2,902,443 1,936,393 970,416	2.17% 2.17 2.17 2.17 2.17 2.17 2.17	
Original Authorization Issued Date of Issue Maturity Range Principal Payment Date Interest Payment Dates Denomination Call Features Paying Agent/Registrar Ratings	<ul> <li>February 1 of e</li> <li>February 1 and</li> <li>\$5,000</li> </ul>	ry 1, 2014 through each year August 1 mandatory redempt age Corporation						

Projects: The bonds were issued for the purpose of acquiring land and constructing and developing parks and recreation facilities in the City.

Combined Schedule of Governmental Activities Revenue Bonds
Debt Service Requirements

Fiscal Year Ending								Balance itstanding at nd of Fiscal	
September 30		Principal		Interest		Total	Year		
2018	\$	6,418,842	\$	2,180,406	\$	8,599,248	\$	79,605,720	
2019	Ŷ	5,766,725	Ŷ	2,018,033	Ψ	7,784,758	Ŷ	71,820,962	
2020		5,934,416		1,841,518		7,775,934		64,045,028	
2021		6,122,528		1,658,906		7,781,434		56,263,594	
2022		6,311,071		1,469,138		7,780,209		48,483,385	
2023		6,142,627		1,272,453		7,415,080		41,068,305	
2024		5,865,000		1,082,725		6,947,725		34,120,580	
2025		6,050,000		890,526		6,940,526		27,180,054	
2026		6,260,000		691,004		6,951,004		20,229,050	
2027		2,855,000		573,500		3,428,500		16,800,550	
2028		2,945,000		487,850		3,432,850		13,367,700	
2029		3,030,000		399,500		3,429,500		9,938,200	
2030		3,125,000		304,812		3,429,812		6,508,388	
2031		3,225,000		203,250		3,428,250		3,080,138	
2032		930,000		98,438		1,028,438		2,051,700	
2033		960,000		67,050		1,027,050		1,024,650	
2034		990,000		34,650		1,024,650		-	
	\$	72,931,209	\$	15,273,759	\$	88,204,968			

Note: Excludes allocable portion of business-type debt from the Revenue Bonds (Series 2000) and Revenue Refunding and Improvement Bonds (Series 2003). Includes all CRA Tax Increment Redevelopment Revenue Bonds.

# Schedule of Revenue Bonds (Series 2000)

Fiscal Year Ending	Serial Bond Principal	Inter	est		Balance Outstanding at End of Fiscal	Interest	
September 30	June 1	December 1	June 1	Total	Year	Rate	
2019	\$ 600,000	\$ 15,735	\$ 15,735	\$ 631,470	\$ -	5.245%	
Original Authorization Issued Date of Issue Maturity Range Principal Payment Date Interest Payment Dates Pledged Revenue Denomination Call Features Paying Agent Ratings	– June 1 of each y	ne 1, 1999 through J ear mber 1 of each year tax revenues payment	fune 1, 2019				

Projects: The bonds were issued to finance all or a portion of the costs of certain roadway improvements including water, sewer and drainage work, and a portion of the costs of a tri-party radio system. Approximately 73% of the bonds are governmental activities debt and 27% are business-type activities debt.

# Schedule of Revenue Refunding and Improvement Bonds (Series 2003)

Fiscal Year Ending	Serial Bond Principal		Inte	erest				Outst	llance anding at of Fiscal	Interest	
September 30	June 1	De	ecember 1 June 1			-	Total	Ŋ	lear	Rate	
2019	\$ 920,0	00 \$	16,831	\$	16,831	\$	953,662	\$	-	3.66%	
Original Authorization Issued Date of Issue Maturity Range Principal Payment Date Interest Payment Dates Pledged Revenue Denomination Call Features Paying Agent Ratings	<ul> <li>\$9,685,000</li> <li>\$9,685,000</li> <li>December 2</li> <li>Serial Bonds</li> <li>June 1 of each</li> <li>June 1 and I</li> <li>Non-ad valo</li> <li>N/A</li> <li>Penalty for each</li> <li>SunTrust Ba</li> <li>N/A</li> </ul>	2003 : June 1, 2 ch year eccember rem tax re arly paym	2003 through l of each yea venues			d tern	1 bonds				

Projects: The bonds were issued to current refund Series 1999 and Series 2002 Tax Exempt Bonds, in whole, and Series 2002 Taxable Bonds in part. Approximately 95% of the bonds are governmental activities debt and approximately 5% of the bonds are business-type activities debt.

#### Schedule of Capital Improvement Revenue Bonds (Series 2017)

Fiscal Year Ending		erial Bond Principal		Inte	erest	t	_			Balance itstanding at nd of Fiscal	Interest
September 30	(	October 1		April 1	October 1		Total		Year		Rate
2019 2020 2021 2022 2023 2024 2025 2026 2027	\$	$\begin{array}{c} 2,980,000\\ 3,035,000\\ 3,095,000\\ 3,155,000\\ 3,220,000\\ 3,280,000\\ 3,345,000\\ 3,410,000\\ 3,480,000\\ 29,000,000\\ \end{array}$	\$	284,200 254,996 225,253 194,922 164,003 132,447 100,303 67,522 34,104 1,457,750	\$	254,996 225,253 194,922 164,003 132,447 100,303 67,522 34,104 - 1,173,550	\$	3,519,196 3,515,249 3,515,175 3,513,925 3,516,450 3,512,750 3,512,825 3,511,626 3,514,104 31,631,300	\$	28,112,104 24,596,855 21,081,680 17,567,755 14,051,305 10,538,555 7,025,730 3,514,104	$     1.96\% \\     1.96 \\     1.96 \\     1.96 \\     1.96 \\     1.96 \\     1.96 \\     1.96 \\     1.96 \\     1.96 \\     1.96 $
Original Authorization Issued Date of Issue Maturity Range Principal Payment Date Interest Payment Dates Pledged Revenue Denomination	- \$3 - Ju - Se - Oc - Aj	ctober 1 of eac pril 1 and Octo pn-ad valorem	ctob ch ye ober	er 1, 2018 thro ear 1 of each year	C	October 1, 202	26				

- Optional redemption for bonds maturing on or after June 1, 2026 at 100%

Bank of America
N/A Paying Agent

Call Features

Ratings

Projects: The bonds were issued to finance the costs of certain infrastructure capital projects.

Fiscal Year Ending	Serial Bond Principal	Principal Interest						Balance utstanding at Ind of Fiscal	Interest		
September 30	June 1	D	ecember 1		June 1	une 1 Total			Year	Rate	
2019	\$ 570,000	\$	744,075	\$	744,075	\$	2,058,150	\$	47,686,750	5.00%	
2020	1,975,000	Ŷ	729,825	Ψ	729,825	Ψ	3,434,650	Ψ	44,252,100	5.00	
2021	2,065,000		680,450		680,450		3,425,900		40,826,200	5.00	
2022	2,175,000		628,825		628,825		3,432,650		37,393,550	5.00	
2023	2,280,000		574,450		574,450		3,428,900		33,964,650	5.00	
2024	2,400,000		517,450		517,450		3,434,900		30,529,750	5.00	
2025	2,520,000		457,450		457,450		3,434,900		27,094,850	5.00	
2026	2,640,000		394,450		394,450		3,428,900		23,665,950	5.00	
2027	2,780,000		328,450		328,450		3,436,900		20,229,050	5.00	
2028	2,855,000		286,750		286,750		3,428,500		16,800,550	5.00	
2029	2,945,000		243,925		243,925		3,432,850		13,367,700	3.00	
2030	3,030,000		199,750		199,750		3,429,500		9,938,200	3.00	
2031	3,125,000		152,406		152,406		3,429,812		6,508,388	3.00	
2032	3,225,000		101,625		101,625		3,428,250		3,080,138	3.13	
2033	930,000		49,219		49,219		1,028,438		2,051,700	3.25	
2034	960,000		33,525		33,525		1,027,050		1,024,650	3.25	
2035	990,000		17,325		17,325		1,024,650		-	3.38	
	\$ 37,465,000	\$	6,139,950	\$	6,139,950	\$	49,744,900				

#### Schedule of Utilities Tax Revenue Refunding and Improvement Bonds (Series 2015)

Original Authorization Issued Date of Issue Maturity Range	<ul> <li>\$44,000,000</li> <li>\$39,020,000 Serial Bonds</li> <li>April 1, 2015</li> <li>Serial Bonds: June 1, 2016 through June 1, 2035</li> </ul>
Maturity Range	<ul> <li>Serial Bonds: June 1, 2016 through June 1, 2035</li> </ul>
Principal Payment Date	– June 1 of each year
Interest Payment Dates	<ul> <li>June 1 and December 1 of each year</li> </ul>
Pledged Revenue	<ul> <li>Utilities service tax revenues</li> </ul>
Denomination	– N/A
Call Features	<ul> <li>Optional redemption for bonds maturing on or after June 1, 2026 at 100%</li> </ul>
Paying Agent	<ul> <li>Commerce Bank</li> </ul>
Ratings	– S&P AA-, Moody's Aa3

Projects: The bonds were issued to refund a portion of the Utility Tax Revenue Bonds, Series 2007; to pay a portion of the Bond Anticipation Revenue Improvement Note, Series 2013; and, to finance the costs of rebuilding Fire Station No. 3 and certain beach amenity projects.

Fiscal Year Ending September 30	Principal			Interest	Total	Balance Outstanding at End of Fiscal Year		
2019	\$	1,988,016	\$	172,465	\$ 2,160,481	\$	5,837,697	
2020		1,820,000		117,403	1,937,403		3,900,294	
2021		1,880,000		71,329	1,951,329		1,948,965	
2022		1,925,000		23,965	1,948,965		-	
	\$	7,613,016	\$	385,162	\$ 7,998,178			

# Combined Schedule of Water and Sewer Revenue Bonds Debt Service Requirements

Note: Includes allocable portion of business-type debt from the Revenue Bonds (Series 2000) and Revenue Refunding and Improvement Bonds (Series 2003).

#### Schedule of Water and Sewer Revenue Bonds (Series 2006B)

Fiscal Year Ending		rial Bond rincipal		Inte	erest	t	_			Balance tstanding at nd of Fiscal	Interest
September 30	0	ctober 1	(	October 1		April 1		Total		Year	Rate
2019	\$	185,000	\$	18,985	\$	14,511	\$	218,496	\$	644,018	4.84%
2020		195,000		14,511		9,795		219,306		424,712	4.84
2021		200,000		9,795		4,958		214,753		209,959	4.84
2022		205,000		4,959		-		209,959		-	4.84
	\$	785,000	\$	48,250	\$	29,264	\$	862,514	-		

Original Authorization	- \$2,350,000
Issued	- \$2,350,000
Date of Issue	– November 17, 2006
Maturity Range	<ul> <li>Serial Bonds: October 1, 2007 through October 1, 2021</li> </ul>
Principal Payment Date	<ul> <li>October 1 of each year</li> </ul>
Interest Payment Dates	<ul> <li>October 1 and April 1 of each year</li> </ul>
Pledged Revenue	<ul> <li>Utility system net revenues</li> </ul>
Denomination	– N/A
Call Features	<ul> <li>Penalty for early payment</li> </ul>
Paying Agent	<ul> <li>SunTrust Bank, NA</li> </ul>
Ratings	– N/A

Projects: The bonds were issued to finance the City's share of the Reclaimed Water Treatment Project at the South Central Regional Wastewater Treatment Facility.

### Schedule of Water and Sewer Refunding Revenue Bonds (Series 2011A)

Fiscal Year Ending		erial Bond Principal		Inte	erest	t			Balance itstanding at nd of Fiscal	Interest	
September 30	October 1		October 1		April 1		Total		Year	Rate	
2019	\$	555,000	\$	25,470	\$	19,337	\$ 599,807	\$	1,808,786	2.21%	
2020		565,000		19,338		13,094	597,432		1,211,354	2.21	
2021		585,000		13,094		6,630	604,724		606,630	2.21	
2022		600,000		6,630		-	606,630	_	-	2.21	
	\$	2,305,000	\$	64,532	\$	39,061	\$ 2,408,593	-			

Original Authorization	- \$5,430,000
Issued	- \$5,430,000
Date of Issue	– September 29, 2011
Maturity Range	- Serial Bonds: October 1, 2012 through October 1, 2021
Principal Payment Date	<ul> <li>October 1 of each year</li> </ul>
Interest Payment Dates	<ul> <li>October 1 and April 1 of each year</li> </ul>
Pledged Revenue	<ul> <li>Utility system net revenues</li> </ul>
Denomination	– None
Call Features	<ul> <li>1% penalty for early payment</li> </ul>
Paying Agent	<ul> <li>Branch Banking and Trust Company</li> </ul>
Ratings	– N/A

Projects: The bonds were issued to finance the cost of refunding the Series 2006A Water and Sewer Revenue Bonds.

Schedule of Water and Sewer Revenue Refunding Bonds (S	Series 2011B)
--	---------------

Fiscal Year Ending	~	erial Bond Principal	Inte	erest	t	_			Balance tstanding at nd of Fiscal	Interest
September 30		October 1	October 1		April 1		Total		Year	Rate
2019	\$	1,035,000	\$ 47,625	\$	36,189	\$	1,118,814	\$	3,384,893	2.21%
2020		1,060,000	36,189		24,476		1,120,665		2,264,228	2.21
2021		1,095,000	24,476		12,376		1,131,852		1,132,376	2.21
2022		1,120,000	12,376		-		1,132,376	_	-	2.21
	\$	4,310,000	\$ 120,666	\$	73,041	\$	4,503,707	-		

Original Authorization	- \$8,160,000
Issued	- \$8,160,000
Date of Issue	– October 18, 2011
Maturity Range	- Serial Bonds: October 1, 2012 through October 1, 2021
Principal Payment Date	<ul> <li>October 1 of each year</li> </ul>
Interest Payment Dates	<ul> <li>October 1 and April 1 of each year</li> </ul>
Pledged Revenue	<ul> <li>Utility system net revenues</li> </ul>
Denomination	– N/A
Call Features	<ul> <li>1% penalty for early payment</li> </ul>
Paying Agent	<ul> <li>Branch Banking and Trust Company</li> </ul>
Ratings	- N/A

Projects:The bonds were issued to refund the 2007 Water and Sewer Revenue Bond Issue. The 2007 Water and<br/>Sewer Revenue Bonds were issued for the purpose of funding the City's share of the Reclaimed Water<br/>Treatment Project and the Deepwell Project at the South Central Regional Wastewater Treatment Facility.

# Schedule of Installment Agreements

Fiscal Year Ending September 30	Principal Interest					Total	Balance Outstanding at End of Fiscal Year		
2019	\$	432,162	\$	56,477	\$	488,639	\$	2,056,187	
2020		410,585		46,207		456,792		1,599,395	
2021		390,443		36,392		426,835		1,172,560	
2022		370,381		27,003		397,384		775,176	
2023		369,380		18,186		387,566		387,610	
2024		378,408		9,202		387,610		-	
	\$	2,351,359	\$	193,467	\$	2,544,826	_		

Schedule of installment agreements consists of the following:

SunTrust Leasing	_	Original amount of principal—\$825,000, 84-month term, 2.8546% interest, payable monthly December 6, 2012 through December 6, 2018, secured by public safety hardware and software.
De Lage Landen Public Finance LLC	_	Original amount of principal—\$140,100, 60-month term, 2.74% interest, payable monthly October 1, 2016 through August 1, 2020, secured by golf carts at Delray Beach Golf Course.
PNC Leasing	_	Original amount of principal—\$182,800, 60-month term, 2.85% interest, payable monthly January 7, 2017 through December 7, 2021, secured by golf carts at Delray Beach Golf Course.
PNC Leasing	_	Original amount of principal—\$1,462,569, 84-month term, 2.432% interest, payable monthly December 7, 2017 through December 7, 2023, secured by two fire pumper trucks.
PNC Leasing	_	Original amount of principal—\$1,004,607, 84-month term, 2.432% interest, payable monthly December 7, 2017 through December 7, 2023, secured by a fire ladder truck.

Fiscal Year Ending September 30	Principal September 1	Interest Sept. 1/Mar. 1	_	Total		Balance tstanding at nd of Fiscal Year	Interest Rate
2019 2020 2021 2022 2023 2024 Totals	\$ 1,561,858 756,725 774,416 792,528 811,071 462,627 \$ 5,159,225	\$ 98,276 78,134 60,443 42,331 23,788 4,803 \$ 307,775	\$	1,660,134 834,859 834,859 834,859 834,859 467,430 5,467,000	\$	3,806,866 2,972,007 2,137,148 1,302,289 467,430	2.78 - 4.80 % 2.78 - 2.88 2.78 - 2.88 2.78 - 2.88 2.78 - 2.88 2.78 - 2.88 2.78 - 2.88
Original Authorization	<ul> <li>\$10,000,000 (Series)</li> <li>\$4,000,000 (Series)</li> </ul>	es 1999A - Tax-exen ies 2004A - Tax-exe es 2012 - Tax-exemp es 2015 - Tax-exemp	mpt) t drav				
Issued	<ul> <li>\$10,000,000 (\$5,</li> <li>from October 1</li> <li>\$3,919,225 draws</li> </ul>	es 1999A - Tax-exen 000,000 issued befor 1, 2004 to December s to September 30, 20 September 30, 2018	re Sep 31, 20 018 (S	004 - Series 200 Series 2012 - Ta	)4A - ' 1x-exe	Tax-exempt) mpt)	
Date of Issue	<ul> <li>June 25, 1999 (19</li> <li>May 19, 2004 (20</li> <li>February 10, 201</li> <li>January 29, 2016</li> </ul>	004 Series) 2 (2012 Series)					
Maturity Range		er 1, 2001 through Se er 1, 2018 through O					
Principal Payment Date	<ul> <li><u>Series 2004A</u>: Set</li> <li><u>Series 2012</u>: Sept</li> <li>the first Septem</li> <li><u>Series 2015</u>: Sept</li> </ul>	ptember 1 of each ye ptember 1 of each ye ember 1 and April 1 ber 1 or April 1 after ember 1 and April 1 ber 1 or April 1 after	ear, co of eac final of eac	mmencing Sept ch year, comme draw ch year, comme	tembe ncing		
Interest Rate	<ul> <li><u>Series 2004A</u>: 4.2</li> <li><u>Series 2012</u>: 2.10</li> <li>and 2.88% on o</li> </ul>	80% until September 2983% until Septemb % on outstanding ba utstanding balance c % on outstanding ba	oer 1, lance omme	2019 commencing O encing April 1, 1	2016		
Pledged Revenue Denomination Call Features Paying Agent/Registrar	<ul> <li>Bank of America</li> <li>City National Bar</li> </ul>	venues rly payment for taxal (Series 2004A and 1 nk of Florida (Series nk of Florida (Series	.999A 2012)	.) )			
Ratings	- Not rated						
Project:		2012, 2004A and 19 tion and construction					inancing the

### Combined Schedule of Community Redevelopment Agency Tax Increment Redevelopment Revenue Bonds (Series 1999, Series 2004, Series 2012 and Series 2015)

Statistical Section

# STATISTICAL SECTION

This part of the City of Delray Beach comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	Page
Financial Trends	
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
Revenue Capacity	145
These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	
Debt Capacity	
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
Demographic and Economic Information	152
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	
Operating Information	
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City of Delray Beach provides and the activities it performs.	

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

Net Position by Component Last Ten Fiscal Years Accrual Basis of Accounting

			Fisca	Y	ear	
		2009	2010		2011	2012
Governmental activities						
Net investment in capital assets	\$	76,546,448	\$ 77,727,858	\$	78,779,535	\$ 78,326,444
Restricted		10,728,740	13,592,226		6,520,365	1,801,017
Unrestricted (deficit)		23,962,095	21,879,827		26,242,684	35,072,705
Total governmental activities net position	\$	111,237,283	\$ 113,199,911	\$	111,542,584	\$ 115,200,166
Business-type activities Net investment in capital assets Restricted Unrestricted Total business-type activities net position	\$ \$	66,198,545 1,592,060 43,117,847 110,908,452	\$ 69,465,739 7,116,700 39,543,220 116,125,659	\$	69,465,739 7,116,700 39,543,220 116,125,659	\$ 76,043,338 4,620,831 43,705,842 124,370,011
Primary government						
Net investment in capital assets	\$	142,744,993	\$ 147,193,597	\$	148,245,274	\$ 154,369,782
Restricted		12,320,800	20,708,926		13,637,065	6,421,848
Unrestricted		67,079,942	61,423,047		65,785,904	78,778,547
Total primary government net position	\$	222,145,735	\$ 229,325,570	\$	227,668,243	\$ 239,570,177

Note: GASB Statement No. 68 was adopted for 2015 resulting in the reduction of unrestricted net position by approximately \$74 million for net pension liabilities of the City's defined benefit pension plans.

		Fiscal	Ye	ar		
 2013	2014	2015		2016	2017	2018
\$ 70,077,233	\$ 69,969,843	\$ 67,883,652	\$	83,352,304	\$ 94,498,408	\$ 133,947,140
 1,618,934 43,858,427	 1,745,885 51,496,227	2,991,799 (6,748,871)		3,102,189 (10,566,092)	 5,747,894 (16,349,766)	 9,743,679 (24,386,173)
\$ 115,554,594	\$ 123,211,955	\$ 64,126,580	\$	75,888,401	\$ 83,896,536	\$ 119,304,646
\$ 79,245,276 4,428,595 46,849,014 130,522,885	\$ 85,086,776 2,222,394 49,393,057 136,702,227	\$ 88,760,143 3,880,165 50,522,734 143,163,042	\$	97,070,159 3,572,645 53,312,727 153,955,531	\$ 100,024,904 3,604,806 57,526,842 161,156,552	\$ 104,384,378 3,744,085 57,215,688 165,344,151
\$ 149,322,509 6,047,529	\$ 155,056,619 3,968,279	\$ 156,643,795 6,871,964	\$	180,422,463 6,674,834	\$ 194,523,312 9,352,700	\$ 238,331,518 13,487,764
\$ 90,707,441 246,077,479	\$ 100,889,284 259,914,182	\$ 43,773,863 207,289,622	\$	42,746,635 229,843,932	\$ 41,177,076 245,053,088	\$ 32,829,515 284,648,797

Changes in Net Position Last Ten Fiscal Years Accrual Basis of Accounting

Emanage	2009	Fiscal		2012
Expenses	2009	2010	2011	2012
Governmental activities:	<b>a a a a a a a a a a</b>	A 00 451 001	¢ 10.250.044	¢ 10.054.155
General government	\$ 22,331,793	\$ 22,451,901	\$ 18,350,964	\$ 19,076,155
Public safety	54,234,648	56,042,835	56,586,070	54,742,173
Physical environment	9,859,520	8,378,489	7,559,512	7,638,881
Parks and recreation	14,790,100	15,334,070	15,647,602	15,241,008
Economic development	-	-	-	-
Interest on long-term debt	3,278,142	2,863,293	2,701,776	2,551,029
Total governmental activities expenses	104,494,203	105,070,588	100,845,924	99,249,246
Business-type activities:				
Water and Sewer	25,636,462	26,196,959	29,558,007	25,957,121
Municipal Golf Course	2,952,315		2,976,846	2,932,249
Lakeview Golf Course		3,006,373		
	744,544	669,681	676,158	614,895
City Marina	131,235	137,095	136,955	122,499
Sanitation	4,443,701	4,391,569	4,293,784	4,640,061
Stormwater Utility	1,390,004	1,490,446	1,677,612	1,694,769
Cemetery		-	-	
Total business-type activities expenses	35,298,261	35,892,123	39,319,362	35,961,594
Total primary government expenses	\$ 139,792,464	\$ 140,962,711	\$ 140,165,286	\$ 135,210,840
Program Revenues				
Governmental activities:				
Charges for services:				
e	© 2.217 555	¢ 2,270,505	¢ 2 (22 710	ф <u>с (с1 007</u>
General government	\$ 3,216,555	\$ 3,279,505	\$ 3,623,718	\$ 5,651,807
Public safety	6,739,002	7,346,627	7,022,063	7,842,116
Physical environment	971,381	1,371,036	1,419,279	1,605,704
Parks and recreation	1,465,722	1,578,023	1,726,011	2,011,941
Economic development	-	-	-	-
Operating grants and contributions:				
General government	4,645,288	4,930,159	2,529,998	3,432,599
Public safety	1,986,484	1,921,898	1,844,661	2,362,428
Physical environment	24,979	92,887	-	
Parks and recreation	143,090	89,883	466,706	281,651
Economic development	145,090	07,005	400,700	201,001
	-	-	-	-
Capital grants and contributions:	040 426	500.266	41.4.402	110 (53
General government	848,436	598,366	414,403	119,652
Public safety	200,900	· · · · · ·	-	
Physical environment	40,977	160,346	18,424	37,408
Total governmental activities program revenues	20,282,814	21,368,730	19,065,263	23,345,306
Business-type activities:				
Charges for services:				
Water and Sewer	33,445,652	31,861,348	31,962,663	30,855,031
Municipal Golf Course	3,303,511	2,995,351	2,820,197	2,807,593
Lakeview Golf Course	749,367	666,964	666,591	
				655,175
City Marina	204,467	185,435	209,145	195,627
Sanitation	4,942,922	4,770,585	4,739,150	5,046,386
Stormwater Utility	2,095,636	2,105,069	2,112,375	2,135,445
Cemetery	-	-	-	-
Operating grants and contributions:				
Water and Sewer	1,092,926	386,822	511,829	351,852
Municipal Golf Course	37,040	43,671	51,769	53,799
Lakeview Golf Course	5,985	5,643	5,855	5,443
City Marina	35,653	9,997	1,628	4,682
Sanitation	130,030	780,500	322,010	305,901
Stormwater Utility	17,366	13,260	12,757	12,859
Cemetery	1,,000	15,200		12,009
Capital grants and contributions:	-	-	-	-
	1 100 / 11	070 (04	712 526	012 200
Water and Sewer	1,102,611	872,684	713,526	913,308
Municipal Golf Course	-	-	2,762	545
Stormwater Utility	<u> </u>		72,644	
Total business-type activities program revenues	47,163,166	44,697,329	44,204,901	43,343,646
Total primary government program revenues	\$ 67,445,980	\$ 66,066,059	\$ 63,270,164	\$ 66,688,952
Net (expense)/revenue	e (01011.000)	0. (03.701.072)	¢ (01 700 CC1)	¢ (75.000.011
Governmental activities	\$ (84,211,389)	\$ (83,701,858)	\$ (81,780,661)	\$ (75,903,940
Business-type activities	11,864,905	8,805,206	4,885,539	7,382,052
Total primary government net expense	\$ (72,346,484)	\$ (74,896,652)	\$ (76,895,122)	\$ (68,521,888)

				l Year		
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	2013	2014	2015	2016	2017	2018
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	18,456,193	\$ 23,014,006	\$ 18,050,754	\$ 22,968,532	\$ 26,679,900	\$ 31,680,429
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	57,249,952	58,417,444	62,013,271	65,918,444	70,348,624	75,694,658
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	8,110,979	7,984,163	8,143,146	7,714,515	10,366,782	14,065,033
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	24,399,517	15,370,063	13,400,031	13,311,802	14,195,210	15,653,597
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	-	-	-	-	-	
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	2,414,349	2,090,947	3,259,673	2,229,468	2,306,897	2,806,144
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	10,630,990					151,144,816
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	24 700 526	24 462 218	24 225 217	24 467 001	26 741 724	25 800 650
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	24,799,536					
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$						
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$						
$\begin{array}{c c c c c c c c c c c c c c c c c c c $						
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	4,686,520					
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	1,660,899	1,476,036	1,631,007	1,546,867		
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	-	-	-	-		
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	34,893,545					
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	45,524,535	\$ 141,234,585	\$ 140,744,839	\$ 145,658,347	\$ 161,309,698	\$ 189,175,457
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$						
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	5,566,254	\$ 6,104,202	\$ 7,583,178	\$ 7,378,380	\$ 10,451,376	\$ 10,051,233
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	8,046,157	7,971,996	8,912,161	9,031,132	9,481,433	9,362,635
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	1,753,619	1,985,081	2,048,277	2,063,648	1,706,116	2,244,409
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	1,766,249		2,125,935			
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	-	-	-	-	-	424,354
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	3,035,452	4.031.439	3,711,327	960,763	3,474,068	5.825.944
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	2,280,986					
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		2,102,109	2,717,207	2,001,202	2,125,556	2,510,771
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	1,864,383	7 334 572	102 871	210.048	24 000	81 561
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$					-	260,589
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	136,689	435 039	615 926	944 673	429 737	2 467 808
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	-	-	-	-	-	-
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	3,963,421		-			
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	28,423,210	32,005,478	27,816,942	25,019,570	29,377,718	34,478,043
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$						
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	30,771,956	· · ·	· · · ·			
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	2,998,040	· · · ·				2,992,596
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	610,313					637,666
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	209,625					252,524
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	5,183,866	· · · ·	· · · ·			4,348,694
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	2,158,887	2,128,772	2,108,862	2,111,117		2,181,550
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	-	-	-	-	92,890	84,238
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	590,080		· · · · · · · · · · · · · · · · · · ·			701,424
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	57,160					57,985
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	5,118	4,612			5,649	5,010
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	1,914	2,570	2,281	11,743	2,543	1,115
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	229,518	207,656	206,278	254,232	235,566	427,388
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	388	12,334	23,466	22,986	11,239	-
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	-	-	-	-	600	-
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	1,808,752	877,588	1,354,457	1,092,373	842,618	1,204,893
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	- 60,101	48,442	13,294		65,810	349,371
V7,780) \$ (74,871,145) \$ (77,049,933) \$ (87,123,191) \$ (94,519,695) \$ (116,666,773	44,685,718	44,112,097	45,018,152	44,922,728		46,736,105
	73,108,928	\$ 76,117,575				\$ 81,214,148
	(82,207,780)	\$ (74 871 145)	\$ (77 049 933)	\$ (87 123 191)	\$ (94 519 695)	\$ (116 666 773)
5,607 $(65,117,010)$ $(67,909,745)$ $(75,716,049)$ $(85,134,793)$ $(107,961,309)$	9,792,173	9,754,135	9,140,188	11,407,142	9,384,902	8,705,464

Changes in Net Position (Continued) Last Ten Fiscal Years Accrual Basis of Accounting

			Fiscal	Year		
		2009	2010		2011	2012
General Revenues and Other Changes in						
Net Position						
Governmental activities:						
Taxes:						
Property taxes	\$	53,984,307	\$ 56,656,596	\$	47,467,480	\$ 46,224,759
Franchise fees		5,333,561	4,986,589		4,857,533	4,758,027
Utility service taxes		8,958,175	9,038,143		8,777,975	8,805,643
Sales taxes		1,308,213	1,301,502		1,293,963	1,307,897
Local business tax		789,705	616,861		702,394	700,100
Intergovernmental, unrestricted		5,917,818	5,763,694		5,983,120	5,864,142
Investment earnings		322,165	227,535		306,887	275,451
Gain on disposal of capital assets		-	-		-	-
Miscellaneous		8,425,515	7,479,767		7,022,162	8,307,853
Transfers		3,547,891	3,593,799		3,711,820	3,317,650
Total governmental activities		88,587,350	 89,664,486		80,123,334	 79,561,522
Business-type activities						
Investment earnings		6,897	5,800		29,609	77,359
Gain (loss) on disposal of capital assets		-	-		-	-
Transfers		(3,547,891)	(3,593,799)		(3,711,820)	(3,317,650)
Total business-type activities		(3,540,994)	 (3,587,999)		(3,682,211)	 (3,240,291)
Total primary government	\$	85,046,356	\$ 86,076,487	\$	76,441,123	\$ 76,321,231
Changes in Net Position						
Governmental activities	\$	11,833,506	\$ 1,962,628	\$	(1,657,327)	\$ 3,657,582
Business-type activities		8,323,911	5,217,207		1,203,328	4,141,761
Total primary government	S	20,157,417	\$ 7,179,835	\$	(453,999)	\$ 7,799,343

			Fisca	l Year			
	2013	2014	2015		2016	2017	2018
\$	47,036,144	\$ 47,695,425	\$ 51,971,057	\$	56,876,767	\$ 59,282,428	\$ 83,602,342
	4,640,568	5,134,527	5,269,680		5,132,170	5,209,446	5,240,982
	8,958,647	9,307,370	9,462,152		9,383,744	9,468,782	9,842,605
	1,310,488	1,341,267	1,397,627		1,426,451	3,654,505	3,561,644
	748,768	737,231	786,579		839,208	911,668	883,112
	6,261,001	6,795,748	7,143,751		7,174,725	7,381,660	7,543,300
	363,285	258,802	308,589		306,237	873,235	1,852,523
	2,240,888	-	29,100		37,765	28,361	
	7,725,615	7,533,386	12,793,025		16,829,794	13,411,235	12,438,792
	3,685,290	 3,724,750	 3,562,620		878,151	 2,306,510	 3,475,65
	82,970,694	 82,528,506	 92,724,180		98,885,012	 102,527,830	 128,440,95
	90,795	132,999	270,617		248,146	123,770	75,38
	-	16,958	-		15,352	(1,141)	
	(3,685,290)	 (3,724,750)	 (3,562,620)		(878,151)	 (2,306,510)	 (3,475,65)
	(3,594,495)	 (3,574,793)	 (3,292,003)		(614,653)	 (2,183,881)	 (3,400,262
\$	79,376,199	\$ 78,953,713	\$ 89,432,177	\$	98,270,359	\$ 100,343,949	\$ 125,040,68
\$	762,914	\$ 7,657,361	\$ 15,674,247	\$	11,761,821	\$ 8,008,135	\$ 11,774,17
_	6,197,678	 6,179,342	 5,848,185		10,792,489	 7,201,021	 5,305,20
5	6,960,592	\$ 13,836,703	\$ 21,522,432	\$	22,554,310	\$ 15,209,156	\$ 17,079,38

Governmental Activities Tax Revenues by Source Last Ten Fiscal Years Accrual Basis of Accounting

Fiscal	Property	Tax Increment		]	Franchise	Utility Service	Sales and Use	Local Business	
Year	Taxes	Revenue <sup>(1</sup>	)		Fees	Taxes	Tax <sup>(2)</sup>	Tax	Total
2009	\$ 53,984,307	\$	-	\$	5,333,561	\$ 8,958,175	\$ 1,308,213	\$ 789,705	\$ 70,373,96
2010	52,656,596		-		4,986,589	9,038,143	1,301,502	616,861	68,599,69
2011	47,467,480		-		4,857,533	8,777,975	1,293,963	702,394	63,099,34
2012	46,224,759		-		4,758,027	8,805,643	1,307,897	700,100	61,796,42
2013	47,036,144		-		4,640,568	8,958,647	1,310,488	748,768	62,694,61
2014	47,695,425		-		5,134,527	9,307,370	1,341,267	737,231	64,215,82
2015	51,971,057		-		5,269,680	9,462,152	1,397,627	786,579	68,887,09
2016	56,876,767		-		5,132,170	9,383,744	1,426,451	839,208	73,658,34
2017	59,282,428		-		5,209,446	9,468,782	3,654,505	911,668	78,526,82
2018	63,702,987	19,899,3	55		5,240,982	9,842,605	3,561,644	883,112	103,130,68

- (1) The tax increment revenue is from the Delray Beach Community Redevelopment Agency that was a blended component unit beginning in 2018.
- (2) In 2017 the City began receiving the proceeds of a local option sales tax approved by voters for a 10 year period to finance local infrastructure capital projects.

Fund Balances of Governmental Funds Last Ten Fiscal Years Modified Accrual Basis of Accounting

	 2009	2010	2011	2012
General fund				
Reserved	\$ 3,992,760	\$ 3,723,755	\$ -	\$ -
Unreserved	19,747,589	20,337,823	-	-
Nonspendable:				
Inventories	-	-	27,178	27,688
Prepaid items	-	-	719,973	828,555
Long-term notes receivable	-	-	3,165,084	3,173,159
Restricted for:				
Capital improvements	-	-	5,984	5,984
Committed for:				
Economic development	-	-	-	1,000,000
Assigned to:				
General government	-	-	151,013	151,304
Public safety	-	-	-	-
Physical environment	-	-	-	-
Parks and recreation	-	-	-	-
Subsequent year's budget	-	-	-	1,600,000
Unassigned	 -	-	18,682,823	19,741,367
Total General Fund	\$ 23,740,349	\$ 24,061,578	\$ 22,752,055	\$ 26,528,057
All other governmental funds				
Reserved	\$ 767,398	\$ 789,940	\$ -	\$ -
Unreserved, reported in:	,	,		
Capital Project Funds	9,962,213	7,421,960	-	-
Special revenue funds	3,500,989	5,377,312	-	-
Nonspendable:				
Prepaid items	-	-	289	-
Long-term notes receivable	-	-	1,726,988	-
Restricted for:				
Debt service	-	-	505,430	505,178
Law enforcement	-	-	1,066,733	1,000,591
Capital improvements	-	-	-	289,264
Community development	-	-	322,144	985,816
Assigned to:			-	-
Public safety	-	-	130,456	121,420
Parks and recreation	-	-	1,230,965	1,385,951
Capital improvements	-	-	7,629,593	8,155,302
Subsequent year's budget	-	-	-	-
Unassigned				
Special Revenue Funds (deficit)	-	-	(640,364)	-
Total all other governmental funds	\$ 14,230,600	\$ 13,589,212	\$ 11,972,234	\$ 12,443,522

Note: GASB Statement No. 54 was adopted for 2011 resulting in the reclassification of the Governmental Funds fund balances.

2013	2014	2015	2016	2017	2018
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
31,810	22,270	20,467	20,091	18,465	52,610
796,362	803,979	912,548	669,738	32,809	60,108
3,139,659	3,139,659	7,282,742	3,500	-	-
5,984	5,984	5,984	5,985	5,984	5,985
1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000
209,672	373,543	-	-	152,070	1,054,033
		-	-	578,755	399,084
-	-	-	-	1,110,890	466,039
-	-	-	-	36,597	44,076
-	-	-	400,000	-	3,148,441
22,864,687	23,700,352	31,843,644	36,984,767	39,273,110	37,908,768
\$ 28,048,174	\$ 29,045,787	\$ 41,065,385	\$ 39,084,081	\$ 42,208,680	\$ 44,139,144
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	935	750	-	29,314
-	-	-	-	-	-
520,914	519,593	1,514,496	1,512,898	1,555,006	1,549,816
815,232	946,004	1,195,724	1,307,711	1,166,924	1,109,178
276,804	274,304	275,595	275,595	34,519,980	36,078,700
2/0.004			1,995,011	1,618,720	1,715,729
733,533	556,557	1,890,147			
733,533			137.876	178.284	192.590
733,533 126,383	127,523	124,615	137,876 1,773,431	178,284 302,628	
733,533	127,523 1,404,962	124,615 1,586,977	1,773,431	302,628	281,695
733,533 126,383 1,328,551	127,523	124,615			281,695 24,209,669
733,533 126,383 1,328,551	127,523 1,404,962	124,615 1,586,977	1,773,431	302,628	192,590 281,695 24,209,669 6,977,412

Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years Modified Accrual Basis of Accounting

	 2009	2010	2011	2012
Revenues				
Taxes	\$ 65,040,400	\$ 63,613,102	\$ 58,241,812 \$	57,038,399
Licenses and permits	8,393,462	7,848,364	7,957,960	9,534,404
Intergovernmental	12,717,659	12,798,521	10,824,485	11,940,820
Charges for services	8,579,286	9,122,062	9,418,571	11,132,277
Fines and forfeitures	753,473	1,591,354	1,272,073	1,202,914
Miscellaneous	 8,683,421	7,624,308	7,285,098	8,550,807
Total revenues	 104,167,701	102,597,711	94,999,999	99,399,621
Expenditures				
Current				
General government	21,001,014	20,223,169	17,848,375	17,900,248
Public safety	54,034,021	55,750,747	55,095,307	53,017,993
Physical environment	7,253,871	5,695,353	4,849,851	4,950,217
Parks and recreation	12,491,281	13,044,535	12,874,379	12,759,647
Economic development	-	-	-	-
Capital outlay	8,021,386	6,056,493	4,758,088	4,360,188
Debt service				
Principal retirement	4,553,835	3,357,533	3,490,360	3,734,924
Interest and other fiscal charges	3,134,074	2,873,815	2,723,863	2,574,191
Bond issue costs	-	-	-	-
Total expenditures	 110,489,482	107,001,645	101,640,223	99,297,408
Excess of revenues				
over (under) expenditures	(6,321,781)	(4,403,934)	(6,640,224)	102,213
Other financing sources (uses)				
Bonds issued	-	-	-	-
Bond anticipation note issued	-	-	-	-
Installment agreement issued	260,600	-	-	825,000
Proceeds from sale of capital assets	49,802	22,161	1,903	1,727
Redemption of bonds	-	-	-	-
Transfers in	9,214,199	7,548,409	7,983,124	6,723,835
Transfers out	(5,692,610)	(3,486,795)	(4,271,304)	(3,405,485)
Total other financing				
sources (uses)	 3,831,991	4,083,775	3,713,723	4,145,077
Net change in fund balances	\$ (2,489,790)	\$ (320,159)	\$ (2,926,501) \$	4,247,290
Debt service as a percentage of				
non-capital expenditures	 7.50%	6.17%	6.41%	6.65%

2013	2014	2015	2016	2017	2018
2013	2014	2013	2010	2017	2010
\$ 58,054,047	\$ 59,081,293	\$ 63,617,415	\$ 68,526,170	\$ 73,317,383	\$ 97,889,703
9,281,304	10,431,335	12,124,145	11,364,551	14,557,921	14,150,027
13,451,822	20,324,228	13,675,216	10,950,638	13,004,054	15,761,576
11,300,477	11,357,851	12,148,312	12,468,984	12,461,409	13,147,960
1,191,070	1,267,052	1,666,774	1,597,619	1,515,703	1,474,365
8,130,876	7,900,378	14,592,475	17,785,403	15,230,734	14,891,618
101,409,596	110,362,137	117,824,337	122,693,365	130,087,204	157,315,249
17,639,897	21,181,580	18,948,238	23,125,406	24,211,901	28,034,121
54,885,089	56,479,283	61,070,530	65,947,616	67,581,678	69,350,959
5,427,738	5,474,282	5,828,266	5,557,126	7,371,526	10,359,928
21,758,749	12,942,976	11,718,153	11,936,500	11,973,800	12,652,879
-	-	-	-	-	11,244,955
5,367,587	7,184,219	7,950,057	9,839,169	11,806,866	12,658,192
6,932,904	5,489,848	14,676,629	11,197,870	3,468,713	7,390,732
2,423,784	2,128,407	2,157,085	2,350,249	2,151,910	2,750,170
18,574	42,030	620,925	-	70,560	-
114,454,322	110,922,625	122,969,883	129,953,936	128,636,954	154,441,936
(13,044,726)	(560,488)	(5,145,546)	(7,260,571)	1,450,250	2,873,313
2,629,000	8,810,000	42,285,456	-	31,500,000	1,250,000
11,799,612	6,190,036	1,799,244	-	-	-
_	-	-	-	-	1,004,607
889	-	934	790	42,309	1,443,597
-	(8,767,970)	(25,568,032)	-	-	-
8,049,046	7,096,181	6,159,463	10,953,739	13,395,520	12,559,561
(4,396,496)	(3,371,431)	(2,596,843)	(10,644,483)	(11,187,925)	(9,163,070
18,082,051	9,956,816	22,080,222	310,046	33,749,904	7,094,695
\$ 5,037,325	\$ 9,396,328	\$ 16,934,676	\$ (6,950,525)	\$ 35,200,154	\$ 9,968,008
8.58%	7.34%	 14.64%	 11.28%	4.81%	7.159

General Governmental Tax Revenues By Source Last Ten Fiscal Years Modified Accrual Basis of Accounting

Fiscal Property Year Taxes		(1)				Sales and Use Tax <sup>(2)</sup>	Local Business Tax			Total
2009	\$ 53,984,307	\$ -	\$	8,958,175	\$	1,308,213	\$	789,705	\$	65,040,400
2010	52,656,596	-		9,038,143		1,301,502		616,861		63,613,102
2011	47,467,480	-		8,777,975		1,293,963		702,394		58,241,812
2012	46,224,759	-		8,805,643		1,307,897		700,100		57,038,399
2013	47,036,144	-		8,958,647		1,310,488		748,768		58,054,047
2014	47,695,425	-		9,307,370		1,341,267		737,231		59,081,293
2015	51,971,057	-		9,462,152		1,397,627		786,579		63,617,415
2016	56,876,767	-		9,383,744		1,426,451		839,208		68,526,170
2017	59,282,428	-		9,468,782		3,654,505		911,668		73,317,383
2018	63,702,987	19,899,355		9,842,605		3,561,644		883,112		97,889,703

- (1) The tax increment revenue is from the Delray Beach Community Redevelopment Agency that was a blended component unit beginning in 2018.
- (2) In 2017 the City began receiving the proceeds of a local option sales tax approved by voters for a 10 year period to finance local infrastructure capital projects.

Fiscal Year	Tax		Just Value		_
Ending	Roll	Real	Personal	<b>Centrally Assessed</b>	-
September 30,	Year	Property	Property	Property	Total
2009	2008	\$ 10,881,842,880 \$	339,398,773	\$ 2,954,529	\$ 11,224,196,18
2010	2009	8,948,585,352	328,007,736	3,991,739	9,280,584,82
2011	2010	7,780,872,856	334,936,255	3,739,563	8,119,548,67
2012	2011	7,629,495,267	309,196,114	3,817,341	7,942,508,72
2013	2012	7,694,442,624	300,188,574	3,534,871	7,998,166,06
2014	2013	8,394,493,799	303,495,744	3,999,617	8,701,989,16
2015	2014	9,466,869,392	313,309,504	4,639,408	9,784,818,30
2016	2015	10,791,342,859	335,931,328	4,706,897	11,131,981,08
2017	2016	12,083,392,284	352,041,563	5,116,264	12,440,550,11
2018	2017	13,031,532,052	308,798,636	5,280,088	13,345,610,77

Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years

Note: The basis of just value is approximately one hundred percent (100%) of actual value. For each fiscal year ending September 30, property is valued as of January 1st of the preceding calendar year.

Source: Palm Beach County Property Appraiser-Form DR-403F (Revised Recapitulation of the Ad Valorem Assessment Rolls of Delray Beach, Palm Beach County, Florida).

Less Tax Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Value	Total Taxable Assessed Value as a % of Estimated Actual Value
\$ 3,074,589,654	\$ 8,149,606,528	6.8504	\$ 10,634,938,238	76.63%
2,270,466,355	7,010,118,472	7.7216	8,714,452,876	80.44%
1,869,880,655	6,249,668,019	7.7902	7,541,945,805	82.87%
1,793,453,521	6,149,055,201	7.8033	7,400,391,321	83.09%
1,791,146,696	6,207,019,373	7.8033	7,432,751,782	83.51%
2,107,124,944	6,594,864,216	7.5064	7,834,736,483	84.17%
2,545,422,652	7,239,395,652	7.4639	8,495,771,769	85.21%
3,156,786,813	7,975,194,271	7.3367	9,266,850,397	86.06%
3,632,397,474	8,808,152,637	7.2107	10,147,517,950	86.80%
3,739,167,107	9,606,443,869	7.0900	11,025,497,279	87.13%

Property Tax Rates - Direct and Overlapping Governments Last Ten Fiscal Years

Fiscal Year Ending September 30,	General Fund	Debt Service	Total City of Delray Beach	School District	Palm Beach County	Special Taxing Districts	Total All				
••••	( 2000	0.460.4	6 0 5 0 4	<b>5 3 5</b> 1 0	2 0 6 7 6	1 (015	10 600 -				
2009	6.3900	0.4604	6.8504	7.2510	3.9656	1.6215	19.6885				
2010	7.1900	0.5316	7.7216	7.9830	4.5614	1.7691	22.0351				
2011	7.1900	0.6002	7.7902	8.1539	4.9960	2.5552	23.4953				
2012	7.1900	0.6133	7.8033	8.1800	4.9928	2.3436	23.3197				
2013	7.1992	0.6041	7.8033	7.7780	4.9853	2.3154	22.8820				
2014	7.1611	0.3453	7.5064	7.5859	4.9853	2.2800	22.3576				
2015	7.1611	0.3028	7.4639	7.5940	4.9732	2.1732	22.2043				
2016	7.0611	0.2756	7.3367	7.5120	4.9277	2.0974	21.8738				
2017 2018	6.9611 6.8611	$0.2496 \\ 0.2289$	7.2107 7.0900	7.0700 6.7690	4.9142 4.9023	1.9453 1.7818	21.1402 20.5431				
Tax rate limits Scope of tax rate		and debt serv	ity shall lev ccess of ten m vice on oblig	y ad valorem hills of the assest ations issued v	taxes for real ssed value, exe	and tangible	personal l benefits				
Taxes assessed	-	subject to ad v January 1	valorem taxes	i.							
Taxes due	-	March 31									
Taxes delinquent	-	April 1									
Discount allowed	-	4% November	r; 3% Decem	ber; 2% Januar	y; 1% Februar	У					
Penalties for delir		- 3% plus advertising costs after April 1									
Tax collector	-	- Palm Beach County									
Tax collector's co	ommission -	- None									

Principal Property Taxpayers Current Year and Nine Years Ago September 30, 2018

			2018					2009			
	Taxable Assessed Valuation		Taxes Levied	Rank	Percentage of Total Taxes Levied	_	Taxable Assessed Valuation	Taxes Levied	Rank	Percentage of Total Taxes Levied	
Florida Power and Light Co.	\$ 101,964,448	3 \$	722,928	1	1.06%	\$	-	\$ -	-	-	
Tenet Healthcare Corp	80,404,624	ŀ	570,069	2	0.84%		51,311,894	351,507	5	0.54%	
CO BB Delray Owner LLC	77,399,682	2	548,764	3	0.81%		-	-	-	-	
Granite Worthing LLC	70,868,148	3	502,455	4	0.74%		-	-	-	-	
Citation Club Investors	67,051,532	2	475,395	5	0.70%		45,527,268	311,880	7	0.53%	
Ocean Properties Ltd.	59,491,678	3	421,796	6	0.62%		38,323,893	262,534	8	0.44%	
Alta Congress Owner LLC	57,121,078	3	404,988	7	0.59%		-	-	-	-	
Linton Delray LLC	51,680,580	)	366,415	8	0.54%		56,358,753	386,080	4	0.71%	
MFREVF II SOFA LLC	49,925,568	3	353,972	9	0.52%		-	-	-	-	
Lifespace Communities Inc.	41,169,160	)	291,889	10	0.43%		-	-	-	-	
MS LPC South Congress Holdings, LLC		-	-	-	-		82,307,311	563,838	1	0.99%	
Palm Beach County Health Facilities Auth.		-	-	-	-		61,046,946	418,196	2	0.77%	
RREEF		-	-	-	-		60,071,383	411,513	3	0.76%	
Life Care Retirement Communities, Inc.		-	-	-	-		46,252,628	316,849	6	0.58%	
Morse Operations Inc.		-	-	-	-		31,538,888	216,054	9	0.40%	
Realty Associates Fund V		-	-	-	-		28,114,709	192,597	10	0.36%	
Totals	\$ 657,076,498	\$	4,658,671	-	6.85%	\$	500,853,673	\$ 3,431,048	_	6.08%	

Source: Palm Beach County Property Appraiser's Office

Net Tax Levy:

	Fiscal Year 2018	68,138,009
	Fiscal Year 2009	54,234,643
City Millage Rate:		
	Fiscal Year 2018	7.0900
	Fiscal Year 2009	6.8504

Property Tax Levies and Collections Last Ten Fiscal Years

Fiscal Year Ending September 30,		Net Tax Levy*		Current Tax Collections	Percent of Levy Collected		elinquent Tax ollections		Total Property Tax Collections	Collections as a Percent of Current Levy
2009	\$	54,234,643	\$	53,745,390	99.10%	\$	238,917	\$	53,984,307	99.54%
2010	Ψ	52,477,859	Ŷ	52,183,869	99.44%	Ŷ	472,727	Ψ	52,656,596	100.34%
2011		46,416,830		46,950,920	101.15%		516,560		47,467,480	102.26%
2012		46,543,434		46,080,286	99.00%		144,473		46,224,759	99.32%
2013		47,610,690		46,571,308	97.82%		464,836		47,036,144	98.79%
2014		54,077,708		47,556,686	87.94%		138,739		47,695,425	88.20%
2015		58,557,569		51,884,261	88.60%		86,796		51,971,057	88.75%
2016		58,512,469		56,283,096	96.19%		593,671		56,876,767	97.20%
2017		63,449,114		59,106,808	93.16%		175,620		59,282,428	93.43%
2018		68,138,009		63,682,559	93.46%		20,428		63,702,987	93.49%

Note: All property taxes are assessed and collected by Palm Beach County without charge to the City. Collections are distributed in full as collected.

\*Net Tax Levy is for City ad valorem taxes and excludes tax increment revenues received by the CRA.

Source: Palm Beach County Tax Collector

Ratios of Outstanding Debt by Type Last Ten Fiscal Years

		Gov	ern	mental Activ	ities		 Bus	ines	s-type Activi	ities				Total	
Fiscal Year	General Obligation Bonds			Revenue Bonds	I	Obligation Under nstallment greements	 Revenue Bonds	Aj	Capital ppreciation Bonds	In	bligation Under stallment reements	_(	Total Primary Sovernment	Debt as a Percentage of Personal Income	Debt Per Capita
2009	\$	31,760,000	\$	39,524,722	\$	148,082	\$ 42,654,753	\$	8,377,883	\$	112,203	\$	122,577,643	3.25%	\$ 1,922
2010		29,465,000		37,405,774		268,795	37,398,701		9,062,171		136,681		113,737,122	3.22%	1,879
2011		27,090,000		36,499,201		192,835	32,179,828		9,774,887		97,245		105,833,996	5.18%	1,740
2012		24,605,000		35,558,216		128,460	26,271,178		7,789,967		64,782		94,417,603	3.29%	1,535
2013		22,081,834		35,216,172		803,924	23,717,698		8,496,031		31,410		90,347,069	3.15%	1,462
2014		17,970,000		47,875,872		503,906	15,396,205		-		180,420		81,926,403	2.71%	1,307
2015		16,435,000		54,939,822		386,854	13,761,371		-		180,420		85,703,467	2.79%	1,357
2016		14,845,000		45,259,291		267,429	11,448,036		-		109,439		71,929,195	2.29%	1,124
2017		13,205,000		74,849,925		1,618,610	9,555,316		-		239,215		99,468,066	4.35%	1,512
2018		11,505,000		75,524,364		2,170,939	7,613,016		-		180,420		96,993,739	2.81%	1,401

*Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years* 

Fiscal Year	General Obligation Bonds	Less: Amounts Available in Debt Service Fund	Total	Assessed Value of Taxable Property	Debt as a Percentage of Assessed Value of Taxable Property	_Population_	General Bonded Debt Per Capita
2009	\$ 31,760,000	\$ -	\$ 31,760,000	\$ 8,149,606,528	0.39%	63,789	\$ 497.89
2010	29,465,000	-	29,465,000	7,010,118,472	0.42%	60,522	486.85
2011	27,090,000	-	27,090,000	6,249,668,019	0.43%	60,831	445.33
2012	24,605,000	-	24,605,000	6,149,055,201	0.40%	61,495	400.11
2013	22,081,834	-	22,081,834	6,207,019,373	0.36%	61,801	357.31
2014	17,970,000	-	17,970,000	6,594,864,216	0.27%	62,700	286.60
2015	16,435,000	-	16,435,000	7,239,395,652	0.23%	63,175	260.15
2016	14,845,000	-	14,845,000	7,975,194,271	0.19%	63,972	232.05
2017	13,205,000	43,762	13,161,238	8,808,152,637	0.15%	65,804	200.01
2018	11,505,000	40,372	11,464,628	9,606,443,869	0.12%	69,228	165.61

**Note:** The basis of assessed value is approximately one hundred percent (100%) of actual value. For each fiscal year ending September 30, property is valued as of January 1st of the preceding calendar year.

Direct and Overlapping Governmental Activities Debt September 30, 2018

	То	tal Outstanding	Percentage Applicable to City of Delray Beach <sup>(1)</sup>	Amount Applicable to City of Delray Beach
Direct:				
City of Delray Beach	\$	89,200,303	100.00%	\$ 89,200,303
Overlapping:				
Palm Beach County		82,850,000	5.13%	4,250,205
Palm Beach County School District Capital Outlay Bond Certificates of Participation		11,967,000 1,355,973,000	5.08% 5.08%	607,924 68,883,428
Total overlapping debt		1,450,790,000		73,741,557
Total direct and overlapping debt	\$	1,539,990,303		\$ 162,941,860
Population				69,228
Total direct and overlapping debt per capita				\$ 2,353.70

<sup>(1)</sup> Estimates based on 2018 ratio of assessed taxable values.

Note: The City of Delray Beach has no legal debt margin.

Overlapping debt is the proportionate share of the debt of local jurisdictions located in part within the City limits. This schedule is intended to demonstrate the total debt City property tax payers will be expected to pay. The amount of debt applicable to the City is computed by (a) determining what portion of total assessed value of the overlapping jurisdiction lies within the limits of the City and (b) applying this percentage to the total governmental activities debt of the overlapping jurisdiction.

Source: Finance Department, City of Delray Beach, Florida Palm Beach County Property Appraiser School Board of Palm Beach County

Water and Sewer Pledged Revenue Coverage Last Ten Fiscal Years

Fiscal Year	(1)				Revenue Available for Debt Coverage	Current Debt Expenses <sup>(4)</sup>	Current Coverage <sup>(5</sup>	
2009 (3)	\$ 34,538,578	\$ 18,981,078	\$ 15,557,500	\$ 5,945,074	2.62			
2010	32,248,170	19,324,309	12,923,861	5,936,276	2.18			
2011	32,495,880	19,213,153	13,282,727	5,950,563	2.23			
2012	31,259,498	19,706,178	11,553,320	5,351,049	2.16			
2013	31,418,727	18,806,440	12,612,287	5,882,394	2.14			
2014	31,418,727	18,806,440	12,612,287	5,882,394	2.14			
2015	32,717,661	19,392,578	13,325,083	434,399	30.67			
2016	33,402,805	19,693,777	13,709,028	2,057,854	6.66			
2017	35,198,510	21,903,576	13,294,934	2,058,376	6.46			
2018	34,240,093	21,342,061	12,898,032	2,058,364	6.27			

(1) Includes investment earnings, intergovernmental and rent (excludes capital contributions).

- (2) Excludes depreciation expense, interest expense, investment expense, amortization expense and loss on joint venture.
- (3) Excludes expenses totaling \$3,085,995 in Fiscal Year 2009 for the South Central Regional Wastewater Treatment and Disposal Board (SCRWTBD), a joint venture between the City and Boynton Beach, which relate to projects funded by bond proceeds.
- (4) Reduction of debt service for 2015 and thereafter due to final payment on October 1, 2014 for the Series 1993 Capital Appreciation Bonds.
- (4) Debt service coverage requirement is 1.1.

Principal Employers

Current Year and Nine Years Ago

	Fi	scal Year 2	2018	Fiscal Year 2009				
Employer	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment		
Employer	Employees	Тапк	Employment	Employees	Тапк	Employment		
Delray Medical Center	1,280	1	3.54%	1,516	1	4.49%		
Palm Beach County School District	1,079	2	2.99%	-	-	-		
Lifespace Communities	950	3	2.63%	-	-	-		
City of Delray Beach	846	4	2.34%	-	-	-		
Ed Morse Delray Toyota & Scion	350	5	0.97%	350	5	1.04%		
Pinecrest Rehabilitation Hospital	300	6	0.83%	300	8	0.89%		
Schumacher Automotive Group	250	7	0.69%	-	-	-		
Marriott Hotels	250	8	0.69%	-	-	-		
Aldridge Connors LLC	230	9	0.64%	-	-	-		
Walmart	215	10	0.60%	-	-	-		
Publix Supermarkets	-	-	-	432	2	1.28%		
Jetflite Inc	-	-	-	425	3	1.26%		
Annco Services	-	-	-	400	4	1.19%		
Home Depot	-	-	-	330	6	0.98%		
Delray Motors	-	-	-	301	7	0.89%		
South County Medical Health Center	-	-	-	300	8	0.89%		
Lincoln Mercury Mitsubishi	-	-	-	300	8	0.89%		
Totals	5,750		15.92%	4,654		13.80%		
Note: Total City Employment for Delray B	each:	2018	36,133		2009	33,780		

Source: Business Development Board of Palm Beach County.

Demographic and Economic Statistics Last Ten Fiscal Years

			Per	· Capita	Estimated Total			Unemploy
Fiscal	City	County	Pe	ersonal	Personal	Median	School	ment
Year	Population <sup>(1)</sup>	Population <sup>(1)</sup>	In	come <sup>(2)</sup>	Income <sup>(3)</sup>	Age <sup>(1)</sup>	Enrollment <sup>(4)</sup>	Rate <sup>(1)</sup>
2009	63,789	1,287,344	\$	59,147	\$ 3,772,927,983	43.2	7,945	11.5%
2010	60,522	1,286,461		58,358	3,531,942,876	43.5	7,945	12.3%
2011	60,831	1,325,743		33,610	2,044,529,910	45.4	7,893	10.9%
2012	61,495	1,335,415		46,641	2,868,188,295	45.5	7,745	8.7%
2013	61,801	1,345,652		46,434	2,869,667,634	45.5	7,745	7.0%
2014	62,700	1,360,238		48,224	3,023,644,800	45.7	8,059	6.4%
2015	63,175	1,378,417		48,706	3,077,001,550	45.1	7,760	6.4%
2016	63,972	1,391,741		49,193	3,146,974,596	44.9	7,473	4.4%
2017	65,804	1,414,144		34,728	2,285,241,312	44.8	7,139	3.2%
2018	69,228	1,471,150		49,940	3,457,246,320	45.1	7,259	3.1%

#### **Data Sources:**

- Business Development Board of Palm Beach County. Median Age for 2011 to current is for the City of Delray Beach, Florida. Prior years data is for Palm Beach County.
- (2) Bureau of Economic Analaysis Per Capita Personal Income for the current fiscal year is estimated at a 1% growth rate from the previous year.
- (3) Estimated based on County per capita personal income and City population.
- (4) The School Enrollment is from the Palm Beach County School Board.

*Full-time Equivalent Government Employees by Function Last Ten Fiscal Years* 

	Fiscal Year									
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General Government	69	68	68	67	67	59	62.5	72.5	80.5	74
Public Safety										
Community Improvement	5	5	5	5	5	5	7.5	6	12	14
Planning & Zoning	16	16	16	16	16	12.5	14	15	16	16.5
Building Inspection	20	20	20	20	20	16	14	19	20	20
Code Compliance	18	17	17	17	17	15	18.5	18	18	16.5
Law Enforcement	236	242	242	239	229	225	212.5	216.5	222	230.5
Fire Control	154	154	156	155	160	157	173	182.5	186	196
Community Development										
Block Grant	7	7	7	7	7	6	5	9.5	6	6
Insurance	4	4	4	4	4	4	3	4	2	2
City Garage	12	12	12	12	12	12	10	13	14.5	13
Physical Environment										
Public Works	25.5	25.5	25.5	25.5	25.5	27	21.5	20.5	22	36
Engineering	7	7	7	7	7	7	6	6	7	9
Sanitation	4	4	4	4	4	4	4	4	4	3
Stormwater Utility	6	6	6	6.5	6.5	6	5	7	6.5	5
Parks and Recreation	113	113	112	110	105	136	110.5	105	107	112.5
Water & Sewer Utility	117.5	116.5	116.5	118	118	117	111	114	111	92
Total	814.0	817.0	818.0	813.0	803.0	808.5	778.0	812.5	834.5	846.0

Capital Asset Statistics by Function Last Ten Fiscal Years

	Fiscal Year									
Function	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Public Safety										
Police										
Stations	3	3	3	3	3	3	3	3	2	2
Patrol units	219	219	217	208	181	201	209	212	206	214
Fire										
Fire stations <sup>(1)</sup>	6	6	6	6	6	6	6	6	6	6
Fire trucks	16	15	16	12	10	10	9	9	12	12
ALS rescue vehicles	9	9	9	9	9	9	9	9	12	12
Leisure Services										
Ballfields - lighted	15	16	16	16	15	15	15	15	15	15
Basketball courts	5	5	5	5	5	5	5	5	5	5
Football/Soccer fields (2)	7	7	7	7	7	7	7	7	7	7
Tennis courts	47	48	48	48	48	48	48	48	48	48
Parks	17	17	22	22	22	22	23	24	24	59
Roads and Streets										
Lane miles <sup>(3)</sup>	305	305	314	314	321	321	308	308	309	310

Sources: City of Delray Beach departments

The following data is not available:

Sanitation	- Garbage/Trash Trucks
Roads & Streets	- Street lights
Water/Sewer Utility	- Water Mains/Sanitary sewers/Storm Sewers (all by miles)
	- Fire hydrants

(1) The total number of Fire Stations includes Highland Beach where the City provides Fire and EMS Service.

(2) Soccer is played on the football fields. There are no separate soccer fields.

(3) The number of lane miles are based on the City's GIS system.

Operating Indicators by Function Last Ten Fiscal Years

					Fiscal					
Function	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Public Safety										
Police										
Physical arrests	2,534	2.331	2.620	2.342	2.068	2.012	2.014	1.793	2,262	2.097
Traffic violations	11,249	11,443	11,314	12,393	10,135	10,913	19,702	19,703	17,815	18,472
Fire										
Number of calls	11,905	11,960	12,008	12,282	13,171	13,406	13,255	12,136	16,404	15,877
Parks and Recreation										
Library										
Circulation	274,611	257,950	252,179	237,755	234,029	226,938	191,759	187,400	180,989	170,969
Programs offered	1,224	1,284	1,145	1,194	975	808	791	756	1,506	1,982
Program attendance	33,770	29,237	24,021	25,905	25,052	23,055	24,488	22,232	19,663	26,894
Leisure Services										
Youth athletic participants	20,965	18,125	17,837	24,389	20,238	38,220	35,638	29,573	24,000	36,000
Camp program participants	699	395	352	384	525	382	2,021	1,845	953	900
Class participants	24,700	22,756	28,328	36,556	54,839	59,342	50,747	49,786	36,605	25,000
Water/Sewer Utility										
Water customers	21,156	21,320	21,407	21,596	21,795	22,010	22,132	22,212	20,392	22,556
Water main breaks	442	476	408	442	401	374	477	373	305	268
Sewer customers	21,088	21,225	21,093	20,935	20,950	20,505	20,784	20,329	20,475	19,413
Sewer main breaks	3	2	-	3	-	-	<i>-</i>	1	1	5
Avg daily water consumption										
(thousands of gallons)	10,944	11,643	11,356	10,953	11,029	10,925	11,000	11,759	12,008	14,960
	,	,	<i>,</i>	,	,	<i>,</i>	·	,	,	-

Sources: City departments/Delray Beach Public Library

The following data is not available:

Public Safety	- Parking violations
Sanitation	- Refuse & Recyclables collected (tons)
Roads & Streets	- Street resurfacing (miles)/Pot holes repairs

**Compliance Section** 



CALER, DONTEN, LEVINE, COHEN, PORTER & VEIL, P.A.

WILLIAM K CALER, JR, CPA LAURA E CLARK, CPA LOUIS M COHEN, CPA JOHN C COURTNEY, CPA, JD DAVID S DONTEN, CPA JAMES B HUTCHISON, CPA JOEL H LEVINE, CPA JAMES F MULLEN, IV, CPA MICHAEL J NALEZYTY, CPA THOMAS A PENCE, JR, CPA SCOTT L PORTER, CPA CERTIFIED PUBLIC ACCOUNTANTS

505 SOUTH FLAGLER DRIVE, SUITE 900 WEST PALM BEACH, FL 33401-5948 TELEPHONE: (561) 832-9292

850 NW FEDERAL HIGHWAY, SUITE 121 STUART, FL 34994-1019 TELEPHONE: (772) 872-2123

info@cdlcpa com

MEMBERS AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

FLORIDA INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards* 

To the Honorable Mayor and City Commission City of Delray Beach, Florida

We have audited, in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Delray Beach, Florida (the "City"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the basic financial statements of the City, and have issued our report thereon dated March 20, 2019.

# **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the internal control over financial reporting (internal control) of the City, to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the internal control of the City. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an

objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain additional matters that we reported to those charged with governance in a separate management letter dated March 20, 2019.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Caler, Donten, Levine, Cohen, Portes & Veil, P.A.

West Palm Beach, Florida March 20, 2019

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### For the Fiscal Year Ended September 30, 2018

Grantor / Program Title	CFDA Number	Grant Number/ Pass-through Entity Identifying Number	2018 Program Expenditures	Transfers to Subrecipients
Federal Awards				
U.S. Department of Housing and Urban Development				
Direct Awards				_
Community Development Block Grants/Entitlement Grants	14.218	B-14-MC-12-0033	\$ 58,381	\$ -
Community Development Block Grants/Entitlement Grants	14.218	B-16-MC-12-0033	24,139	-
Community Development Block Grants/Entitlement Grants	14.218	B-17-MC-12-0033	267,078	68,915
Total U.S. Department of Housing and Urban Development			349,598	68,915
U.S. Department of Justice				
Bureau of Justice Assistance				
Direct Award				
Bulletproof Vest Partnership Program	16.607	2017-BUBX-17085567	14,088	
Total U.S. Department of Justice			14,088	-
U.S. Department of Transportation				
Pass-through Award from the State of Florida Department of Transportation				
Highway Planning and Construction	20.205	G0K27	497,895	-
Highway Planning and Construction	20.205	G0R54	234,560	-
State and Community Highway Safety Program	20.600	G0P26	50,000	-
National Priority Safety Programs	20.616	G0Q45	20,000	
Total U.S. Department of Transportation		802,455	-	
U.S. Department of Homeland Security				
Pass-through Award from Florida Division of Emergency Management				
Disaster Grants - Public Assistance (Hurricane Matthew)	97.036	17-PA-U5-10-60-01-111	278,805	-
Homeland Security Grant Program	97.067	17-DS-V4-10-60-23-380	21,686	-
Homeland Security Grant Program	97.067	18-DS-X1-10-60-23-374	6,431	
Total U.S. Department of Homeland Security			306,922	
Total Federal Awards			<u>\$ 1,473,063</u>	\$ 68,915

# City of Delray Beach, Florida

# Notes to Schedule of Expenditures of Federal Awards

# September 30, 2018

### 1. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the Federal grant activity of the City of Delray Beach, Florida (the "City"), under programs of the Federal government for the year ended September 30, 2018. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position or changes in net position, or cash flows of the City. Expenditures of State financial assistance for the year ended September 30, 2018 did not exceed the \$750,000 threshold for a State Single Audit.

### 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

### 3. Indirect Cost Rate

The City has elected to use the 10% de minimus indirect cost rate as allowed under the Uniform Guidance.

### 4. Contingency

Amounts received or receivable from grantor agencies are subject to audit and adjustment by those agencies. Any disallowed claims, including amounts already received, might constitute a liability of the City for the return of those funds. In the opinion of management, all grant expenditures were in substantial compliance with the terms of the grant agreements and applicable Federal statutes and regulations.



CALER, DONTEN, LEVINE, COHEN, PORTER & VEIL, P.A.

WILLIAM K CALER, JR, CPA LAURA E CLARK, CPA LOUIS M COHEN, CPA JOHN C COURTNEY, CPA, JD DAVID S DONTEN, CPA JAMES B HUTCHISON, CPA JOEL H LEVINE, CPA JAMES F MULLEN, IV, CPA MICHAEL J NALEZYTY, CPA THOMAS A PENCE, JR, CPA SCOTT L PORTER, CPA CERTIFIED PUBLIC ACCOUNTANTS

505 SOUTH FLAGLER DRIVE, SUITE 900 WEST PALM BEACH, FL 33401-5948 TELEPHONE: (561) 832-9292

850 NW FEDERAL HIGHWAY, SUITE 121 STUART, FL 34994-1019 TELEPHONE: (772) 872-2123

info@cdlcpa com

MEMBERS AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

FLORIDA INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

To the Honorable Mayor and City Commission City of Delray Beach, Florida

# **Report on Compliance for Each Major Federal Program**

We have audited the compliance of the City of Delray Beach, Florida (the "City"), with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major Federal programs for the year ended September 30, 2018. The City's major Federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

# Management's Responsibility

Management is responsible for compliance with Federal statutes, regulations, and the terms and conditions of its Federal awards applicable to its Federal programs.

# Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major Federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of the City's compliance.

# **Opinion on Each Major Federal Program**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2018.

### **Report on Internal Control Over Compliance**

Management of the City of Delray Beach, Florida, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Caler, Donten, Leime, Cohen, Porter & Veil, P.A.

West Palm Beach, Florida March 20, 2019

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS -FEDERAL AWARD PROGRAMS

For the Fiscal Year Ended September 30, 2018

# SECTION I - SUMMARY OF AUDITOR'S RESULTS

<u>Financial Statements</u> Type of auditor's report issued: Internal control over financial reporting:	Unmodified Opinion
Material weakness(es) identified?	Yes <u>X</u> No
Significant deficiencies identified?	Yes <u>X</u> No
Noncompliance material to financial statements noted?	Yes <u>X</u> No
<u>Federal Award Programs</u> Internal control over major Federal Award Programs: Material weakness(es) identified? Significant deficiencies identified?	Yes <u>X</u> No Yes <u>X</u> No
Type of auditor's report issued on compliance for major Federal Award Programs:	Unmodified Opinion
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	Yes <u>X</u> No
Identification of Major Programs:	
Major Federal Award Programs	<u>CFDA No.</u>
U.S. Department of Transportation Pass-through Award from State of Florida, Department of Transportation Highway Planning and Construction	20.205
Dollar threshold used to distinguish between Type A and Type B Federal award programs:	<u>\$ 750,000</u>
Auditee qualified as low-risk auditee?	Yes <u>X</u> No

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS -FEDERAL AWARD PROGRAMS (Continued)

For the Fiscal Year Ended September 30, 2018

# SECTION II - FINANCIAL STATEMENT FINDINGS

None

# SECTION III - FEDERAL AWARD PROGRAMS FINDINGS AND QUESTIONED COSTS

None

# **SECTION IV - OTHER MATTERS**

A Corrective Action Plan is not required because there were no audit findings reported.

### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS – FEDERAL AWARD PROGRAMS

For the Fiscal Year Ended September 30, 2018

# A. FINANCIAL STATEMENT FINDINGS

Finding Number

Finding

### MATERIAL WEAKNESSES

### 2016-001 Bank Reconciliations

2016 Condition: There was a delay of several months in reconciling the City's bank accounts during the last quarter of the fiscal year. There were also a number of reconciling items listed on the bank reconciliations that represented cash received by the City that was not yet posted to the general ledger at September 30, 2016. None of the items we noted on the bank reconciliations indicated that any City funds were missing or unaccounted for at September 30, 2016. The bank reconciliation for the pooled cash account at September 30, 2016 did not agree to the general ledger due to an erroneous journal entry that was corrected following our inquiry.

2017 Condition: Based on our testing, it does not appear that the City's bank accounts were properly reconciled during the fiscal year ended September 30, 2017. During interim testing in October 2017, we selected three months of bank reconciliations for testing. The August 2017 pooled cash reconciliation was not completed or available for review as of October 20, 2017. Additionally, we noted a \$22,960 unreconciled difference on the June 2017 bank reconciliation. We also noted a number of reconciling items, some for significant amounts, listed on the bank reconciliations that represented cash received by the City that was not yet posted to the general ledger and other unreconciled items.

During our year end testing in February 2018, we noted that there was a \$1.9 million cash account in the trial balance for which the City did not have a reconciliation or other supporting documentation for the account. A portion of the account balance was identified in March 2018 as being duplicate cash entries caused by the City's new accounting software isolating employee withholding amounts into a separate fund at year end. The remaining portion of the unreconciled balance was determined to be deposits in transit and errors in the reconciliation of e-payable payments which cleared the bank. These remaining differences were reconciled in June 2018.

*Recommendation:* We recommend that bank reconciliations be prepared and reviewed in a timely manner, generally within 30 days of month end. The reconciling items for amounts already deposited in the bank should be immediately investigated by Finance staff and posted to the general ledger. Generally, all reconciling items should be cleared within a reasonable time, such as 60 days.

*Current Status*: Bank reconciliations were prepared and reviewed in a timely manner during 2018. This finding was resolved and requires no further action by management.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS – FEDERAL AWARD PROGRAMS (Continued)

For the Fiscal Year Ended September 30, 2018

### A. FINANCIAL STATEMENT FINDINGS (Continued)

Finding
<u>Number</u> Finding

# MATERIAL WEAKNESSES (Continued)

### 2016-002 Pension Plan Reconciliations

2016 Condition: We noted that certain investment accounts for the General Employees' Pension Plan were not reconciled and in agreement with the City's general ledger at September 30, 2016 and some accounts had the same balance at September 30, 2016 as the prior year.

2017 Condition: In addition to the General Employees' Pension Plan, we also audited the City's Police Officers' Retirement System and the Firefighters' Retirement System for the year ended September 30, 2017. We noted that none of investment accounts for the City's three pension plans were reconciled during the year ended September 30, 2017 and the original trial balances provided to us for the 2017 audit of the three pension plans required significant adjustments.

*Recommendation*: We recommend that the City follow formal monthly closing procedures to ensure the investment activity for the pension plans is accurately reconciled to the general ledger and that the reconciliations are reviewed and approved monthly by the Finance Director. In addition, the year-end reconciliations should include the market value adjustments necessary for the investment and related income accounts.

*Current Status*: The City reconciled the pension plans' investment activity to the general ledger on a monthly basis. This finding was resolved and requires no further action by management.

### 2017-001 Vender Master File Changes

*Condition*: The City's vendor master file is maintained by the Purchasing Department independent of the Finance Department; however, following implementation of the City's New World accounting software package in July 2017, it appears that Finance Department personnel responsible for accounts payable and other functions now have direct access to modify vendor master file information.

*Recommendation*: We recommend that the City immediately review the processes and software user controls in place for the vendor master file and accounts payable functions and eliminate the direct access and ability to change vendor master file information by accounts payable and other Finance Department personnel. In addition, the City should also perform a complete and thorough review of the purchasing and accounts payable functions to determine and document the current processes, safeguards and internal controls in place to ensure that other safeguards and internal controls were not eliminated in the process of implementing the City's New World accounting software package in July 2017. The City should refer to and

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS – FEDERAL AWARD PROGRAMS (Continued)

For the Fiscal Year Ended September 30, 2018

### A. FINANCIAL STATEMENT FINDINGS (Continued)

Finding	
Number	Finding

### **MATERIAL WEAKNESSES (Continued)**

# 2017-001 Vender Master File Changes (Continued)

(Continued)

consider the recommendations of the Government Finance Officers Association (GFOA) 2017 Advisory on *Electronic Vendor Fraud*, as well as related GFOA Best Practices recommendations, as part of its review of the of its purchasing and accounts payable functions.

Current Status: This finding was resolved and requires no further action by management.

# 2017-002 Schedule of Expenditures of Federal Awards

*Condition*: The Schedule of Expenditures of Federal Awards (SEFA) provided for audit was not accurately prepared in accordance with the Uniform Guidance. The SEFA provided by the City's staff misclassified Federal Awards as State grants and incorrectly reported grant/contract numbers and CFDA numbers for individual grants. The original SEFA schedule provided by the City indicated that expenditures of Federal awards for the year ended September 30, 2017 were less than the \$750,000 threshold required for a Federal Single Audit. Ultimately; the correct amount of Federal Award expenditures for 2017 was determined to be approximately \$1,200,000 and a Federal Single Audit was required.

*Recommendation*: We recommend that the staff responsible for preparation of the SEFA and monitoring of Federal Awards be adequately trained and knowledgeable of Federal Awards and program requirements. The SEFA should be reviewed and approved by the Finance Director or Assistant Finance Director with appropriate support for the information on the SEFA.

*Current Status*: The SEFA was accurately prepared for 2018 in accordance with the Uniform Guidance. This finding was resolved and requires no further action by management.

# SIGNIFICANT DEFICIENCIES

#### 2016-003 Financial Closing and Reconciliation Procedures

2016 Condition: Our 2016 audit field work initially began on November 7, 2016, however, after only a few days we had not received the City's trial balance or the majority of the requested audit schedules. After consulting with the City's Chief Financial Officer, we rescheduled the audit fieldwork to begin in mid-February 2017 when the CFO advised us the City's books would be closed and the final trial balances and audit schedules would be completed and ready for audit. Even with this delay, we noted the City's accounting records for certain cash, investments, receivables, prepaid assets, payables, capital leases, revenues, and

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS – FEDERAL AWARD PROGRAMS (Continued)

For the Fiscal Year Ended September 30, 2018

#### A. FINANCIAL STATEMENT FINDINGS (Continued)

 Finding

 Number

 Finding

# SIGNIFICANT DEFICIENCIES (Continued)

# 2016-003 Financial Closing and Reconciliation Procedures (Continued)

(Continued)

grants had not been fully reconciled and the reviews and approvals throughout the fiscal year were not complete or were not performed timely. As a result, over 50 adjusting journal entries were required for the City's various funds and accounts after the final year-end trial balances were provided to us for audit. While some of the adjustments relate to accruals that are only made at year-end, such as pension and insurance claims based on the annual actuarial valuations, many adjustments were for asset and liability accounts that should be reconciled each month in order to provide accurate financial information for the City's management and City Commission.

2017 Condition: Our 2017 audit field work initially began on November 13, 2017, however, after only a few days we had not received the City's trial balance or the majority of the requested audit schedules and we re-scheduled the audit fieldwork to begin in mid-February 2018. Even with this delay, we noted the City's accounting records for cash, pensions, receivables, accounts payable, revenues, and grants had not been fully reconciled and the reviews and approvals throughout the fiscal year were not complete or were not performed timely for most accounts. As a result, a substantial number of adjusting journal entries were required for the City's various funds and accounts after the final year-end trial balances were provided to us for audit.

*Recommendation:* We recommend the City establish formal month end and year end reconciliation and closing procedures to ensure financial accounts are reviewed and approved by management on a timely basis.

Current Status: This finding was resolved and requires no further action by management.

# 2017-003 Purchasing Cards

*Condition*: The City uses purchasing cards for a variety of small dollar purchases other than travel expenses. We noted a total of 145 employees were issued City purchasing cards and that the monthly charges on the cards totaled approximately \$100,000 to \$120,000. Many of these charges were for items which were clearly for City business while other charges were not, such as food purchases, movie tickets, computer supplies, and similar items. We selected a sample of 25 purchasing card transactions during the year and noted that 17 of the selected transactions did not have a Department Approval Report or a Transmittal Form as required by the City's Purchasing Card Policy. The Department Head (Director) and Purchasing Coordinator are required by this policy to sign one of these forms to indicate review and approval of the charges made by their respective departments.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS – FEDERAL AWARD PROGRAMS (Continued)

For the Fiscal Year Ended September 30, 2018

#### A. FINANCIAL STATEMENT FINDINGS (Continued)

Finding
<u>Number</u> Finding

# SIGNIFICANT DEFICIENCIES (Continued)

# 2017-003 Purchasing Cards (Continued)

(Continued)

We also noted that appropriate supporting documentation was not obtained for all disbursements and for some of the charges, the purchasing card statement was the only support for the disbursement. Following the implementation of the New World accounting software in July 2017, the City Finance Department no longer prepared the required approval forms for the purchasing card transactions. At present, An Excel Spreadsheet is prepared by an Administrative employee of each department on a monthly basis which details all charges made by the employees for the month. However, this spreadsheet is sent to the Finance Department without the approval of the Department Head or Purchasing Coordinator. In most cases, the only approval process taking place each month is the signature of the employees' supervisors on the purchasing card statements.

*Recommendation*: We recommend that the City review the current purchasing card policy in the context of the New World accounting software implemented in 2017 and consider any necessary revisions to ensure that all purchasing card transactions are properly documented as to approval, business purpose and amount of each transaction.

Current Status: This finding was resolved and requires no further action by management.

# 2017-004 Cash Disbursements and Internal Controls

*Condition*: The City's cash disbursement process in prior years included complementary controls providing for the review and approval of the preliminary check register by the Chief Accounting Officer, Chief Purchasing Officer, or Accounting Manager prior to the final check register being generated and the checks printed. Reviewing the check register verified that the payee, amount, and check number were correct and reduced the risk of an improper vendor payment. During our testing of cash disbursements, we identified 49 instances in our sample of 60 disbursements where no documentation could be provided for the review and approval of the check register prior to releasing the printed checks.

*Recommendation*: We recommend that the City review the current internal controls over cash disbursements based on the New World accounting software implemented in 2017. The new process should be formally documented and reviewed to ensure that appropriate internal controls are in place for vendor payments.

### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS – FEDERAL AWARD PROGRAMS (Continued)

For the Fiscal Year Ended September 30, 2018

### A. FINANCIAL STATEMENT FINDINGS (Continued)

Finding Number Finding

# SIGNIFICANT DEFICIENCIES (Continued)

# 2017-005 Revenue Reconciliation

*Condition*: In previous years, the City prepared a daily reconciliation of all revenue, cash receipts and wire transfers to ensure that all cash was deposited and properly recorded. Following implementation of the City's New World accounting software package in July 2017, the revenue reconciliation no longer included EMS receipts and wire transfers. As a result the reconciliation did not include the reconciliation of all cash receipts posted to the City's accounts and general ledger.

*Recommendation*: We recommend that the City reconcile all revenue sources, including wire transfers and EMS receipts, as part of the daily cash reconciliation spreadsheet. The revenues spreadsheet should include sufficient detail and information to allow the reviewer to verify that the related journal entry is correctly posted as to account, amount and period. We recommend that the Chief Accounting Officer or Finance Director review and approve the daily revenue reconciliation and document their review by signing and dating the reconciliation.

*Current Status*: The City is now reconciling all revenue sources each day. This finding was resolved and requires no further action by management.

### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS – FEDERAL AWARD PROGRAMS (Continued)

For the Fiscal Year Ended September 30, 2018

### **B. FINDINGS – FEDERAL AWARD PROGRAMS**

Finding	
<u>Number</u>	Finding

U.S. Department of Transportation Pass-through Award from State of Florida, Department of Transportation Highway Planning and Construction - CFDA # 20.205; Grant No. ARS-57 Grant Period: March 25, 2015 through June 30, 2018

U.S. Department of Homeland Security Pass-through Award from State of Florida, Florida Division of Emergency Management Disaster Grants – Public Assistance (Hurricane Matthew) CFDA # 97.036; Grant No. 17-PA-US-10-60-01-111 Grant Period: October 8, 2016 through April 8, 2018

# 2017-006 Bank Reconciliations

*Material Weakness*: As discussed in Finding 2016-001, bank accounts were not reconciled properly on a timely basis, including the bank account used for disbursements of Federal awards. Because of the lack of proper safeguards and internal control over the bank reconciliation process, improper payments and expenditures may be charged to Federal awards without the knowledge of management. Procedures should be implemented to provide for the timely and accurate preparation of bank reconciliations and the proper review and approval of the completed reconciliations.

Current Status: This finding was resolved and requires no further action by management.

### 2017-007 Vendor Master File

*Material Weakness*: As discussed in Finding 2017-001, the vendor master file may be accessed and modified by Finance Department personnel responsible for accounts payable and other cash disbursement functions, including disbursements charged to Federal awards. Because of the lack of proper safeguards and internal control over the vendor master file, improper payments and expenditures may be charged to Federal awards without the knowledge of management. Procedures should be implemented to provide proper review and approval of vendor master file changes and provide for adequate segregation of duties.

### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS – FEDERAL AWARD PROGRAMS (Continued)

For the Fiscal Year Ended September 30, 2018

### **B. FINDINGS – FEDERAL AWARD PROGRAMS (Continued)**

Finding	
<u>Number</u>	Finding

U.S. Department of Transportation Pass-through Award from State of Florida, Department of Transportation Highway Planning and Construction - CFDA # 20.205; Grant No. ARS-57 Grant Period: March 25, 2015 through June 30, 2018

U.S. Department of Homeland Security Pass-through Award from State of Florida, Florida Division of Emergency Management Disaster Grants – Public Assistance (Hurricane Matthew) CFDA # 97.036; Grant No. 17-PA-US-10-60-01-111 Grant Period: October 8, 2016 through April 8, 2018

# 2017-008 Schedule of Expenditures of Federal Awards

*Material Weakness*: As discussed in Finding 2017-002, the Schedule of Expenditures of Federal Awards (SEFA) was not accurately prepared in accordance with the Uniform Guidance. Because the SEFA included inaccurate amounts for expenditures of Federal awards, inaccurate CFDA numbers and grant/contract numbers, and misclassified Federal and State awards, Federal awards may be inaccurately accounted for and reported on the SEFA. Procedures should be implemented to provide for the accurate preparation and the proper review and approval by management of the SEFA.

Current Status: This finding was resolved and requires no further action by management.

### 2017-009 Cash Disbursements and Internal Control

*Significant Deficiency*: As discussed in Finding 2017-004, cash disbursement internal control procedures do not provide for the review and approval of the preliminary check register before the checks are printed. Reviewing the check register verifies that the payee, amount, and check number are correct and reduces the risk of an improper vendor payment, including disbursements charged to Federal awards. Because of the lack of proper review and approval of the check register, improper payments and expenditures may be charged to Federal awards without the knowledge of management. Procedures should be implemented to provide proper review and approval of the check register prior to printing the final checks.

### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS – FEDERAL AWARD PROGRAMS (Continued)

For the Fiscal Year Ended September 30, 2018

### **B. FINDINGS – FEDERAL AWARD PROGRAMS (Continued)**

Finding	
<u>Number</u>	Finding

U.S. Department of Transportation Pass-through Award from State of Florida. Department of Transportation Highway Planning and Construction - CFDA # 20.205; Grant No. ARS-57 Grant Period: March 25, 2015 through June 30, 2018

### 2017-010 Activities Allowed or Unallowed

*Condition:* During the course of our audit procedures, we were advised that the materials used by the contractor for the project were not in accordance with the specifications of the Florida Department of Transportation (FDOT) and the project was under investigation by the FDOT Office of Inspector General.

Recommendation: We recommend that the City follow the provisions of the project agreement.

Current Status: This finding was resolved and requires no further action by management.

# 2017-011 Special Tests and Provisions

*Condition:* The City could not provide certified payrolls from the contractor to demonstrate compliance with the requirements of wage rate and Department of Labor (DOL) regulations and requirements that the contractor's employees be paid a prevailing wage rate for the area or location. The City was not monitoring the grant contract for this requirement.

*Recommendation*: We recommend that the City obtain copies of the certified payrolls when the contractor submits for reimbursement and the City Finance staff should review the certified payrolls for compliance with the applicable wage rate requirements.

### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS – FEDERAL AWARD PROGRAMS (Continued)

For the Fiscal Year Ended September 30, 2018

### **B. FINDINGS – FEDERAL AWARD PROGRAMS (Continued)**

Finding	
Number	Finding

U.S. Department of Homeland Security Pass-through Award from State of Florida, Florida Division of Emergency Management Disaster Grants – Public Assistance (Hurricane Matthew) CFDA # 97.036; Grant No. 17-PA-US-10-60-01-111 Grant Period: October 8, 2016 through April 8, 2018

#### 2017-012 Reporting

Condition: The City did not file the Federal Financial Reports as required.

Recommendation: We recommend that the City file these reports by the required due dates.

Current Status: This finding was resolved and requires no further action by management.

### 2017-013 Allowable Costs/Allowable Activities

*Condition:* The City was not able to provide the payroll records to substantiate the employee overtime and hours of equipment usage costs submitted for reimbursement. For the 25 items tested, the City was not able to provide time sheets for 2 items related to employee overtime hours and 2 items for equipment usage charges.

*Recommendation*: We recommend that the City obtain copies of the necessary payroll information when the costs are accumulated for reimbursement. The City Finance staff should review the costs submitted for reimbursement and the supporting documentation to ensure appropriate documentation is retained for the reimbursement request.

Management Letter



CALER, DONTEN, LEVINE, COHEN, PORTER & VEIL, P.A.

WILLIAM K CALER, JR, CPA LAURA E CLARK, CPA LOUIS M COHEN, CPA JOHN C COURTNEY, CPA, JD DAVID S DONTEN, CPA JAMES B HUTCHISON, CPA JOEL H LEVINE, CPA MICHAEL J NALEZYTY, CPA THOMAS A PENCE, JR, CPA SCOTT L PORTER, CPA CERTIFIED PUBLIC ACCOUNTANTS

505 SOUTH FLAGLER DRIVE, SUITE 900 WEST PALM BEACH, FL 33401-5948 TELEPHONE: (561) 832-9292

850 NW FEDERAL HIGHWAY, SUITE 121 STUART, FL 34994-1019 TELEPHONE: (772) 872-2123

info@cdlcpa com

Management Letter

MEMBERS AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

FLORIDA INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

To the Honorable Mayor and City Commission City of Delray Beach, Florida

### **Report on the Financial Statements**

We have audited the financial statements of the City of Delray Beach, Florida (the "City"), as of and for the year ended September 30, 2018, and have issued our report thereon dated March 20, 2019.

### **Auditor's Responsibility**

We conducted our audit in accordance with U.S. generally accepted auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Florida Auditor General.

### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance Required by the Uniform Guidance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on Investment Compliance on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 20, 2019, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions were taken to address the following recommendations made in the 2017 schedule of findings and questioned costs and our management letter dated June 27, 2018. Accordingly, the following findings are considered resolved or no longer applicable:

2016-001 Bank Reconciliations2016-002 Pension Plan Reconciliations2016-003 Financial Closing and Reconciliation Procedures2016-005 Parking tickets and EMS Billing

- 2016-009 Investment Policy Compliance
- 2017-001 Vendor Master File Changes
- 2017-002 Schedule of Expenditures of Federal Awards
- 2017-003 Purchasing Cards
- 2017-004 Cash Disbursements and Internal Controls
- 2017-005 Revenue Reconciliation
- 2017-006 Bank Reconciliations Highway Planning and Construction Grant CFDA #20.205 and Disaster Grants-Public Assistance (Hurricane Matthew) CFDA#97.036
- 2017-007 Vendor Master File Highway Planning and Construction Grant CFDA #20.205 and Disaster Grants-Public Assistance (Hurricane Matthew) CFDA#97.036
- 2017-008 Schedule of Expenditures of Federal Awards Highway Planning and Construction Grant CFDA #20.205 and Disaster Grants-Public Assistance (Hurricane Matthew) CFDA#97.036
- 2017-009 Cash Disbursements and Internal Control Highway Planning and Construction Grant CFDA #20.205 and Disaster Grants-Public Assistance (Hurricane Matthew) CFDA#97.036
- 2017-010 Activities Allowed or Unallowed Highway Planning and Construction Grant CFDA #20.205
- 2017-011 Special Test and Provisions Highway Planning and Construction Grant CFDA #20.205
- 2017-012 Reporting Disaster Grants-Public Assistance (Hurricane Matthew) CFDA#97.036
- 2017-013 Allowable Costs/Allowable Activities Disaster Grants-Public Assistance (Hurricane Matthew) CFDA#97.036
- 2017-014 Payroll Internal Controls
- 2017-015 Utility Billing Internal Controls
- 2017-018 Monthly Financial Reporting
- 2017-019 Capital Asset Disposals
- 2017-020 Deferred Retirement Option Plan
- 2017-021 Policies and Procedures Manual
- 2017-022 Residential Housing Loan Programs
- 2017-023 Journal Entry Documentation and Approval
- 2017-024 Banking Agreements
- 2017-025 Central Garage Internal Service Fund

Our prior year findings 2017-016 *IT Administrator Rights* and 2017-017 *IT Security* noted in the 2017 Management Letter were rejected by the City and no longer apply.

# **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in Note 1 to the financial statements. Also, as discussed in Note 1, the City included the Delray Beach Community Redevelopment Agency and Delray Beach Downtown Development Authority as component units of the City.

### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes, as of and for the year ended September 30, 2018.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City as of September 30, 2018. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by the City. The results of our procedures disclosed no matters that are required to be reported.

Section 10.554(1)(i)2., Rules of the Auditor General, requires us to communicate any recommendations to improve financial management. In connection with our 2018 audit, we have the following recommendations:

# 2018-001 IT System Improvements

Criteria: City IT systems should be secure from unauthorized access.

Conditions: We noted the following opportunities to improve security controls over the City's IT systems:

- 1. The City prepares regular backup copies of IT information, however the backup copies are not currently encrypted. Although the backup copies are never outside of the direct control of he IT Department, best practices generally recommend that all backup copies of IT systems be encrypted as an additional layer of security.
- 2. The City has purchased an automated patch management system to install necessary security patches to all desktop computers as the patches are issued by software companies. The City's automated system was disabled for a period of time and has recently been restored, but not all desktop computers have been patched. The installation of security patches should be a high priority to protect the City's IT systems.
- 3. Some of the City's IT systems have been verified as PCI compliant but there are other systems that have not been reviewed to date.

Cause: Additional steps to enhance IT security could be taken.

*Effect*: Security vulnerabilities could be exploited to gain unauthorized access to the City's IT systems.

*Recommendations*: We recommend the following:

- 1. All backup copies should be encrypted.
- 2. The installation of security patches should be a high priority task that is completed for all desktop computers within 30 days.
- 3. Password resets should be based on a formal authorization system rather than verbal requests from users.
- 4. PCI compliance should be verified for all City IT systems.

# 2018-002 Recording Leased Capital Assets

Criteria: The City should record all capital assets purchased.

*Conditions*: The City contracted to purchase a fire truck for approximately \$1 million during the prior year and paid a deposit for the purchase. The fire truck was financed with a capital lease installment agreement that was finalized when the fire truck was delivered to the City in the current fiscal year. The fire truck was entered into the detailed capital asset records and assigned a property control number at the time of delivery, however, the purchase was not recorded as a capital outlay of the General Fund and was not recorded and depreciated in the general fixed asset account group.

*Cause*: The balance of the purchase price was paid through a capital lease installment agreement and therefore did not require a cash payment by the City upon delivery of the asset.

*Effect:* A major capital asset purchase was not recorded in the City's fund accounting system.

*Recommendation*: The City should review the reconciliation procedures for capital assets to ensure the proper internal controls are in place to reconcile the detail property records to the current year capital asset purchases and disposals.

# 2018-003 Capital Asset Disposal Documentation

*Criteria*: The City should establish internal controls to ensure that all capital asset disposals are properly recorded.

*Conditions*: The City amended the Administrative Policy for Capital Assets on September 25, 2017 to change certain approvals and documentation for capital assets dispositions. The prior policy included the use of a *Property Disposition and Release of Custody Form* to be completed and approved prior to the disposal of a capital asset. The form was eliminated in the revised policy adopted September 25, 2017, however, there was no effective replacement procedure or control to ensure the capital asset disposals are properly reported to the Finance Department.

*Cause*: Following the modification of the policy on September 25, 2017, there was not an effective method to document the approval and reporting of capital asset disposals.

*Effect*: Without the *Property Disposition and Release of Custody Form* there is no internal control in place to verify the disposal of a capital asset.

*Recommendation*: We recommend that the City review the procedures in place for approval and reporting of capital asset disposals to ensure that all capital asset disposals are documented, approved and reported to the Finance Department. The City should consider updating and utilizing the prior *Property Disposition and Release of Custody Form* for this purpose and including the form in an update to the Administrative Policy for capital assets.

# **Special District Component Units**

Section 10.554(1)(i)5.d., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

# **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

# **City's Responses to Findings**

The responses by City management to the findings identified in this management letter are described in the accompanying City Response to Management Letter. The responses by the City were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on those responses.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies and the City Commission and management of the City of Delray Beach, Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Caler, Donten, Levine, Cohen, Parter & Veil, P.A.

West Palm Beach, Florida March 20, 2019





March 29, 2019

Auditor General's Office Local Government Audits/342 Claude Pepper Building, Room 401 111 West Madison Street Tallahassee, FL 32399-1450

# Subject: City Response to Audit Findings Comprehensive Annual Financial Report – September 30, 2018

Our responses to current year audit findings and recommendations are listed below:

# 2018-001 IT System Improvements

Management agrees with the recommendations and the IT Department has already addressed or plans to address the items as follows:

- 1. **Encryption of Backups**: We have researched this and have found that our current backup product, Veeam, has an included encryption option. We have designed a scheme for key management that will provide a way to retrieve and unencrypt these backups in the event of disaster and will be implementing this in fiscal year 2019.
- 2. **Patching Systems:** Our patch system has been turned back on. As of today, about half of our desktops have been patched up to date. We have scheduled about 100 per evening, but we have only addressed about half of our PC population thus far because machines were being powered down at night. Our target is to have this completely addressed by September 30, 2019.
- 3. **Password Resets:** Identifying users that request password changes is solved by implementing two factor authentication (TFA) and a tool such as ManageEngine's ADSelfService. IT is investigating these tools and will select one and deploy before September 30, 2019. We have been told that Microsoft is including TFA with our level of Enterprise Agreement, but we are not certain that the availability is within our time line.
- 4. PCI Compliance: In June, our in-house Selectron system (the only payment card system in IT) moves to the PCI Compliant online Selectron system. The current system had been updated for security by Selectron in 2017 online payments flow directly to Selectron, which invokes a PayPal transaction to pay the City. Currently no payer/payment data resides on any other IT systems. Payment window systems at Utility Billing, Building, Business Tax and Code Enforcement use direct to bank scanning devices provided by PNC Bank. No payer or payment data is held on any City system.

# 2018-002 Recording Leased Capital Assets

Management agrees with the recommendation. The City's Finance Department will review the reconciliation process to ensure that all leased capital assets and acquisitions are properly recorded in the fixed assets module. We will also ensure that the expense is recognized as a capital outlay, and the asset and depreciation are recorded in the general fixed assets account group.

# 2018-003 Capital Asset Disposal Documentation

Management agrees with the recommendation. The City's Finance Department will review the procedures in place for capital asset disposal reporting and will update the *Property Disposition and Release of Custody Form.* In addition, the City will revise the Administrative Policy for Capital Assets to include the updated form in the revised policy.

Respectfully submitted,

Vaure Mexire

Laura Thezine CPA, CGFO Acting Finance Director



CALER, DONTEN, LEVINE, COHEN, PORTER & VEIL, P.A.

WILLIAM K CALER, JR, CPA LAURA E CLARK, CPA LOUIS M COHEN, CPA JOHN C COURTNEY, CPA, JD DAVID S DONTEN, CPA JAMES B HUTCHISON, CPA JOEL H LEVINE, CPA JAMES F MULLEN, IV, CPA MICHAEL J NALEZYTY, CPA THOMAS A PENCE, JR, CPA SCOTT L PORTER, CPA CERTIFIED PUBLIC ACCOUNTANTS

505 SOUTH FLAGLER DRIVE, SUITE 900 WEST PALM BEACH, FL 33401-5948 TELEPHONE: (561) 832-9292

850 NW FEDERAL HIGHWAY, SUITE 121 STUART, FL 34994-1019 TELEPHONE: (772) 872-2123

info@cdlcpa com

MEMBERS AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

FLORIDA INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

# Independent Accountant's Report on Investment Compliance

To the Honorable Mayor and City Commission City of Delray Beach, Florida

We have examined the City of Delray Beach's compliance with Section 218.415, Florida Statutes, during the year ended September 30, 2018. Management of the City of Delray Beach (the "City") is responsible for the City's compliance with the specified requirements. Our responsibility is to express an opinion on the City's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City of Delray Beach complied, in all material respects, with Section 218.415, Florida Statutes, during the year ended September 30, 2018.

This report is intended to describe our testing of compliance with Section 218.415, Florida Statutes, and is not suitable for any other purpose.

Caler, Donten, Levine, Cohen, Perter & Veil, P.A.

West Palm Beach, Florida March 20, 2019